



CITY COMMISSION

AGENDA

**City Hall Commission Chambers
300 W. Plant Street
Winter Garden, Florida**

**Budget Hearings &
Regular Meeting**

September 11, 2025

6:30 PM

Call to Order

Determination of a Quorum

Invocation and Pledge of Allegiance

BUDGET HEARINGS

- 1. FIRST READING AND PUBLIC HEARING TO ADOPT PROPOSED BUDGETS AND MILLAGE RATE FOR FISCAL YEAR 2025/2026**
 - A. **Ordinance 25-30**: AN ORDINANCE LEVYING TAX UPON ALL TAXABLE PROPERTY WITHIN THE CITY OF WINTER GARDEN, FLORIDA, FOR THE TAX YEAR BEGINNING ON OCTOBER 1, 2025, AND ENDING ON SEPTEMBER 30, 2026
 - B. **Ordinance 25-31**: AN ORDINANCE APPROPRIATING AND ALLOCATING ALL REVENUE AND FUNDS OF THE CITY OF WINTER GARDEN, FLORIDA, FOR THE TAX YEAR BEGINNING ON OCTOBER 1, 2025, AND ENDING ON SEPTEMBER 30, 2026
 - C. **Ordinance 25-32**: AN ORDINANCE APPROPRIATING AND ALLOCATING ALL REVENUE AND FUNDS OF THE COMMUNITY REDEVELOPMENT AGENCY (CRA) OF THE CITY OF WINTER GARDEN, FLORIDA, FOR THE TAX YEAR BEGINNING ON OCTOBER 1, 2025, AND ENDING ON SEPTEMBER 30, 2026
 - D. **Ordinance 25-33**: AN ORDINANCE OF THE CITY COMMISSION OF THE CITY OF WINTER GARDEN, AUTHORIZING THE APPROPRIATIONS OF CITY FUNDS FOR FISCAL YEAR 2025-26 IN ACCORDANCE WITH ARTICLE 3 SECTION 30 (5) OF THE CITY CHARTER OF THE CITY OF WINTER GARDEN, FLORIDA, AND FLORIDA STATUTE 166.241 FOR THE PURPOSE OF FULFILLING THE FINANCIAL OBLIGATIONS OF THE CITY

All with Second Reading and Public Hearing September 25, 2025

REGULAR BUSINESS

- 2. Approval of Minutes**
 - A. Regular Meeting Minutes — August 28, 2025

3. First Reading and Public Hearing of Proposed Ordinances

- A. **Ordinance 25-23**: AN ORDINANCE OF THE CITY COMMISSION OF THE CITY OF WINTER GARDEN, FLORIDA, AMENDING CHAPTER 98, PLANNING AND DEVELOPMENT, TO CREATE A NEW SECTION 98-1, CITY OF WINTER GARDEN CODE OF ORDINANCES TO ADDRESS RELIEF CONCERNING DECLARED EMERGENCY RESTRICTIONS OF SECTION 28 OF CHAPTER 2025-190, LAWS OF FLORIDA; PROVIDING FOR CODIFICATION, CONFLICTS, SEVERABILITY, AND AN EFFECTIVE DATE - **Planning Director Carson**
- B. **Ordinance 25-24**: AN ORDINANCE OF THE CITY OF WINTER GARDEN, FLORIDA PROVIDING FOR THE ANNEXATION OF CERTAIN ADDITIONAL LANDS GENERALLY DESCRIBED AS APPROXIMATELY 0.66 ± ACRES LOCATED AT 15359 EAST OAKLAND AVENUE, EAST OF TILDEN OAKS TRAIL, WEST OF GAYLE MILL DRIVE, SOUTH OF LANDRUM DRIVE, AND NORTH OF EAST OAKLAND AVENUE INTO THE CITY OF WINTER GARDEN, FLORIDA; REDEFINING THE CITY BOUNDARIES TO GIVE THE CITY JURISDICTION OVER SAID PROPERTY; PROVIDING FOR SEVERABILITY; PROVIDING FOR AN EFFECTIVE DATE - **Planning Director Carson**
- C. **Ordinance 25-25**: AN ORDINANCE OF THE CITY OF WINTER GARDEN, FLORIDA AMENDING THE FUTURE LAND USE MAP OF THE WINTER GARDEN COMPREHENSIVE PLAN BY CHANGING THE LAND USE DESIGNATION OF REAL PROPERTY GENERALLY DESCRIBED AS APPROXIMATELY 0.66 ± ACRES LOCATED AT 15359 EAST OAKLAND AVENUE, EAST OF TILDEN OAKS TRAIL, WEST OF GAYLE MILL DRIVE, SOUTH OF LANDRUM DRIVE, AND NORTH OF EAST OAKLAND AVENUE FROM ORANGE COUNTY LOW DENSITY RESIDENTIAL TO CITY LOW DENSITY RESIDENTIAL; PROVIDING FOR SEVERABILITY; PROVIDING FOR AN EFFECTIVE DATE – **Planning Director Carson**
- D. **Ordinance 25-27**: AN ORDINANCE OF THE CITY OF WINTER GARDEN, FLORIDA PROVIDING FOR THE ANNEXATION OF CERTAIN ADDITIONAL LANDS GENERALLY DESCRIBED AS APPROXIMATELY 5.59 ± ACRES LOCATED AT 15373 STATE ROAD 438, EAST OF TILDEN OAKS TRAIL, WEST OF GAYLE MILL DRIVE, SOUTH OF LANDRUM DRIVE, AND NORTH OF STATE ROAD 438 INTO THE CITY OF WINTER GARDEN, FLORIDA; REDEFINING THE CITY BOUNDARIES TO GIVE THE CITY JURISDICTION OVER SAID PROPERTY; PROVIDING FOR SEVERABILITY; PROVIDING FOR AN EFFECTIVE DATE – **Planning Director Carson**
- E. **Ordinance 25-28**: AN ORDINANCE OF THE CITY OF WINTER GARDEN, FLORIDA AMENDING THE FUTURE LAND USE MAP OF THE WINTER GARDEN COMPREHENSIVE PLAN BY CHANGING THE LAND USE DESIGNATION OF REAL PROPERTY GENERALLY DESCRIBED AS APPROXIMATELY 5.59 ± ACRES LOCATED AT 15373 STATE ROAD 438, EAST OF TILDEN OAKS TRAIL, WEST OF GAYLE MILL DRIVE, SOUTH OF LANDRUM DRIVE, AND NORTH OF STATE ROAD 438 FROM ORANGE COUNTY LOW DENSITY RESIDENTIAL TO CITY LOW DENSITY RESIDENTIAL; PROVIDING FOR SEVERABILITY; PROVIDING FOR AN EFFECTIVE DATE – **Planning Director Carson**
- F. **Ordinance 25-34**: AN ORDINANCE OF THE CITY OF WINTER GARDEN, FLORIDA, AMENDING SECTION 22-28 OF ARTICLE II OF CHAPTER 22 OF THE WINTER GARDEN CITY CODE RELATING TO PEDDLERS, SOLICITORS AND ITINERANT VENDORS TO ALLOW

WITH HOMEOWNERS ASSOCIATIONS TO HOLD NEIGHBORHOOD EVENTS WITH MOBILE FOOD DISPENSING VEHICLES SUBJECT TO OBTAINING A SPECIAL EVENT PERMIT; PROVIDING FOR CONFLICTS, CODIFICATION, SEVERABILITY AND AN EFFECTIVE DATE – **Planning Director Carson**

4. Regular Business

- A. **Resolution 25-09:** A RESOLUTION OF THE CITY OF WINTER GARDEN, FLORIDA, AMENDING THE DOWNTOWN CORE PARKING FEE SPECIFIED IN SECTION 118-1389(f) OF THE CITY OF WINTER GARDEN CODE OF ORDINANCES; PROVIDING FOR CODIFICATION, SEVERABILITY AND AN EFFECTIVE DATE - **Planning Director Carson**
- B. Recommendation to approve **SPECIAL EVENT** - West Orange High School Homecoming Parade - Thursday, September 18, 2025, from 6:00 - 7:00 p.m. - **Planning Director Carson**

5. Matters From Public - (Limited to 3 minutes per speaker)

6. Matters From City Attorney - A. Kurt Ardaman

7. Matters From City Manager - Jon C. Williams

8. Matters From Mayor and Commissioners

9. ADJOURN to Budget Hearing & Regular Meeting – Thursday, September 25, 2025 – 6:30 PM
City Hall Commission Chambers – 300 W. Plant Street, Winter Garden, Florida 34787

NOTICES:

In accordance with Florida Statutes 286.0105, if any person decides to appeal any decision made by said body with respect to any matter considered at such meeting, he/she will need a record of the proceedings and, for that purpose, he/she may need to ensure that a verbatim record of the proceedings is made, which record includes the testimony and evidence upon which the appeal is to be based. The City of Winter Garden does not prepare or provide such record.

Any opening invocation that is offered before the official start of the Commission meeting shall be the voluntary offering of a private person, to and for the benefit of the Commission. The views or beliefs expressed by the invocation speaker have not been previously reviewed or approved by the City Commission or the city staff, and the City is not allowed by law to endorse the religious or non-religious beliefs or views of such speaker. Persons in attendance at the City Commission meeting are invited to stand during the opening invocation and to stand and recite the Pledge of Allegiance. However, such invitation shall not be construed as a demand, order, or any other type of command. No person in attendance at the meeting shall be required to participate in any opening invocation that is offered or to participate in the Pledge of Allegiance. You may remain seated within the City Commission Chambers or exit the City Commission Chambers and return upon completion of the opening invocation and/or Pledge of Allegiance if you do not wish to participate in or witness the opening invocation and/or the recitation of the Pledge of Allegiance. (Reference Resolutions 15-04 and 16-02)

Pursuant to Florida Statutes 282.601, 286.603, and the Americans with Disabilities Act (ADA), the City of Winter Garden makes every effort to ensure that those with disabilities have access to electronic information provided to the public, except when compliance with those sections impose an undue burden on the agency. In the event of difficulty accessing this publicly provided information, please contact the City Clerk's Office at (407) 656-4111, Ext. 2297, for assistance.



Those needing assistance to participate in any of these proceedings should contact the City Clerk's Office at least 48 hours in advance of the meeting (407) 656-4111 Ext 2297.



Help for the hearing impaired is available through the Assistive Listening System. Receivers can be obtained at the meeting from the Information Technology Department (407) 656-4111 Ext. 5455.

THE CITY OF WINTER GARDEN
CITY COMMISSION AGENDA ITEM

From: Laura Zielonka, Finance Director

Via: Jon C Williams, City Manager

Date: September 5, 2025 **Meeting Dates:** September 11, 2025
September 25, 2025

Subject: Fiscal Year 2025/2026 Proposed Budget.

Issue: Please find attached the Fiscal Year 2025/2026 Proposed Budget for your review.

The budget will be discussed at the following meetings:

Thursday, September 11, 2025, at 6:30 p.m.-The first budget hearing will be the first item on the agenda.

Thursday, September 25, 2025, at 6:30 p.m.-The second budget hearing will be the first item on the agenda.

The following Ordinances are presented in summary for your consideration and approval:

ORDINANCE 25-30

**AN ORDINANCE LEVYING TAX UPON ALL TAXABLE PROPERTY
WITHIN THE CITY OF WINTER GARDEN, FLORIDA, FOR THE TAX
YEAR BEGINNING ON OCTOBER 1, 2025, AND ENDING ON
SEPTEMBER 30, 2026**

SECTION 1: The City Commission of the City of Winter Garden hereby adopts, establishes and levies a millage rate for ad valorem taxation of real and tangible personal property within the City of Winter Garden for the Fiscal Year beginning October 1, 2025, and ending on September 30, 2026, at the rate of 4.8565 mills (\$4.8565 for every \$1,000 of assessed valuation) upon the

assessed valuation of property within the corporate limits of the City of Winter Garden, Florida.
This millage rate is greater than the rolled back rate of 4.2012 mills by 15.60 percent.

ORDINANCE 25-31

AN ORDINANCE APPROPRIATING AND ALLOCATING ALL REVENUE AND FUNDS OF THE CITY OF WINTER GARDEN, FLORIDA, FOR THE TAX YEAR BEGINNING ON OCTOBER 1, 2025, AND ENDING ON SEPTEMBER 30, 2026

WHEREAS, it is anticipated that there will be available for use and disbursement from the general funds of said City, revenue in the following amounts:

Collection of Ad Valorem	\$30,277,220
Revenue other than Ad Valorem	<u>40,026,490</u>
TOTAL REVENUES AVAILABLE FOR EXPENDITURES	\$70,303,710

ORDINANCE 25-32

AN ORDINANCE APPROPRIATING AND ALLOCATING ALL REVENUE AND FUNDS OF THE COMMUNITY REDEVELOPMENT AGENCY (CRA) OF THE CITY OF WINTER GARDEN, FLORIDA, FOR THE TAX YEAR BEGINNING ON OCTOBER 1, 2025, AND ENDING ON SEPTEMBER 30, 2026

WHEREAS, it is anticipated that there will be available for use and disbursement from the CRA funds of said City, revenue in the following amounts:

Collection of Ad Valorem	\$1,742,489
Revenue other than Ad Valorem	<u>1,663,859</u>
TOTAL REVENUES AVAILABLE FOR EXPENDITURES	\$3,406,348

ORDINANCE 25-33

AN ORDINANCE OF THE CITY COMMISSION OF THE CITY OF WINTER GARDEN, AUTHORIZING THE APPROPRIATIONS OF CITY FUNDS FOR FISCAL YEAR 2025-26 IN ACCORDANCE WITH ARTICLE 3 SECTION 30

**(5) OF THE CITY CHARTER OF THE CITY OF WINTER
GARDEN, FLORIDA, AND FLORIDA STATUTE 166.241
FOR THE PURPOSE OF FULFILLING THE FINANCIAL
OBLIGATIONS OF THE CITY**

Recommended Action: Motion to approve ordinances 25-30, 25-31, 25-32 and 25-33 with the second hearing on September 25, 2025 at 6:30pm.

ORDINANCE 25-30

AN ORDINANCE LEVYING TAX UPON ALL TAXABLE PROPERTY WITHIN THE CITY OF WINTER GARDEN, FLORIDA, FOR THE TAX YEAR BEGINNING ON OCTOBER 1, 2025, AND ENDING ON SEPTEMBER 30, 2026

WHEREAS, in order to provide the revenue necessary for the operation of the City for its Fiscal Year beginning October 1, 2025, and ending September 30, 2026, the City Commission of the City of Winter Garden has determined the rate of ad valorem tax levy that must be assessed for the year 2025; and

WHEREAS, the provisions of Chapter 200 of the Florida Statutes prescribing the method of fixing millage has been complied with.

NOW, THEREFORE, BE IT ENACTED BY THE CITY OF WINTER GARDEN, FLORIDA:

SECTION 1: The City Commission of the City of Winter Garden hereby adopts, establishes and levies a millage rate for ad valorem taxation of real and tangible personal property within the City of Winter Garden for the Fiscal Year beginning October 1, 2025, and ending on September 30, 2026, at the rate of 4.8565 mills (\$4.8565 for every \$1,000 of assessed valuation) upon the assessed valuation of property within the corporate limits of the City of Winter Garden, Florida. This millage rate is greater than the rolled back rate of 4.2012 mills by 15.60 percent.

SECTION 2: All Ordinances or parts of Ordinances in conflict herewith are hereby repealed.

SECTION 3: Should any portion of this Ordinance be held invalid, then such portions as are not declared to be invalid shall remain in full force and effect.

SECTION 4: This Ordinance shall become effective immediately upon its becoming a law.

READ FIRST TIME AND PUBLIC HEARING HELD: _____

READ SECOND TIME AND PUBLIC HEARING HELD: _____

APPROVED:

Mayor/Commissioner John Rees

ATTEST:

Angela J. Grimmage, City Clerk

ORDINANCE 25-31

AN ORDINANCE APPROPRIATING AND ALLOCATING ALL REVENUE AND FUNDS OF THE CITY OF WINTER GARDEN, FLORIDA, FOR THE TAX YEAR BEGINNING ON OCTOBER 1, 2025, AND ENDING ON SEPTEMBER 30, 2026

WHEREAS, the amount necessary as determined by the City Commission of the City of Winter Garden, Florida, to defray the actual operating requirements of the municipal government of said City for the Tax Collection Year which begins October 1, 2025, and which ends on September 30, 2026, is the sum of \$70,303,710; and

WHEREAS, tax levy on all taxable real and tangible personal property within said City is necessary to be made in the total amount of 4.8565 mills (\$4.8565 for every \$1,000 of assessed valuation) to be allocated to the General Fund; and

WHEREAS, it is anticipated that there will be available for use and disbursement from the general funds of said City, revenue in the following amounts:

Collection of Ad Valorem	\$ 30,277,220
Revenue other than Ad Valorem	<u>40,026,490</u>
TOTAL REVENUES AVAILABLE FOR EXPENDITURES	\$ 70,303,710

BE IT ENACTED BY THE CITY OF WINTER GARDEN, FLORIDA:

SECTION 1: That the sum of \$70,303,710 and such portion thereof as may be realized from the collection of the remainder of current taxes and other anticipated revenue is hereby allocated and appropriated to the General Fund of said City.

SECTION 2: All Ordinances and parts of Ordinances in conflict herewith are hereby repealed.

SECTION 3: Should any portion of this Ordinance be held invalid, then such portions as are not declared to be invalid shall remain in full force and effect.

SECTION 4: This Ordinance shall become effective immediately upon its becoming a law.

READ FIRST TIME AND PUBLIC HEARING HELD: _____

READ SECOND TIME AND PUBLIC HEARING HELD: _____

APPROVED:

Mayor/Commissioner John Rees

ATTEST:

Angela J. Grimmage, City Clerk

ORDINANCE 25-32

AN ORDINANCE APPROPRIATING AND ALLOCATING ALL REVENUE AND FUNDS OF THE COMMUNITY REDEVELOPMENT AGENCY (CRA) OF THE CITY OF WINTER GARDEN, FLORIDA, FOR THE TAX YEAR BEGINNING ON OCTOBER 1, 2025, AND ENDING ON SEPTEMBER 30, 2026

WHEREAS, the amount necessary as determined by the City Commission of the City of Winter Garden, Florida to defray the actual operating requirements and appropriations to Fund Balance of the CRA of said City for the Tax Collection Year which begins October 1, 2025, and which ends on September 30, 2026, is the sum of \$3,406,348; and

WHEREAS, tax levy on all taxable real and tangible personal property within said CRA in excess of the base year 1991 taxable value of \$23,063,944 is necessary to be allocated to the CRA for Area I; and

WHEREAS, tax levy on all taxable real and tangible personal property within said CRA in excess of the base year 1996 taxable value of \$548,114 is necessary to be allocated to the CRA for Area II; and

WHEREAS, it is anticipated that there will be available for use and disbursement from the CRA funds of said City, revenue in the following amounts:

Collection of Ad Valorem	\$1,742,489
Revenue other than Ad Valorem	<u>1,663,859</u>
TOTAL REVENUES AVAILABLE FOR EXPENDITURES	\$3,406,348

BE IT ENACTED BY THE CITY OF WINTER GARDEN, FLORIDA:

SECTION 1: That the sum of \$3,406,348 and such portion thereof as may be realized from the collection of the remainder of current taxes and other anticipated revenue is hereby allocated and appropriated to the CRA of said City.

SECTION 2: All Ordinances and parts of Ordinances in conflict herewith are hereby repealed.

SECTION 3: Should any portion of this Ordinance be held invalid, then such portions as are not declared to be invalid shall remain in full force and effect.

SECTION 4: This Ordinance shall become effective immediately upon its becoming a law.

READ FIRST TIME AND PUBLIC HEARING HELD: _____

READ SECOND TIME AND PUBLIC HEARING HELD: _____

APPROVED:

Mayor/Commissioner John Rees

ATTEST:

Angela J. Grimmage, City Clerk

ORDINANCE 25-33

AN ORDINANCE OF THE CITY COMMISSION OF THE CITY OF WINTER GARDEN, AUTHORIZING THE APPROPRIATIONS OF CITY FUNDS FOR FISCAL YEAR 2025-26 IN ACCORDANCE WITH ARTICLE 3 SECTION 30 (5) OF THE CITY CHARTER OF THE CITY OF WINTER GARDEN, FLORIDA, AND FLORIDA STATUTE 166.241 FOR THE PURPOSE OF FULFILLING THE FINANCIAL OBLIGATIONS OF THE CITY

WHEREAS, the City Manager of the City of Winter Garden, Florida, has submitted an estimate of the expenditures necessary to carry on the City government for the Fiscal Year beginning October 1, 2025, and ending September 30, 2026; and

WHEREAS, the estimated revenues to be received by the City during said period from ad valorem taxes and other sources has been submitted to the City Commission; and

WHEREAS, all applicable legal requirements pertaining to public notices and hearings have been satisfied within specified deadlines and prior to final adoption of this Ordinance; and

WHEREAS, the City Commission has examined and carefully considered the proposed budget;

NOW, THEREFORE, BE IT ENACTED BY THE CITY COMMISSION OF THE CITY OF WINTER GARDEN, FLORIDA, AS FOLLOWS:

SECTION 1. Authority. The City Commission of the City of Winter Garden has the authority to adopt this Ordinance pursuant to Article VIII of the Constitution of the State of Florida and Florida Statutes Chapters 166 and 200.

SECTION 2. Adoption of Final Budget. Attached hereto as Exhibit “A” and incorporated herein by reference is the final budget for the City of Winter Garden for the Fiscal Year beginning October 1, 2025, and ending September 30, 2026, said final budget being hereby confirmed, adopted and approved in all respects by the City Commission of the City of Winter Garden.

SECTION 3. Appropriations. There are hereby expressly appropriated out of anticipated revenues all funds and monies necessary to meet the appropriations stipulated by and in said final budget.

SECTION 4. Severability. If any section, subsection, sentence, clause, phrase or portion of this Ordinance is for any reason held invalid or unconstitutional by any court of competent jurisdiction, such portion shall be deemed a separate, distinct and independent provision and such holding shall not affect the validity of the remaining portion hereto.

SECTION 5. Effective Date. This Ordinance shall become effective immediately upon it becoming a law.

READ FIRST TIME AND PUBLIC HEARING HELD: _____

READ SECOND TIME AND PUBLIC HEARING HELD: _____

APPROVED:
CITY OF WINTER GARDEN, FLORIDA

Commissioner Lisa L. Bennett

Mayor/Commissioner John Rees

Commissioner Iliana R. Jones

Commissioner Chloe Johnson

Commissioner Colin Sharman

ATTEST:

Angela J. Grimmage, City Clerk



CITY OF
WINTER GARDEN
PROPOSED BUDGET
FISCAL YEAR 2025 -2026





WINTER GARDEN

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**CITY OF WINTER GARDEN
Fiscal Year 2025/2026
Proposed Budget**

JOHN REES

Mayor

LISA BENNETT

Mayor Pro Tem
Commissioner, District 1

ILIANA JONES

Commissioner, District 2

CHLOE JOHNSON

Commissioner, District 3

COLIN SHARMAN

Commissioner, District 4

JON C. WILLIAMS

City Manager



WINTER GARDEN

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WINTER GARDEN

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BUDGET MESSAGE

Budget Message



WINTER GARDEN

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Dear Commission and Citizens of Winter Garden,

I am pleased to present the City of Winter Garden Fiscal Year 2026 Recommended Budget, a balanced plan that reflects both the responsible allocation of resources and our ongoing commitment to long-term fiscal strength. This document outlines projected revenues and planned expenditures for operations and capital improvements in the upcoming fiscal year.

Introduction

Fiscal year 2026 presents us with both opportunities and challenges. Our foremost goal remains fostering the well-being of our community while ensuring responsible fiscal management. This budget proposal aims to strike a thoughtful balance between sustaining essential services, making selective investments, and careful planning for the future. The FY 2026 budget is a culmination of extensive analysis, careful consideration, and the shared vision of our community.

Economic Outlook

The economic outlook for fiscal year 2026 and beyond is cautious. While property values in Winter Garden have and are expected to continue to rise, growth is moderate compared to prior years. Property tax revenues remain the single most vital source of funding for public safety, parks and recreation, and critical infrastructure. Followed by state revenues, which may vary depending on consumer behavior as a result of continued pressure from inflation, higher interest rates and softening housing market.

At the national level, the U.S. economy is expected to experience modest growth. Inflation has eased from its peak in 2022 but remains elevated above the Federal Reserve's (Fed) target of 2%, keeping the Feds cautious about lowering interest rates. The labor market remains strong, but is showing signs of gradual cooling, and higher borrowing costs are dampening consumer spending and business investment. Over the next twelve months, modest growth is expected, though ongoing inflation and borrowing costs will continue to create challenges for residents, businesses and local governments.

Central Florida's economy continues to demonstrate resilience, supported by a strong tourism sector, steady population, and ongoing diversification into healthcare, logistics, and professional services. Tourism and hospitality are projected to grow modestly, while construction and real estate activity are expected to stabilize following recent highs.

Despite this resilience, risks remain: changes in consumer travel demand, rising insurance costs, and potential national slowdowns could affect revenues. As a result, this budget emphasizes prudent fiscal planning, reserves management, and scenario-based forecasting to ensure flexibility and stability in uncertain times.

Budget Highlights

The FY 2026 Budget was developed around sustaining core services while preserving financial stability. Its guiding principles are:

- Promote an economically sustainable community.
- Protect essential services on which the public depends.
- Continue vital infrastructure improvements.
- Maintain adequate reserves for long-term financial planning.

General Fund Revenues

General Fund revenues for FY2026 total \$70,303,710, an increase of \$4.86 million (7.4%) compared to FY 2025. This includes the recommendation to raise the millage rate from 4.5000 to 4.8565.

Property values continue to grow, with the City's certified taxable valuation at \$6.65 billion, a 7.7% increase from last year. Despite the increase from last year, at the current rate of 4.5000 mills, ad valorem revenues would generate approximately \$28 million, presenting a long-term challenge of operating costs outpacing revenue. To help mitigate this situation, the budget includes a recommendation to raise the millage rate to 4.8565 mills, which would generate about \$30.2 million, a \$2.2 million increase in new revenue.

Ad valorem taxes are the cornerstone of the General Fund, financing essential citywide services such as police and fire protection, parks and recreation, public works, planning, administration, and cybersecurity. Rising police and fire costs, projected at \$37 million, already exceed projected ad valorem revenues of \$28 million, leaving a structural gap of \$9 million at the current 4.5 millage rate. This imbalance highlights the long-term challenge of costs outpacing revenue growth.

Additionally, some revenues sources, such as projected investment earnings of \$2.88 million, fluctuate from year to year and are best used for one-time needs rather than ongoing operations. A millage increase provides a more stable, long-term solution to ensure reliable funding for these services while protecting the General Fund's capacity to support vital functions.

General Fund Expenditures

The FY 2026 General Fund expenditure budget totals \$68,162,125, a 2.7% increase (\$1.78 million) compared to FY 2025. This reflects higher personnel and operating costs, offset by reduced capital spending. Key allocations include:

- Public Safety (police, fire, building code) - \$38.6 million (57%)
- General Government - \$9.7 million (14%)
- Culture & Recreation - \$6.1 million (9%)
- Physical Environment - \$4.5 million (6.7%)
- Interfund Transfers (CRA & Debt) - \$4.4 million (6.4%)
- Economic Environment & Human Services - \$1.7 million (2.5%)

This distribution illustrates how essential ad valorem revenues are in sustaining daily services residents and businesses rely upon.

The Challenge of Rising Costs

The City of Winter Garden, like many other municipalities, faces significant fiscal pressures, including rising personnel expenses, health insurance, operating costs, and the capital needs that come from an increased demand for services.

Public safety operations and capital needs are growing steadily. In FY2026, more than \$1.1 million is budgeted for equipment and vehicle replacements, including fire SCBA units, fire rescue vehicles replacement funding, and sworn-police vehicle replacements.

At the same time, Winter Garden's population has nearly quadrupled since 2000, reaching an estimated 52,619 in 2026. Growth continues to add vibrancy to Winter Garden, but it also increases the demand for police, fire, roads, parks, and administrative services.

Maintain adequate reserves for long-term financial planning

The projected unassigned fund balance in the General Fund at the end of fiscal year 2026 is budgeted to be \$13.8 million, or 20% of General Fund operating expenditures. This exceeds the Government Finance Officers Association (GFOA) recommendation of 17% (two months of operating expenditures), demonstrating the City's ongoing commitment to fiscal stability and responsible stewardship.

Closing

Winter Garden is widely recognized as a well-planned, thriving community that balances exceptional public services, a welcoming business climate, and an outstanding quality of life. This achievement would not be possible without the support of our City Commission and Employees, whose dedication ensures Winter Garden remains a community of excellence.

The FY 2026 Recommended Budget continues this legacy, providing the resources necessary to maintain and enhance infrastructure, ensure responsive fire and police protection, and sustain the amenities that define our community.

Respectfully submitted,

Jon C. Williams

Jon C. Williams

City Manager



GOVERNMENT FINANCE OFFICERS ASSOCIATION

*Distinguished
Budget Presentation
Award*

PRESENTED TO

**City of Winter Garden
Florida**

For the Fiscal Year Beginning

October 01, 2024

Christopher P. Morill

Executive Director



WINTER GARDEN

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FY2026 DEPARTMENTAL GOALS OVERVIEW

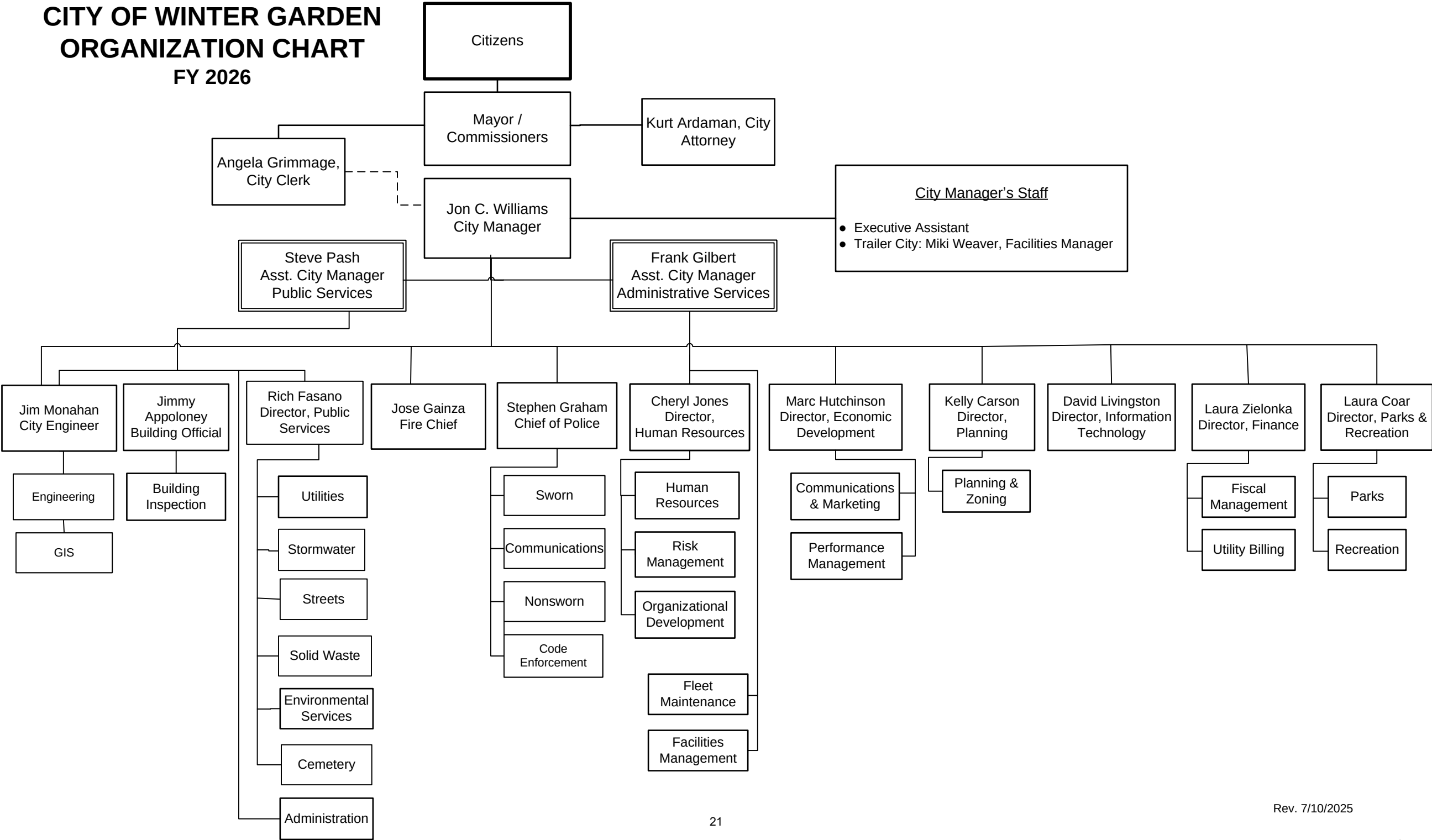
City Overview



WINTER GARDEN

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CITY OF WINTER GARDEN
ORGANIZATION CHART
FY 2026



City Profile

The City of Winter Garden, Florida is situated on the southern shore of Lake Apopka, and is located 20 minutes west of Orlando. This former citrus town is home to approximately 52,600 residents and over 2,500 businesses. The City of Winter Garden is a desirable place to live and a local gathering place for residents within Central Florida offering a diversity of housing and entertainment options.



Winter Garden is known for its warm charm, great schools, and one of the lowest millage rates in Orange County, providing exceptional service and a superior quality of life.

Winter Garden's proximity to Orlando and the theme parks has made it an ideal spot for growth. Winter Garden has grown to become the commercial and cultural capital of West Orange County. People can browse boutique shops on Plant Street or drive a few miles south to the Winter



than 20 eateries.

Garden Village at Fowler Groves, a 1.5 million square foot open air center situated on 175 acres. The largest of its kind in Central Florida, Winter Garden Village draws shoppers from all of West Orange County which provides for convenient shopping for local residents with its mix of big-box and specialty shops, financial institutions, and more

The historic downtown, listed on the National Registry of Historic Places, is a favorite destination for West Orange residents and those traveling the award-winning West Orange Trail. Downtown Winter Garden maintains its hometown charm and is always filled with people of all ages strolling its brick-lined streets, walking dogs, and cycling.



Right in the middle of downtown is an iconic clock tower and "outdoor living room" with a mosaic-tiled public fountain lined with bench swings and a gazebo that serves as a stage for year-round entertainment.

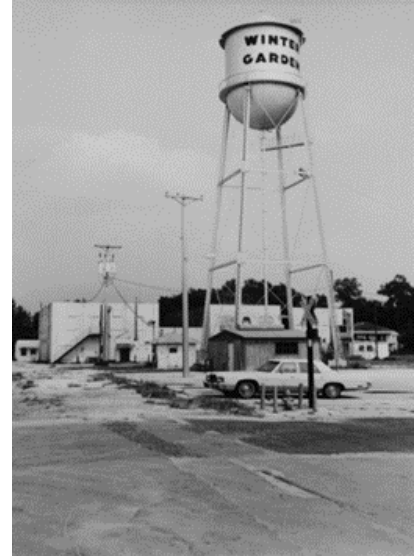
Downtown's aesthetic is warm and understated. A number of complimentary amenities are right in downtown including an interactive splash park, historical museums, an art gallery, and a Downtown Pavilion that is home to the award-winning weekly farmers market. A historically-preserved theatre and an indoor food hall and market anchored by a craft brewery rounds out the downtown entertainment options.



City History

The City of Winter Garden was incorporated in 1908 and is located in Orange County, Florida. As with most communities founded in the early 1900's of rural Florida, Winter Garden's economy relied heavily on agriculture. A year-round growing season and fertile soil enabled the production of fruits and vegetables; rail provided direct transportation routes to northern markets; and local orange groves were Florida's gold.

In the 1980s, the groves suffered 3 great freezes and the citrus community was dying. The city's leaders were smart in their planning to grow the city and start economic development. They anticipated that two toll roads – State Road 429 and S.R. 408 would kick-start development in Winter Garden, which sits 14 miles west of Orlando and is just a short drive to Disney.



In the 1990's the city created a special tax district to boost revenue in order to redevelop and revitalize its downtown with a plan to merge old and new.

In 2003, the city bought the Garden Theatre, which was built in 1935 but had been used most recently as a garage for tractors. The restored venue is a big hit, hosting live, local productions and an annual film festival with international entries.

In 2008, the City built City Hall which has an art deco façade that resembles a stylish train station from the 1930's.

The city officials understand that you have to constantly reinvest in the city in order for it to grow and be a community where citizens want to live and visit. In 2011, the city built a Splash Park adjacent to the Downtown Pavilion to create an outdoor play area for families.



The City also purchased Tucker Ranch, a 209-acre property on the west side of Avalon Road, boasting an impressive oak hammock. Tucker Ranch is being developed into a regional park with trails, camping, and a health and wellness park with access to John's Lake for canoeing.

Numerous events occur each year in the Winter Garden Historic Downtown District including charitable benefits, art festivals, music festivals, holiday events and more. The annual Spring Fever in the Garden event, sponsored by the Bloom N Grow Society, is one of the most popular annual events.



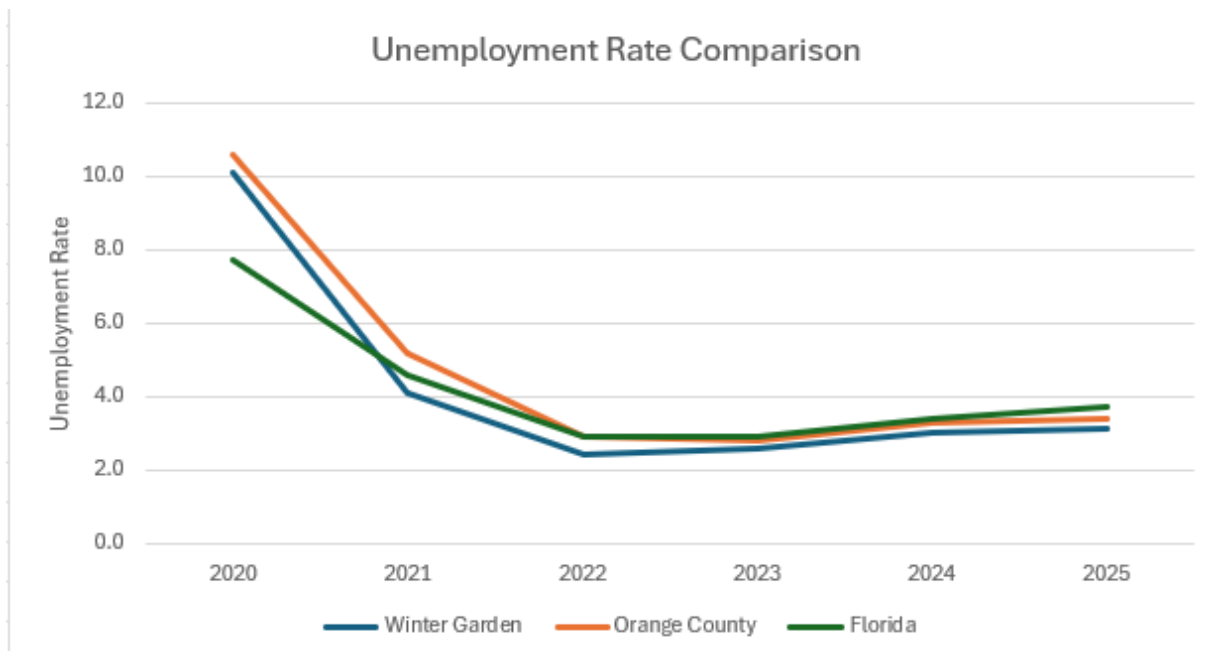
Today, Winter Garden is referred to as the modern-day Mayberry USA by residents, and is a Florida destination. At the same time, it attracts new business and quality development. The community's connection to its roots is felt throughout the year.

The City's short term goal is to be the best little city in the state of Florida. Its long term goal is to be the best little City in the United States of America.

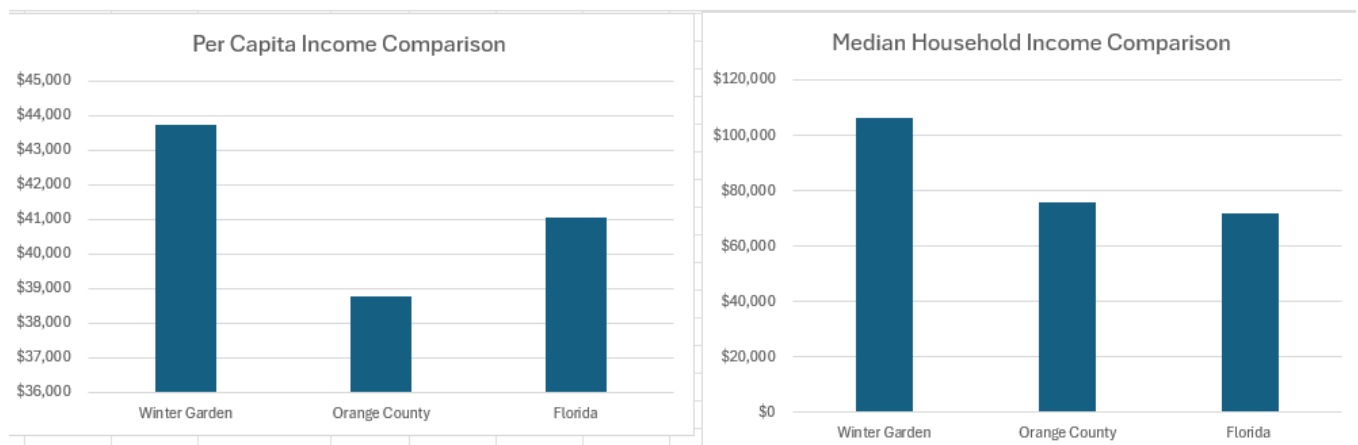
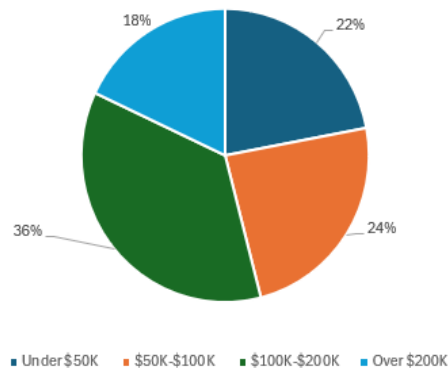
Local Economy

As a predominantly residential community, the City's economic environment is heavily influenced by the economy of Orlando and the Central Florida area. The major economic influences are regional job market, cost of housing, retail activity, and tourism activity. Consideration of the impact of these indicators is critical to the development of the City budget, all available information and indicators are utilized in forecasting the City's revenues and expenditures.

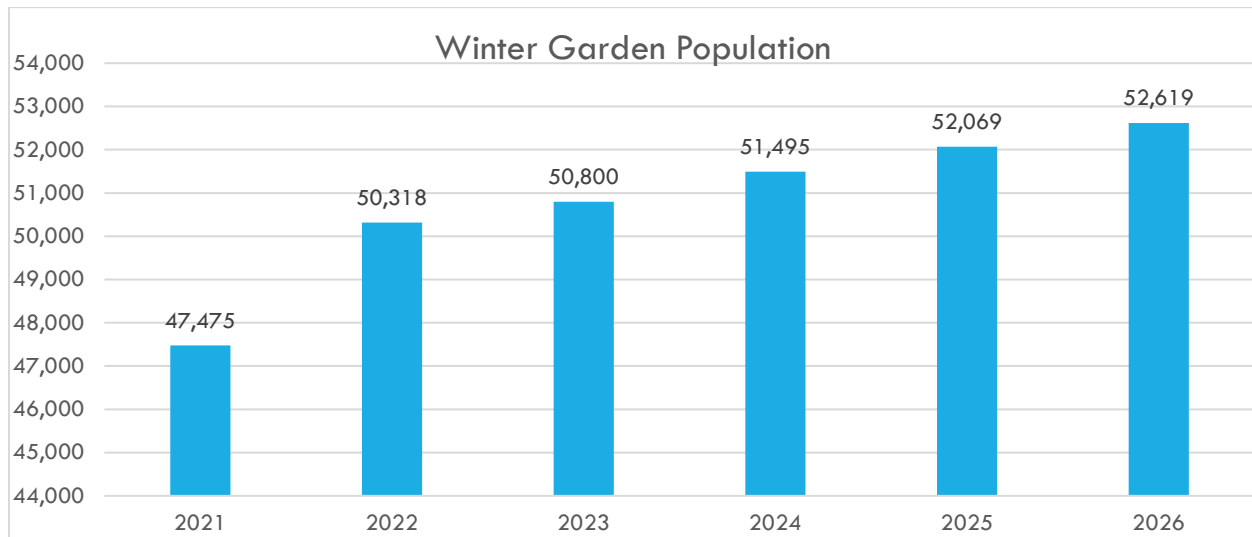
The unemployment rate for Orange County was 3.1 percent in 2025 which is down from 10.1 percent in 2020. The unemployment rate has fluctuated quite a bit since the spring of 2020 due to the economic crisis caused by the Coronavirus pandemic. Orange County is a community that relies heavily on the tourism and hospitality industries. The tourism industry normally accounts for roughly \$92.5 billion of the total regional economy.



Winter Garden Household Income



The City of Winter Garden is primarily residential which makes housing statistics and forecasts an integral element of municipal revenue estimates and projections. The City continues to carefully monitor the marketplace seeking information from all available resources to make responsible and timely fiscal decisions. Winter Garden's population is estimated at 52,619 in fiscal year 2026.



Economic indicators for fiscal year 2025-2026 and beyond point to a continued economic recovery. The City of Winter Garden's long-term revenue outlook anticipate property values will continue to rise; however, certain revenues may vary depending on consumer spending, while expenditures continue to be pressured by inflation, higher interest rates, wage growth, and a tight labor market.

City Government

The City has a commission/manager form of government with a Mayor and four Commissioners elected as the governing body. The Commission is responsible, for among other things, passing ordinances and resolutions, adopting the budget, authorizing indebtedness, appointing advisory boards, and hiring the City Manager, City Clerk, Attorney, and Auditor. The City Manager is responsible for carrying out the policies and ordinances of the Commission, for overseeing the day-to-day operations of the City, and for appointing the heads of departments. The Commission is elected on a non-partisan basis. Commission members serve four-year staggered terms, with the Mayor and one Commissioner elected every four years and the other three Commissioners elected the following year. The Commissioners are elected by district, and the Mayor is elected at large.

The City provides a full range of services, including police and fire protection; the construction and maintenance of streets, sidewalks, and other infrastructure; planning, community, and economic development; cemetery management and maintenance; code enforcement and building inspections; parks maintenance; and recreational activities and cultural events. In addition, the City operates four enterprises: water and sewer service, solid waste collection service, stormwater service, and management of the City owned mobile home park.

The Commission embarked upon an aggressive strategy, in recent years, making Winter Garden an ideal place to grow families as well as businesses.

City Strategic Plan

The FY2026 Budget represents a proactive approach to governance at the City, focused on influencing the future rather than adapting to it. The City has adopted a Strategic Plan which outlines the vision for the City of Winter Garden's future and identifies the policies, plans and programs that represent the City's long-term priorities for achieving the vision. The budget aligns the City's resources towards the vision and ensures transparency and accountability.

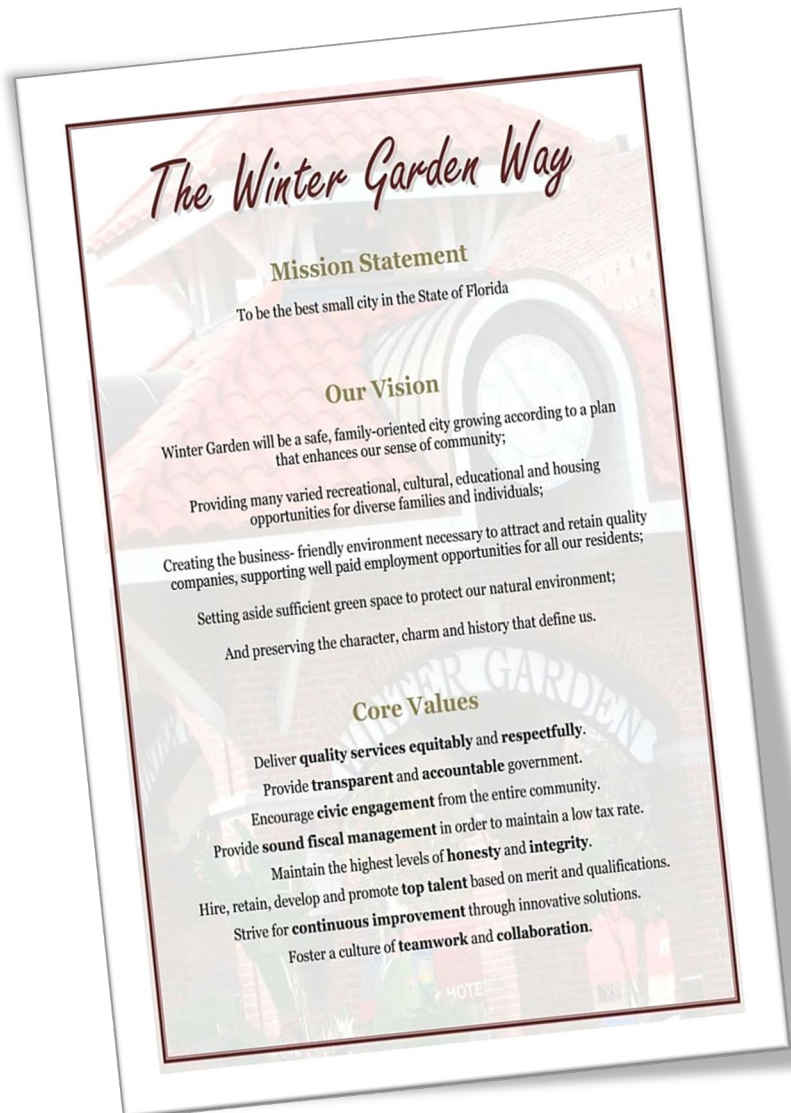
Strategic Model & Framework

The strategic model is characterized by the pyramid illustrated below. It outlines the up and down relationship flow of how the City translates the culmination of mission, vision, core values and strategic priorities into actionable initiatives which result in business plans and operating plans at the department level. Strategic priorities are typically 10-20 years in focus, business plans are 2-5 years in focus and operating plans are 1-2 years in focus. The annual execution of the broader long-term strategies occurs at the operating level through daily service activities and is validated against stretched performance targets or benchmarks. There are three levels to this model which begin with the long-term directional level, followed by the intermediate business planning level and then the short-term operating planning level. The City's mission and vision propositions should always drive the operational activities and these activities should also in turn relate back to the mission and vision propositions.



Mission, Vision and Core Values

The Winter Garden Way is the City's directional map and foundational philosophy that provides both a narrative and picture of what the desired outcome of success will look like for citizens and residents. It is, therefore, citizen-inspired and fully reflects the expectations of the community based on feedback inputs from the citizen survey, focus groups, stakeholder interviews and town hall meetings. The mission to be *the best small city in the State of Florida* is bold and ambitious, but it sets the tone for leadership, service and performance excellence throughout the City. The vision elements highlight and convey the tangible essence of the City's destination profile and further define the targeted landmarks of accomplishments. Finally, the City's core values outline the key guiding principles that function as the driving force towards the mission promoting the highest standard for professional and ethical behavior.



City Strategic Priorities

The long-term strategic priorities are the bridges that connect *The Winter Garden Way* to each Department's business and operating plans, such that, the strategic priorities become both a compass and a way of life throughout all service areas. The departmental business plans for the upcoming year can be found in the department breakout section of this document.

Along with the *Winter Garden Way*, there are also *nine* primary strategic priorities that were carefully determined from an analysis of various community stakeholders. This included feedback from the citizen survey, resident focus groups, business leader interviews, elected official interviews, a town hall meeting as well as a planning workshop. The goals are not in any particular order since each goal is felt to be equally important to the quality of life in Winter Garden. Accompanying each priority is a list of *target areas* to address as well as the *key initiatives* for achieving them. Below is a list of the City's *nine* primary strategic priorities:

- Improve and Maintain Mobility
- Ensure a Safe Community
- Encourage a Thriving Economy
- Protect the Sense of Community
- Preserve the Natural Environment
- Provide an Attractive Community
- Provide Recreation, Arts and Culture
- Support Education and Learning Opportunities
- Maintain Quality Services and Infrastructure

In addition to the nine priorities listed above, the City's *eight* core values identified in *The Garden Way* also serve as secondary priority areas for departments, particularly, the internal services areas that have indirect service contact with citizens. Due to the nature of such departments, for instance Finance, that mostly provide support services to other major areas, some core values

were more of a natural fit for the department’s core functions, and thus, made the use of the City’s core values suitable as a secondary strategic priority.

FY2026 Departmental Strategic Priorities & Goals

The City of Winter Garden is committed to offering the best services to its citizens and local businesses. As part of our annual budget process, each department is tasked with setting performance management goals for their respective areas that are aligned with the previously identified City strategic priorities, targets and key initiatives. Below is a summary of the FY2026 department goals aligned by the City’s primary and secondary strategic priorities. For more details, please see the *Expenditures* section of this budget document for each department’s business plan including targeted objectives and key performance indicators.

STRATEGIC PRIORITIES & GOALS

ENSURE A SAFE COMMUNITY

Direct police presence around property and personal crimes to provide a high sense of citizen safety while equally ensuring community protection and readiness for fire, medical and disaster emergencies.



FIRE & RESCUE

Protection and preservation of life and property



POLICE

Ensure high sense of safety for all residential and business communities and throughout downtown

ENCOURAGE A THRIVING ECONOMY

Encourage a sustainable thriving economy that maintains a prosperous downtown and attract high-paying local jobs from targeted business segments.



COMMUNITY DEVELOPMENT

Facilitate thorough plan review process while ensuring high quality development throughout the City

Annex unincorporated enclaves to ensure efficient, consistent and cost effective services for all residents

BUILDING

Speedy and quality turnaround service during plan review, permitting and inspection processes



ECONOMIC DEVELOPMENT

Provide a business-friendly environment that creates desirable and successful businesses

Foster entrepreneurship and empower business start-ups to bolster commerce

Encourage, enable, and preserve a vibrant downtown and commercial districts, which in turn creates a thriving City

PROTECT THE SENSE OF COMMUNITY

Protect the history and small town character of Winter Garden to preserve a shared sense of charm and community.



ECONOMIC DEVELOPMENT

Cultivate a sense of community pride, connection and involvement

PROVIDE AN ATTRACTIVE COMMUNITY

Keep the City and its gateway corridors attractive, desirable and clean.



COMMUNITY DEVELOPMENT

Improve and preserve the aesthetics and community charm throughout the City



EXECUTIVE

Achieve a high quality of life for all citizens by nurturing and sustaining a desirable community



PARKS & RECREATION

Develop and sustain beautiful park, pedestrian and landscape areas

PROVIDE SOUND FISCAL MANAGEMENT

Preserve the trust of our citizens through smart, accountable and disciplined management of the City's fiscal affairs.



FIRE & RESCUE

Contain and control Fire Department's overtime cost



FISCAL MANAGEMENT

Submit balanced budget within appropriate parameters to maintain low tax rates



PUBLIC SERVICES: Wastewater & Reclaimed Water

Control Waste Water Plant Operating & Maintenance Cost within parameters



HUMAN RESOURCES

Reduce healthcare costs to the City



PUBLIC SERVICES: Administration

Provide alternative funding for City capital improvement projects



PUBLIC SERVICES: Water Treatment & Pumping

Control Water Treatment Plant Operating & Maintenance Cost within parameters

PROVIDE TRANSPARENT AND ACCOUNTABLE GOVERNMENT

Uphold the sacred public trust in City government affairs by ensuring responsive accessibility and visibility to information.



CITY CLERK

Improve access, retention, and integrity of City records

PRESERVE THE NATURAL ENVIRONMENT

Protect the natural environment and enhance the footprint of green spaces.



COMMUNITY DEVELOPMENT

Safeguard natural land areas and green spaces throughout the City



PARKS & RECREATION

Rehab, restore and protect passive green space throughout the City



PUBLIC SERVICES: Wastewater & Reclaimed Water

Ensure Waste Water Plant energy efficiency to minimize carbon footprint



PUBLIC SERVICES: Solid Waste

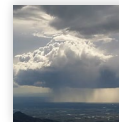
Reduce the amount of solid waste going into the landfill



PUBLIC SERVICES: Water Treatment & Pumping

Protect groundwater resources through water conservation strategies

Ensure Water Treatment Plant energy efficiency to minimize carbon footprint



PUBLIC SERVICES: Wastewater/Stormwater/Collections

Reduce pollution in Lake Apopka through cleaner streets and storm water systems

PROVIDE RECREATION, ARTS & CULTURE

Provide desirable parks, facilities, programs and events for recreation, arts and culture that cater to active and healthy lifestyles including a mixture of leisure interest for both residents and visitors.



PARKS & RECREATION

Provide a balanced variety of quality parks, facilities, recreational and cultural experiences

SUPPORT PUBLIC EDUCATION & LEARNING OPPORTUNITIES

Support elevating the quality of K-12 public education and attract as well as broaden community opportunities for institutions of higher and advanced adult learning.



EXECUTIVE

Actively engage and support local K-12 students and families through diverse learning opportunities

RECRUIT, DEVELOP AND RETAIN TOP TALENT

Maximize productivity by acquiring and retaining talent that best matches the City's organizational needs.



HUMAN RESOURCES

Recruit and select high quality candidates for all positions

Increase development opportunities for City employees

Improve productivity of workforce

MAINTAIN QUALITY SERVICES & INFRASTRUCTURE

Vigilantly provide and ensure a network of high quality services and infrastructure for all parts of Winter Garden.



PUBLIC SERVICES: Engineering

Ensure timely and within budget completion of all planned Capital Improvement Projects annually

Proactively safeguard engineering design standards on all infrastructure installations in the City



PUBLIC SERVICES: Wastewater & Reclaimed Water

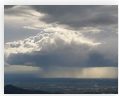
Improve and maintain odor controls at wastewater treatment facility

Reduce Fats, Oils and Grease from the wastewater stream through industrial pretreatment public education

More environmentally friendly City with a focus on reducing ground water withdrawals

Minimize equipment failure through proactive maintenance

Prolong Waste Water Plant asset and equipment life and minimize failures



PUBLIC SERVICES: Wastewater/Stormwater/Collections

Prolong the service life of the City's infrastructure through timely maintenance

Reduce flooding incidents thereby reducing citizen stormwater complaints



PUBLIC SERVICES: Water/Reclaimed Distribution & Streets

Maintain optimal water pressure levels and minimize water service interruptions for residents



PUBLIC SERVICES: Water Treatment & Pumping

Raise consumer confidence in the City's drinking water

Prolong Water Treatment Plant asset and equipment life and minimize failures

IMPROVE AND MAINTAIN MOBILITY

Create and maintain a network of highways, roads, multi-purpose paths and transportation alternatives that make uncongested links to all parts of Winter Garden including downtown.



COMMUNITY DEVELOPMENT

Improve and facilitate safe bicycle, pedestrian, and vehicle mobility throughout the City



PUBLIC SERVICES: Water/Reclaimed Distribution & Streets

Improve pedestrian infrastructure, bicycle and automobile transportation

DELIVER QUALITY SERVICES EQUITABLY & RESPECTFULLY

Ensure the highest level of customer service excellence in all situations for all stakeholders.



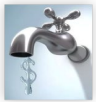
FACILITIES MANAGEMENT

Provide “best in class” customer service through prompt responses and timely completions of corrective and preventive maintenance work orders



FISCAL MANAGEMENT

Deliver high levels of service in all fiscal needs when supporting departments and employees



UTILITY BILLING

Provide a responsive and consistent Utility Billing service experience



FLEET MANAGEMENT

Maximize Fleet asset use and longevity through timely preventive and corrective maintenance



INFORMATION TECHNOLOGY

Enable staff to maintain high levels of productivity when using technology to provide services to the community and throughout the City

High performing hardware and software systems that enable productivity and service delivery



EXECUTIVE

Deliver excellent customer service experience to all citizens & residents at every contact point



HUMAN RESOURCES

Achieve a productive and safe workplace

Excellent and professional HR service experience to all employees and departments



PUBLIC SERVICES: Administration

Ensure safety in all Public Services areas through training and accountability
Prompt and responsive telephone customer service experience on all Public Services inbound calls



COMMUNITY DEVELOPMENT

Provide excellent and responsive customer service to all developers, contractors & residents

FOSTER A CULTURE OF TEAMWORK AND COLLABORATION

Cultivate a productive environment that inspires valued and high performing employees.



SHARED GOAL BY ALL DEPARTMENTS

Promote a high performing organization

LONG RANGE FINANCIAL PLANNING

The City of Winter Garden continues to monitor community characteristics relating to development, provisions of services, environmental protection and governmental activities to meet the goals and objectives of the City's Comprehensive Plan. Since 1998, the City's area has increased by approximately 3.5 square miles through annexation of surrounding unincorporated areas and has undergone rapid growth in recent decades, increasing from 6,789 in 1980 to 14,251 in 2000. The population for 2020 was 48,469, an increase of approximately 240% in 20 years. The current population is 52,619 as of 2025-2026 estimates.

The Financial Management utilizes modeling tools to project revenues and expenditures at least five (5) years into the future. In creating these projections, staff utilizes all available information, including current and projected micro and macro-economic data, historical trends for specific revenues and expenditures, legislative changes, and input from staff regarding long-term operating plans. The results equip the City's leaders with the information necessary to make good decisions today that are also prudent for the long-term financial health of the city. Projections are updated several times throughout the budget process and any time a significant change occurs to the inputs influencing the projections. Scenario based projections are also produced to illustrate the financial impacts of competing choices.

We analyze the trend and growth projections for population, taxable values and utility accounts to help determine governmental and enterprise revenues for both operating revenues and impact fees from new growth. Below is a five year growth projection of population based on actual historical trends and market outlook which have a direct correlation to the ad valorem property taxes and enterprise operating revenues.

FIVE YEAR GROWTH PROJECTION

	Prior Year	Current Year	Projection				
	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029	FY 2030
Population	51,495	52,069	52,619	52,882	53,147	53,412	53,679
Growth Rate	1.4%	1.1%	1.1%	0.5%	0.5%	0.5%	0.5%
Taxable Value (000's)	5,570,212	6,087,969	6,556,323	6,884,139	7,159,504	7,374,290	7,558,647
Growth in Taxable Value	12.8%	9.3%	7.7%	5.0%	4.0%	3.0%	2.5%
Utility Growth Assumptions							
Annual Irrigation Sales							
Accounts (at year end)	9,954	9,979	10,004	10,024	10,044	10,064	10,084
Total Gallons Used (000's)	1,983,494	1,988,453	1,993,424	1,997,411	2,001,406	2,005,408	2,009,419
Avg Gallons per Account	17	17	17	17	17	17	17
Annual Water Sales							
Accounts (at year end)	17,164	17,207	17,250	17,288	17,322	17,357	17,392
Total Gallons Used (000's)	1,595,720	1,599,709	1,603,709	1,607,237	1,610,451	1,613,672	1,616,899
Avg Gallons per Account	8	8	8	8	8	8	8
Annual Sewer Sales							
Accounts (at year end)	16,582	16,617	16,649	16,679	16,707	16,735	16,768
Total Gallons Used (000's)	1,285,731	1,288,347	1,290,677	1,292,818	1,294,768	1,296,718	1,300,091
Avg Gallons per House Hold	6	6	6	6	6	6	6
Solid Waste Growth Assumptions							
Accounts (at year end)	16,610	16,718	16,718	16,751	16,785	16,819	16,852
Stormwater Growth Assumptions							
Accounts ERUs (at year end)	16,775	16,922	16,922	16,956	16,990	17,024	17,058

Long-range planning is an integral part of City's Capital Improvements Program. A significant amount of effort by staff is put into ensuring that all projects in the five-year capital plan are fully funded from beginning to end in order to prevent mid-construction delays or stoppages. Projects are not submitted for inclusion in the capital plan if they cannot be fully funded or if the resulting operating costs cannot be paid for. Planning in this area relies on financial modeling as described above, as well as close coordination with project managers to verify project budgets and timelines. More detailed information on the five year Capital Improvement Program can be found in the CIP section of this document.

PROJECTION ASSUMPTIONS FY 2026 - 2030

	FY 2026 Budget	Five Year Forecast 2026-2030
GOVERNMENTAL REVENUES		
Ad Valorem Taxes	Millage (4.8565 mills) on tax base of \$6.538 billion per Tax Appraiser. Assumes 95% collections of gross revenues	Increase in asessed value of going down from 7.4% to 2.5% gradually including new construction
Utility Taxes	6.3% growth due to increase in charges for service water/sewer rates	Continued growth as revenues increase due to rate increase per ordinance 25-24
Franchise Fees	Based on YE 2025 revenue	Capped at 3% Annual Growth increase
Communication Service Tax	Estimated by the State Office of Economic and Demographic Research	No increase allowed through 2030
Intergovernmental Federal/State/County/Other	Based on YE 2025 revenue and trend and economic forecasts	No growth based on three year history
Fines & Forfeitures	Based on YE 2025 revenue	Minimal growth based on three year history
Permit Fees		
Building Permits	Based on department projection	Building Projections and Trending
Other Permit Fees	Based on YE 2025 revenue	Population Growth Rate
Land Development Fees	Based on YE 2025 revenue	Population Growth Rate
Public Works Inspections	Based on YE 2025 revenue	Population Growth Rate
Licenses		
Business Tax Receipts	Based on YE 2025 revenue and trend and economic forecasts	Population Growth Rate
Charges for Services		
Recreation	Based on detail of revenues by program	Reviewing charges to recover cost of service
Building Leases	Based on YE 2025 revenue	No increase projected to be conservative
Rentals	Based on YE 2025 revenue	No increase projected to be conservative
Miscellaneous	Based on YE 2025 revenue	No change projected
Impact Fees	Based on Bulding projections times rate	Building Projections and Trending
Interest	Based on YE 2025 revenue	Flat over five years
ENTERPRISE REVENUES		
Water	Rate increase is equal to 20% increase per ordinance	Rate increase per ordinance
Wastewater	Rate increase is equal to 20% increase per ordinance	Rate increase per ordinance
Garbage	Rate increase is equal to CPI index 2.23%	Increase only in anticipated customer growth rate, projected CPI increase 3%
Stormwater	No rate increase	Increase only in anticipated customer growth rate
EXPENDITURES		
Personnel Expenses	Staffing levels frozen, benefit increases based on economic data; increased Fire wages 7.5% per CBA	3% cost of living increases; 10% medical benefits increase; adhere to Police and Fire Collective Bargaining Agreements
Operating Expenses	Zero-based budgeting	2-3% growth by type of operating expense
Capital Outlay & Operating Impacts	Assumes only finishing projects currently in progress and those in the five-year CIP	Assumes only finishing projects currently in progress and those in the five-year CIP
Debt Service	Per debt service schedule	Per debt service schedule

BUDGET STRUCTURE

BUDGET GUIDES

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BUDGET ADOPTION & MODIFICATION

—

BUDGET POLICY, PROCESS & PREPARATION

—

FY 2026 BUDGET CALENDAR

—

METHOD OF BUDGETING

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FY2026 BUDGET ASSUMPTIONS

Budget Structure



WINTER GARDEN

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OVERVIEW OF THE BUDGET PROCESS

A. BUDGET GUIDES

The City's budget process is conducted within the framework of the Finance Department's fiscal policies, financial forecasts and financial trends. The budget documents serve four fundamental purposes:

Policy Document:

The budget documents contain information that allows the City Commission an opportunity to review policies and goals that address long-term concerns and issues of the City and evaluate City services.

Operations Guide:

The budget describes activities, services and functions carried out through departmental goals and objectives and continuation of performance indicators. The document includes departmental business plans and organizational layouts for the City.

Financial Plan:

The budget presents the City's fiscal resources through a process of needs analysis, service delivery priorities and contingency planning. The document includes the current and long-term debt obligations, and a 5-Year Capital Improvement Plan.

Communications Device:

The budget seeks to communicate summary information, including an overview of significant budgetary issues and trends, to aid the reader in interpreting the documents. It describes the process for preparing, reviewing and adopting the budget for the fiscal

year. The document has been drafted with the goal of providing information that will be valuable and understandable to the average reader.

The City Commission has adopted a number of policies that are designed to guide the budget preparation. The powers and responsibilities of the Commission and the City staff are listed below.

Powers of Commission

Except as otherwise provided in the Charter, all powers of the City and the determination of all matters of policy are vested in the City Commission.

Without limitation of the foregoing, the City Commission has the power to:

- 1) Be the judge of the election and qualification of its own members;
- 2) Authorize the issuance of bonds; revenue certificates, and other evidence of indebtedness;
- 3) Adopt and modify the official map of the city;
- 4) Provide for an independent audit;
- 5) Pass ordinances and laws for the preservation of the public peace and order, and impose penalties for the violation thereof; provided that the maximum penalty to be imposed shall be a fine of not more than five hundred dollars (\$500.00) or imprisonment for a period of time not longer than sixty (60) days;
- 6) Deal with any property of the city, both real or personal, or mixed in any manner the Commission may see fit to do in accordance with the general powers of the City;
- 7) Provide rules and regulations for all purchases and sales made for and on behalf of the City;
- 8) Appoint, remove, and fix the compensation of the City Manager, City Attorney, City Auditor, City Clerk, and a Certified Public Accountant to perform the annual audit;
- 9) Appoint advisory boards to serve without compensation;

- 10) Establish by ordinance, the conditions upon which subdivisions and other areas may be annexed by the City;
- 11) Exercise any right of authority given or permitted by the Constitution and the laws of the State of Florida to city commissions consistent with or in addition to the provisions of the revised Charter;
- 12) By order of the City Commission, those officers listed in paragraph (8) above who are indicted for a felony will be suspended from office, without pay, until acquitted and the office filled by appointment for the period of suspension. By order of the City Manager, any other municipal officer or employee indicted for a felony will be suspended from office, without pay, until acquitted and the office filled as hereinbefore provided for the period of suspension.

Responsibilities of City Commission

- 1) To be responsive to and represent the wishes of the citizens;
- 2) To establish goals and priorities through approval of objectives, plans, and budgets;
- 3) To consider, evaluate and establish laws, policies, regulations and procedures.

The Responsibility of the City Manager

- 1) To implement the goals of the City Commission;
- 2) To suggest objectives, plans, and budgets for approval by the City Commission consistent with approved goals;
- 3) To implement City Commission approved objectives, plans and budgets;
- 4) To provide the City Commission with adequate, competent information and professional recommendations upon which the Commission may rely in making decisions and to refrain from criticism of those decisions once made;
- 5) To manage the day-to-day affairs of City government;
- 6) To suggest to the Commission new laws, regulations, and policies or modifications to existing ones.

Fiscal Policy Statement

The City has an important responsibility to its citizens to correctly account for public funds, to manage municipal finances wisely, and to plan for adequate funding of services desired by the public. With the change in federal policies toward local government and the rate of growth in our area, the City needs to ensure that it is capable of adequately funding and providing local government services needed by the community.

Sound fiscal policies that are realistic and consistent provide useful guidance for the long-term programming of services and facilities. They also provide a set of assumptions under which budget and tax decisions should be made. While established for the best management of governmental resources, generally accepted fiscal policy also helps set the parameters for government's role in the broader economy of the community.

The development of the budget is guided by the following laws and objectives:

- The budget must be balanced for all funds. Total anticipated revenues must equal total estimated expenditures for each fund. (Section 166.241 of Florida Statutes requires that all budgets be balanced).
- The City will not levy ad valorem taxes against real and tangible property in excess of 10 mills with the exception of voted levies. (Section 200.081 of Florida Statutes places this millage limitation on all Florida municipalities).
- The City will budget 96 percent of anticipated gross ad valorem proceeds to provide an allowance for discounts for early payment of taxes. (Section 200.065 of Florida Statutes states that each taxing authority shall utilize not less than 95 percent of the taxable value.)
- All operating funds are subject to the annual budget process and reflected in the budget document.
- The enterprise operations of the City are to be self-supporting meaning current revenues will cover current expenditures including debt service.

- The City will coordinate development of the capital improvement budget with the development of the annual operating budget. Each capital improvement project is reviewed for its impact on the operating budget in terms of revenue generation, additional personnel required and additional operating expenses.
- The guideline and goal for the General Fund fund balance is to have 30% reserves in case of emergencies.

B. BUDGET ADOPTION AND MODIFICATION

The City Commission annually adopts, by ordinance, a balanced budget for all funds of the City, whereby budgeted revenues equal budgeted appropriations within each fund. Budgetary authority is legally maintained at the fund level. Amendments to the adopted budget can occur at any time during the fiscal year through action of the City Commission or the City Manager in the following manner:

- 1) **Budget Amendments:** Fund revenue and expenditure amounts may be increased or decreased by formal action of the City Commission following proper public notice as specified in Chapter 129.03(a) of the Florida Statutes. Amendments to adopted budgets normally result from either: (a) the desire to recognize an unanticipated excess amount of an anticipated revenue; or (b) the unanticipated decrease of an anticipated revenue. The purpose of the amendment process is to adjust fund amounts to reflect the level of revenues reasonably anticipated to be received and to balance expenditures to these revenues in accordance with state law and sound fiscal practices.
- 2) **Budget Transfers:** Operating unit budgets may be amended by formal transfer action. Budget transfers, which are intrafund in nature, may be approved by the City Manager. A record of such intrafund transfers is maintained by the Finance Department. Budget transfers, which are interfund or involve fund reserve distributions, must be reviewed and formally approved by the City Commission prior to execution.

Additions to approved positions during the budget year require City Commission review and approval. As previously delegated by the City Commission, personnel reclassifications may be approved by the City Manager.

During the fiscal year, the Finance Department coordinates an interim budget review process. All departments review revenue and expenditures to-date. A budget amendment is prepared for the City Commission to formally adopt any mid-year amendments. The formal interim budget adjustment has proven to be an effective process for the City in ensuring needs are being continually met and the operational and capital improvement plans are adequate.

C. BUDGET PREPARATION

Initial planning and analysis begins early in the calendar year with the Finance Department developing a fiscal model to project revenues and expenditures for the next fiscal year. This model provides the City with a clear vision of the level of financial control needed to develop upcoming fiscal year budgets. Based on the model's results, target expense levels for FY 2025/26 were provided to operating divisions. Those divisions were challenged to maximize services while maintaining a budget within the City's fiscal capacity.

During the FY 2025/26 budget cycle, the Finance Department made available to each department a budget manual and access to the financial accounting software so that each department's budget could be entered into the system to compare to last fiscal year actual and current fiscal year-to-date figures. This provided a helpful tool to the departments to determine a realistic budget.

Another effort to streamline the budget process included developing and presenting capital improvement budgets simultaneously with operating budgets. This provided a clear picture of the impact of capital improvements on operating budgets. It also allowed divisions to concentrate on putting a realistic business plan together for the upcoming fiscal year.

Expenditure levels to be recommended to the City Commission are determined in department meetings with the City Manager. These meetings provide each department director with the opportunity to discuss his or her budget and the programs it provides. A Commission workshop in August provides a forum for finalizing spending plans, the proposed millage rate, and policy issues. Copies of the proposed budget are distributed to department directors and made available for inspection by the general public prior to the final budget hearings in September.

Following Commission approval of the final spending plan, Finance Department staff will prepare the approved budget for distribution to departments and other interested parties. The budget for the upcoming year becomes effective October 1st and the spending plan, as authorized by the Commission, will be implemented throughout the fiscal year.

FY 2026 Budget Calendar for Departments**Event****Date**

Budget Manual sent to Departments	March 17, 2025
Budget entry access given to Departments	March 17, 2025
Receive DR 420 Forms from Property Appraiser	June 28, 2025
Personnel request forms due to HR Department	July 1, 2025
Capital Improvement Project request forms due to Finance	July 1, 2025
Fleet Maintenance Vehicle Inspection forms due to Finance	July 1, 2025
All budget request to be entered into BS&A	July 1, 2025
Personnel request forms due to Finance from HR	July 1, 2025
CIP/Department Head Meetings	July 7 – 11, 2025
Commission Sets Proposed Millage Rate	July 24, 2025
Send in DR 420 Forms to Property Appraiser	July 25, 2025
FTE and Organization Charts due to Finance Department	August 1, 2025
Performance Measurements due to Finance Department	August 1, 2025
Budget Workshop	August 28, 2025
1 st Public Hearing	September 11, 2025
2 nd Public Hearing	September 25, 2025
Send in Adopted Ordinance to PA, DOR and Tax Collector	September 26, 2025
Complete and Deliver Form DR422 and TRIM Package	When received

D. METHOD OF BUDGETING

Budgetary Basis

The City adopts budgets for all Governmental Funds and Fiduciary Funds on a modified accrual basis. The budgets for Proprietary Funds are adopted on an accrual basis. However, depreciation expense is not budgeted, whereas expenditures for capital outlays are budgeted. These outlays are capitalized into fixed assets and eliminated from the results of operations on a Generally Accepted Accounting Principles (GAAP) basis.

Fund balance allocations (residual unappropriated liquid assets resulting from prior years' operations) are budgeted and included as revenue or expenditure/expense on a budgetary basis but are eliminated on a GAAP basis for financial reporting.

Actual expenditures for the past fiscal year, along with the original and amended budget for the current fiscal year, and a proposed budget for the upcoming fiscal year are listed for each department and division of the City. The amended budget column reflects all budget amendments approved by the City Manager or the City Commission through August 2025. The 2025/26 budget column includes recommendations for the upcoming fiscal year. These recommendations reflect expenditures proposed by the various City departments as modified by the City Manager. Information on proposed capital expenditures is illustrated in both the Capital Outlay and the Five-Year Capital Improvement Plan sections of this document.

Fund Structure

To provide proper accountability for the different kinds of resources, "funds" are established. Each fund is isolated with its own resources, liabilities and residual balance. Funds with similar objectives, activities and legal restrictions are, for reporting purposes, placed in one of three groups:

Governmental Funds: Governmental Funds account for general governmental activities, such as law enforcement, which are largely supported by taxes and fees. They are accounted for on a “spending” or financial flow basis.

Governmental Funds include the following five fund types:

- a. The General Fund accounts for all resources not reported in other funds. Most citywide activities are accounted for in this fund.
- b. Permanent Funds account for resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the government’s programs (i.e., for the benefit of the government or its citizenry).
- c. Special Revenue Funds account for resources received from special sources, dedicated or restricted to specific uses.
- d. Debt Service Funds account for the accumulation of resources for, and the payment of, interest, principal and other costs of long-term debt.
- e. Capital Project Funds account for the accumulation and use of resources for the acquisition of major buildings and other capital facilities where a specific project is designated or required.

Proprietary Funds: Proprietary Funds account for those activities which are provided on a basis consistent with private enterprise. They are accounted for on a cost of service or “capital maintenance” basis.

Proprietary Funds include the following fund type:

Enterprise Funds account for activities, such as water and wastewater services, which are similar to those provided by private enterprise and whose costs are substantially or totally recovered from user charges or from revenue sources other than general governmental revenue.

Fiduciary Funds: Fiduciary Funds account for assets belonging to others which are under City control for administration, but are not available to support the City's own programs.

Fiduciary Funds include the following fund type:

Pension Trust Funds account for resources required to be held in trust for the members and beneficiaries of defined benefit pension plans.

Accounting Structure

The accounting policies of the City of Winter Garden (the "City") conform to accounting principles generally accepted in the United States as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting board for establishing governmental accounting and financial reporting principles. The more significant of these accounting policies are summarized below.

1. Deposits and investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. The City maintains a cash and investment pool that is utilized by all funds except those that require separate accounts. Each pooled cash fund is allocated interest on ending monthly cash balances held by the fund throughout the year.

State statutes authorize the City to invest in the State Board of Administration's (SBA) Local Government Surplus Funds Trust Fund (Florida PRIME), United States government securities, United States government agencies, federal instrumentalities, non-negotiable interest bearing time certificates of deposit, repurchase agreements, bankers' acceptances, commercial paper, state and local government taxable and tax-exempt debt, registered investment companies, and intergovernmental investment pools.

The City's investments are reported at fair value. Florida PRIME shares are based on amortized cost, which approximates fair market value. The Office of the Auditor General of the State of Florida performs the operational audit of the activities and investments of Florida PRIME.

2. *Restricted assets*

Certain resources of the Water and Sewer Utility Fund are classified as restricted assets on the statement of net position because their use is limited to the repayment of customer deposits, to capital projects to expand the capacity of the system, and to fund asset renewals and replacements. Certain proceeds of the Water and Sewer Utility Fund's loan agreements, as well as certain resources set aside for their repayment, are classified as restricted assets on the statement of net position because their use is limited by applicable loan agreement covenants. These resources are set aside to subsidize potential deficiencies from the Fund's operation that could adversely affect debt service payments and to segregate resources accumulated for debt service payments over the next six months.

3. *Capital assets*

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the City are depreciated using the straight line method over the following estimated useful lives:

Assets	Years
Buildings	50
Building improvements	15-25
Public domain infrastructure	25-50
System infrastructure	15-25
Vehicles	5-10
Office equipment	5
Computer equipment	5

4. Long-term obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

In the fund financial statements, governmental fund types report the face amount of debt issued as other financing sources.

5. Fund balances

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable: The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans.

Restricted: Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

Committed: The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (ordinance) of the City Commission. Those committed amounts cannot be used for any other purpose unless the City Commission removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, the committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by the City Commission, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints are not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned: Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the City Commission. The City has not adopted a formal policy to delegate this authority.

Unassigned: Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

E. FY2025-26 BUDGET ASSUMPTIONS

The City of Winter Garden continues to monitor community characteristics relating to development, provisions of services, environmental protection and governmental activities to meet the goals and objectives of the City's Comprehensive Plan. Preparation of the operating budget is one of the City's most critical undertakings. A superior planning tool year after year is the result of consistent, repeatable, and explainable methods in developing the budget. While most of the attention is given to the appropriations side of the budget, critical policy decisions are influenced by levels of available resources which are the product of annual revenue estimates or projections.

In order to produce consistent and defensible revenue estimates, avoid an unhealthy dependence on a single economic or future growth point of view, and address inevitable pressures to expand near term resource availability through overly aggressive revenue assumptions, the City has adopted the following practices for revenue projections.

1. Develop schedules for each continuing revenue source for the next 10 fiscal years.
2. Calculate both a five and ten year trend that is the basis for the subsequent year estimate.
3. Identify and evaluate known conditions for the trend line period that may lessen or strengthen the predictive nature of both trend calculations, or cause one of the two trend calculations to be more indicative of future short term performance.
4. Gather, document, and evaluate other information that may influence the assumptions used in making the revenue estimate. Other sources might include:
 - a. Revenue estimates or economic forecasts prepared by the state or federal government entity.
 - b. Private sector entities, such as public utilities or communications companies, whose operations might impact revenues estimates.
 - c. Other local governments.
 - d. City of Winter Garden operating departments.
5. Document relative accuracy of historical budget estimates as compared to historical realization, specifically prior year budget estimates as compared to current year revenue realization, and determine if estimation methods need to be modified.

The process above positions the finance department to make its preliminary revenue estimate. The preliminary estimates are then evaluated collectively by the Finance Director and the City Manager. Upon agreement, the recommended revenues are included in the budget package for City Commission consideration.

The FY 2025-26 Revenue and Expenditure budget assumptions are as follows:

Revenues:

- Increase to the City millage rate, from 4.5000 to 4.8565.
- All revenues except for non-operating revenues, internal service funds, and grant funds include the 5.0% statutory deduction required by Florida Statutes.
- The budget for state-shared revenues, including sales tax revenue, was prepared based on year-to-date actual figures and various economic and legislative assumptions.

Expenditures:

- **Personnel Services:** No new positions. Freeze all current non-public safety vacant positions. The personal services budget includes a 3% COLA for current employees. The employer contribution for the pension rates were budgeted at the amounts provided by the actuary for the employer retirement contributions.
- **Operating Expenses:** Departments were requested to submit zero-based budgets.
- **Capital Outlay:** Departments were requested to submit only critical capital outlay budget for FY 2025-26. All rolling stock purchase requests are reviewed by the City Fleet Manager.
- **Capital Improvements:** Only new or increased Capital Improvement Projects (CIP) of significant importance were considered, as well as projects necessary to maintain the City's current facilities or other assets. Please refer to the Capital Improvement Program section for the detailed five-year CIP.

The accompanying projections of revenues and expenditures demonstrate how current economic trends, coupled with the City's financial policies, may influence future cash balances and tax levies. As with any projection, known quantities, such as actual revenues and expenditures, interact with a set of key assumptions to determine a possible scenario. The number of unknowns in this analysis tends to reduce its validity in the longer term. Additionally, while this financial projection is intended to advise decision makers on the current and potential financial conditions of the City, it does not represent a legal obligation.



WINTER GARDEN

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BUDGET SUMMARY

BUDGET HIGHLIGHTS

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BUDGET OVERVIEW

—

FUND BALANCE SUMMARY

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SUMMARY OF REVENUES, EXPENDITURES AND FUND BALANCE



WINTER GARDEN

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CITY OF WINTER GARDEN

FY 2026 BUDGET HIGHLIGHTS

The City of Winter Garden's proposed FY 2026 budget totals \$180M, it was developed with a focus on fiscal discipline and sustainability. The budget is built on zero-based budgeting, freezes vacant non-public safety positions, and limits capital to essential infrastructure and equipment needs.

Over the recent years, demand for services has steadily increased, particularly in public safety, roadway usage, recreation and green space. The FY 2026 budget strategically allocates resources to sustain these priorities while balancing the challenge of slower revenue growth compared to rising expenditures costs. To preserve service levels, the budget recommends a modest increase to the ad valorem millage rate, following a thorough review of cost-saving measures.

General Fund revenues are projected at \$70.3 million, a 7.4% increase over FY 2025, supported by rising property values and a proposed millage rate increase from 4.5000 to 4.8565. This adjustment is expected to generate an additional \$2.2 million in recurring revenue, helping to fund law enforcement, fire rescue, roadway maintenance, and parks. With this plan, the City delivers a balanced budget that maintains superior services, invests in community priorities, and upholds prudent financial stewardship.

TOTAL REVENUES & OTHER FINANCING SOURCES	
General Fund	\$70,303,710
Special Revenue Fund	\$7,597,578
Enterprise Funds	\$62,183,254
Fiduciary Funds	\$29,017,048
Total	\$169,101,590

TOTAL EXPENDITURES & DISBURSEMENTS	
General Fund	\$68,162,125
Special Revenue Fund	\$7,380,723
Debt Service Fund	\$2,557,973
Enterprise Funds	\$96,649,978
Fiduciary Funds	\$5,099,847
Total	\$179,850,646

* the variance in the revenue to expenditures is balanced with the use of/transfer to fund balance

THREE-YEAR GROWTH PROJECTIONS

POPULATION

FY 2024: 51,495

FY 2025: 52,069

FY 2026: 52,619

GROWTH %

FY 2024: 1.37%

FY 2025: 1.11%

FY 2026: 1.06%

TAXABLE VALUE

FY 2024: 5,570,212,378

FY 2025: 6,087,968,520

FY 2026: 6,556,322,800

GROWTH %

FY 2024: 12.79%

FY 2025: 9.30%

FY 2026: 7.69%

GENERAL FUND

NON-CAPITAL

EXPENDITURES

FY 2024: 55,262,608

FY 2025: 63,193,968

FY 2026: 65,844,866

GROWTH %

FY 2024: 13.48%

FY 2025: 14.35%

FY 2026: 4.19%

2026 BUDGET HIGHLIGHTS

MAJOR REVENUE SOURCES FOR THE GENERAL FUND

Total budgeted revenues for the General Fund are projected to be \$70.3 million, an increase of \$4.9 million from budgeted revenues in FY2025. This increase in the revenues is due to the proposed increase to ad valorem tax revenues. Certified taxable property values rose 7.7% from last year. At the current millage rate of 4.5000, ad valorem revenues would generate \$28 million which is a \$1.7 million increase to ad valorem tax revenues. The 0.3565 increase to the millage rate would bring an additional

\$2.2 million in new revenue.

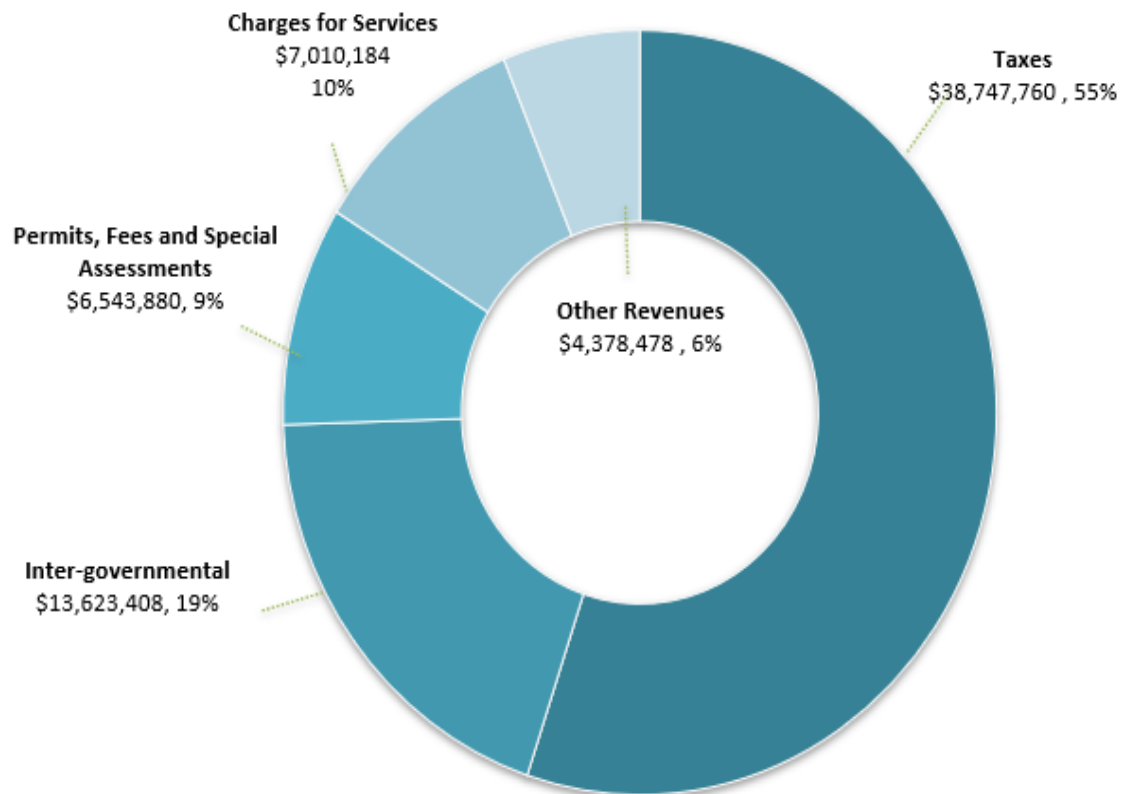
These funds will be used for an array of government services including public safety, cyber security, parks and recreation and transportation.

Intergovernmental revenues are generated from the Half Cent Sales tax and State Revenue sharing which play an integral part in the City's revenue mix as they are used to fund a variety of services and projects. Sales tax generally moves with the economy, it is pro-

jected to remain flat at \$9.6 million and the state sharing revenue is projected to decrease from \$3.7 million to approximately \$3.6 million. Utilities taxes and franchise fees are projected to increase 2.9% from \$10.58 million to \$10.89 million. Permits, fees and special assessments are projected to remain flat at \$6.5 million. Charges for Services are projected to decrease from \$7.8 million to \$7 million due to the uncertainty of red-light camera revenues.

GENERAL FUND

REVENUES BY SOURCE



TOTAL: \$70,303,710

2026 BUDGET HIGHLIGHTS

GENERAL FUND OPERATING BUDGET

Key expenditure guidelines include:

- ◆ Zero-based budgeting for all operating expenditures
- ◆ No new positions (Freeze vacant non-public safety positions)
- ◆ Capital requests limited to critical needs

The FY 2026 General Fund expenditures budget totals \$68.2 million, a 2.7% increase over FY 2025, reflecting higher personnel and operating costs offset by reduced capital spending. Public safety remains the largest category at \$38.6 million, or 57% of the budget, followed by general government (\$9.7 million), culture and recreation (\$6.1 million), and physical environment services (\$4.5 million). This distribution underscores the critical role of recurring revenues such as ad valorem revenues, to sustain core services that residents and businesses rely on daily.

Like many municipalities, Winter Garden faces raising costs from inflation effects, health insurance, labor pressures, and the need to replace critical public safety equipment and vehicles. The City has responded with a disciplined approach: zero-based budgeting, freezing non-public safety positions, and limiting capital requests.

Personnel remains the largest expenditure for the General Fund at \$43 million which is 64% of the budget, including cost-of living adjustments, collective bargaining commitments, higher insurance premiums, and pension funding.

Departmental highlights include continued investments in public safety, cybersecurity, and facility maintenance, while recreation and economic development funding is maintained at prior-year levels. The City also maintains strong reserves, with an unassigned fund balance of \$13.8 million, or 20% of expenditures.

The FY 2026 Recommended Budget positions Winter Garden to deliver high-quality services, supporting long-term fiscal health, and sustain the community's reputation as a thriving, well-planned city.

General Fund Expenditures by Function	FY2024 Actual	FY2025 Budget	FY2026 Budget	Change	% Change
General Government	\$8,326,035	\$8,953,918	\$9,707,085	\$753,167	8.4%
Public Safety	\$31,745,780	\$37,895,640	\$38,564,090	\$668,450	1.8%
Physical Environment	\$4,450,129	\$4,300,013	\$4,540,730	\$240,717	5.6%
Transportation	\$3,267,970	\$3,105,471	\$3,175,057	\$69,586	2.2%
Economic Environment	\$1,140,629	\$1,468,814	\$1,337,051	-\$131,763	-9.0%
Human Services	\$248,865	\$285,825	\$391,077	\$105,252	36.8%
Culture & Recreation	\$6,419,773	\$6,111,959	\$6,064,738	-\$47,221	-0.8%
Transfers Out	\$4,164,317	\$4,259,700	\$4,382,297	\$122,597	2.9%
Total General Fund Expenditures	\$59,763,498	\$66,381,340	\$68,162,125	\$1,780,785	2.7%

FY 2025/2026 BUDGET OVERVIEW

This proposed budget seeks to balance the need to maintain essential services, invest strategically in community priorities, and exercise prudent financial stewardship.

Over the past several years, the City of Winter Garden has experienced a steady increase in demand for services – ranging from enhanced public safety, greater roadway usage, expanded recreational opportunity, and the desire for more usable green space. The fiscal year 2026 budget addresses these priorities by strategically allocating resources to sustain and strengthen services in public safety, roadway maintenance, and parks infrastructure.

At the same time, the City is facing the challenge of operating revenues growing at a slower pace than operating expenditures. To preserve current levels of service, the FY 2026 budget recommends securing additional recurring revenues through an increase in ad valorem taxes. Before advancing this recommendation, staff carefully reviewed all opportunities for cost savings, including freezing vacant positions and approving only essential capital requests.

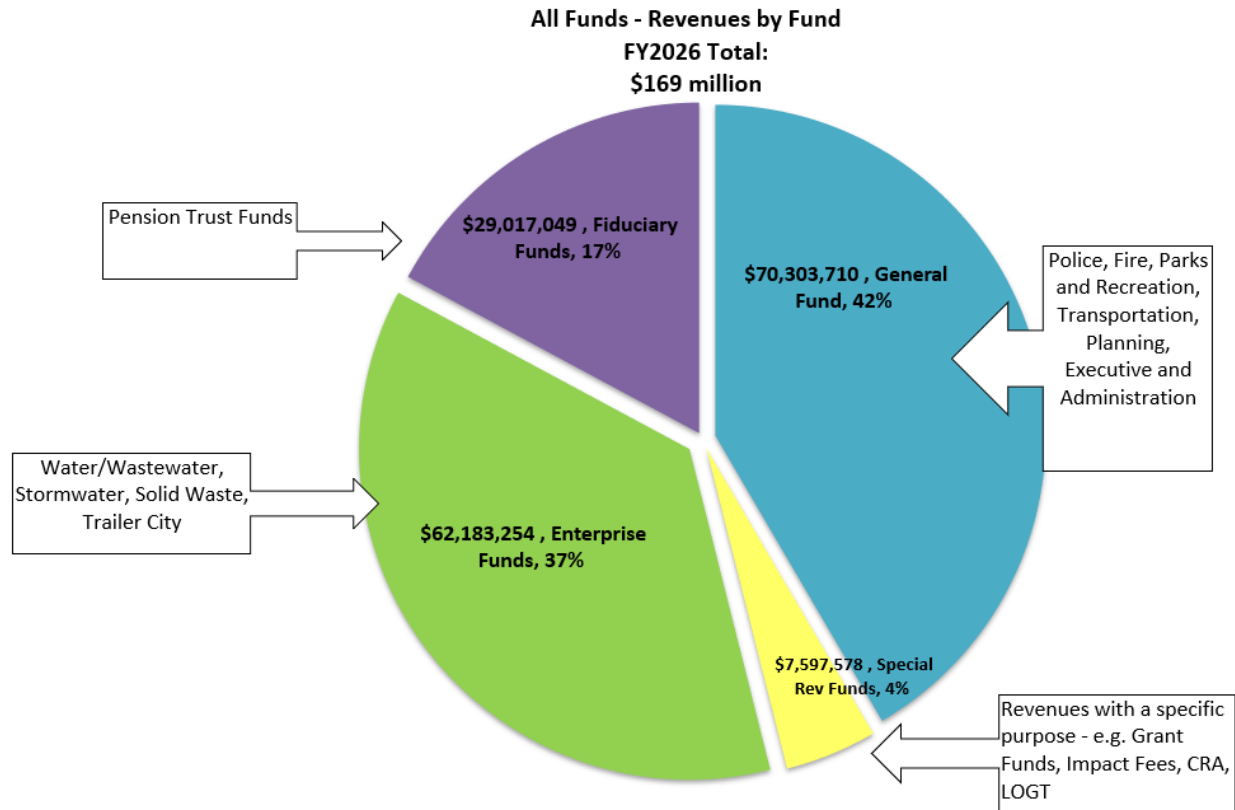
Budget Development Guidelines

The FY 2026 budget was developed in alignment with available economic data and City priorities, using the following guidelines:

- Zero-based budgeting for all operating expenditures, with increases allowed only when justified.
- No new positions; vacant non-public safety positions to remain frozen.
- Capital requests limited to critical infrastructure and equipment needs.

Revenues

The following chart illustrates the City's budget revenues for the fiscal year 2026.



General Fund Revenues

General Fund revenues are projected at \$70.3 million, an increase of \$4.86 million (7.4%) compared to FY 2025. This projection includes a recommended increase in the millage rate from 4.5000 to 4.8565.

Certified taxable property values have risen to \$6.65 billion, a 7.7% increase from last year. At the current millage rate of 4.5000, ad valorem revenues would generate approximately \$28.0 million. The proposed 4.8565 rate would generate about \$30.2 million, adding \$2.2 million in new revenue. These funds will support law enforcement, fire rescue, road maintenance, parks and recreation programs, and administrative services.

Other major General Fund revenue streams include:

- Local Government Half-Cent Sales Tax: projected to remain flat at \$9.6 million.
- State Sharing Revenue: projected to decrease from \$3.7 million to \$3.6 million.
- Utility Taxes and Franchise Fees: projected to increase 2.9% from \$10.58 million to \$10.89 million.
- Charges for Services: projected to decrease from \$7.8 million to \$7.0 million, primarily due to the removal of anticipated red-light camera revenue, which remains uncertain.
- Permits, Fees & Special Assessments: projected to remain flat at \$6.5 million.

Enterprise Fund Revenues

Enterprise funds operate like business units, funded primarily through user fees. The City's enterprise funds include Water & Wastewater, Stormwater, Solid Waste, and Trailer City.

- Water & Wastewater: In accordance with Ordinance 24-25, rates will increase 20% to support system maintenance, operations, and expansion. Major grant funding includes:
 - \$15.0 million (FDEP Water Quality Improvement Grant) for Wastewater Treatment Plant expansion.
 - \$1.75 million (State grant) for the WWTP expansion.
 - \$6.64 million (FDEP Water Quality Grant) for Teacup Springs Septic – to – Sewer conversion.
- Stormwater: Includes \$6.56 million (CDBG funding) for stormwater improvements in East Winter Garden.
- Solid Waste: Staff recommends adopting the State of Florida Public Service Commission (PSC) price index to adjust fees annually. For 2026, the PSC price index is set at 2.23%, ensuring cost recovery while avoiding rate volatility.

Expenditures

The City of Winter Garden provides a wide variety of services designed to maintain a high quality of life for residents, businesses, and visitors. The FY2026 budget was developed with a forward-looking approach, informed by recent challenges including inflationary effects, rising labor pressures, and ongoing recruitment challenges in public safety.

Key expenditure guidelines include:

- Zero-based budgeting for operating expenditures.
- No new positions (freeze vacant non-public safety positions).
- Capital requests limited to critical needs.

Personnel Costs

Personnel remains the largest component of the City's budget, with FY 2026 personnel costs totaling \$49 million for total City personnel. Recognizing that employees are the City's most valuable asset, this budget includes:

- 3% cost-of-living adjustment for all current employees.
- Collective bargaining agreement adjustments.
- 12% increase in the City's health insurance contribution.
- Pension contributions: 20.79% for general employees, 21.39% for police and fire.

General Fund

The General Fund serves as the backbone of the City's essential services, supporting fire and police protection, administrative operations, road maintenance, parks and recreation, fleet and facilities maintenance, as well as economic and human services. The FY 2026 General Fund budget totals \$68.16 million, representing a 2.7% increase (\$1.78 million) over the prior year's \$66.38 million budget. Departmental highlights are summarized below.

- General Government: Budget increases \$753k from \$8.9M to \$9.7M (+8%), driven largely by IT investments in cybersecurity and software. The General Government includes the Executive Office, City Clerk, Fiscal Management, Information Technology, Human Resources, Legal, Planning and Business Tax departments.
- Public Safety: Total budget of \$38.6M, increases \$668k, (+2%), ensuring continued investment in fire rescue and police services. Public safety is often one of the most important funding categories for citizens.
- Physical Environment: Budget increases \$241k (+5.6%) to \$4.5M, increased costs on repairs, supplies and infrastructure maintenance. The Physical Environment includes Facilities Maintenance, Fleet Maintenance, Public Services Admin and the City Cemetery.
- Transportation: Budget remains flat at \$3.1M, with an additional \$1.6M additional funding for citywide road resurfacing in the Local Option Gas Tax Fund.
- Culture and Recreation: Budget remains flat at \$6.1M. The City of Winter Garden prides itself on providing the highest level of leisure, fitness, and play through various programs and services in our parks, community center, trails, ball fields and green spaces.
- Economic Environment & Human Services: Budget remains flat at \$1.7 million, continuing support for redevelopment initiatives.

Community Redevelopment Agency (CRA)

The City's CRA designates at least 75% directed to East Winter Garden revitalization. The FY 2026 CRA budget includes \$1.6 million in initiatives:

- Habitat for Humanity's Neighborhood Revitalization program.
- Acquisition of properties in the Historic EWG Neighborhood for housing solution and streetscape right of way purposes.
- East Winter Garden Streetscape design and phased construction.
- EWG revitalization and economic development opportunities.
- Zanders Park revitalization upgrades

Enterprise Funds

The FY2026 Enterprise Fund budget totals \$96 million, an increase of \$36 million from FY2025, largely due to Water & Wastewater capital improvements.

- Utilities services operating budget is budgeted at \$44.5M, down from \$47.3M, reflecting completion of major projects budgeted in FY2025. The Utilities Renewal and Replacement fund includes \$565k in capital projects and the Utilities Construction Fund includes \$35 million in utilities capital improvement projects.
- The Stormwater Fund budget increases from \$4.7M to \$8.9M, with \$6.6M CDBG funded drainage improvements in East Winter Garden.
- Solid Waste budget decreases by \$338k, reflecting the suspension of curbside recycling, but is offset by higher tipping fees and solid waste lease capital.

Capital Budgeting

The City maintains a rolling 5-year Capital Improvement Program (CIP) to guide investment priorities. Projects for FY 2026-2030 have been aligned with available funding, focusing on infrastructure, utilities, and equipment replacement. Creative alternatives such as leasing and equipment sharing continue to be evaluated.

Fund Balance

Section 166.241 of Florida Statutes requires budgets to be balanced. Fund balances are used strategically to support specific projects or offset temporary imbalances but cannot sustainably cover structural deficits. The City maintains strong reserves to ensure financial stability, with an unrestricted fund balance equal to 20% of expenditures in FY2026 – exceeding the Government Finance Officers Association (GFOA) recommendation of two months’ reserves.

**BUDGET SUMMARY BY FUND
FISCAL YEAR 2025/2026**

<u>CLASSIFICATION</u>	<u>GENERAL FUND</u>	<u>SPECIAL REVENUE FUNDS</u>	<u>DEBT SERVICE FUND</u>	<u>CAPITAL PROJECTS FUNDS</u>	<u>ENTERPRISE FUNDS</u>	<u>FIDUCIARY FUNDS</u>	<u>TOTAL</u>
CARRYFORWARD FUND BALANCE	11,171,150	36,113,467	-	972,533	86,217,697	116,570,749	251,045,596
REVENUES							
Ad Valorem Taxes at 4.8565 mils	30,277,220	-	-	-	-	-	30,277,220
Sales, Use, and Fuel Taxes	-	2,599,701	-	-	-	-	2,599,701
Utility and Service Taxes	8,197,882	-	-	-	-	-	8,197,882
Local Business Taxes	272,658	-	-	-	-	-	272,658
Permits, Fees, & Special Assessments	6,543,880	2,427,562	-	-	2,720,982	-	11,692,424
Intergovernmental Revenue	13,623,408	1,473,804	-	-	23,390,000	1,126,254	39,613,466
Charges for Services	7,010,184	-	-	-	28,231,033	-	35,241,217
Fines and Forfeitures	188,520	19,221	-	-	-	-	207,741
Interest and Other Earnings	2,882,149	1,077,290	-	-	7,637,513	21,904,829	33,501,781
Miscellaneous Revenues	1,307,809	-	-	-	203,726	5,985,966	7,497,501
Total Revenues	70,303,710	7,597,578	-	-	62,183,254	29,017,049	169,101,590
OTHER FINANCING SOURCES							
Interfund Transfers	-	1,768,846	2,557,973	-	620,540	-	4,947,359
TOTAL REVENUE & OTHER FINANCING SOURCES	70,303,710	9,366,424	2,557,973	-	62,803,794	29,017,049	174,048,949
TOTAL ESTIMATED REVENUES & BALANCES	81,474,860	45,479,891	2,557,973	972,533	149,021,491	145,587,798	425,094,545
EXPENDITURES							
General Government	9,707,085	-	-	-	-	5,099,847	14,806,932
Public Safety	38,564,090	1,161,277	-	-	-	-	39,725,367
Physical Environment	4,540,731	-	-	-	96,084,916	-	100,625,647
Transportation	3,175,057	4,519,200	-	-	-	-	7,694,257
Economic Environment	1,390,051	1,700,246	-	-	-	-	3,090,297
Human Services	338,077	-	-	-	-	-	338,077
Culture & Recreation	6,064,738	-	-	-	-	-	6,064,738
Total Expenditures/Expenses	63,779,828	7,380,723	-	-	96,084,916	5,099,847	172,345,314
NON-EXPENSE DISBURSEMENTS							
Debt Service	-	-	2,557,973	-	-	-	2,557,973
Interfund Transfers	4,382,297	-	-	-	565,062	-	4,947,359
TOTALS EXPENDITURES/EXPENSES	68,162,125	7,380,723	2,557,973	-	96,649,978	5,099,847	179,850,646
Reserves	13,799,647	38,099,168	-	972,533	52,371,513	140,487,951	245,243,900
TOTAL APPROPRIATED EXPENDITURES & RESERVES	81,474,860	45,479,891	2,557,973	972,533	149,021,491	145,587,798	425,094,545

GENERAL FUND

GENERAL FUND REVENUES SUMMARY

—

GENERAL FUND REVENUES DETAIL

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GENERAL GOVERNMENT

—

PUBLIC SAFETY

—

COMMUNITY DEVELOPMENT

—

PUBLIC SERVICES

—

PARKS & LAND AND RECREATION

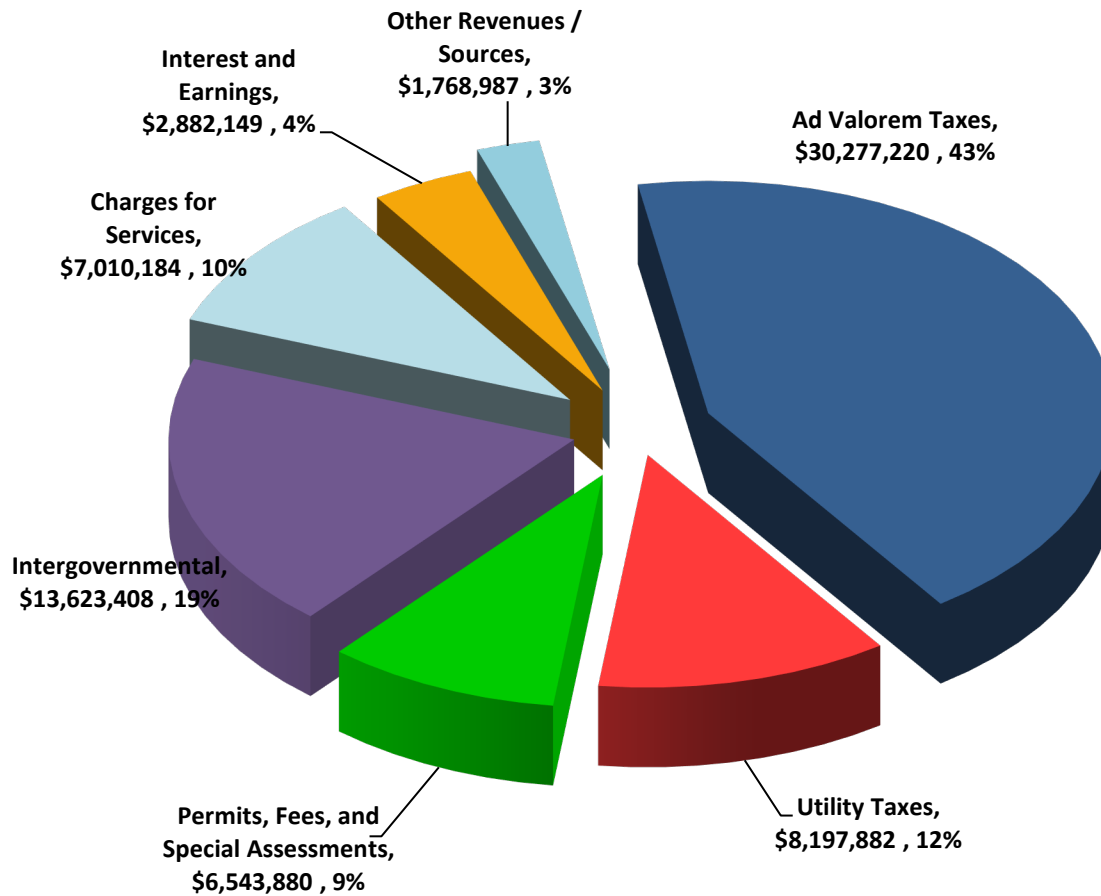


WINTER GARDEN

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- GENERAL FUND REVENUES -

GENERAL FUND REVENUES BY SOURCE



<u>Revenues</u>	<u>Dollars</u>	<u>Percent</u>
Ad Valorem Taxes	\$ 30,277,220	43.1%
Utility Taxes	\$ 8,197,882	11.7%
Permits, Fees, and Special Assessments	\$ 6,543,880	9.3%
Intergovernmental	\$ 13,623,408	19.4%
Charges for Services	\$ 7,010,184	10.0%
Interest and Earnings	\$ 2,882,149	4.1%
Other Revenues / Sources	\$ 1,768,987	2.5%
Total Revenues / Sources	\$ 70,303,710	100%

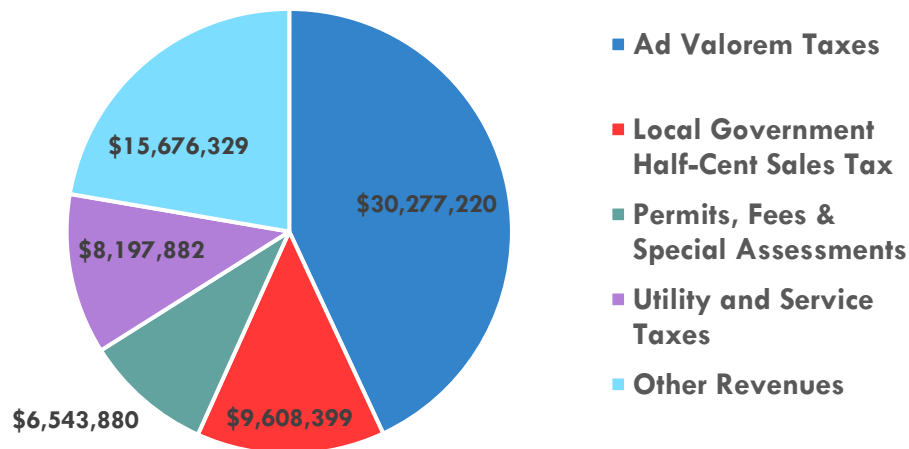
MAJOR REVENUE SOURCES OF GENERAL FUND

The City considers a revenue source to be a major revenue source if the budgeted amount represents at least 10% of the total of all budgeted governmental revenues.

The major revenue sources detailed on the following pages total more than 75% of the City's entire governmental fund revenues.

<u>Revenue Description</u>	<u>Actual 2022</u>	<u>Actual 2023</u>	<u>Actual 2024</u>	<u>Budget 2025</u>	<u>Budget 2026</u>
Ad Valorem Taxes	\$19,166,315	\$21,428,816	\$24,130,266	\$26,321,525	\$30,277,220
Local Government Half-Cent Sales Tax	9,110,823	9,311,065	9,541,063	9,647,268	9,608,399
Permits, Fees & Special Assessments	5,307,322	7,017,799	6,596,070	6,494,773	6,543,880
Utility and Service Taxes	6,834,739	7,596,118	7,929,618	7,639,016	8,197,882
Other Revenues	7,588,111	20,594,574	16,970,902	15,345,099	15,676,329

Major Revenue Sources – Governmental Funds - FY 2026 Budget



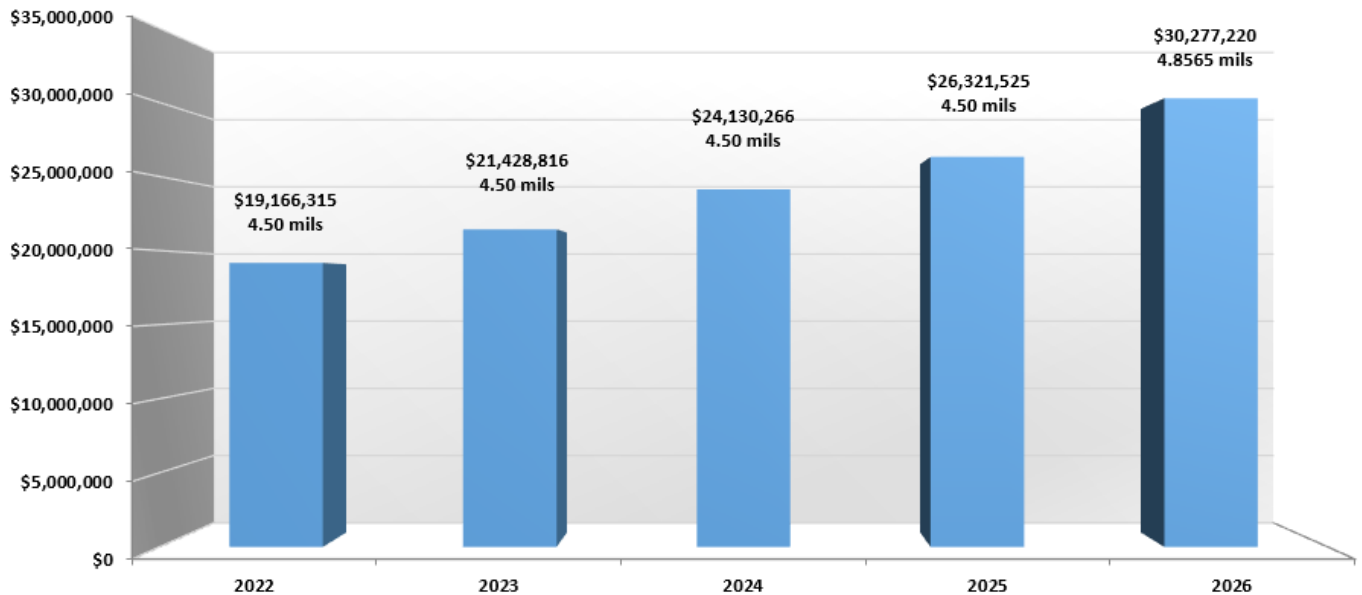
Ad Valorem Taxes

Ad Valorem taxes, commonly referred to as property taxes, represent a critical source of funding for the City, accounting for 43% of the total General Fund revenues projected for the upcoming fiscal year. These taxes are levied on the taxable value of real and personal property and serve as a primary means of distributing the cost of government services among residents and businesses. The term ad valorem means “according to value,” and taxable values are determined each year by the County Property Appraiser. The certified taxable value, calculated as assessed property value minus homestead and other exemptions, is provided to municipalities before July each year to guide budget planning and revenue forecasts.

The graph below illustrates both historic and FY2026 projected property tax revenues. For FY2026, the City recommends increasing the operating millage rate from 4.5000 mills to 4.8565 mills. This change is expected to generate \$3.9 million in additional revenue compared to FY2025 (+15%). Of this increase, \$1.7 million is attributed to the 7.7% growth in taxable values and from reassessments and new construction, while the millage adjustment itself contributes an additional \$2.2 million.

The recommendation to raise the millage rate is grounded in the need to ensure stable and sufficient revenues to meet recurring operating costs. These revenues directly support the City’s ability to maintain essential services such as public safety, roadway maintenance, and community amenities. Without this adjustment, the City would face increasing challenges in sustaining the quality of services that residents and businesses rely upon every day.

PROPERTY TAX REVENUES AND MILLAGE RATE

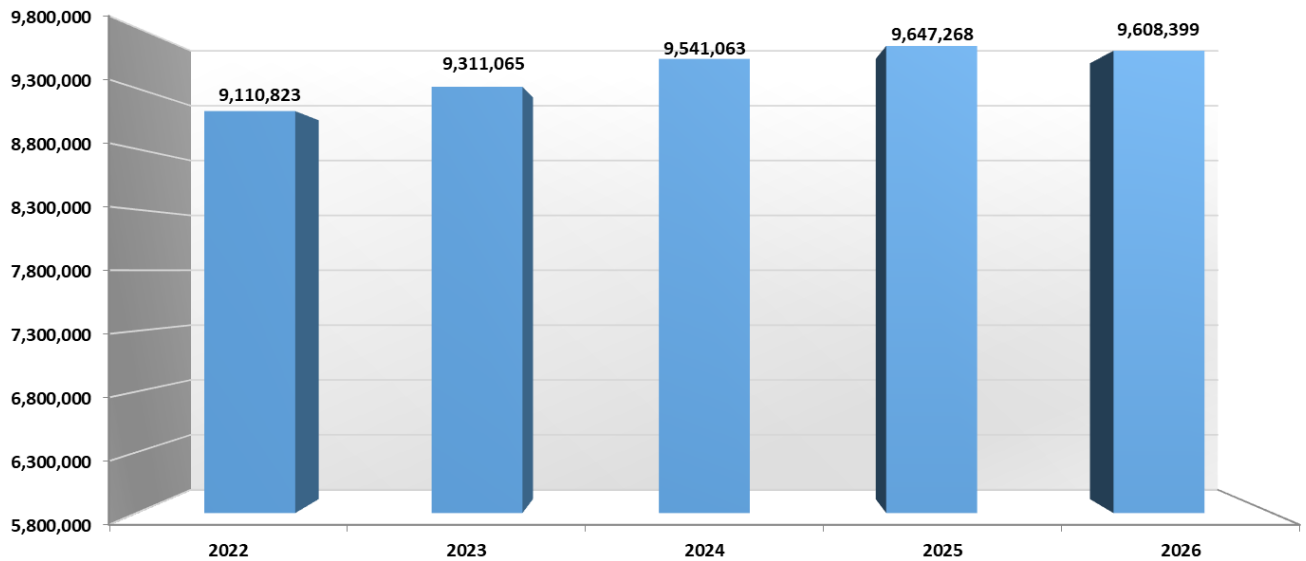


Local Government Half-Cent Sales Tax

The Local Government Half-Cent Sales Tax generates a large amount of revenue for municipalities. This revenue is intergovernmental in nature and is distributed by the State of Florida. A portion of the total sales tax collected by the State is set aside for distribution to local governments on a monthly basis. Florida Statutes provide, "There is created in the State Treasury the Local Government Half-Cent Sales Tax Clearing Trust Fund. Moneys in the fund are hereby appropriated to the Department of Revenue and shall be distributed monthly to participating units of local government....The proportion for each municipal government shall be computed by dividing the population of the municipality by the sum of the total county population plus two-thirds of the incorporated area population." F.S. 218.61/218.62.

The City budgets the Local Government Half-Cent Sales Tax revenue each year based on an estimate provided by the State. This revenue source was heavily impacted in 2020 and 2021 due to the economic impacts of the coronavirus due to lack of spending. The spending normalized in FY2022 and has remained steady at the FY2022 levels. We are anticipating revenues to maintain at the current growth rate for next fiscal year.

LOCAL GOVERNMENT HALF-CENT TAX



Permits, Fees and Special Assessments

This revenue source derives from fees applied directly to specific properties to recover costs associated with administrative services and special projects. This category includes building permits, franchise fees, impact fees, plan review fees, and special assessments.

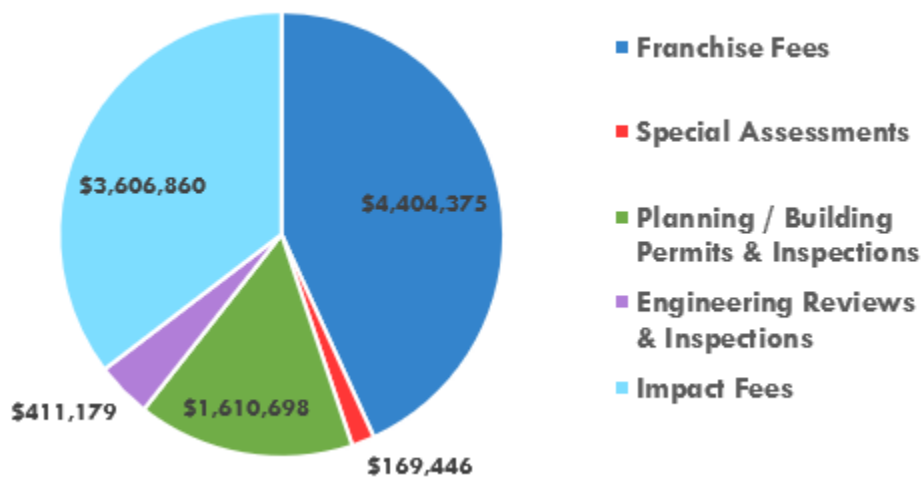
Permits and Fees are charged based on a fee schedule. The revenue estimated for permits and fees takes into consideration both the anticipated construction for the budgeted year and the amount collected in the prior year.

Special Assessments are charges assessed against specific parcels for public projects directly associated with those parcels. The City budgets for special assessments based on the incoming revenue schedule for assessments applied.

The below graphs show the 5 year historical trend and budget for the permits, fees and special assessments.

<u>Revenue Description</u>	<u>Actual 2022</u>	<u>Actual 2023</u>	<u>Actual 2024</u>	<u>Budget 2025</u>	<u>Budget 2026</u>
Franchise Fees	\$3,569,637	\$4,580,268	\$4,424,654	\$4,483,089	\$4,404,375
Special Assessments	35,409	73,576	73,516	169,472	169,446
Planning / Building Permits & Inspections	1,473,501	1,948,545	1,721,937	1,499,459	1,610,698
Engineering Reviews & Inspections	375,485	415,410	421,261	401,089	411,179
Impact Fees	2,165,865	3,662,096	3,811,958	2,625,871	3,606,860

PERMITS, FEES & SPECIAL ASSESSMENTS - FY 2026 BUDGET



Utility and Service Taxes

Utility taxes are levied by the City on the customers of various utilities such as electricity, water, and natural gas.

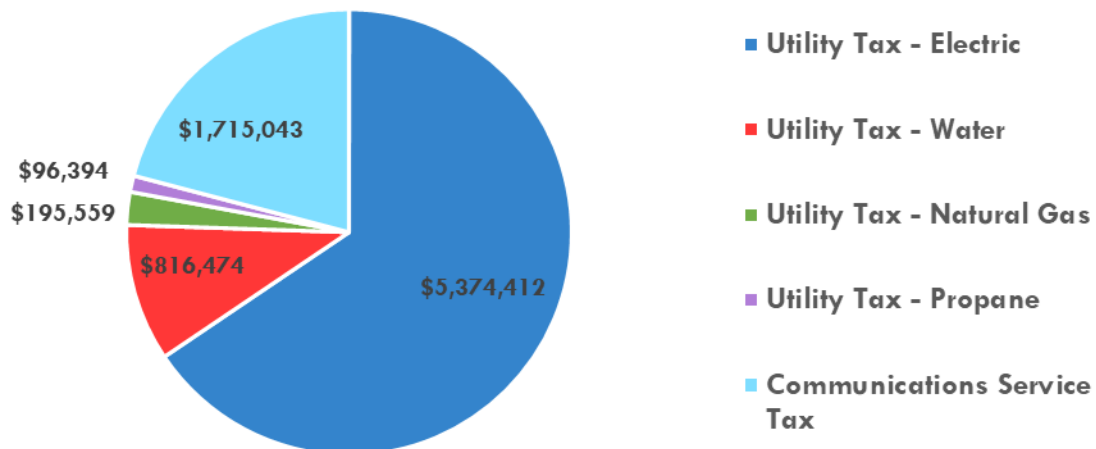
The Utility tax for electricity and natural gas is collected by the utility companies and submitted to the City on a monthly basis. The Utility tax for water is collected directly by the City via monthly invoices. The average tax rate is 10.0 percent of the sales price of such utility service.

Service tax on telecommunication and cable services, also called the Communication Services Tax, is collected by the State and later distributed to the City on a monthly basis.

As with the franchise fees, revenue derived from utility taxes is expected to increase with the growth of the City. The City budgets for the Communication Services Tax revenue based on an estimate provided by the State.

<u>Revenue Description</u>	<u>Actual 2022</u>	<u>Actual 2023</u>	<u>Actual 2024</u>	<u>Budget 2025</u>	<u>Budget 2026</u>
Utility Tax - Electric	\$4,549,250	\$5,295,844	\$5,282,190	\$5,189,927	\$5,374,412
Utility Tax - Water	591,459	563,809	757,125	616,583	816,474
Utility Tax - Natural Gas	198,668	197,105	190,471	203,453	195,559
Utility Tax - Propane	88,698	88,872	86,096	88,551	96,394
Communications Service Tax	1,406,664	1,450,491	1,613,736	1,540,502	1,715,043

UTILITY AND SERVICE TAXES - FY 2026 BUDGET



**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND REVENUES
EXECUTIVE DEPARTMENT**

		<u>2024 ACTUAL</u>	<u>2025 ORIGINAL BUDGET</u>	<u>2025 AMENDED BUDGET</u>	<u>2026 PROPOSED BUDGET</u>
001-0213-311.10-00	ADVALOREM TAXES	24,103,661	26,300,024	26,300,024	30,248,743
001-0213-311.90-00	PENALTIES AND INTEREST	26,605	21,501	21,501	28,477
	TOTAL AD VALOREM	24,130,266	26,321,525	26,321,525	30,277,220
001-0213-314.10-00	UTILITY TAX-ELECTRIC	5,282,190	5,189,927	5,189,927	5,374,412
001-0213-314.30-00	UTILITY TAX-WATER	757,125	616,583	616,583	816,474
001-0213-314.40-00	UTILITY TAX-GAS	190,471	203,453	203,453	195,559
001-0213-314.80-00	UTILITY TAX-PROPANE	86,096	88,551	88,551	96,394
	TOTAL UTILITY TAX	6,315,882	6,098,514	6,098,514	6,482,839
001-0213-315.20-00	COMMUNICATIONS SERVICE TAX	1,613,736	1,540,502	1,540,502	1,715,043
	TOTAL SERVICE TAX	1,613,736	1,540,502	1,540,502	1,715,043
001-0213-323.10-00	FRANCHISE FEES-ELECTRIC	4,288,487	4,302,087	4,302,087	4,244,133
001-0213-323.40-00	FRANCHISE FEES-GAS	136,167	181,002	181,002	160,242
001-0213-325.20-00	WESTSIDE TOWNHOMES	17,957	17,997	17,997	17,957
001-0213-325.30-00	LAKE COVE POINT	2,583	2,541	2,541	2,583
001-0213-325.40-00	BRANDY CREEK	14,507	14,535	14,535	14,507
001-0213-325.50-00	STONEBROOK WEST	42	95,997	95,997	95,997
001-0213-325.60-00	LAKEVIEW RESERVE	38,427	38,402	38,402	38,402
	TOTAL PERMITS, FEES AND SPECIAL ASSESSEMENTS	4,498,170	4,652,561	4,652,561	4,573,821
001-0213-331.10-00	FEDERAL GRANTS - GENERAL GOVERNMENT	-	-	-	76,560
001-0213-335.12-50	STATE REVENUE PROCEEDS	3,404,364	3,707,313	3,707,313	3,594,073
001-0213-335.14-00	MOBILE HOME LICENSES	40,279	47,230	47,230	43,598
001-0213-335.15-00	ALCOHOLIC BEVERAGE LICENSES	37,512	28,009	28,009	36,390
001-0213-335.18-00	LOCAL GOVT HALF-CENT SALES TAX	9,541,063	9,647,268	9,647,268	9,608,399
001-0213-338.20-00	COUNTY OCCUPATIONAL LICENSES	49,376	54,316	54,316	48,438
	TOTAL INTERGOVERNMENTAL	13,072,594	13,484,136	13,484,136	13,407,458
001-0213-341.30-01	LIEN SEARCH FEES	25,465	26,726	26,726	22,222
001-0213-341.90-01	INTERFUND MANAGEMENT FEES	631,801	1,023,665	1,023,665	917,064
001-0213-341.90-02	OCPS COLLECTION ALLOWANCE	14,289	4,343	4,343	13,504
	TOTAL CHARGES FOR SERVICES	671,555	1,054,734	1,054,734	952,790
001-0213-361.10-00	INTEREST	2,847,439	2,329,038	2,329,038	2,734,173
001-0213-361.13-00	INTEREST-ORANGE COUNTY TAX COLL	277,569	153,633	153,633	147,976
001-0213-361.20-00	INTEREST & OTHER EARN / DIVIDENDS	976,263	-	-	-
001-0213-361.30-00	NET INCR(DECR) IN FAIR VAL OF INVST	2,366,515	-	-	-
001-0213-361.40-00	GAIN/LOSS ON SALE OF INVESTMENTS	(477,553)	-	-	-
	TOTAL INTEREST AND OTHER EARNINGS	5,990,233	2,482,671	2,482,671	2,882,149
001-0213-362.11-00	BUILDING LEASES	97,414	75,106	75,106	89,050
001-0213-364.00-00	DISPOSITION OF FIXED ASSETS	95,214	-	-	-
001-0213-369.90-00	OTHER MISCELLANEOUS REVENUES	68,301	61,037	61,037	45,756
001-0213-383.10-00	FINANCIAL AGREEMENTS	559,735	-	-	-
001-0213-399.99-99	USE OF FUND BALANCE	-	-	49,054,639	-
	TOTAL MISCELLANEOUS REVENUES	820,664	136,143	49,190,782	134,806
001-0215-381.00-00	INTERFUND TRANSFER	250,000	-	-	-
	TOTAL OTHER SOURCES	250,000	-	-	-
TOTAL EXECUTIVE DEPARTMENT		57,363,100	55,770,786	104,825,425	60,426,126

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND REVENUES
FINANCE DEPARTMENT**

	<u>2024 ACTUAL</u>	<u>2025 ORIGINAL BUDGET</u>	<u>2025 AMENDED BUDGET</u>	<u>2026 PROPOSED BUDGET</u>
<u>UTILITY BILLING DIVISION</u>				
001-0223-341.90-01 INTERFUND MANAGEMENT FEES	788,685	663,912	663,912	635,833
TOTAL CHARGES FOR SERVICES	788,685	663,912	663,912	635,833
 TOTAL FINANCE DEPARTMENT	 788,685	 663,912	 663,912	 635,833

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND REVENUES
ADMINISTRATIVE SERVICES DEPARTMENT**

	<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
<u>INFORMATION TECHNOLOGY DIVISION</u>				
001-0225-341.90-01 INTERFUND MANAGEMENT FEES	128,783	130,061	130,061	202,293
TOTAL CHARGES FOR SERVICES	128,783	130,061	130,061	202,293
TOTAL INFORMATION TECHNOLOGY DIVISION	128,783	130,061	130,061	202,293
<u>FACILITIES MANAGEMENT DIVISION</u>				
001-0746-331.39-00 PHYSICAL ENVIRONMENT	4,081	-	-	-
001-0746-334.39-00 OTHER PHYSICAL ENVIRONMENT	49	-	-	-
001-0746-341.90-01 INTERFUND MANAGEMENT FEES	156,230	160,596	160,596	344,724
TOTAL CHARGES FOR SERVICE	160,360	160,596	160,596	344,724
001-0746-364.00-00 DISPOSITION OF FIXED ASSETS	11,502	544	544	-
TOTAL MISCELLANEOUS REVENUES	11,502	544	544	-
TOTAL FACILITIES MANAGEMENT DIVISION	171,862	161,140	161,140	344,724
<u>FLEET MANAGEMENT DIVISION</u>				
001-0747-341.90-01 INTERFUND MANAGEMENT FEES	362,131	457,296	457,296	402,318
TOTAL CHARGES FOR SERVICE	362,131	457,296	457,296	402,318
001-0747-364.00-00 DISPOSITION OF FIXED ASSETS	896	3,000	3,000	-
001-0747-365.00-00 SALE/SURPL MATERIAL/SCRAP	3,461	500	500	-
TOTAL MISCELLANEOUS REVENUES	4,357	3,500	3,500	-
TOTAL FLEET MANAGEMENT DIVISION	366,488	460,796	460,796	402,318
TOTAL ADMINISTRATIVE SERVICES DEPARTMENT	667,133	751,997	751,997	949,335

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND REVENUES
COMMUNITY DEVELOPMENT DEPARTMENT**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
<u>PLANNING DIVISION</u>					
001-0315-329.02-00	PLAN REVIEW FEES	28,897	28,902	28,902	28,900
001-0315-329.05-00	PLAT REVIEW FEES	5,278	4,928	4,928	5,103
	TOTAL PERMITS, FEES AND SPECIAL ASSESSEMENTS	34,175	33,830	33,830	34,003
001-0315-364.00-00	DISPOSITION OF FIXED ASSETS	-	-	-	-
001-0315-369.90-00	OTHER MISCELLANEOUS REVENUES	39,111	52,838	52,838	45,975
TOTAL PLANNING DIVISION		73,286	86,668	86,668	79,978
<u>BUILDING INSPECTION DIVISION</u>					
001-0324-322.02-00	BUILDING PERMITS	1,195,770	996,245	996,245	1,096,007
001-0324-329.02-00	PLAN REVIEW FEES	20,384	11,495	11,495	15,939
001-0324-329.07-00	REINSPECTION FEE	21,910	22,470	22,470	22,190
001-0324-329.08-00	DRIVEWAY INSPECTIONS	900	630	630	765
001-0324-329.10-00	ADMINISTRATIVE SERVICE FEES	17,394	17,470	17,470	17,432
001-0324-342.20-02	FIRE PROTECTION SERVICES	386,106	358,983	358,983	372,544
	TOTAL PERMITS, FEES AND SPECIAL ASSESSEMENTS	1,642,464	1,407,293	1,407,293	1,524,877
001-0324-369.90-00	OTHER MISCELLANEOUS REVENUES	6,187	5,498	5,498	5,843
	TOTAL MISCELLANEOUS REVENUES	6,187	5,498	5,498	5,843
001-0324-399.99-99	USE OF BUILDING CODE RESERVES	-	926,658	926,658	486,912
	TOTAL OTHER SOURCES	-	926,658	926,658	486,912
TOTAL BUILDING INSPECTION DIVISION		1,648,651	2,339,449	2,339,449	2,017,632
<u>BUSINESS TAX</u>					
001-0331-316.00-00	LOCAL BUSINESS TAX	276,148	250,464	250,464	272,658
TOTAL BUSINESS TAX DIVISION		276,148	250,464	250,464	272,658
TOTAL COMMUNITY DEVELOPMENT DEPT		1,998,085	2,676,581	2,676,581	2,370,268

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND REVENUES
POLICE DEPARTMENT**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0521-331.20-00	PUBLIC SAFETY	-	1,200	1,200	-
001-0521-338.30-00	911 PSAP REIMBURSEMENT	111,692	131,732	131,732	143,455
	TOTAL INTERGOVERNMENTAL REVENUE	111,692	132,932	132,932	143,455
001-0521-342.10-01	SPECIAL DETAIL	374,755	384,024	384,024	397,664
001-0521-342.10-03	LIAISON OFFICER	478,991	648,000	648,000	657,000
001-0521-342.10-04	ACCIDENT REPORTS	8,895	9,209	9,209	8,064
001-0521-342.10-05	CITATION CAMERAS	-	990,464	990,464	-
	TOTAL CHARGES FOR SERVICES	862,641	2,031,697	2,031,697	1,062,728
001-0521-351.50-01	COURT FINES	163,713	63,402	63,402	139,480
001-0521-351.50-02	POLICE TRAINING & EDUCATION FEES	27,513	18,945	18,945	23,500
001-0521-354.20-00	CODE VIOLATIONS	-	2,975	2,975	5,150
	TOTAL FINES AND FORFEITS	191,226	85,322	85,322	168,130
001-0521-364-00-00	DISPOSITION/FIXED ASSETS	87,665	55,456	55,456	42,359
001-0521-369.90-00	OTHER MISCELLANEOUS REVENUES	18,468	7,687	7,687	18,886
	TOTAL MISCELLANEOUS REVENUES	106,133	63,143	63,143	61,245
001-0528-354.20-00	CODE ENFORCEMENT CODE VIOLATIONS	19,934	20,845	20,845	20,390
001-0530-342.10-06	DISPATCH SERVICES	792,330	816,100	816,100	831,584
	TOTAL NONSWORN COMMUNICATIONS	812,264	836,945	836,945	851,974
TOTAL POLICE DEPARTMENT		2,083,956	3,150,039	3,150,039	2,287,532

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND REVENUES
FIRE DEPARTMENT**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0622-334.20-00	STATE GRANT - EQUIPMENT	-	24,000	24,000	-
001-0622-335.21-00	FIREFIGHTER SUPPLEMENTAL COMP	29,040	31,157	31,157	31,350
	TOTAL INTERGOVERNMENTAL REVENUE	29,040	55,157	55,157	31,350
001-0622-342.60-02	EMS TRANSPORT	1,521,746	1,497,803	1,497,803	1,546,350
001-0622-342.60-02	EMS TRANSPORT PEMT and MCO	-	250,000	250,000	250,000
	TOTAL CHARGES FOR SERVICES	1,521,746	1,747,803	1,747,803	1,796,350
001-0622-366.00-00	DISPOSITION/FIXED ASSETS	327	-	-	-
001-0622-366.00-00	CONTRIBUTIONS	38,085	1,000	1,000	2,500
	TOTAL MISCELLANEOUS REVENUES	38,412	1,000	1,000	2,500
TOTAL FIRE DEPARTMENT		1,589,198	1,803,960	1,803,960	1,830,200

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND REVENUES
PUBLIC SERVICES DEPARTMENT**

	<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
<u>ADMINISTRATION DIVISION</u>				
001-0701-341.90-01 INTERFUND MANAGEMENT FEES	42,372	46,694	46,694	51,510
TOTAL ADMINISTRATION DIVISION	42,372	46,694	46,694	51,510
<u>CEMETERY DIVISION</u>				
001-0739-343.80-01 SERVICE FEES	59,210	57,330	57,330	49,160
001-0739-343.80-02 CEMETERY FOUNDATION CHARGES	3,225	3,625	3,625	2,995
001-0739-343.80-03 COLUMBARIUMS	-	-	-	900
001-0739-343.80-05 CEMETERY LOTS	45,610	46,805	46,805	43,155
TOTAL CHARGES FOR SERVICE	108,045	107,760	107,760	96,210
001-0739-362.00-00 RENTAL INCOME	73,894	90,653	90,653	73,626
TOTAL MISCELLANEOUS REVENUES	73,894	90,653	90,653	73,626
TOTAL CEMETERY DIVISION	181,939	198,413	198,413	169,836
<u>STREETS DIVISION</u>				
001-0741-331.49-00 FEDERAL GRANT / TRANSPORTATION	1,530	-	-	-
001-0741-334.49-00 STATE GRANT / TRANSPORTATION	85	-	-	-
001-0741-335.45-00 STATE SHARED REV / TRANSPORTATION	46,998	41,975	41,975	41,145
TOTAL INTERGOVERNMENTAL REVENUE	48,613	41,975	41,975	41,145
001-0741-364.00-00 DISPOSITION OF FIXED ASSETS	2,051	-	-	-
001-0741-369.90-00 OTHER MISCELLANEOUS REVENUES	91,166	35,598	35,598	73,625
TOTAL MISCELLANEOUS REVENUES	93,217	35,598	35,598	73,625
TOTAL STREETS DIVISION	141,830	77,573	77,573	114,770

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND REVENUES
PARKS AND RECREATION DEPARTMENT**

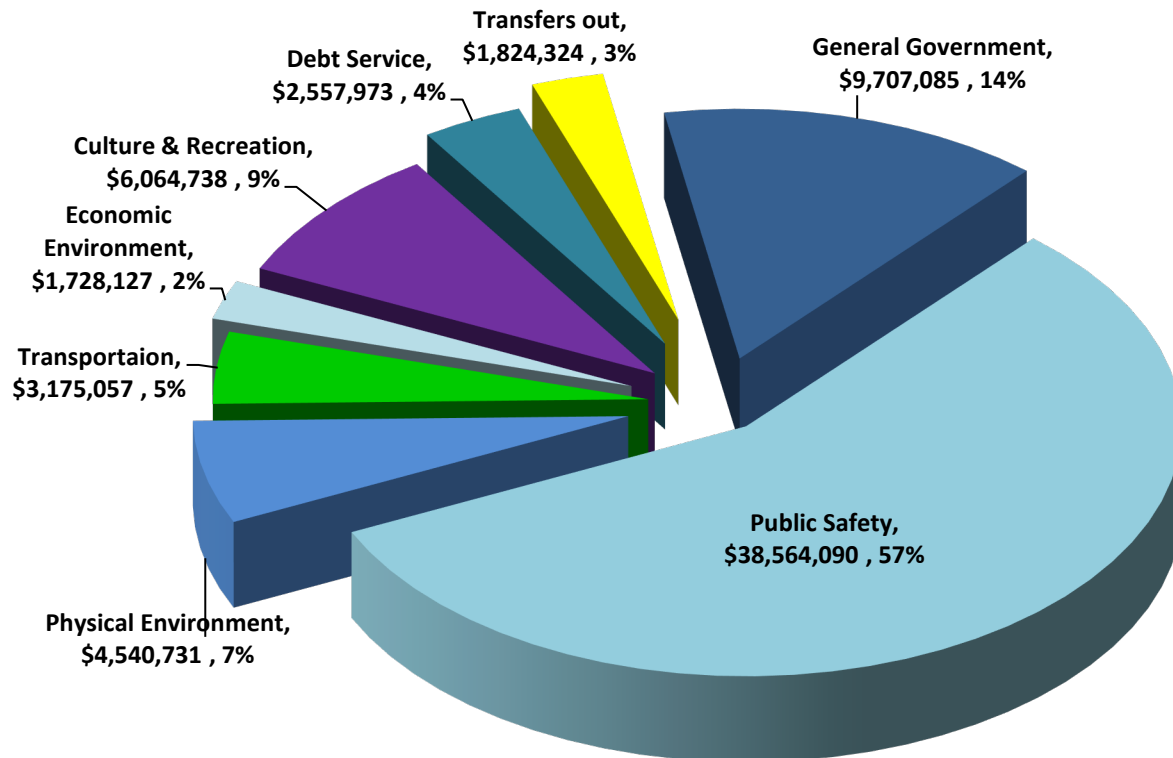
		<u>2024 ACTUAL</u>	<u>2025 ORIGINAL BUDGET</u>	<u>2025 AMENDED BUDGET</u>	<u>2026 PROPOSED BUDGET</u>
<u>PARKS DIVISION</u>					
001-0775-331.70-00	FED GRANT/CULTURE & RECREATION	6,192			
001-0775-334.70-00	STATE GRANT-CULTURE & RECREATION	274	-	-	-
	TOTAL INTERGOVERNMENTAL	6,466	-	-	-
001-0775-364.00-00	DISPOSITION OF FIXED ASSETS	6,873	-	-	-
001-0775-366.00-00	CONTRIBUTIONS	71,369	-	-	600,000
	TOTAL MISCELLANEOUS REVENUES	78,242	-	-	600,000
TOTAL PARKS DIVISION		84,708	-	-	600,000
<u>RECREATION DIVISION</u>					
001-0872-347.21-01	DAY CAMP	221,242	207,568	207,568	248,545
001-0872-347.21-02	FIELD RENTAL	6,094	8,200	8,200	8,850
001-0872-347.21-03	POOL	3,762	3,110	3,110	3,800
001-0872-347.21-04	OTHER AQUATIC	14,093	12,188	12,188	12,535
001-0872-347.21-05	SWIMMING LESSONS	24,984	24,465	24,465	32,328
001-0872-347.21-06	SOFTBALL LEAGUE	60,440	64,790	64,790	61,202
001-0872-347.21-07	OTHER PROGRAMS	79,047	64,881	64,881	101,227
001-0872-347.21-10	TENNIS	21,195	22,550	22,550	18,425
001-0872-347.21-11	SENIOR TRIPS	33,770	25,628	25,628	19,778
001-0872-347.21-12	OTHER SENIOR PROGRAMS	360	160	160	390
001-0872-347.21-14	SOCCER PROGRAM	129,970	130,600	130,600	126,764
	TOTAL CHARGES FOR SERVICES	594,957	564,140	564,140	633,844
001-0872-364.00-00	MISCELLANEOUS REVENUES / DISPOS	7,897	-	-	1,400
001-0872-366.01-00	CONTRIBUTIONS AND DONATIONS	10,150	45,000	45,000	10,000
001-0872-369.90-00	OTHER MISCELLANEOUS REVENUES	3,216	2,525	2,525	2,700
	TOTAL MISCELLANEOUS REVENUES	21,263	47,525	47,525	14,100
TOTAL RECREATION DIVISION		616,220	611,665	611,665	647,944
<u>SPECIAL EVENTS DIVISION</u>					
001-0874-329.50-00	PERMITS/FEES/SPEC ASSESSMENTS	2,250	-	-	5,000
001-0874-362.00-00	RENTAL INCOME	7,019	6,025	6,025	8,500
001-0874-369.90-00	OTHER MISCELLANEOUS REVENUES	41,106	1,000	1,000	71,000
	TOTAL RENTS AND ROYALTIES	50,375	7,025	7,025	84,500
TOTAL SPECIAL EVENTS DIVISION		50,375	7,025	7,025	84,500
<u>NEWTON PARK FACILITIES DIVISION</u>					
001-3658-362.01-00	MISCELLANEOUS RENTALS	13,675	14,641	14,641	13,300
001-3658-362.02-00	AUDITORIUM FACILITIES RENTALS	163,134	163,085	163,085	163,628
001-3658-362.03-00	JESSIE BROCK RENTALS	23,714	20,345	20,345	19,322
001-3658-362.04-00	PAVILLION RENTALS	4,687	4,515	4,515	7,203
001-3658-369.90-00	OTHER MISCELLANEOUS REVENUES	12,269	12,018	12,018	8,136
	TOTAL MISCELLANEOUS REVENUES	217,479	214,604	214,604	211,589
TOTAL NEWTON PARK FACILITIES DIVISION		217,479	214,604	214,604	211,589
TOTAL PARKS AND RECREATION DEPARTMENT		968,782	833,294	833,294	1,544,033

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND REVENUES
PUBLIC SERVICES DEPARTMENT**

		<u>2024 ACTUAL</u>	<u>2025 ORIGINAL BUDGET</u>	<u>2025 AMENDED BUDGET</u>	<u>2026 PROPOSED BUDGET</u>
001-1016-329.03-00	ENGINEER INSPECTION FEES	378,298	349,724	349,724	364,015
001-1016-329.04-00	REVIEW FEES	42,963	51,365	51,365	47,164
	TOTAL PERMITS, FEES AND SPECIAL ASSESSEMENTS	421,261	401,089	401,089	411,179
TOTAL ENGINEERING DIVISION		421,261	401,089	401,089	411,179

- GENERAL FUND EXPENDITURES -

GENERAL FUND EXPENDITURES BY SOURCE



<u>Expenditures</u>	<u>Dollars</u>	<u>Percent</u>
General Government	\$ 9,707,085	14%
Public Safety	\$38,564,090	57%
Physical Environment	\$ 4,540,731	7%
Transportaion	\$ 3,175,057	5%
Economic Environment	\$ 1,728,127	3%
Culture & Recreation	\$ 6,064,738	8.9%
Debt Service	\$ 2,557,973	3.8%
Transfers out	\$ 1,824,324	3%
	\$68,162,125	100%

- GENERAL GOVERNMENT -

Legislative

Legal

Executive

Economic Development

City Clerk

Finance Department

Administrative Services

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
LEGISLATIVE DEPARTMENT**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0111-511.11-00	OTHER SALARIES AND WAGES	40,800	40,800	40,800	40,800
001-0111-511.21-00	FICA TAXES	2,502	3,121	3,121	3,121
001-0111-511.23-00	EMPLOYEE GROUP INSURANCE	25,606	29,540	29,540	28,954
001-0111-511.24-00	WORKERS' COMPENSATION	105	91	91	126
	TOTAL PERSONAL SERVICES	69,013	73,552	73,552	73,001
001-0111-511.34-03	CODE OF ORDINANCES	2,757	10,700	10,700	10,700
001-0111-511.40-00	TRAVEL AND PER DIEM	1,930	3,000	3,000	3,000
001-0111-511.41-02	TELEPHONE	1,595	200	200	1,600
001-0111-511.41-04	INTERNET	3,030	2,000	2,000	3,500
001-0111-511.46-05	SOFTWARE	-	-	-	6,700
001-0111-511.47-01	MISC PRINTING AND BINDING	226	150	150	300
001-0111-511.48-01	ADVERTISEMENT-LEGAL OTHER	195	1,000	1,000	1,000
001-0111-511.49-01	MISC OTHR CUR CHGS & OBLIGATIONS	-	1,250	1,250	1,250
001-0111-511.49-03	ELECTION FEES	21,662	12,000	12,000	12,000
001-0111-511.51-00	OFFICE SUPPLIES	323	1,000	1,000	1,000
001-0111-511.52-01	MISC. OPERATING SUPPLIES	1,498	1,250	1,250	1,250
001-0111-511.52-04	UNIFORMS AND ACCESSORIES	353	2,500	2,500	2,500
001-0111-511.54-01	DUES AND SUBSCRIPTIONS	12,589	14,300	14,300	16,450
001-0111-511.54-02	SEMINARS AND COURSES	1,939	3,275	3,275	1,500
	TOTAL OPERATING EXPENDITURES	48,097	52,625	52,625	62,750
001-0111-511.82-00	AIDS TO PRIVATE ORGANIZATIONS	-	1,000	1,000	1,000
001-0111-564.83-00	OTHER GRANTS AND AIDS	76,790	84,825	84,825	137,077
	TOTAL GRANTS AND AIDS	76,790	85,825	85,825	138,077
TOTAL LEGISLATIVE DEPARTMENT		193,900	212,002	212,002	273,828

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
LEGAL DEPARTMENT**

	<u>2024 ACTUAL</u>	<u>2025 ORIGINAL BUDGET</u>	<u>2025 AMENDED BUDGET</u>	<u>2026 PROPOSED BUDGET</u>
001-0914-514.31-00 LEGAL SERVICES REIMBURSEMENT	(25,776)	(38,012)	(38,012)	(31,894)
001-0914-514.31-02 LEGAL SERVICES	669,860	511,982	511,982	590,921
TOTAL LEGAL DEPARTMENT	644,084	473,970	473,970	559,027



WINTER GARDEN

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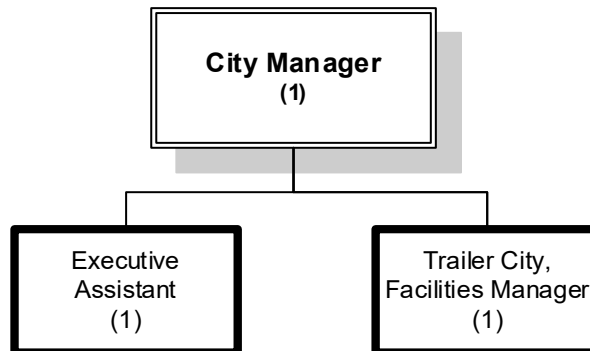
EXECUTIVE DEPARTMENT

BUSINESS PLAN & KEY PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT: To lead, direct and coordinate all City functions and departments ensuring proper resource and alignment between operating activities and the strategic priorities valued by our residents, City Commissioners and other stakeholders.	CORE FUNCTIONS: • Lead, direct and oversee all City department functions and operating activities • Resident/Business engagement and relations • External government (state and local) affairs • Administer and oversee budget and fiscal management • Policy, ordinance and resolution development • Community planning and business development
CHALLENGES: • Legislation changes at federal, state and local levels • Recessionary concerns and slowing economy • Inflationary environment and ongoing supply chain issues, including uncertainty of tariffs • General apathy towards local government • Ensuring the City's efforts to communication are targeted and meaningful using the right medium and the right message at the right stakeholders in the right way • Public's reluctance to participate in community and government matters due to a lack of understanding or being uninformed • Maintaining higher level of phone customer service response with newer staff in some areas coupled with new phone system	BUSINESS ASSUMPTIONS • More informed citizens will increase their understanding of City functions and affairs • Knowledge and awareness of amenities, events and happenings in the City will lead to increased resident participation, engagement and unity • Citizens fundamentally desire to experience a high sense of community and feel welcomed to share and be a part of their community • Economy and markets will experience further slowdown in the near term • Excellent and reliable customer service will build and preserve community trust • Sufficient staffing and resources in place to effectively meet service demands with excellence and in the Winter Garden Way

Organizational Structure

FTE: 3



FY 2025-2026 STRATEGIC PRIORITIES, GOALS & OBJECTIVES

Strategic Priority #1

Provide and Attractive Community

Department Goal

Achieve a high quality of life for all citizens by nurturing and sustaining a desirable community

Objective

- Proactively engage residents, including community stakeholders, to refine targeted efforts to better provide best in class City services, development, infrastructure, amenities, customer service and a resilient economic base for all residents to be proud of in order to achieve a quality of life that is safe, wholesome and desirable.
-

Strategic Priority #2

Support Public Education and Learning Opportunities

Department Goal

Actively engage and support local K-12 students and families through diverse learning opportunities

Objective

- Collaborate and partner with key City departments to ensure that all outreach and learning enrichment activities in the community maintain a high commitment, are actively monitored and effectively target the diverse values of Winter Garden's K-12 students and families.
-

Strategic Priority #3

Deliver Quality Services Equitably and Respectfully

Department Goal

Deliver excellent customer service experience to all citizens & residents at every contact point

Objectives

- Continue to monitor, engage and improve the City's work request service delivery process to achieve satisfactory excellence in the customer service experience when responding to the service concerns of all citizens.
 - Monitor, engage and improve the Citywide telephone customer service response on all inbound calls to achieve timely and responsive outcomes according to the established service standards when handling the service needs of the community.
-

Strategic Priority #4

Foster a Culture of Teamwork and Collaboration

Department Goal

Promote a high performing organization

Objective

- Foster an environment of collaboration and effective communication through ongoing coaching and feedback opportunities that will result in highly motivated and productive employees.
-

KEY PERFORMANCE INDICATOR RESULTS & TARGETS

Key Performance Indicators	FY 23/24 Actual	FY 24/25 Forecast*	FY 25/26 Target
CUSTOMER SERVICE INDICATORS			
Overall quality of life in Winter Garden Satisfaction Index **	92%	93%	94% ↑
Overall image or reputation of Winter Garden Satisfaction Index **	93%	90%	93% ↑
Recommend living in Winter Garden to someone who asks Satisfaction Index **	97%	95%	≥ 95% ↑
Winter Garden as a place to raise children Satisfaction Index **	94%	95%	≥ 95% ↑
Winter Garden as a place to live Satisfaction Index **	98%	97%	≥ 95% ↑
Overall Customer Service by City Employees (online & in-person) Satisfaction Index **	87.5%	85%	88% ↑
Service Process Satisfaction Rating ***	89.7%	96.3%	≥ 95% ↑
Service Outcome Satisfaction Rating ***	88.6%	89.8%	≥ 95% ↑
% Satisfied with Resolution Timeframe ***	86.1%	87.5%	≥ 94% ↑
Employee Motivation and Productivity Satisfaction Rating ****	78.8%	78.8%	≥ 80% ↑
OPERATIONAL INDICATORS			
All City Average Queue Wait Time (In Seconds) - All customer service areas combined	0:38	0:55	≤ 0:30 ↓
All City Call Abandonment Rate - All customer service areas combined	5.8%	7.9%	≤ 6% ↓
% of Requests Resolved ≤ 5 Days	89.4%	86.0%	≥ 95% ↑
% of Requests Resolved within 24 hours	73.1%	68.0%	≥ 80% ↑
# of K-12 students who participated in City outreach and learning activities	19,412	19,546	20,000 ↑
# of K-12 Students Enrichment Participants per Household	1.03	1.10	1.2 ↑

* FY25 forecast, in most cases, reflects a blend including months of actual results plus months of projections based on performance trends to-date but could also reflect final actual result for the year. In other instances, it's a year-end projection based on the latest operational expectations, conditions and capabilities.

** National Community Survey (NCS) values shown are assessed biennially (every other year) and represent the most recent community assessment and rating conducted in FY24/25.

*** Work Request system citizen survey on service request experience conducted monthly.

**** Employee engagement and customer service survey conducted biennially by City Administration and distributed to all employees. Values in FY24/25 show survey results last reported in June of 2024 only for comparative purposes.

≤ ≥ Indicate minimum or maximum target thresholds to either meet, exceed or not to exceed relative to actual performance results. These types of targets represent optimal standards that are generally viewed as reasonable benchmarks for achieving excellence in the operation. If targets are outperformed consistently, they will be re-evaluated accordingly to the extent it's operationally reasonable.

↑ - Target's goal is to maximize/increase; ↓ - Target's goal is to minimize/decrease

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
EXECUTIVE DEPARTMENT**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0213-512.12-00	REGULAR SALARIES AND WAGES	398,170	443,623	443,623	457,049
001-0213-512.21-00	FICA TAXES	24,561	33,937	33,937	34,964
001-0213-512.22-00	RETIREMENT CONTRIBUTIONS	73,164	94,935	94,935	93,738
001-0213-512.23-00	LIFE AND HEALTH INSURANCE	29,354	37,028	37,028	33,149
001-0213-512.24-00	WORKERS' COMPENSATION	799	836	836	959
	TOTAL PERSONAL SERVICES	526,048	610,360	610,360	619,858
001-0213-512.31-01	MISC PROFESSIONAL SERVICES	37,247	309,500	309,500	198,300
001-0213-512.31-02	LEGAL SERVICES	2,000	2,500	2,500	5,000
001-0213-512.34-01	MISC OTHER CONTRACTUAL SERVICES	18,160	21,200	21,200	21,000
001-0213-512.34-08	PERSONNEL SERVICES	13,000	-	-	-
001-0213-512.40-00	TRAVEL AND PER DIEM	-	100	100	-
001-0213-512.41-02	TELEPHONE SERVICES	5,660	5,602	5,602	4,000
001-0213-512.41-04	INTERNET SERVICES	601	750	750	800
001-0213-512.41-05	POSTAGE	79	1,250	1,250	1,200
001-0213-512.43-00	UTILITY SERVICES	30,892	32,110	32,110	33,000
001-0213-512.44-00	RENTALS AND LEASES	664	8,107	8,107	3,800
001-0213-512.45-00	INSURANCE	40,937	34,806	34,806	45,849
001-0213-512.46-02	REPAIR AND MAINT SVCS-EQUIPMENT	-	400	400	-
001-0213-512.46-03	REPAIR AND MAINT SVCS-VEHICLES	-	1,007	1,007	200
001-0213-512.46-05	REPAIR AND MAINT SVCS-SOFTWARE	13,207	13,500	13,500	13,500
001-0213-512.46-10	REPAIR AND MAINT SVCS-BUILDING	26,134	9,500	9,500	26,000
001-0213-512.47-01	MISC PRINTING AND BINDING	65	5,500	5,500	200
001-0213-512.48-01	PROMOTIONAL-ADVERTISEMENTS	137	3,646	3,646	3,600
001-0213-512.48-02	PROMOTIONAL ITEMS	-	5,000	5,000	3,000
001-0213-512.48-05	PROMOTIONAL ITEMS - OUTREACH	9,838	15,000	15,000	14,500
001-0213-512.49-01	MISC OTHR CUR CHGS & OBLIGATIONS	596	5,559	5,559	1,000
001-0213-512.49-05	LICENSES/TAXES/CERTIFICATES	77,943	84,181	84,181	86,967
001-0213-512.49-11	OTHER EVENTS	6,573	-	-	25,000
001-0213-512.51-00	OFFICE SUPPLIES	1,063	1,250	1,250	1,250
001-0213-512.52-01	MISCELLANEOUS OPERATING SUPPLIES	23,535	21,500	21,500	21,500
001-0213-512.52-03	GASOLINE AND OIL	130	500	500	300
001-0213-512.52-04	UNIFORMS AND ACCESSORIES	200	400	400	600
001-0213-512.54-01	DUES AND SUBSCRIPTIONS	2,282	11,602	11,602	850
001-0213-512.54-02	SEMINARS AND COURSES	-	2,700	2,700	-
	TOTAL OPERATING EXPENDITURES	310,943	597,170	597,170	511,416
001-0213-512.61-00	LAND	2,099	-	-	-
	TOTAL CAPITAL OUTLAY	2,099	-	-	-
001-0213-580.64-00	CAPITAL OUTLAY - LEASES/SBITA	559,735	-	-	-
001-0213-512.71-00	PRINCIPAL	4,744	-	-	4,744
001-0213-512.72-00	INTEREST	368	-	-	368
	TOTAL DEBT SERVICE	5,112	-	-	5,112
001-0213-512.82-00	AID TO PRIVATE ORGANIZATIONS	123,300	200,000	200,000	200,000
	TOTAL GRANTS AND AIDS	123,300	200,000	200,000	200,000
001-0213-512.99-01	CONTINGENT EXPENSE	-	100,000	100,000	100,000
001-0213-599.99-99	TRANSFER TO FUND BALANCE	-	-	-	2,628,496
	TOTAL OTHER USES	-	100,000	100,000	2,728,496
	TOTAL EXECUTIVE DEPARTMENT	1,527,237	1,507,530	1,507,530	4,064,883



ECONOMIC DEVELOPMENT DEPARTMENT

BUSINESS PLAN & PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT:

Promote a sustainable thriving economy and business community which in turn creates prosperous conditions that build wealth, yield desirable job opportunities, generate growth and preserve a high quality of life.

CORE FUNCTIONS:

- Business Recruitment & Retention
- Economic Gardening – Business Development, Business Assistance & Partnerships
- Community Redevelopment Agency (CRA)
- Downtown Commercial Operation and Merchant Affairs
- Business/Resident Community Engagement
- Business Communication, Marketing & Promotion
- Strategic Development and Partnerships
- Strategic Planning and Performance Management

CHALLENGES:

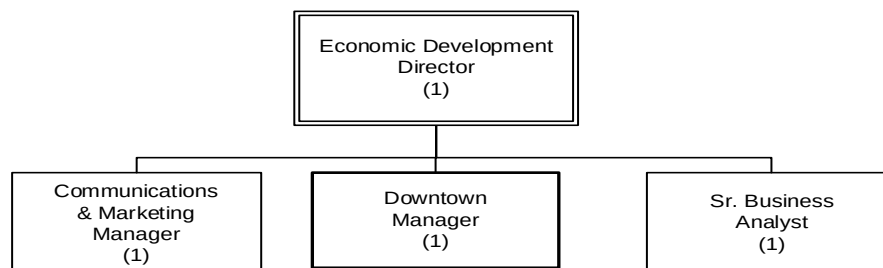
- Uncertain effects of U.S. tariff negotiations on supply change cost across business segments
- Increases in construction material costs and the impact on the pace of development
- High federal interest rate and its effects on consumer spending
- Unfavorable lease rate pressures on small local businesses
- Managing the downtown parking demand while preserving the quality of life for surrounding residents
- Curating/Promoting the right mix of downtown event programming to generate incremental visits, retain consumer vibrancy and lift sales activities for downtown merchants

BUSINESS ASSUMPTIONS:

- Commercial lending rates will continue to improve
- U.S. tariff negotiations will favorably resolve and stabilize the marketplace
- Federal interest rates begin to decrease
- Continued increase in property values and jobs but at a slower rate
- Downtown event programming will have a positive effect on local merchants
- More informed citizens and active resident engagement will increase the sense of community, quality of life and build trust in City government

Organizational Structure

FTE: 4



FY 2025-2026 STRATEGIC PRIORITIES, GOALS & OBJECTIVES

Strategic Priority #1

Encourage a Thriving Economy

Department Goals

*Provide a business-friendly environment that creates desirable and successful businesses
Foster entrepreneurship and empower business start-ups to bolster commerce
Enable, encourage and preserve a vibrant downtown/commercial district, which in turn creates a thriving City*

Objectives

- Develop programs that encourage successful businesses through business development, technical assistance and networking to improve employment opportunities and a business climate that promotes success.
 - Create a business-friendly environment that facilitates and expedites entrepreneurial growth.
 - Strengthen and diversify Winter Garden's Downtown District with a balanced mix of desirable commercial infill along with commercial and redevelopment support.
 - Revitalize, undergird and facilitate the Historic East Winter Garden Neighborhood commercial district and residential neighborhood using targeted initiatives, programs, partnerships and resources to achieve sustainable economic vitality and improved quality of life.
-

Strategic Priority #2

Protect the Sense of Community

Department Goal

Cultivate a sense of community pride, connection and involvement

Objective

- Monitor and determine strategies to encourage and better engage Winter Garden citizens in order to realize higher levels of inclusion and a stronger sense of community engagement towards City affairs, events, services and quality of life opportunities.
-

Strategic Priority #3

Foster a Culture of Teamwork and Collaboration

Department Goal

Promote a high performing organization

Objective

- Foster an environment of collaboration and effective communication through ongoing coaching and feedback opportunities that will result in highly motivated and productive employees.
-

KEY PERFORMANCE INDICATOR RESULTS & TARGETS

Performance Indicators	FY 23/24 Actual	FY 24/25 Forecast*	FY 25/26 Target
CUSTOMER SERVICE INDICATORS			
Employment Opportunity Satisfaction Index **	58%	40%	58%↑
Overall Quality of business and service establishments in Winter Garden Satisfaction Index **	92%	85%	92%↑
Variety of business and service establishments Satisfaction Index **	81%	75%	81%↑
Shopping Opportunities Satisfaction Index **	76%	74%	79%↑
Overall Economic Health of Winter Garden Satisfaction Index **	85%	77%	85%↑
Economic Development Satisfaction Index **	75%	71%	76%↑
Vibrant Downtown/Commercial Area Satisfaction Index **	90%	87%	90%↑
Public Information Services Satisfaction Index **	81%	79%	84%↑
Residents Connection and Engagement with their Community Satisfaction Index **	73%	72%	77%↑
Making All Residents Feel Welcome Satisfaction Index **	89%	83%	89%↑
Sense of Community Satisfaction Index **	83%	81%	83%↑
OPERATIONAL INDICATORS			
City-wide Commercial Occupancy Rate	97.4%	92.7%	96%↑
Downtown Commercial Occupancy Rate	98%	95%	99%↑
Downtown CRA Taxable Value (in millions)	\$382M	\$403M	\$425M↑
Annual % Change in Property Values	12.8%	9.2%	7.8%↑
Total Annual Property Values	\$5,570,212,378	\$6,084,537,308	\$6,556,322,800↑
Average Wage of Total Jobs	\$57,960	\$60,210	\$61,500↑
# of Jobs Added	1,210	1,782	1,075↑
City Unemployment Rate	2.4%	3.4%	3.2%↓
% Change in Median Household Income	9.5%	10.6%	4.4%↑
Median Household Income	\$102,855	\$113,708	\$118,700↑
Average Purchase Price of a New Home (Single-Family)	\$590,300	\$751,700	\$785,500↑
East Winter Garden Commercial Occupancy Rates	86.6%	92%	93%↑
East Winter Garden CRA Taxable Value	\$176.6M	\$163.5M	\$162.9M↑
East Winter Garden Median/Average Home Value	\$345,200	\$344,378	\$346,000↑
Dollars Invested / East Winter Garden Household	\$4,802	\$3,030	\$3,434↑

* FY25 forecast, in most cases, reflects a blend including months of actual results plus months of projections based on performance trends to-date but could also reflect final actual result for the year. In other instances, it's a year-end projection based on the latest operational expectations, conditions and capabilities.

** National Community Survey (NCS) values shown are assessed biennially (every other year) and represent the most recent community assessment and rating conducted in FY24/25.

↑ - Target's goal is to maximize/increase; ↓ - Target's goal is to minimize/decrease

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
ECONOMIC DEVELOPMENT DEPARTMENT**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0215-552.12-00	REGULAR SALARIES AND WAGES	380,685	392,534	392,534	409,339
001-0215-552.21-00	FICA TAXES	28,359	30,029	30,029	31,314
001-0215-552.22-00	RETIREMENT CONTRIBUTIONS	67,945	84,002	84,002	84,056
001-0215-552.23-00	LIFE AND HEALTH INSURANCE	61,231	64,325	64,325	54,800
001-0215-552.24-00	WORKERS' COMPENSATION	228	240	240	274
001-0215-552.26-00	OTHER POSTEMPLOYMENT BENEFITS	8,266	-	-	7,704
	TOTAL PERSONAL SERVICES	546,714	571,130	571,130	587,487
001-0215-552.31-01	MISC PROFESSIONAL SERVICES	842	-	-	-
001-0215-552.34-01	MISC OTHER CONTRACTUAL SERVICES	333,061	475,000	425,000	407,200
001-0215-552.41-02	TELEPHONE SERVICES	1,447	3,100	3,100	1,025
001-0215-552.41-04	INTERNET SERVICES	433	-	-	432
001-0215-552.41-05	POSTAGE	62	2,000	2,000	500
001-0215-552.43-00	UTILITY SERVICES	2,140	2,200	2,200	2,311
001-0215-552.44-00	RENTALS AND LEASES	-	700	700	-
001-0215-552.45-00	GENERAL INSURANCE	2,090	1,792	1,792	2,341
001-0215-552.46-02	REPAIR/MAINT SVC-EQUIPMNT	-	500	500	-
001-0215-552.46-05	REPAIR AND MAINT SVCS-SOFTWARE	9,900	1,500	1,500	410
001-0215-552.46-10	REPAIR AND MAINT SVCS-BUILDING	384	525	525	415
001-0215-552.47-01	MISC PRINTING AND BINDING	1,169	1,500	1,500	-
001-0215-552.48-01	PROMOTIONAL-ADVERTISEMENTS	-	16,500	16,500	-
001-0215-552.48-02	PROMOTIONAL-PROMOTIONAL ITEMS	-	1,900	1,900	-
001-0215-552.48-04	PROMOTIONAL - COMM / MARKETING	197,756	200,512	200,512	234,670
001-0215-552.48-05	DOWNTOWN MNGMT/ PROGRAMS	4,361	105,000	105,000	65,565
001-0215-552.49-01	MISC OTHER CUR CHGS & OBLG	-	10,000	10,000	-
001-0215-552.51-00	OFFICE SUPPLIES	521	1,000	1,000	250
001-0215-552.52-01	MISCELLANEOUS OPERATING SUPPLIES	2,914	3,500	3,500	200
001-0215-552.52-04	UNIFORMS AND ACCESSORIES	430	900	900	800
001-0215-552.54-01	DUES AND SUBSCRIPTIONS	11,915	64,055	64,055	33,445
001-0215-552.54-02	SEMINARS AND COURSES	2,294	5,500	5,500	-
	TOTAL OPERATING EXPENDITURES	571,719	897,684	847,684	749,564
001-0215-552.63-00	IMPROVEMENTS OTHER THAN BUILDINGS	21,102	-	2,326,768	-
001-0215-552.64-00	EQUIPMENT	1,094	-	-	-
	TOTAL CAPITAL OUTLAY	22,196	-	2,326,768	-
001-0215-552.82-00	AID TO PRIVATE ORGANIZATIONS	48,775	-	50,000	53,000
	TOTAL GRANTS AND AIDS	48,775	-	50,000	53,000
	TOTAL ECONOMIC DEVELOPMENT DEPARTMENT	1,189,404	1,468,814	3,795,582	1,390,051



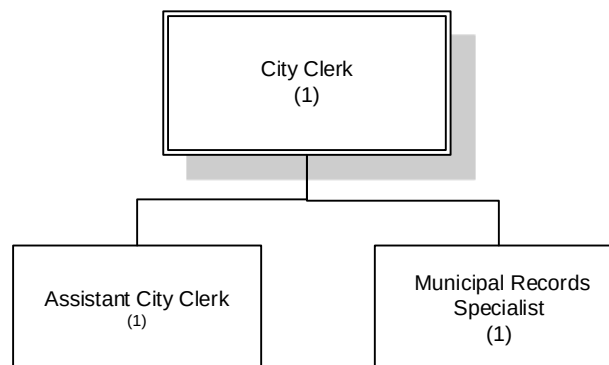
CITY CLERK'S DEPARTMENT

BUSINESS PLAN & KEY PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT: The City Clerk's Office is committed to serving the public by striving for excellence in ensuring integrity of the legislative process, municipal elections, administrative support, and accuracy of information and preservation of official public documents.	CORE FUNCTIONS: • Management of Legislative Proceedings • Records Custodian, Management and Training • Oath Administration and Ceremonial Duties • Supervisor of Municipal Elections • Coordinator of Lien Searches and Records Requests
CHALLENGES: • Educate all staff of responsibility for their department's records • Timely adaptation to new legislative mandates or changes • Ensuring ownership for records compliance in each department and applying appropriate retention policy	BUSINESS ASSUMPTIONS: • Monitor and preserve legislative and administrative law updates • Continued effective alliances with multiple departments • Preserved integrity of electronic documents and information • Maximize timely access to records and information for citizens and staff • Department liaisons: ▪ provide the correct information in a timely manner related to records requests ▪ request disposition to ensure proper storage of only the documents needed

Organizational Structure

FTE: 3



FY 2025-2026 STRATEGIC PRIORITIES, GOALS & OBJECTIVES

Strategic Priority #1

Provide Transparent and Accountable Government

Department Goal

Improve access, retention, and integrity of City records

Objectives

- Deploy reinforcement records management training content and curriculum utilizing a two-pronged approach, first to new hires during on-boarding and then ongoing follow-up training for existing employees, to ensure responsible, accurate and complete records management practices throughout the City.
- Provide City Commission, staff, citizens, and other agencies with timely and accurate support on records retention, disposition, meeting agendas and minutes.

Strategic Priority #2

Foster a Culture of Teamwork and Collaboration

Department Goal

Promote a high performing organization

Objective

- Foster an environment of collaboration and effective communication through ongoing coaching and feedback opportunities that will result in highly motivated and productive employees.

KEY PERFORMANCE INDICATOR RESULT & TARGET

Key Performance Indicator	FY 23/24 Actual	FY 24/25 Forecast	FY 25/26 Target
CUSTOMER SERVICE INDICATOR			
Employee Motivation and Productivity Satisfaction Rating *	78.8%	78.8%	≥ 80%↑

* Employee engagement and customer service survey conducted biennially by City Administration and distributed to all employees. Values in FY24/25 show survey results last reported in June of 2024 only for comparative purposes.

≤ ≥ Indicate minimum or maximum target thresholds to either meet, exceed or not to exceed relative to actual performance results. These types of targets represent optimal standards that are generally viewed as reasonable benchmarks for achieving excellence in the operation. If targets are outperformed consistently, they will be re-evaluated accordingly to the extent it's operationally reasonable.

↑ - Target's goal is to maximize/increase; ↓ - Target's goal is to minimize/decrease

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
CITY CLERK DEPARTMENT**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0218-512.12-00	REGULAR SALARIES AND WAGES	239,117	287,156	287,156	357,843
001-0218-512.14-00	OVERTIME	94	100	100	5,000
001-0218-512.21-00	FICA TAXES	18,164	21,975	21,975	27,757
001-0218-512.22-00	RETIREMENT CONTRIBUTIONS	45,162	61,451	61,451	60,687
001-0218-512.23-00	LIFE AND HEALTH INSURANCE	27,371	36,108	36,108	34,198
001-0218-512.24-00	WORKERS' COMPENSATION	1,263	373	373	1,516
	TOTAL PERSONAL SERVICES	331,171	407,163	407,163	487,001
001-0218-512.40-00	TRAVEL AND PER DIEM	886	1,350	1,350	1,350
001-0218-512.41-02	TELEPHONE SERVICES	1,056	1,576	1,576	475
001-0218-512.41-05	POSTAGE	333	400	400	400
001-0218-512.43-00	UTILITY SERVICES	12,658	12,485	12,485	13,000
001-0218-512.44-00	RENTALS AND LEASES	393	2,700	2,700	2,700
001-0218-512.45-00	GENERAL INSURANCE	16,810	14,414	14,414	18,827
001-0218-512.46-05	REPAIR AND MAINT SVCS-SOFTWARE	277	723	723	300
001-0218-512.46-10	REPAIR AND MAINT SVCS-BUILDING	3,104	4,700	4,700	3,352
001-0218-512.47-01	MISC PRINTING AND BINDING	-	200	200	200
001-0218-512.47-02	RECORDS MANAGEMENT	-	500	500	500
001-0218-512.48-01	ADVERTISEMENTS	-	250	250	250
001-0218-512.49-01	MISC OTHR CUR CHGS & OBLIGATIONS	-	200	200	200
001-0218-512.49-05	LICENSES, TAXES, AND CERTIFICATIONS	-	500	500	500
001-0218-512.51-00	OFFICE SUPPLIES	553	1,250	1,250	1,250
001-0218-512.52-01	MISCELLANEOUS OPERATING SUPPLIES	2,049	1,700	1,700	1,700
001-0218-512.52-04	UNIFORMS AND ACCESSORIES	400	600	600	600
001-0218-512.54-01	DUES AND SUBSCRIPTIONS	1,115	1,800	1,800	1,000
001-0218-512.54-02	SEMINARS AND COURSES	2,938	3,400	3,400	3,500
001-0218-512.54-03	EDUCATION ASSISTANCE	-	1,000	1,000	1,000
	TOTAL OPERATING EXPENDITURES	42,572	49,748	49,748	51,105
001-0218-512.71-00	PRINCIPAL	2,203	-	-	2,203
001-0218-512.72-00	INTEREST	48	-	-	48
	TOTAL DEBT SERVICE	2,251	-	-	2,251
TOTAL CITY CLERK DEPARTMENT		375,994	456,912	456,912	540,357



WINTER GARDEN

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FINANCE DEPARTMENT

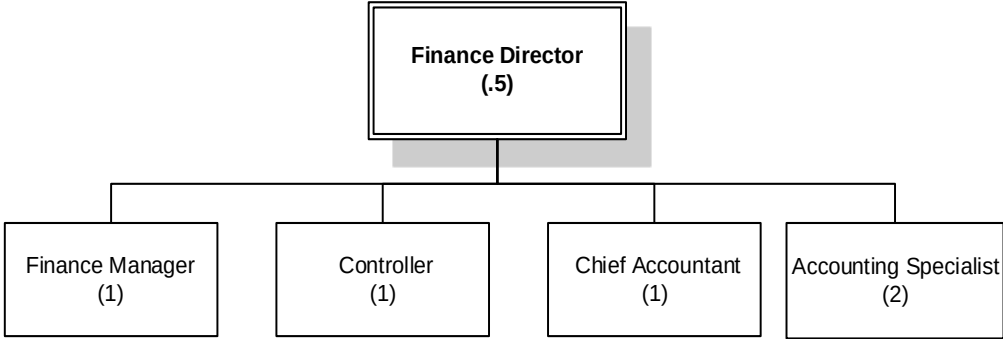
FISCAL MANAGEMENT

BUSINESS PLAN & KEY PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT: Preserve financial wellness and the fiscal integrity of the City as well as facilitate accounting and procurement standards.	CORE FUNCTIONS: - Financial Management – Treasury, Management & Budgeting, Accounting & Controls - Payroll Administration - Accounts Payable & Accounts Receivable
CHALLENGES: - Unfavorable State legislative changes - Economic instability of the State and Nation - Inflationary effects to cost for fuel, material, repair and maintenance and supply costs - Supply chain delays impact the timing of projects - Uncertainties of impending tariff impacts	BUSINESS ASSUMPTIONS: - Favorable audited financial statements - Budget with considerations for inflation on goods and materials as wells as pressure for higher wages - American Rescue Plan Act 2021 (ARPA) funding will be available for infrastructure projects - Availability of externally sourced funding pursued

Organizational Structure

FTE: 5.5



FY 2025-2026 STRATEGIC PRIORITIES, GOALS & OBJECTIVES

Strategic Priority #1
 Provide Sound Fiscal Management

Department Goal

Submit balanced budget within appropriate parameters to maintain low tax rates

Objective

- Proactively support departments with fiscal guidance and using periodic department financial reports that provide an early alert on spending trends in an effort to contain and achieve a 'budget to actual' variance of +/- 5% in the City's overall financials.

Strategic Priority #2

Deliver Quality Services Equitably & Respectfully

Department Goal

Deliver high levels of service in all fiscal needs when supporting departments and employees

Objectives

- Ensure that all service contact points, primarily, departmental interactions, make every customer feel important and cared for and that the staff takes initiative to always find solutions with a can-do attitude.
- Continuously assist with pursuit and acquisition of grant funding provided at the State and Federal levels to facilitate and subsidize targeted City improvements and projects.

Strategic Priority #3

Foster a Culture of Teamwork and Collaboration

Department Goal

Promote a high performing organization

Objective

- Foster an environment of collaboration and effective communication through ongoing coaching and feedback opportunities that will result in highly motivated and productive employees.

KEY PERFORMANCE INDICATOR RESULTS & TARGETS

Key Performance Indicators	FY 23/24 Actual	FY 24/25 Forecast*	FY 25/26 Target
CUSTOMER SERVICE INDICATORS			
Fiscal Management Overall Customer Service Satisfaction Rating **	96.1%	96.1%	≥ 90%↑
Employee Motivation and Productivity Satisfaction Rating **	78.8%	78.8%	≥ 80%↑
FINANCIAL INDICATORS			
Budget to Actual Variance Percent (City Overall Financials) ***	+7%	+7%	+5%↑
External Grant Funding Received ****	\$698,834	\$1,200,000	\$10,000,000↑

* FY25 forecast, in most cases, reflects a blend including months of actual results plus months of projections based on performance trends to-date but could also reflect final actual result for the year. In other instances, it's a year-end projection based on the latest operational expectations, conditions and capabilities.

** Employee engagement and customer service survey conducted biennially by City Administration and distributed to all employees. Values in FY24/25 show survey results last reported in June of 2024 only for comparative purposes.

*** '+' sign indicates favorable actual compared to budget while '-' sign indicates unfavorable actual compared to budget.

**** Represents externally sourced funding awarded, received, and realized via grants (State and Federal), Federal appropriations or other sources to facilitate and subsidize City cost.

↑ - Target's goal is to maximize/increase; ↓ - Target's goal is to minimize/decrease

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
FINANCE DEPARTMENT
FISCAL MANAGEMENT DIVISION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0222-513.12-00	REGULAR SALARIES AND WAGES	548,157	576,863	576,863	594,169
001-0222-513.21-00	FICA TAXES	40,422	44,130	44,130	45,454
001-0222-513.22-00	RETIREMENT CONTRIBUTIONS	90,909	123,449	123,449	127,152
001-0222-513.23-00	LIFE AND HEALTH INSURANCE	93,032	92,305	92,305	106,770
001-0222-513.24-00	WORKERS' COMPENSATION	621	650	650	745
	TOTAL PERSONAL SERVICES	773,141	837,397	837,397	874,290
001-0222-513.31-01	MISC PROFESSIONAL SERVICES	102,980	102,670	102,670	141,000
001-0222-513.32-00	ACCOUNTING AND AUDITING	22,576	23,060	23,060	26,685
001-0222-513.34-01	MISC OTHER CONTRACTUAL SERVICES	57,317	56,873	56,873	59,500
001-0222-513.34-04	BANKING SERVICES	2,822	3,732	3,732	3,200
001-0222-513.40-00	TRAVEL AND PER DIEM	-	200	200	-
001-0222-513.41-02	TELEPHONE SERVICES	2,280	2,650	2,650	450
001-0222-513.41-05	POSTAGE	2,441	7,613	7,613	8,550
001-0222-513.43-00	UTILITY SERVICES	11,580	11,680	11,680	12,506
001-0222-513.44-00	RENTALS AND LEASES	6,687	7,064	7,064	7,050
001-0222-513.45-00	INSURANCE	16,015	13,705	13,705	17,937
001-0222-513.46-02	REPAIR AND MAINT SVCS-EQUIPMENT	468	500	500	-
001-0222-513.46-05	REPAIR AND MAINT SVCS-SOFTWARE	27,823	28,069	28,069	31,050
001-0222-513.46-10	REPAIR AND MAINT SVCS-BUILDING	2,840	5,338	5,338	5,000
001-0222-513.47-01	MISC PRINTING AND BINDING	-	1,614	1,614	500
001-0222-513.48-01	PROMOTIONAL-ADVERTISEMENTS	1,079	3,350	3,350	1,200
001-0222-513.49-01	MISC OTHR CUR CHGS & OBLIGATIONS	-	1,000	1,000	-
001-0222-513.49-05	LICENSES, TAXES, AND CERTIFICATIONS	-	350	350	350
001-0222-513.51-00	OFFICE SUPPLIES	2,073	4,581	4,581	4,845
001-0222-513.52-01	MISCELLANEOUS OPERATING SUPPLIES	2,191	4,350	4,350	2,800
001-0222-513.52-04	UNIFORMS AND ACCESSORIES	1,610	1,200	1,200	1,200
001-0222-513.54-01	DUES AND SUBSCRIPTIONS	1,515	1,446	1,446	1,520
001-0222-513.54-02	SEMINARS AND COURSES	2,200	4,286	4,286	2,800
	TOTAL OPERATING EXPENDITURES	266,497	285,331	285,331	328,143
001-0222-513.71-00	PRINCIPAL	4,054	-	-	4,054
001-0222-513.72-00	INTEREST	147	-	-	147
	TOTAL DEBT SERVICE	4,201	-	-	4,201
001-0222-581.91-00	INTRAGOVERNMENT TRANSFERS	4,164,317	4,251,300	4,251,300	4,373,897
	TOTAL OTHER USES	4,164,317	4,251,300	4,251,300	4,373,897
	TOTAL FISCAL MANAGEMENT DIVISION	5,208,156	5,374,028	5,374,028	5,580,531



WINTER GARDEN

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FINANCE DEPARTMENT

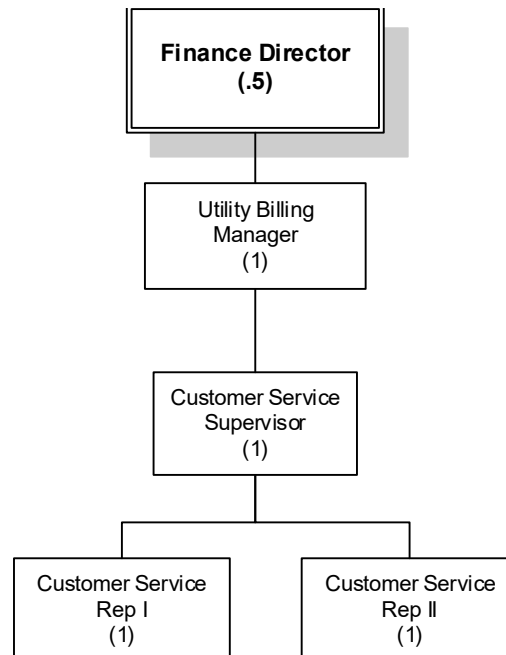
UTILITY BILLING

BUSINESS PLAN & KEY PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT: To provide exceptional customer service experience as well as ensure an efficient and effective billing process.	CORE FUNCTIONS: • Customer Service including a payment center for utility service (water, sewer, solid waste, storm water, irrigation) • Meter Reading Management • Account Maintenance including set up, billing, cancellations, collections, and liens • Coordinator of Senior Utility Assistance Discount Program
CHALLENGES: • Service turn offs for non-payment are labor intensive • Call volume during cut-offs increases handle time • Meter shortage has slowed meter replacement process and could cause delays for new construction homes	BUSINESS ASSUMPTIONS: • Increased payments online, over the phone and by mail • Talk time and hold time will remain steady and phones will not experience any disruptions in service • Obtaining email address list from all residents will continue and enhance the way we communicate and serve

Organizational Structure

FTE: 4.5



FY 2025-2026 STRATEGIC PRIORITIES, GOALS AND OBJECTIVES

Strategic Priority #1

Deliver Quality Services Equitably and Respectfully

Department Goal

Provide a responsive and consistent Utility Billing service experience

Objectives

- Improve customer service experience and delivery processes through reinforced phone, over-the-counter and field service training to achieve a citizen service satisfaction rating of **90%** or higher.
- Monitor and improve overall telephone customer service with a targeted focus on reducing average call hold times to achieve excellence in all service interactions.

Strategic Priority #2

Foster a Culture of Teamwork and Collaboration

Department Goal

Promote a high performing organization

Objective

- Foster an environment of collaboration and effective communication through ongoing coaching and feedback opportunities that will result in highly motivated and productive employees.

KEY PERFORMANCE INDICATOR RESULTS & TARGETS

Key Performance Indicators	FY 23/24 Actual	FY 24/25 Forecast*	FY 25/26 Target
CUSTOMER SERVICE INDICATORS			
Utility Billing Service Satisfaction Index **	82%	77%	82%↑
Overall Service Experience Satisfaction Rating (in-house survey)	95.1%	92.5%	≥ 90%↑
Employee Motivation and Productivity Satisfaction Rating ***	78.8%	78.8%	≥ 80%↑
OPERATIONAL INDICATORS			
Average Queue Wait Time (in seconds)	:56	:60	≤ :55↓
Call Abandonment Rate	7.3%	8.8%	≤ 6%↓

* FY25 forecast, in most cases, reflects a blend including months of actual results plus months of projections based on performance trends to-date but could also reflect final actual result for the year. In other instances, it's a year-end projection based on the latest operational expectations, conditions and capabilities.

** National Community Survey (NCS) values shown are assessed biennially (every other year) and represent the most recent community assessment and rating conducted in FY24/25.

*** Employee engagement and customer service survey conducted biennially by City Administration and distributed to all employees. Values in FY24/25 show survey results last reported in June of 2024 only for comparative purposes.

≤ ≥ Indicate minimum or maximum target thresholds to either meet, exceed or not to exceed relative to actual performance results. These types of targets represent optimal standards that are generally viewed as reasonable benchmarks for achieving excellence in the operation. If targets are outperformed consistently, they will be re-evaluated accordingly to the extent it's operationally reasonable.

↑ - Target's goal is to maximize/increase; ↓ - Target's goal is to minimize/decrease

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
FINANCE DEPARTMENT
UTILITY BILLING DIVISION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0223-513.12-00	REGULAR SALARIES AND WAGES	311,521	216,855	216,855	238,283
001-0223-513.14-00	OVERTIME	1,377	2,500	2,500	1,500
001-0223-513.21-00	FICA TAXES	23,542	16,781	16,781	18,446
001-0223-513.22-00	RETIREMENT CONTRIBUTIONS	55,118	46,942	46,942	49,949
001-0223-513.23-00	LIFE AND HEALTH INSURANCE	58,210	54,243	54,243	55,828
001-0223-513.24-00	WORKERS' COMPENSATION	1,106	650	650	1,327
001-0223-513.26-00	OTHER POSTEMPLOYMENT BENEFITS	1,416	6,000	6,000	6,564
	TOTAL PERSONAL SERVICES	452,290	343,971	343,971	371,897
001-0223-513.34-01	COMMUNICATIONS/POSTAGE SVCS	167,166	183,448	183,448	171,750
001-0223-513.34-04	BANKING SERVICES	89,484	58,278	58,278	9,290
001-0223-513.41-02	TELEPHONE SERVICES	5,610	5,579	5,579	6,450
001-0223-513.41-03	RADIO SERVICES	15	20	20	25
001-0223-513.41-04	INTERNET SERVICES	433	476	476	500
001-0223-513.41-05	POSTAGE	2,812	2,692	2,692	3,000
001-0223-513.43-00	UTILITY SERVICES	6,936	7,572	7,572	7,491
001-0223-513.44-00	RENTALS AND LEASES	1,027	5,275	5,275	5,275
001-0223-513.45-00	INSURANCE	9,767	8,374	8,374	10,939
001-0223-513.46-02	REPAIR AND MAINT SVCS-EQUIPMENT	-	500	500	500
001-0223-513.46-05	REPAIR AND MAINT SVCS-SOFTWARE	23,687	35,290	35,290	27,500
001-0223-513.46-06	REPAIR AND MAINT SVCS-HARDWARE	-	-	-	900
001-0223-513.46-10	REPAIR AND MAINT SVCS-BUILDING	1,701	3,065	3,065	3,065
001-0223-513.47-01	MISC PRINTING AND BINDING	326	790	790	1,000
001-0223-513.48-01	ADVERTISEMENT-LEGAL, OTHER	-	500	500	500
001-0223-513.49-01	MISC OTHER CURRENT CHRGS & OBLG	-	100	100	100
001-0223-513.49-05	LICENSES/TAXES/CERTIFICATIONS	20	150	150	150
001-0223-513.51-00	OFFICE SUPPLIES	1,853	3,000	3,000	3,200
001-0223-513.52-01	MISCELLANEOUS OPERATING SUPPLIES	4,503	6,100	6,100	6,300
001-0223-513.52-04	UNIFORMS AND ACCESSORIES	1,456	800	800	1,200
001-0223-513.54-02	SEMINARS AND COURSES	-	600	600	600
	TOTAL OPERATING EXPENDITURES	316,801	322,609	322,609	259,735
001-0223-513.71-00	PRINCIPAL	4,054	-	-	4,054
001-0223-513.72-00	INTEREST	147	-	-	147
	TOTAL DEBT SERVICE	4,201	-	-	4,201
	TOTAL UTILITY BILLING DIVISION	773,292	666,580	666,580	635,833
	TOTAL FINANCE DEPARTMENT	5,981,448	6,040,608	6,040,608	6,216,364



INFORMATION TECHNOLOGY

BUSINESS PLAN & KEY PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT:

Provide timely and effective end-user support, focusing first on customer service, to ensure that all information and communication systems are secure, reliable and performing as expected.

CORE FUNCTIONS:

- Provide Help Desk service according to the Winter Garden Way
- Integrate and support computer hardware, software, and voice technology
- Ensure security, network and systems are in place to protect and support the City's data and operations

CHALLENGES:

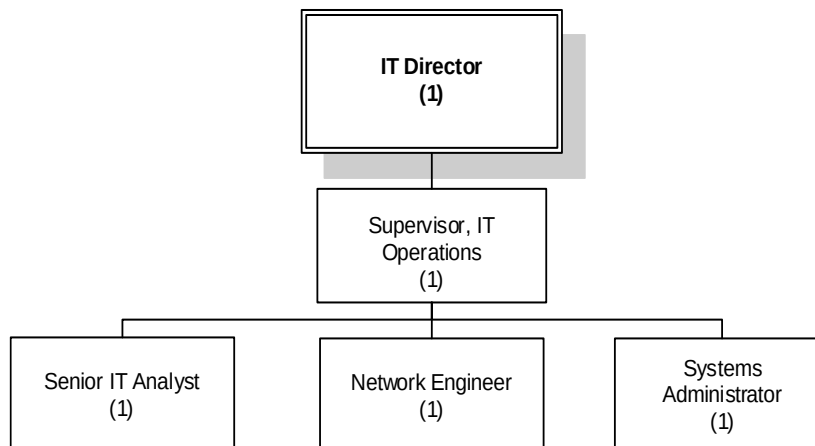
- Failure to be informed on support requirements in a timely manner when called upon to facilitate department technology projects
- Although basic equipment has become on-demand, specialized equipment continues to be extremely difficult to procure due to supply constraints and multi-industry-wide microchip shortages, not to mention inflation and surcharges
- Security will be tested as cybersecurity threats become more sophisticated and ongoing; and as more folks connect from outside our network in various ways
- Managing and vetting the right mix of AI tools for business solutions, along with developing policies to control usage
- On-call dependability
- Uncertainty of impending tariff impacts

BUSINESS ASSUMPTIONS:

- Current security setup will adequately guard data and overall network integrity, confidentiality, and availability; especially in light of data breaches and increased email phishing/ransomware attacks
- Phone system call volumes will remain at a manageable level and controls will minimize and contain involuntary call abandonment occurrences
- Level of staff training will be adequate for any changes in technology
- Budget approval for projects/capital items

Organizational Structure

FTE: 5



FY 2025-2026 STRATEGIC PRIORITIES, GOALS & OBJECTIVES

Strategic Priority #1

Deliver Quality Services Equitably & Respectfully

Department Goals

Enable staff to maintain high levels of productivity when using technology to provide services to the community and throughout the City

High performing hardware and software systems that enable productivity and service delivery

Objectives

- Enhance interpersonal customer engagement and continue to assess the helpdesk service delivery methods in order to realize improvements in service responsiveness and the manner in which service issues are resolved and followed-up.
- Monitor and improve IT's service request fulfilment process, targeting responsiveness and timely resolution to achieve a first contract resolution rate of **at least 70%**.
- Maintain the City's phone system (infrastructure delivery) by ensuring optimal call flow design and reporting visibility for key service areas to help support overall service excellence.
- Monitor and maintain uninterrupted system uptime to effectively ensure high levels of system performance, access and availability throughout the City.
- Plan and complete multiple targeted software and hardware upgrades to ensure high performing systems as well as enhance organizational productivity and efficiency.

Strategic Priority #2

Foster a Culture of Teamwork and Collaboration

Department Goal

Promote a high performing organization

Objective

- Foster an environment of collaboration and effective communication through ongoing coaching and feedback opportunities that will result in highly motivated and productive employees.

KEY PERFORMANCE INDICATOR RESULTS & TARGETS

Key Performance Indicators	FY 23/24 Actual	FY 24/25 Forecast*	FY 25/26 Target
CUSTOMER SERVICE INDICATORS			
IT Overall Service Satisfaction Rating **	95.4%	95.4%	≥ 90%↑
Employee Motivation and Productivity Satisfaction Rating **	78.8%	78.8%	≥ 80%↑
OPERATIONAL INDICATORS			
Helpdesk Average First Response Time - Regular (in hours)	N/A	4.5	≤ 24↓
Helpdesk Average First Response Time – High Priority (in minutes)	N/A	:28	≤:60↓
Helpdesk First Contact Resolution Rate	84.7%	81.0%	≥ 80%↑
Involuntary Abandonment Rate ***	2.26%	15.30%	≤ 2.0%↓

% Uptime and Availability of Systems	99.88%	99.90%	≥ 99.5% ↑
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* FY25 forecast, in most cases, reflects a blend including months of actual results plus months of projections based on performance trends to-date but could also reflect final actual result for the year. In other instances, it's a year-end projection based on the latest operational expectations, conditions and capabilities.

** Employee engagement and customer service survey conducted biennially by City Administration and distributed to all employees. Values in FY24/25 show survey results last reported in June of 2024 only for comparative purposes.

*** The new phone system implementation has negatively affected this year's measures. Overall metrics are improving and are expected to be in line with operating standards next year.

≤ ≥ Indicate minimum or maximum target thresholds to either meet, exceed or not to exceed relative to actual performance results. These types of targets represent optimal standards that are generally viewed as reasonable benchmarks for achieving excellence in the operation. If targets are outperformed consistently, they will be re-evaluated accordingly to the extent it's operationally reasonable.

↑ - Target's goal is to maximize/increase; ↓ - Target's goal is to minimize/decrease

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
INFORMATION TECHNOLOGY DIVISION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0225-513.12-00	REGULAR SALARIES AND WAGES	479,000	547,565	547,565	563,678
001-0225-513.21-00	FICA TAXES	34,833	41,889	41,889	43,121
001-0225-513.22-00	RETIREMENT CONTRIBUTIONS	89,782	117,179	117,179	116,443
001-0225-513.23-00	LIFE AND HEALTH INSURANCE	94,017	98,460	98,460	101,566
001-0225-513.24-00	WORKERS' COMPENSATION	556	420	420	667
	TOTAL PERSONAL SERVICES	698,188	805,513	805,513	825,475
001-0225-513.31-01	MISC PROFESSIONAL SERVICE	1,400	3,000	3,000	5,000
001-0225-513.34-01	MISC OTHER CONTRACTUAL SERVICES	41,735	31,685	31,685	11,000
001-0225-513.40-00	TRAVEL AND PER DIEM	10	2,840	2,840	-
001-0225-513.41-02	TELEPHONE SERVICES	5,101	99,470	99,470	77,500
001-0225-513.41-04	INTERNET SERVICES	110,977	115,000	115,000	131,522
001-0225-513.41-05	POSTAGE	40	250	250	250
001-0225-513.43-00	UTILITY SERVICES	12,049	9,500	9,500	13,013
001-0225-513.45-00	INSURANCE	88,407	85,430	85,430	99,016
001-0225-513.46-02	REPAIR AND MAINT SVCS-EQUIPMENT	-	6,000	6,000	9,000
001-0225-513.46-03	REPAIR AND MAINT SVCS-VEHICLES	378	500	500	500
001-0225-513.46-05	REPAIR AND MAINT SVCS-SOFTWARE	365,491	654,040	620,640	665,225
001-0225-513.46-06	REPAIR AND MAINT SVCS-HARDWARE	44,407	124,000	124,000	8,600
001-0225-513.46-10	REPAIR AND MAINT SVCS-BUILDING	5,904	3,000	3,000	2,500
001-0225-513.51-00	OFFICE SUPPLIES	755	1,800	1,800	1,000
001-0225-513.52-01	MISCELLANEOUS OPERATING SUPPLIES	30,203	178,790	234,254	200,717
001-0225-513.52-03	GASOLINE AND OIL	112	150	150	-
001-0225-513.52-04	UNIFORMS AND ACCESSORIES	799	1,300	1,300	1,300
001-0225-513.52-05	IT OPER SUPPLIES	5,859	14,800	14,800	33,035
001-0225-513.54-01	DUES AND SUBSCRIPTIONS	300	575	575	420
001-0225-513.54-02	SEMINARS AND COURSES	2,396	8,100	8,100	3,300
001-0225-513.54-03	EDUCATION ASSISTANCE PROGRAM	6,856	14,715	14,715	-
	TOTAL OPERATING EXPENDITURES	723,179	1,354,945	1,377,009	1,262,898
001-0225-513.63-00	IMPROV. OTHER THAN BUILDINGS	-	-	199,356	-
001-0225-513.64-00	MACHINERY AND EQUIPMENT	251,622	196,894	310,698	605,260
	TOTAL CAPITAL OUTLAY	251,622	196,894	510,054	605,260
001-0225-513.71-00	PRINCIPAL	81,519	-	-	81,519
001-0225-513.72-00	INTEREST	4,746	-	-	4,746
	TOTAL DEBT SERVICE	86,265	-	-	86,265
	TOTAL INFORMATION TECHNOLOGY DIVISION	1,759,254	2,357,352	2,692,576	2,779,898



ADMINISTRATIVE SERVICES

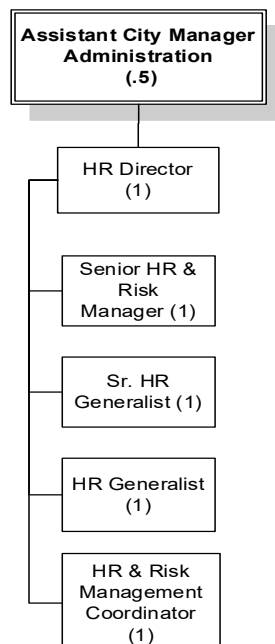
HUMAN RESOURCES

BUSINESS PLAN & KEY PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT: To recruit, engage, develop, support, and retain a skilled, diverse workforce.	CORE FUNCTIONS: • Recruitment and Retention • Employee Support Services • Employee Organizational Development • Employee Relations • Risk Management • Employee Benefits
CHALLENGES: • Increased challenges maintaining competitiveness locally with recruiting and retention of staff due to talent shortage in local labor market (i.e., finding qualified candidates with the required experience, training, & certification) and a significant increase in market pay rates • Address the ongoing trend of rising pay ranges, including calibrating pay for existing staff (to address both market discrepancies and internal pay compression) and increasing new hire pay rates to attract talent • Increased labor relations volume due to four unions • Retention of existing talent and shortage of skilled talent to fill vacancies • Need for succession planning for key positions with pending retirements identified over the course of the next 5 years	BUSINESS ASSUMPTIONS: • Employees will want to continue to learn and improve skills if given the opportunity • Managers, supervisors, and staff will embrace leadership development training opportunities • Ongoing training and support to help all leaders and employees successfully navigate the Career Development program and identify career paths, qualification gaps, etc. • Employee compliance with safety practices

Organizational Structure

FTE: 5.5



FY 2025-2026 STRATEGIC PRIORITIES, GOALS & OBJECTIVES

Strategic Priority #1

Recruit, Develop and Retain Top Talent

Department Goals

Recruit and select high quality candidates for all positions

Increase development opportunities for City employees

Monitor attendance and productivity of workforce

Objectives

- Monitor and improve recruitment, interview, and selection process to impact improved time-to-fill timeframes and quality of hire.
 - Develop and implement targeted employee training programs to increase the skill set quality for management and all employees.
 - Enable, support and monitor the Career Development Program process, activities, and goals to ensure faithful leadership, delivery and program experience for all general employees who pursue career fulfillment and opportunities throughout the City.
 - Monitor and manage employee time-off and any impact on departmental and City operations.
-

Strategic Priority #2

Provide Sound Fiscal Management

Department Goal

Reduce healthcare costs to the City

Objective

- Promote a healthier workforce and negotiate better healthcare contracts with insurers to reduce medical benefits payments.
-

Strategic Priority #3

Deliver Quality Services Equitably & Respectfully

Department Goals

Achieve a productive and safe workplace

Excellent and professional HR service experience to all employees and departments

Objectives

- Continue to expand City-wide safety training efforts to minimize employee injuries and lost work days.
 - Continue to promote and demonstrate professional values at all employee touch points in an effort to uphold the City's service philosophy standards for excellence.
-

Strategic Priority #4

Foster a Culture of Teamwork and Collaboration

Department Goal

Promote a high performing organization

Objectives

- Foster an environment of collaboration and effective communication through ongoing coaching and feedback opportunities that will result in highly motivated and productive employees.
- Foster a City-wide employee recognition and rewards program designed to acknowledge and reward employees in order to impact employee morale, engagement, and retention.

KEY PERFORMANCE INDICATOR RESULTS & TARGETS

Key Performance Indicators	FY 23/24 Actual	FY 24/25 Forecast*	FY 25/26 Target
CUSTOMER SERVICE INDICATORS			
Overall Employee On-Boarding Satisfaction Rate	100%	100%	100%↑
Career Development Leadership Effectiveness Satisfaction Index **	87.0%	87.0%	89%↑
HR Overall Customer Service Satisfaction Rating **	91.1%	91.1%	≥ 90%↑
Employee Motivation and Productivity Satisfaction Rating **	78.8%	78.8%	≥ 80%↑
FINANCIAL INDICATOR			
Annual Healthcare Reserve/Member	\$1,235	\$4,000	≥ \$4,000↑
OPERATIONAL INDICATORS			
Average Time to Fill High-Level Position (In Days)	25	N/A	≤ 90↓
Average Time to Fill Mid-Level Position (In Days)	43	90	≤ 90↓
Sick Hours per FTE	45.1	45	≤ 45↓
Average Time Off per FTE (Hours)	206.4	200	≤ 200↓
Citywide Lost Workdays Due to On-The-Job Injuries per FTE	.22	.50	≤ 0.45↓
Citywide Light Duty Days Due to On-The-Job Injuries per FTE	.32	.12	≤ 0.65↓

* FY25 forecast, in most cases, reflects a blend including months of actual results plus months of projections based on performance trends to-date but could also reflect final actual result for the year. In other instances, it's a year-end projection based on the latest operational expectations, conditions and capabilities.

** Employee engagement and customer service survey conducted biennially by City Administration and distributed to all employees. Values in FY24/25 show survey results last reported in June of 2024 only for comparative purposes.

A value denoted by "N/A" indicates a measurement was not assessed or will not be assessed.

≤ ≥ Indicate minimum or maximum target thresholds to either meet, exceed or not to exceed relative to actual performance results. These types of targets represent optimal standards that are generally viewed as reasonable benchmarks for achieving excellence in the operation. If targets are outperformed consistently, they will be re-evaluated accordingly to the extent it's operationally reasonable.

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**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
ADMINISTRATIVE SERVICES DEPARTMENT
HUMAN RESOURCES DIVISION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0745-513.12-00	REGULAR SALARIES AND WAGES	505,255	661,616	661,616	702,853
001-0745-513.21-00	FICA TAXES	36,966	50,614	50,614	53,768
001-0745-513.22-00	RETIREMENT CONTRIBUTIONS	95,466	118,808	118,808	119,477
001-0745-513.23-00	LIFE AND HEALTH INSURANCE	95,054	100,723	100,723	111,910
001-0745-513.24-00	WORKERS' COMPENSATION	401	683	683	481
	TOTAL PERSONAL SERVICES	733,203	932,443	932,443	988,490
001-0745-513.31-01	MISC PROFESSIONAL SERVICES	653	600	600	225
001-0745-513.31-02	LEGAL SERVICES	90	1,400	1,400	7,500
001-0745-513.31-06	MEDICAL SERVICES	33,868	34,000	34,000	40,000
001-0745-513.34-01	MISC OTHER CONTRACTUAL SERVICES	83,206	100,300	100,300	87,950
001-0745-513.34-08	PERSONNEL SERVICES	-	1,000	1,000	1,000
001-0745-513.40-00	TRAVEL AND PER DIEM	639	1,000	1,000	4,700
001-0745-513.41-02	TELEPHONE SERVICES	3,262	4,050	4,050	3,275
001-0745-513.41-04	INTERNET SERVICES	866	1,200	1,200	900
001-0745-513.41-05	POSTAGE	863	1,750	1,750	1,000
001-0745-513.43-00	UTILITY SERVICES	10,849	10,500	10,500	11,000
001-0745-513.44-00	RENTALS AND LEASES	2,537	5,000	5,000	6,600
001-0745-513.45-00	GENERAL INSURANCE	14,696	12,450	12,450	16,460
001-0745-513.46-02	REPAIR AND MAINT SVCS-EQUIPMENT	-	2,000	2,000	1,000
001-0745-513.46-05	REPAIR AND MAINT SVCS-SOFTWARE	515	800	800	1,000
001-0745-513.46-06	REPAIR AND MAINT SVCS-HARDWARE	-	1,500	1,500	1,000
001-0745-513.46-10	REPAIR AND MAINT SVCS-BUILDING	2,924	5,000	5,000	5,000
001-0745-513.47-01	MISC PRINTING AND BINDING	80	420	420	200
001-0745-513.48-01	PROMOTIONAL-ADVERTISEMENTS	1,000	10,000	10,000	53,550
001-0745-513.48-02	PROMOTIONAL-PROMOTIONAL ITEMS	6,327	6,000	6,000	7,800
001-0745-513.49-11	OTHER CURRENT CHGS & OBLG	5,363	7,000	7,000	16,390
001-0745-513.51-00	OFFICE SUPPLIES	2,749	4,000	4,000	3,500
001-0745-513.52-01	MISCELLANEOUS OPERATING SUPPLIES	79,486	87,500	80,500	95,000
001-0745-513.52-03	GASOLINE AND OIL	191	1,000	1,000	-
001-0745-513.52-04	UNIFORMS AND ACCESSORIES	1,200	1,200	1,200	1,200
001-0745-513.54-01	DUES AND SUBSCRIPTIONS	3,584	5,000	5,000	5,065
001-0745-513.54-02	SEMINARS AND COURSES	28,848	44,000	178,689	14,900
	TOTAL OPERATING EXPENDITURES	283,796	348,670	476,359	386,215
001-0745-513.71-00	PRINCIPAL	2,484	-	-	2,484
001-0745-513.72-00	INTEREST	186	-	-	186
	TOTAL DEBT SERVICE	2,670	-	-	2,670
TOTAL HUMAN RESOURCES DIVISION		1,019,669	1,281,113	1,408,802	1,377,374



ADMINISTRATIVE SERVICES FACILITIES MANAGEMENT

BUSINESS PLAN & KEY PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT:

Enhance and maintain the appearance and safety of the City by the efficient management of its facilities.

CORE FUNCTIONS:

- Maintenance of City facilities
- Selection and management of products, contracts, and vendors
- Monitor and improve condition of City facilities assets
- Support for City events and meetings

CHALLENGES:

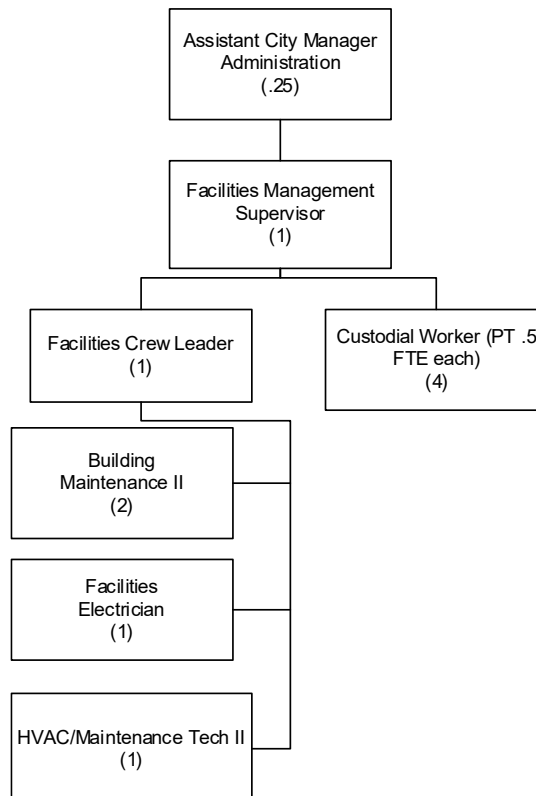
- Staffing levels are currently affecting level of service as we acquire more property to maintain with the same number of personnel
- Experiencing higher than expected costs of maintaining facilities
- A heavy volume of electrical related work from departments and city projects continues to grow
- Office workload related to documentation, scheduling, and other assorted tasks slow down manager's project management capability. Additional administration support is required to improve efficiency

BUSINESS ASSUMPTIONS:

- Sufficient funding will be available for training, education, sustainability, and maintenance
- Work that requires outsourcing will be done in a timely and cost-effective manner

Organizational Structure

FTE: 8.25



2025-2026 STRATEGIC PRIORITIES, GOALS AND OBJECTIVES

Strategic Priority #1

Deliver Quality Services Equitably and Respectfully

Department Goal

Provide “best in class” customer service through prompt responses and timely completions of corrective and preventive maintenance work orders

Objectives

- Proactively review the service delivery process and experience to achieve an overall facilities management satisfaction rating of at least **90%**.
- Ensure a responsive Facilities operation to all work request demand while containing repair costs within acceptable parameters and optimizing the efficient utilization of resources.
- Create a ten-year asset repair/replacement plan and schedule to help effectively predict future costs and labor needs for budgeting purposes.

Strategic Priority #2

Foster a Culture of Teamwork and Collaboration

Department Goal

Promote a high performing organization

Objective

- Foster an environment of collaboration and effective communication through ongoing coaching and feedback opportunities that will result in highly motivated and productive employees.

KEY PERFORMANCE INDICATOR RESULTS & TARGETS

Key Performance Indicators	FY 23/24 Actual	FY 24/25 Forecast*	FY 25/26 Target
CUSTOMER SERVICE INDICATORS			
Facilities Overall Customer Service Satisfaction Rating **	91.9%	91.9%	≥90% ↑
Employee Motivation and Productivity Satisfaction Rating **	78.8%	78.8%	≥80% ↑
FINANCIAL INDICATORS			
Average Level 1 Repair Costs (Life & Safety Failures)	\$183.00	\$337.00	≤ \$200 ↓
Average Level 2 Repair Costs (Equipment Defects)	\$165.75	\$146.00	≤ \$250 ↓
Average Preventive Maintenance Cost	\$110.50	\$84.25	≤ \$175 ↓
Average Corrective Maintenance Cost	\$323.00	\$310.75	≤ \$450 ↓
Average Request For Services Task Cost ***	\$287.25	\$130.76	≤ \$250 ↓

Average Events Related Cost **	N/A	\$6,933.00	≤ \$5,280 ↓
Repair Equipment Cost vs New Cost Ratio	N/A	N/A	≤ 40% ↓
OPERATIONAL INDICATORS			
Average Days to Close <i>Level 1</i> Service Work Requests (Life & Safety Failures)	1	1	≤ 1 ↓
Average Days to Close <i>Level 2</i> Service Work Requests (Equipment Defects)	2.3	2.5	≤ 3 ↓
% Preventive Maintenance vs Corrective Maintenance	36.5%	45%	50% ↑
Average Preventive Maintenance Hours	1.78	2	≤ 2 ↓
Average Corrective Maintenance Hours	3.7	3	≤ 4 ↓
Average Request For Services Task Hours	5	2.3	≤ 2 ↓
Average Events Related Hours ***	N/A	142	132 ↓

* FY25 forecast, in most cases, reflects a blend including months of actual results plus months of projections based on performance trends to-date but could also reflect final actual result for the year. In other instances, it's a year-end projection based on the latest operational expectations, conditions and capabilities.

** Employee engagement and customer service survey conducted biennially by City Administration and distributed to all employees. Values in FY24/25 show survey results last reported in June of 2024 only for comparative purposes.

*** Certain line items were included in this number in the past for historical data and will now be broken out to more clearly identify Facilities functions.

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↑ - Target's goal is to maximize/increase; ↓ - Target's goal is to minimize/decrease

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
ADMINISTRATIVE SERVICES DEPARTMENT
FACILITIES MANAGEMENT DIVISION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0746-539.12-00	REGULAR SALARIES AND WAGES	589,662	619,795	619,795	643,710
001-0746-539.14-00	OVERTIME	87,330	89,312	89,312	100,163
001-0746-539.21-00	FICA TAXES	50,262	54,247	54,247	56,627
001-0746-539.22-00	RETIREMENT CONTRIBUTIONS	111,408	126,176	126,176	129,394
001-0746-539.23-00	LIFE AND HEALTH INSURANCE	87,672	89,077	89,077	119,228
001-0746-539.24-00	WORKERS' COMPENSATION	7,119	21,896	21,896	8,543
	TOTAL PERSONAL SERVICES	933,453	1,000,503	1,000,503	1,057,665
001-0746-539.34-01	MISC OTHER CONTRACTUAL SERVICES	49,256	46,380	46,380	105,029
001-0746-539.34-06	JANITORIAL SERVICES	223,125	209,840	209,840	189,324
001-0746-539.34-08	PERSONNEL SERVICES	75,173	90,000	90,000	90,000
001-0746-539.40-00	TRAVEL AND PER DIEM	301	1,000	1,000	2,150
001-0746-539.41-02	TELEPHONE SERVICES	10,482	10,860	10,860	11,000
001-0746-539.41-04	INTERNET SERVICES	5,333	4,320	4,320	7,488
001-0746-539.43-00	UTILITY SERVICES	26,739	25,500	25,500	48,750
001-0746-539.44-00	RENTALS AND LEASES	3,065	13,600	13,600	16,300
001-0746-539.45-00	INSURANCE	4,368	6,251	6,251	4,892
001-0746-539.46-02	REPAIR AND MAINT SVCS-EQUIPMENT	375	1,500	1,500	2,500
001-0746-539.46-03	REPAIR AND MAINT SVCS-VEHICLES	25,014	13,000	13,000	16,150
001-0746-539.46-05	REPAIR AND MAINT SVCS-SOFTWARE	1,248	2,038	2,038	100
001-0746-539.46-10	REPAIR AND MAINT SVCS-BUILDING	316,073	301,260	301,260	323,737
001-0746-539.47-01	MISC PRINTING AND BINDING	81	75	75	75
001-0746-539.49-05	LICENSES, TAXES, AND CERTIFICATIONS	1,066	500	500	475
001-0746-539.49-11	OTHER CURRENT CHGS & OBG / EMP	866	-	-	850
001-0746-539.51-00	OFFICE SUPPLIES	445	750	750	750
001-0746-539.52-01	MISCELLANEOUS OPERATING SUPPLIES	36,214	34,500	34,500	37,025
001-0746-539.52-02	CHEMICALS	1,706	6,200	6,200	5,650
001-0746-539.52-03	GASOLINE AND OIL	13,317	12,000	12,000	13,900
001-0746-539.52-04	UNIFORMS AND ACCESSORIES	8,187	7,560	7,560	7,875
001-0746-539.52-99	OPERATING SUPPLIES	-	-	-	15,775
001-0746-539.54-01	DUES AND SUBSCRIPTIONS	7,850	7,405	7,405	11,950
001-0746-539.54-02	SEMINARS AND COURSES	1,226	5,050	5,050	5,530
001-0746-539.54-03	EDUCATIONAL ASSISTANCE	1,080	-	-	-
	TOTAL OPERATING EXPENDITURES	812,590	799,589	799,589	917,275
001-0746-539.62-00	BUILDINGS	117,291	455,250	855,756	289,320
001-0746-539.63-00	IMPROVEMENTS OTHER THAN BUILDINGS	13,338	-	103,054	76,560
001-0746-539.64-00	MACHINERY AND EQUIPMENT	169,680	-	9,732	-
	TOTAL CAPITAL OUTLAY	300,309	455,250	968,542	365,880
TOTAL FACILITIES MANAGEMENT DIVISION		2,046,352	2,255,342	2,768,634	2,340,820



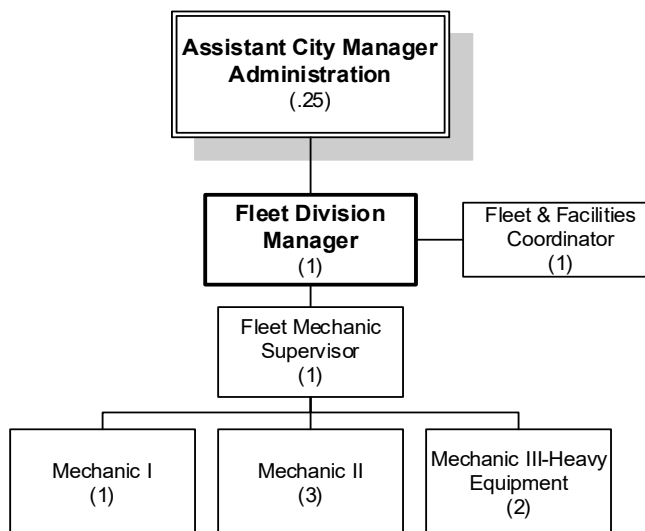
ADMINISTRATIVE SERVICES FLEET MANAGEMENT

BUSINESS PLAN & KEY PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT: To efficiently maintain a safe and reliable fleet of City vehicles.	CORE FUNCTIONS: - Preventive maintenance and repairs of vehicles and equipment - Ensure that vehicles and equipment are adequate and ready for use - Fuel management and distribution - Vehicle acquisition
CHALLENGES: - Availability of replacement parts (supply chain issues) - Increasing maintenance costs associated with an aging fleet coupled with an inflationary environment (ex. tire pricing has increased exponentially, but all maintenance parts are affected) - Skill level - keeping pace with evolving technology - Inaccurate fuel and mileage reporting affects budgeting and analysis critical to future maintenance and vehicle depreciation costs - EPA requirements effect on pricing and availability of vehicles and parts	BUSINESS ASSUMPTIONS: - Adequate funding and resources are available - Maximize preventative maintenance to reduce vehicle deficiencies - Develop vehicle replacement cycles to maximize readiness/productivity - Continued practice of using an evening shift to keep overtime to a minimum and decrease downtime - Implement targeted on the job training and other available professional training resources to increase maintenance efficiency - Staff will have required certifications for procurement needs and work requirements

Organizational Structure

FTE: 9.25



FY 2025-2026 STRATEGIC PRIORITIES, GOALS & OBJECTIVES

Strategic Priority #1

Deliver Quality Services Equitably and Respectfully

Department Goal

Maximize Fleet asset use and longevity through timely preventive and corrective maintenance.

Objective

- Control maintenance and repair cost and ensure that all fleet vehicles are available, reliable and sufficiently utilized to help achieve a productive workforce.

Strategic Priority #2

Foster a Culture of Teamwork and Collaboration

Department Goal

Promote a high performing organization

Objective

- Foster an environment of collaboration and effective communication through ongoing coaching and feedback opportunities that will result in highly motivated and productive employees.

KEY PERFORMANCE INDICATOR RESULTS & TARGETS

Key Performance Indicators	FY 23/24 Actual	FY 24/25 Forecast*	FY 25/26 Target
CUSTOMER SERVICE INDICATORS			
Overall Fleet Management Satisfaction Rating **	97%	97%	≥ 90%↑
Employee Motivation and Productivity Satisfaction Rating **	78.8%	78.8%	≥ 80%↑
FINANCIAL INDICATOR			
Fleet Average Repair and PM Cost *	\$885	\$930	\$968↓
OPERATIONAL INDICATORS			
Overall Preventative Maintenance Adherence Rate *	99.8%	99.8%	≥ 95%↑
% Preventive vs. Corrective Maintenance *	27.1%	30%	30%↑
Fleet Average Downtime Hours *	23.5	41.0	15.0↓
% Repeat Repairs/Failures *	4.26%	3.90%	2.5%↓
Fleet Assets-to-Mechanic Ratio *	55.0	60.0	63.0↓
% of Repairs Outsourced *	6.0%	7.0%	7%↓

* FY25 forecast, in most cases, reflects a blend including months of actual results plus months of projections based on performance trends to-date but could also reflect final actual result for the year. In other instances, it's a year-end projection based on the latest operational expectations, conditions and capabilities.

** Employee engagement and customer service survey conducted biennially by City Administration and distributed to all employees. Values in FY24/25 show survey results last reported in June of 2024 only for comparative purposes. .

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↑ - Target's goal is to maximize/increase; ↓ - Target's goal is to minimize/decrease

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
ADMINISTRATIVE SERVICES DEPARTMENT
FLEET MANAGEMENT DIVISION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0747-539.12-00	REGULAR SALARIES AND WAGES	679,455	661,473	661,473	681,018
001-0747-539.14-00	OVERTIME	44,092	39,721	39,721	51,216
001-0747-539.21-00	FICA TAXES	52,926	53,641	53,641	55,650
001-0747-539.22-00	RETIREMENT CONTRIBUTIONS	113,595	150,056	150,056	150,993
001-0747-539.23-00	LIFE AND HEALTH INSURANCE	142,340	151,427	151,427	159,421
001-0747-539.24-00	WORKERS' COMPENSATION	15,474	6,254	6,254	18,569
001-0747-539.26-00	OTHER POST EMPLOYMENT BENEFITS	12,185	9,760	9,760	17,688
	TOTAL PERSONAL SERVICES	1,060,067	1,072,333	1,072,333	1,134,554
001-0747-539.34-01	MISC OTHER CONTRACTUAL SERVICES	27,801	15,855	15,855	16,410
001-0747-539.34-06	JANITORIAL SERVICES	4,930	6,200	6,200	6,420
001-0747-539.34-08	PERSONNEL SERVICES	466	6,000	6,000	6,000
001-0747-539.40-00	TRAVEL AND PER DIEM	5,813	3,500	3,500	5,000
001-0747-539.41-02	TELEPHONE SERVICES	5,192	5,650	5,650	6,130
001-0747-539.41-03	RADIO SERVICES	76	90	90	700
001-0747-539.41-04	INTERNET	962	1,000	1,000	1,820
001-0747-539.41-05	COMMUNICATIONS/FREIGHT-POSTAGE	139	700	700	720
001-0747-539.43-00	UTILITY SERVICES	3,473	3,000	3,000	5,400
001-0747-539.44-00	RENTALS AND LEASES	11,867	11,000	11,000	12,480
001-0747-539.45-00	INSURANCE	16,079	25,428	25,428	18,008
001-0747-539.46-02	REPAIR AND MAINT SVCS-EQUIPMENT	11,707	12,200	12,200	13,170
001-0747-539.46-03	REPAIR AND MAINT SVCS-VEHICLES	18,932	12,900	12,900	18,700
001-0747-539.46-05	REPAIR AND MAINT SVCS-SOFTWARE	27,027	28,840	28,840	31,509
001-0747-539.46-10	REPAIR AND MAINT SVCS-BUILDING	42,537	9,000	9,000	12,000
001-0747-539.47-01	MISC PRINTING AND BINDING	140	500	500	500
001-0747-539.49-05	LICENSES, TAXES, AND CERTIFICATIONS	4,863	13,560	13,560	14,700
001-0747-539.51-00	OFFICE SUPPLIES	1,451	1,350	1,350	1,500
001-0747-539.52-01	MISCELLANEOUS OPERATING SUPPLIES	47,022	40,500	40,500	38,500
001-0747-539.52-02	CHEMICALS	7,559	7,500	7,500	12,100
001-0747-539.52-03	GASOLINE AND OIL	57,001	43,000	43,000	44,600
001-0747-539.52-04	UNIFORMS AND ACCESSORIES	13,069	13,484	13,484	14,520
001-0747-539.52-05	INVENTORY PARTS	15,646	-	-	1,800
001-0747-539.54-01	DUES AND SUBSCRIPTIONS	478	1,800	1,800	2,400
001-0747-539.54-02	SEMINARS AND COURSES	4,152	19,200	19,200	18,000
	TOTAL OPERATING EXPENDITURES	328,502	282,257	282,257	303,087
001-0747-539.62-00	BUILDINGS	-	50,000	50,000	50,000
001-0747-539.63-00	IMPROVEMENTS OTHER THAN BUILDINGS	53,777	-	-	-
	TOTAL CAPITAL OUTLAY	53,777	50,000	50,000	50,000
	TOTAL FLEET MANAGEMENT DIVISION	1,442,346	1,404,590	1,404,590	1,487,642
	TOTAL ADMINISTRATIVE SERVICES DEPARTMENT	4,508,367	4,941,044	5,582,025	5,205,837

- PUBLIC SAFETY -

Police – Sworn

Police – Non-sworn

Code Enforcement

Police – Communications

Fire/Rescue Department



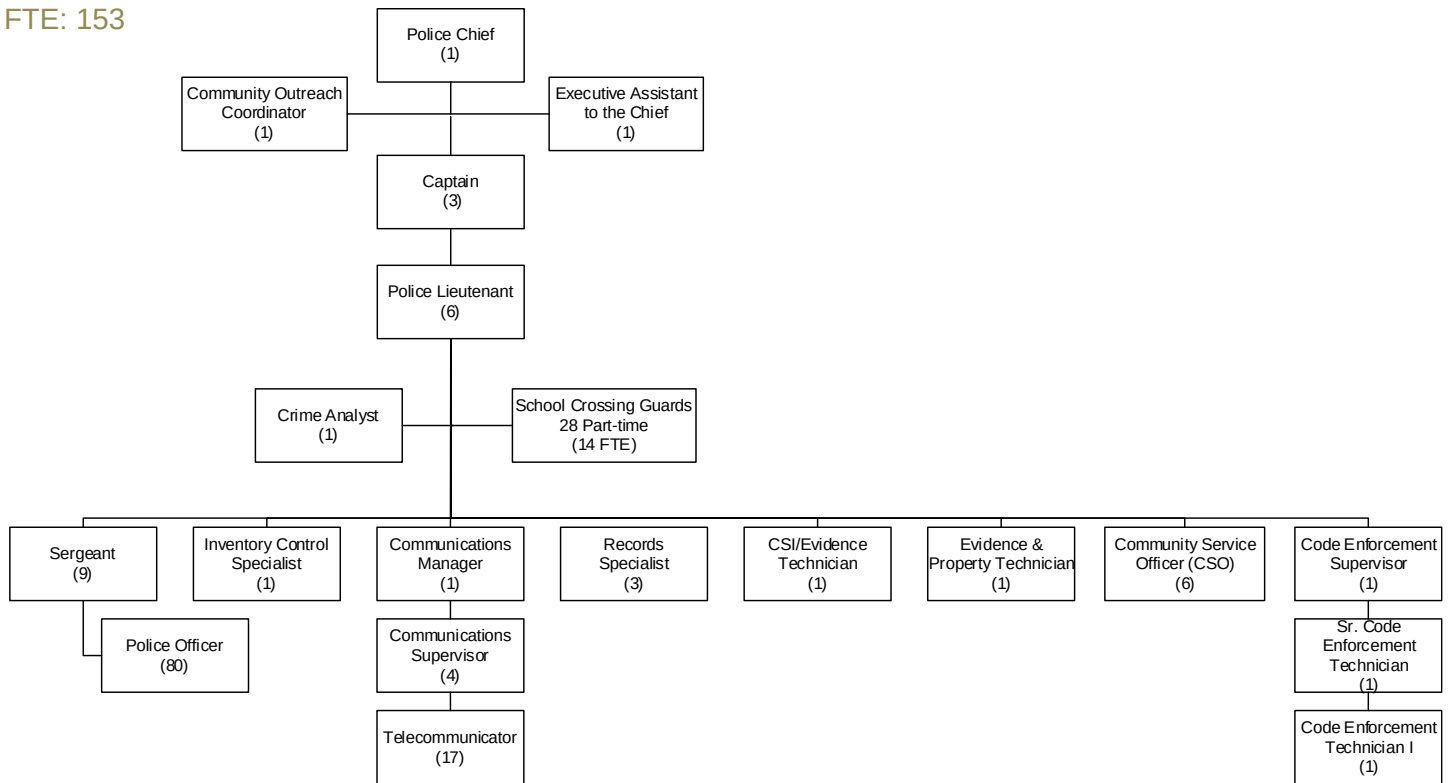
POLICE DEPARTMENT

BUSINESS PLAN & KEY PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT: Create safe communities by building partnerships to prevent crime and utilizing modern technology to target criminal activities.	CORE FUNCTIONS: • Patrol • Criminal Investigations • Traffic Enforcement • Community Oriented Policing • Forensics • Dispatch (911 and Non-Emergency Services) • Enforce City codes
CHALLENGES: • Outgrowing the current police department buildings and are facing scheduling difficulties with training/shooting facilities • Records Management Software upgrade challenges on reporting crime statistics and the data migration from one system to another • Extended economic pressures could increase overall crime • Maintaining staffing levels ▪ Need to increase staff to keep pace with population growth along with new annexation areas ▪ Recruiting/retaining qualified applicants - City facing competition with surrounding agencies who have significantly increased wages • Citizen's apathy towards public safety initiatives • Traffic safety and enforcement as a result of increasing population within the City and surrounding localities • Effect of the state of the economy on land/property maintenance, development and re-development causes more code violations to occur • Change in policy regarding prosecutions has increased challenges with misdemeanor crimes	BUSINESS ASSUMPTIONS: • Staffing vacancies will be reduced • Enforcement policy changes enacted will further build and preserve community relationships in Winter Garden • New Records Management Software system will be updated to assist and improve the efficiency of crime statistics reporting

Organizational Structure

FTE: 153



FY 2025-2026 STRATEGIC PRIORITIES, GOALS & OBJECTIVES

Strategic Priority #1

Ensure a Safe Community

Department Goal

Ensure high sense of safety for all residential and business communities and throughout downtown

Objectives

- Identify and address crime trends, targeting unlocked vehicles and shoplifting at the mall, to decrease the number of property crimes and improve the safety perceptions of our citizens.
- Analyze trends and improve violent crime prevention initiatives throughout the community to achieve a high sense of safety regarding violent crimes.
- Expand overall crime prevention initiatives to improve the sense of safety around the 'crime prevention index'.
- Provide proactive education and community awareness through increased use of technology-based solutions to improve how residents feel about neighborhood safety.
- Ensure vehicular traffic safety in targeted neighborhoods and major roadways utilizing effective enforcement measures to reduce excessive speeding and to uphold careful observance of the traffic codes.
- Target crime trends throughout the downtown district to increase the overall sense of safety throughout Winter Garden's downtown district.

Strategic Priority #2

Provide an Attractive Community

Department Goal

Improve and preserve the aesthetics and community charm throughout the City

Objective

- Continue to proactively educate and engage citizens on the City's enforcement standards and work with citizens on the process while placing emphasis on targeted areas of need to achieve as well as maintain higher levels of voluntary citizen compliance.
-

Strategic Priority #3

Foster a Culture of Teamwork and Collaboration

Department Goal

Promote a high performing organization

Objective

- Foster an environment of collaboration and effective communication through ongoing coaching and feedback opportunities that will result in highly motivated and productive employees.
-

KEY PERFORMANCE INDICATOR RESULTS & TARGETS

Key Performance Indicators	FY 23/24 Actual	FY 24/25 Forecast*	FY 25/26 Target
CUSTOMER SERVICE INDICATORS			
Safety From Property Crime Index **	79%	83%	85%↑
Safety From Violent Crime Index **	81%	86%	88%↑
Crime Prevention Index **	82%	85%	87%↑
Sense of Safety Throughout the City Composite Satisfaction Index ***	90.3%	95.3%	96%↑
Traffic Enforcement Satisfaction Index **	68%	74%	79%↑
Code Enforcement Satisfaction Index **	56%	62%	67%↑
% Citizen Initiated Code Complaints	2.9%	2.5%	5%↓
Employee Motivation and Productivity Satisfaction Rating****	78.8%	78.8%	≥ 80%↑
OPERATIONAL INDICATORS			
Property Crime Clearance Rate	38.9%	39%	≥ 35%↑
Violent Crime Clearance Rate	68.8%	68.8%	≥ 58%↑

Crime Clearance Rate	41.2%	41.2%	≥38%↑
# of Crimes Reported (property & violent crimes combined)	1,880	1,700	1,800↓
Crime Rate per 1,000 Residents	36.5	33.1	34.2↓
Downtown Crime Clearance Rate	69%	69%	≥ 65%↑
# of Crimes Reported in Downtown District	72	63	75↓
Number of Traffic Stops	21,586	18,850	9,000↑
Count of Traffic Enforcement Events	3,051	2,376	1,800↑
Code 2 Calls per 1,000 Residents (low priority-crime not in progress emergencies)	229.5	227.4	228.1↓
Code 2 Calls Response Time (low priority-crime not in progress emergencies)	6:55	6:50	≤ 7:00↓
Code 3 Calls per 1,000 Residents (high priority emergencies)	12.39	13.2	14.3↓
Code 3 Calls Response Time (high priority emergencies)	3:55	3:55	≤ 4:10↓
Average Days Taken to Close a Code Enforcement Case	35.55	21.5	45↓
% of Code Complaints/Cases Brought into Compliance without Official Action	99%	99%	100%↑

* FY25 forecast, in most cases, reflects a blend including months of actual results plus months of projections based on performance trends to-date but could also reflect final actual result for the year. In other instances, it's a year-end projection based on the latest operational expectations, conditions and capabilities.

** National Community Survey (NCS) values shown are assessed biennially (every other year) and represent the most recent community assessment and rating conducted in FY24/25.

*** Represents an average of **four community safety indices** from the biennial community survey: 'Safety in Your Neighborhood During the Day Index,' 'Safety in Your Neighborhood After Dark Index', 'Safety in Downtown during the Day Index' and 'Safety in Downtown after Dark Index'.

**** Employee engagement and customer service survey conducted biennially by City Administration and distributed to all employees. Values in FY24/25 show survey results last reported in June of 2024 only for comparative purposes.

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**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
POLICE DEPARTMENT
SWORN DIVISION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0521-521.12-00	REGULAR SALARIES AND WAGES	7,064,076	8,284,690	8,284,690	9,059,965
001-0521-521.14-00	OVERTIME	507,249	905,514	905,514	697,303
001-0521-521.15-00	SPECIAL PAY	87,750	115,013	115,013	118,599
001-0521-521.16-00	SPECIAL DETAIL	464,372	390,577	390,577	484,849
001-0521-521.21-00	FICA TAXES	595,659	741,728	741,728	792,595
001-0521-521.22-00	RETIREMENT CONTRIBUTIONS	1,376,812	1,966,704	1,966,704	2,009,949
001-0521-521.23-00	LIFE AND HEALTH INSURANCE	1,415,598	1,500,139	1,500,139	1,682,465
001-0521-521.24-00	WORKERS' COMPENSATION	245,573	256,279	256,279	294,688
001-0521-521.26-00	OTHER POST EMPLOYMENT BENEFITS	20,207	10,250	10,250	27,456
	TOTAL PERSONAL SERVICES	11,777,296	14,170,894	14,170,894	15,167,868
001-0521-521.31-01	MISC PROFESSIONAL SERVICES	4,277	4,375	4,375	5,075
001-0521-521.31-02	LEGAL SERVICES	25,691	25,000	25,000	25,000
001-0521-521.31-06	MEDICAL SERVICES	4,910	8,750	8,750	5,450
001-0521-521.34-01	MISC OTHER CONTRACTUAL SERVICES	59,144	137,370	137,370	118,905
001-0521-521.40-00	TRAVEL AND PER DIEM	8,614	9,000	9,000	9,000
001-0521-521.41-01	CABLE SERVICES	938	948	948	2,232
001-0521-521.41-02	TELEPHONE SERVICES	55,075	58,944	58,944	58,733
001-0521-521.41-03	RADIO SERVICES	-	19,392	-	-
001-0521-521.41-04	INTERNET SERVICES	64,893	64,320	64,320	60,564
001-0521-521.41-05	POSTAGE	1,932	2,436	2,436	2,000
001-0521-521.43-00	UTILITY SERVICES	74,739	72,500	72,500	81,768
001-0521-521.44-00	RENTALS AND LEASES	114,185	192,542	192,542	211,738
001-0521-521.45-00	INSURANCE	266,905	409,301	409,301	298,934
001-0521-521.46-02	REPAIR AND MAINT SVCS-EQUIPMENT	11,989	42,868	42,868	36,000
001-0521-521.46-03	REPAIR AND MAINT SVCS-VEHICLES	263,437	220,000	220,000	256,800
001-0521-521.46-05	REPAIR AND MAINT SVCS-SOFTWARE	242,462	1,196,735	1,196,735	478,217
001-0521-521.46-10	REPAIR AND MAINT SVCS-BUILDING	25,972	17,500	17,500	15,000
001-0521-521.47-01	MISC PRINTING AND BINDING	1,341	3,000	3,000	1,000
001-0521-521.49-01	MISC OTHR CUR CHGS & OBLIGATIONS	500	-	-	200
001-0521-521.49-05	LICENSES, TAXES, AND CERTIFICATIONS	205	2,550	2,550	2,200
001-0521-521.49-13	OTHER- INVESTIGATIVE FUNDS	-	-	-	500
001-0521-521.51-00	OFFICE SUPPLIES	4,875	14,300	14,300	6,300
001-0521-521.52-01	MISCELLANEOUS OPERATING SUPPLIES	152,254	163,451	163,451	242,042
001-0521-521.52-03	GASOLINE AND OIL	247,480	230,000	230,000	230,000
001-0521-521.52-04	UNIFORMS AND ACCESSORIES	72,219	118,407	118,407	118,110
001-0521-521.54-01	DUES AND SUBSCRIPTIONS	1,960	3,335	3,335	4,705
001-0521-521.54-02	SEMINARS AND COURSES	31,723	36,510	36,510	38,575
001-0521-521.54-03	EDUCATIONAL ASSISTANCE PROGRAM	8,363	20,000	20,000	25,000
001-0521-521.54-04	EDUCATION-SECOND DOLLAR FUNDING	10,073	10,000	10,000	10,000
	TOTAL OPERATING EXPENDITURES	1,756,156	3,083,534	3,064,142	2,344,048

001-0521-521.62-00	BUILDING	3,066	-	36,394	-
001-0521-521.63-00	IMPROVEMENTS OTHER THAN BUILDING	9,998	-	-	-
001-0521-521.64-00	MACHINERY AND EQUIPMENT	1,021,062	377,136	623,494	81,200
	TOTAL CAPITAL OUTLAY	1,034,126	377,136	659,888	81,200
001-0521-521.71-00	PRINCIPAL	125,844	-	-	125,844
001-0521-521.72-00	INTEREST	6,745	-	-	6,745
	TOTAL DEBT SERVICE	132,589	-	-	132,589
001-0521-581.91-02	GRANTS-CITY MATCH	-	8,400	8,400	8,400
	TOTAL OTHER USES	-	8,400	8,400	8,400
TOTAL SWORN DIVISION		14,700,167	17,639,964	17,903,324	17,734,105

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
POLICE DEPARTMENT
NONSWORN-MISCELLANEOUS DIVISION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0520-521.12-00	REGULAR SALARIES AND WAGES	552,054	692,022	692,022	638,421
001-0520-521.13-00	OTHER SALARIES AND WAGES	305,197	319,960	319,960	396,432
001-0520-521.14-00	OVERTIME	5,700	17,515	17,515	9,461
001-0520-521.21-00	FICA TAXES	64,053	78,757	78,757	79,890
001-0520-521.22-00	RETIREMENT CONTRIBUTIONS	106,581	151,841	151,841	134,695
001-0520-521.23-00	LIFE AND HEALTH INSURANCE	145,156	189,662	189,662	156,988
001-0520-521.24-00	WORKERS' COMPENSATION	7,101	7,438	7,438	8,521
001-0520-521.26-00	OTHER POSTEMPLOYMENT BENEFITS	7,088	6,000	6,000	12,180
	TOTAL PERSONAL SERVICES	1,192,930	1,463,194	1,463,194	1,436,588
001-0520-521.31-01	MISC PROFESSIONAL SERVICES	500	500	500	750
001-0520-521.34-01	MISC CONTRACTUAL SERVICES	74,501	99,469	99,469	99,469
001-0520-521.40-00	TRAVEL AND PER DIEM	2,623	4,500	4,500	3,996
001-0520-521.41-02	TELEPHONE SERVICES	1,885	5,968	5,968	2,000
001-0520-521.46-05	REPAIR AND MAINT SVCS-SOFTWARE	824	1,200	1,200	1,359
001-0520-521.47-01	MISC PRINTING AND BINDING	162	320	320	320
001-0520-521.49-05	LICNSES/TAXES/CERTIFICTNS	574	1,000	1,000	1,000
001-0520-521.51-00	OFFICE SUPPLIES	39	-	-	-
001-0520-521.52-01	MISCELLANEOUS OPERATING SUPPLIES	1,196	2,000	2,000	2,000
001-0520-521.52-04	UNIFORMS AND ACCESSORIES	7,310	10,950	10,950	15,350
001-0520-521.54-01	DUES AND SUBSCRIPTIONS	560	775	775	585
001-0520-521.54-02	SEMINARS AND COURSES	3,125	2,585	2,585	2,635
001-0520-521.54-03	EDUCATIONAL ASSISTANCE PROGRAM	-	1,000	1,000	3,000
	TOTAL OPERATING EXPENDITURES	93,299	130,267	130,267	132,464
001-0520-521.64-00	MACHINERY AND EQUIPMENT	115,060	-	59,828	-
	TOTAL CAPITAL OUTLAY	115,060	-	59,828	-
	TOTAL NONSWORN-MISCELLANEOUS DIVISION	1,401,289	1,593,461	1,653,289	1,569,052

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
POLICE DEPARTMENT
CODE ENFORCEMENT DIVISION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0528-521.12-00	REGULAR SALARIES AND WAGES	148,991	189,719	189,719	168,378
001-0528-521.14-00	OVERTIME	4,875	1,594	1,594	6,353
001-0528-521.21-00	FICA TAXES	11,567	14,635	14,635	13,367
001-0528-521.22-00	RETIREMENT CONTRIBUTIONS	28,583	40,941	40,941	36,327
001-0528-521.23-00	LIFE AND HEALTH INSURANCE	29,829	32,568	32,568	29,652
001-0528-521.24-00	WORKERS' COMPENSATION	2,378	2,262	2,262	2,854
	TOTAL PERSONAL SERVICES	226,223	281,720	281,720	256,931
001-0528-521.31-02	LEGAL SERVICES	2,427	2,000	2,000	2,000
001-0528-521.34-01	MISC OTHER CONTRACTUAL SERVICES	3,278	5,000	5,000	5,000
001-0528-521.40-00	TRAVEL AND PER DIEM	595	600	600	600
001-0528-521.41-02	TELEPHONE SERVICES	3,348	3,928	3,928	3,376
001-0528-521.41-04	INTERNET SERVICES	4,051	4,180	4,180	4,180
001-0528-521.41-05	POSTAGE	1,289	1,500	1,500	1,500
001-0528-521.45-00	INSURANCE	3,106	3,463	3,463	3,479
001-0528-521.46-03	REPAIR AND MAINT SVCS-VEHICLES	-	3,500	3,500	3,500
001-0528-521.46-05	REPAIR AND MAINT SVCS-SOFTWARE	2,670	3,430	3,430	3,430
001-0528-521.47-01	MISC PRINTING AND BINDING	65	750	750	750
001-0528-521.48-01	PROMOTIONAL-ADVERTISEMENTS	108	500	500	500
001-0528-521.49-05	LICNSES/TAXES/CERTICATIONS	276	1,250	1,250	1,250
001-0528-521.51-00	OFFICE SUPPLIES	-	250	250	250
001-0528-521.52-01	MISCELLANEOUS OPERATING SUPPLIES	440	350	350	350
001-0528-521.52-03	GASOLINE AND OIL	8,432	10,477	10,477	10,477
001-0528-521.52-04	UNIFORMS AND ACCESSORIES	1,253	1,000	1,000	1,000
001-0528-521.54-01	DUES AND SUBSCRIPTIONS	-	145	145	145
001-0528-521.54-02	SEMINARS AND COURSES	200	600	600	600
	TOTAL OPERATING EXPENDITURES	31,538	42,923	42,923	42,387
TOTAL CODE ENFORCEMENT DIVISION		257,761	324,643	324,643	299,317

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
POLICE DEPARTMENT
NONSWORN-COMMUNICATIONS DIVISION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026 PROPOSED</u> <u>BUDGET</u>
001-0530-521.12-00	REGULAR SALARIES AND WAGES	1,184,682	1,197,422	1,197,422	1,281,234
001-0530-521.14-00	OVERTIME	253,326	312,168	312,168	254,888
001-0530-521.21-00	FICA TAXES	106,700	115,484	115,484	117,513
001-0530-521.22-00	RETIREMENT CONTRIBUTIONS	268,062	323,052	323,052	334,875
001-0530-521.23-00	LIFE AND HEALTH INSURANCE	242,893	282,890	282,890	305,291
001-0530-521.24-00	WORKERS' COMPENSATION	1,140	1,195	1,195	1,368
001-0530-521.26-00	OTHER POSTEMPLOYMENT BENEFITS	48	3,000	3,000	-
	TOTAL PERSONAL SERVICES	2,056,851	2,235,211	2,235,211	2,295,168
001-0530-521.31-01	MISC PROFESSIONAL SERVICES	600	375	375	625
001-0530-521.34-01	MISC CONTRACTUAL SERVICES	6,858	19,428	19,428	19,550
001-0530-521.40-00	TRAVEL AND PER DIEM	64	1,700	1,700	2,000
001-0530-521.41-02	TELEPHONE SERVICES	3,864	3,456	3,456	4,065
001-0530-521.41-03	RADIO SERVICES	20,175	-	19,392	17,964
001-0530-521.43-00	UTILITY SERVICES	4,130	2,520	2,520	4,460
001-0530-521.44-00	RENTALS AND LEASES	2,637	3,075	3,075	3,072
001-0530-521.45-00	INSURANCE	-	14	14	-
001-0530-521.46-02	REPAIR AND MAINT SVCS-EQUIPMNT	1,344	1,500	1,500	1,500
001-0530-521.46-05	REPAIR AND MAINT SVCS-SOFTWARE	14,511	14,922	14,922	11,322
001-0530-521.46-10	REPAIR AND MAINT SVCS-BUILDING	3,305	5,000	5,000	5,000
001-0530-521.47-01	MISC PRINTING AND BINDING	-	150	150	150
001-0530-521.49-05	LICENSES/TAXES/CERTIFICATIONS	560	1,500	1,500	625
001-0530-521.51-00	OFFICE SUPPLIES	546	1,675	1,675	-
001-0530-521.52-01	MISCELLANEOUS OPERATING SUPPLIES	-	9,430	9,430	9,430
001-0530-521.52-04	UNIFORMS AND ACCESSORIES	3,194	2,650	2,650	5,565
001-0530-521.54-01	DUES AND SUBSCRIPTIONS	972	1,672	1,672	1,672
001-0530-521.54-02	SEMINARS AND COURSES	1,448	4,980	4,980	5,400
001-0530-521.54-03	EDUC ASSIST PROG REIMBURS	-	4,000	4,000	4,000
	TOTAL OPERATING EXPENDITURES	64,208	78,047	97,439	96,400
001-0530-521.62-00	BUILDINGS	91,751	12,000	71,230	-
001-0530-521.64-00	MACHINERY AND EQUIPMENT	-	-	-	29,034
	TOTAL CAPITAL OUTLAY	91,751	12,000	71,230	29,034
	TOTAL NONSWORN-COMMUNICATIONS DIVISION	2,212,810	2,325,258	2,403,880	2,420,603
	TOTAL POLICE DEPARTMENT	18,572,027	21,883,326	22,285,136	22,023,077



WINTER GARDEN

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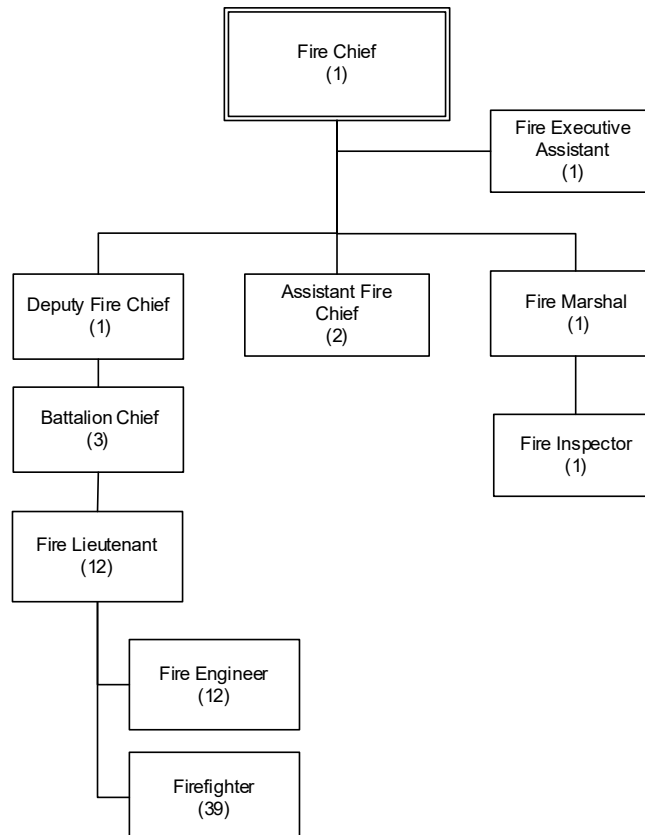
FIRE/RESCUE DEPARTMENT

BUSINESS PLAN & KEY PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT: Protect life and property from fire and other emergencies within our community through public education, fire code management, and timely responses to incidents.	CORE FUNCTIONS: • Fire, emergency medical, and other incident responses • Fire inspections, fire prevention and education • Community risk reduction, emergency preparedness, life safety
CHALLENGES: • Difficulty maintaining service levels (response times) with the current location of station - Station 23 • Ongoing firefighter recruitment and retention - Regional changes in leave, pay & incentives. • Staff support and succession planning • Supply chain and cost limitations for fleet and supplies paired with the uncertainty of tariff impacts • Additional responsibilities to fully support Citywide Emergency Medical Services (EMS) transport, including collections, and increased number of commercial building inspections for fire safety • Changes in policy for emissions and equipment life cycle requiring replacement will drastically affect costs • Major price increases in apparatus and vehicle costs	BUSINESS ASSUMPTIONS: • Reliable dispatching/communication services • Citizens will respond well to outreach efforts • Increasing demand and need for commercial occupancy inspections will have the resources to respond effectively • Emergency Medical Services (EMS) call volume will continue to rise due to community growth • Budget will include increases to allow for the price escalation on supplies, equipment, regulatory compliance

Organizational Structure

FTE: 73



FY 2025-2026 STRATEGIC PRIORITIES, GOALS & OBJECTIVES

Strategic Priority #1

Ensure a Safe Community

Department Goal

Protection and preservation of life and property

Objectives

- Continue the Winter Garden Fire and Rescue Department emergency preparedness and awareness program to better prepare the community for natural disasters and other emergencies. Pursue all opportunities to engage with the public, distribute emergency preparedness guides, conduct proactive hydrant inspections and host car seat installation events to improve the overall 'emergency preparedness satisfaction index'.
 - Improve the 'fire prevention & education satisfaction index' through continued fire prevention outreach focused on ongoing smoke detector inspections of all targeted vulnerable households.
 - Ensure efficient and timely responsiveness to fire emergency calls and the overall delivery of fire services to the community.
 - Ensure efficient and timely responsiveness to medical emergency calls and the overall delivery of ambulance or emergency medical services to the community.
 - Continue to host and provide the citizen cardiopulmonary resuscitation (CPR) training program for Winter Garden residents to help bolster and improve the 'CPR certified per 1,000 residents ratio.'
-

Strategic Priority #2

Provide Sound Fiscal Management

Department Goal

Contain and control Fire Department's overtime cost

Objective

- Continue to monitor as well as control usage of firefighter overtime and ensure policies and management practices are adhered to by all supervisors.
-

Strategic Priority #3

Foster a Culture of Teamwork and Collaboration

Department Goal

Promote a high performing organization

Objective

- Foster an environment of collaboration and effective communication through ongoing coaching and feedback opportunities that will result in highly motivated and productive employees.
-

KEY PERFORMANCE INDICATOR RESULTS & TARGETS

Key Performance Indicators	FY 23/24 Actual	FY 24/25 Forecast*	FY 25/26 Target
CUSTOMER SERVICE INDICATORS			
Emergency Preparedness Satisfaction Index **	79%	83%	85%↑
Fire Prevention & Education Satisfaction Index **	85%	86%	88%↑
Safety from Fire, Flood or Other Natural Disaster Satisfaction Index **	82%	84%	86%↑
Fire Services Satisfaction Index **	92%	96%	≥ 95%↑
Emergency Medical Services Satisfaction Index **	92%	95%	≥ 95%↑
Employee Motivation and Productivity Satisfaction Rating ***	78.8%	78.8%	≥ 80%↑
FINANCIAL INDICATORS			
Labor Budget to Actual Labor Variance (+/- Percentage)	0.6%	8.6%	+/- 5%↓
Overtime Labor Budget to Actual Labor Variance (+/- Percentage)	-37.9%	20%	+/- 5%↓
OPERATIONAL INDICATORS			
Fire Average Response Time	6:21	6:34	≤ 5:20↓
EMS Average Response Time	6:03	5:31	≤ 5:00↓
CPR Certified / 1,000 Residents Ratio	107.43	134.57	165↑
# of Incidents where CPR was used prior to a First Responder	7	7	10↑

* FY25 forecast, in most cases, reflects a blend including months of actual results plus months of projections based on performance trends to-date but could also reflect final actual result for the year. In other instances, it's a year-end projection based on the latest operational expectations, conditions and capabilities.

** National Community Survey (NCS) values shown are assessed biennially (every other year) and represent the most recent community assessment and rating conducted in FY24/25.

*** Employee engagement and customer service survey conducted biennially by City Administration and distributed to all employees. Values in FY24/25 show survey results last reported in June of 2024 only for comparative purposes.

** '+' sign indicates favorable actual compared to budget while '-' sign indicates unfavorable actual compared to budget.

≤ ≥ Indicate minimum or maximum target thresholds to either meet, exceed or not to exceed relative to actual performance results. These types of targets represent optimal standards that are generally viewed as reasonable benchmarks for achieving excellence in the operation. If targets are outperformed consistently, they will be re-evaluated accordingly to the extent it's operationally reasonable.

↑ - Target's goal is to maximize/increase; ↓ - Target's goal is to minimize/decrease

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
FIRE DEPARTMENT**

		<u>2024 ACTUAL</u>	<u>2025 ORIGINAL BUDGET</u>	<u>2025 AMENDED BUDGET</u>	<u>2026 PROPOSED BUDGET</u>
001-062X-522.12-00	REGULAR SALARIES & WAGES	5,154,616	5,461,561	5,461,561	6,330,602
001-062X-522.14-00	OVERTIME	845,308	1,207,119	1,207,119	969,557
001-062X-522.15-00	SPECIAL PAY	35,080	36,790	36,790	37,585
001-062X-522.21-00	FICA TAXES	446,176	512,896	512,896	561,337
001-062X-522.22-00	RETIREMENT CONTRIBUTIONS	1,057,905	1,426,431	1,426,431	1,561,504
001-062X-522.23-00	LIFE AND HEALTH INSURANCE	1,011,725	1,041,644	1,041,644	1,168,624
001-062X-522.24-00	WORKERS' COMPENSATION	272,398	204,649	204,649	277,593
001-062X-522.25-00	UNEMPLOYMENT COMPENSATION	-	2,500	2,500	-
001-062X-522.26-00	OTHER POST EMPLOYMENT BENEFITS	24,742	6,000	6,000	22,392
	TOTAL PERSONAL SERVICES	8,847,950	9,899,589	9,899,589	10,929,194
001-062X-522.31-02	LEGAL	6,190	4,000	4,000	4,000
001-062X-522.31-06	MEDICAL SERVICES	49,986	55,450	55,450	68,070
001-062X-522.34-01	MISC CONTRACTUAL SERVICES	495,556	658,075	658,075	740,077
001-062X-522.40-00	TRAVEL AND PER DIEM	2,029	8,950	8,950	7,600
001-062X-522.41-01	MISC COMMUNICTN/FRGHT SVC	3,839	6,350	6,350	4,925
001-062X-522.41-02	TELEPHONE SERVICES	18,111	22,720	22,720	22,150
001-062X-522.41-03	RADIO SERVICES	657	975	975	950
001-062X-522.41-04	INTERNET SERVICES	45,339	59,420	59,420	47,400
001-062X-522.41-05	POSTAGE	977	1,350	1,350	1,350
001-062X-522.43-00	UTILITY SERVICES	74,898	75,300	75,300	84,300
001-062X-522.44-00	RENTALS AND LEASES	38,793	43,000	43,000	26,500
001-062X-522.45-00	INSURANCE	201,075	199,800	199,800	241,290
001-062X-522.46-01	REPAIR/MAINT SVC-MISC	-	600	600	-
001-062X-522.46-02	REPAIR/MAINT SVC-EQUIPMNT	64,007	99,000	99,000	88,950
001-062X-522.46-03	REPAIR/MAINT SVC-VEHICLES	403,593	376,250	376,250	425,854
001-062X-522.46-05	REPAIR/MAINT SVC-SOFTWARE	309	4,525	4,525	500
001-062X-522.46-10	REPAIR/MAINT SVC-BUILDING	67,619	114,450	114,450	98,370
001-062X-522.47-01	MISC PRINTING AND BINDING	-	1,000	1,000	1,000
001-062X-522.48-01	ADVERTISEMENT-LEGAL, OTHER	-	1,000	1,000	1,000
001-062X-522.48-02	PROMOTIONAL ITEMS	10,886	16,000	16,000	14,000
001-062X-522.49-05	LICNSSES/TAXES/CERTIFICTNS	1,740	14,350	14,350	7,625
001-062X-522.51-00	OFFICE SUPPLIES	4,037	9,450	9,450	10,100
001-062X-522.52-01	MISC OPERATING SUPPLIES	275,216	318,100	318,100	392,226
001-062X-522.52-03	GASOLINE AND OIL	99,802	94,000	94,000	101,000
001-062X-522.52-04	UNIFORMS AND ACCESSORIES	146,997	118,975	131,870	128,263
001-062X-522.54-01	DUES AND SUBSCRIPTIONS	11,157	22,795	22,795	12,070
001-062X-522.54-02	SEMINARS AND COURSES	2,373	8,985	8,985	9,440
001-062X-522.54-03	EDUC ASSIST PROG REIMBURS	5,222	16,500	16,500	27,000
001-062X-522.54-04	CERTIFICATION CLASS REIMBURS	65,533	112,000	112,000	122,063
	TOTAL OPERATING EXPENDITURES	2,100,934	2,463,370	2,476,265	2,688,073

001-062X-522.62-00	BUILDINGS	15,146	167,000	5,655,819	134,285
001-062X-522.63-00	IMPROVEMENTS OTHER THAN BUILDING	-	-	19,000	-
001-062X-522.64-00	MACHINERY AND EQUIPMENT	742,179	1,533,635	3,041,540	861,100
	TOTAL CAPITAL OUTLAY	757,325	1,700,635	8,716,359	995,385
001-062X-522.71-00	PRINCIPAL	2,203	-	-	2,203
001-062X-522.72-00	INTEREST	48	-	-	48
	TOTAL DEBT SERVICE	2,251	-	-	2,251
TOTAL FIRE DEPARTMENT		11,708,460	14,063,594	21,092,213	14,614,903

- COMMUNITY DEVELOPMENT -

Planning

Business Tax



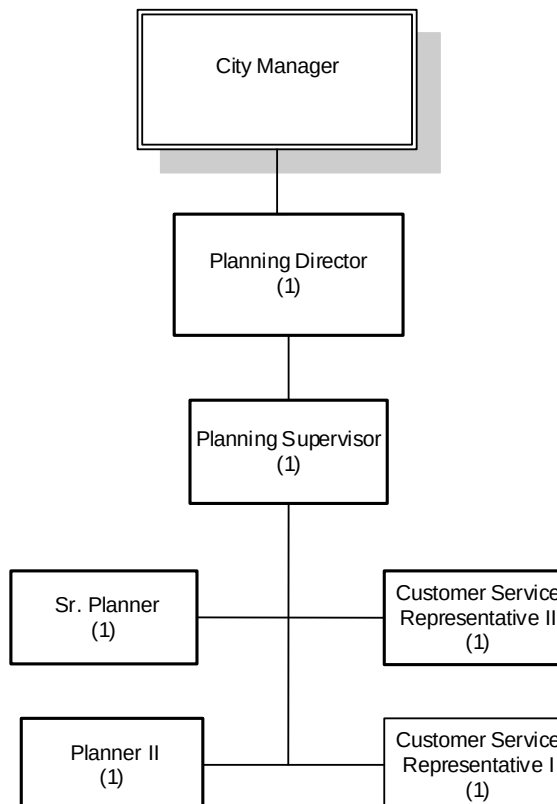
PLANNING DEPARTMENT

BUSINESS PLAN & KEY PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT: To grow a sustainable City while preserving and enhancing both its natural and built environments.	CORE FUNCTIONS: • Oversee development review of land development projects • Maintain City's Comprehensive Plan • Maintain and update City's land development and zoning codes • Review the planning aspects of building plans • Issue planning-related permits • Conduct landscape inspections • Collect business taxes
CHALLENGES: • State legislative changes and mandates such as the affordable housing act could cause issues with building and zoning requirements not fitting into our current standards • Effect of the state of the economy on re-development • Coordination of state and regional agencies with municipal goals • Impact of inflation in City planning projects	BUSINESS ASSUMPTIONS: • Support in place to grow community in a balanced and responsible manner • Necessary tools will be available to enable an effective and efficient Development Review Process • Residential permits and new projects continue to slow substantially as the economy changes along with the continued delays for materials • Commercial permit activity to continue on approved projects while new projects may increase at a steady pace

Organizational Structure

FTE: 6



FY 2025-2026 STRATEGIC PRIORITIES, GOALS & OBJECTIVES

Strategic Priority #1

Improve and Maintain Mobility

Department Goal

Improve and facilitate safe bicycle, pedestrian, and vehicle mobility throughout the City

Objective

- Partner with developers and community stakeholders to redesign as well as improve multi-modal connectivity and access to the Citywide, neighboring cities and regional destinations.
-

Strategic Priority #2

Encourage a Thriving Economy

Department Goals

Facilitate thorough plan review process while ensuring high quality development throughout the City Annex unincorporated enclaves to ensure efficient, consistent and cost-effective services for all

Objectives

- Establish and uphold design quality standards for all commercial and residential projects to ensure the City maintains its unique character and charm as it develops.
 - Continue to monitor and streamline Planning's project plan review processes to achieve an average review cycle time **within 30 business days** for both sub-division and commercial projects.
 - Evaluate and target unincorporated segments of Winter Garden for annexation opportunities to expand the overall incorporated service area footprint.
-

Strategic Priority #3

Preserve the Natural Environment

Department Goal

Safeguard natural land areas and green spaces throughout the City

Objective

- Ensure sufficient green space and natural areas are allotted by new developers on all construction projects to continue improving the 'preservation of natural land areas satisfaction index'.
-

Strategic Priority #4

Foster a Culture of Teamwork and Collaboration

Department Goal

Promote a high performing organization

Objective

- Foster an environment of collaboration and effective communication through ongoing coaching and feedback opportunities that will result in highly motivated and productive employees.

Strategic Priority #5

Deliver Quality Services Equitably and Respectfully

Department Goal

Provide excellent and responsive customer service to all developers, contractors & residents

Objectives

- Monitor and quality control Planning Department's telephone customer service operations to achieve timely and satisfactory outcomes when handling or responding to the service needs of the business community and all citizens.
- Actively monitor and improve City Reception's telephone customer service response to achieve timely and satisfactory outcomes when handling the service needs of all residents and the community.

KEY PERFORMANCE INDICATOR RESULTS & TARGETS

Key Performance Indicators	FY 23/24 Actual	FY 24/25 Forecast*	FY 25/26 Target
CUSTOMER SERVICE INDICATORS			
Overall Quality of the Transportation System **	62%	58%	63%↑
Ease of Public Parking Satisfaction Index **	60%	56%	61%↑
Availability of Paths and Walking Trails Satisfaction Index **	82%	79%	84%↑
Ease of Bicycle Travel Satisfaction Index **	73%	67%	73%↑
Ease of Car Travel Satisfaction Index **	68%	67%	72%↑
Traffic Flow on Major Streets Satisfaction Index **	42%	39%	44%↑
Land Use, Planning and Zoning Satisfaction Rating **	61%	50%	61%↑
Overall Design or Layout of Winter Garden's Residential and Commercial Areas Satisfaction Index **	75%	66%	75%↑
Well-planned Residential Growth Satisfaction Index **	54%	47%	54%↑
Well-planned Commercial Growth Satisfaction Index **	57%	49%	57%↑
Well-designed Neighborhoods Satisfaction Index **	66%	66%	71%↑
Preservation of the Historical or Cultural Character of the Community Satisfaction Index **	77%	70%	77%↑
Preservation of Natural Land Areas Satisfaction Index **	66%	63%	68%↑
OPERATIONAL INDICATORS			
Total Connected Trails & Paths (in feet)	108,456	109,541	109,541↑

Total Connected Sidewalks (in feet)	1,503,270	1,518,303	1,518,303↑
Percentage of Multipurpose Trails Connected to Neighborhoods	56.5%	57.0%	57%↑
Average Overall Cycle Time for Project Plan Reviews - Subdivision (days)	25	25	≤ 30↓
Average Overall Cycle Time for Project Plan Reviews - Commercial (days)	33	30	≤ 30↓
Average Queue Wait Time (In Seconds) –Planning***	:48	:83	≤ :25↓
Call Abandonment Rate – Planning***	7%	8%	≤ 5%↓
Average Queue Wait Time (In Seconds) – Reception	:10	:18	≤ :10↓
Call Abandonment Rate - Reception	3.2%	4.9%	≤ 5%↓
Ratio of Unincorporated Winter Garden	21.03%	20.95%	20.85%↓
City Green Space %	33.1%	33.4%	33.4%↑

* FY25 forecast, in most cases, reflects a blend including months of actual results plus months of projections based on performance trends to-date but could also reflect final actual result for the year. In other instances, it's a year-end projection based on the latest operational expectations, conditions and capabilities.

** National Community Survey (NCS) values shown are assessed biennially (every other year) and represent the most recent community assessment and rating conducted in FY24/25.

*** Phone measures represent both Building & Planning departments combined. In addition, please note the BS&A and new phone system implementations coupled with a team transition, have negatively affected this year's measures. Overall metrics are improving and are expected to be in line with operating standards next year.

≤ ≥ Indicate minimum or maximum target thresholds to either meet, exceed or not to exceed relative to actual performance results. These types of targets represent optimal standards that are generally viewed as reasonable benchmarks for achieving excellence in the operation. If targets are outperformed consistently, they will be re-evaluated accordingly to the extent it's operationally reasonable.

↑ - Target's goal is to maximize/increase; ↓ - Target's goal is to minimize/decrease

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
COMMUNITY DEVELOPMENT DEPARTMENT
PLANNING DIVISION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0315-515.12-00	REGULAR SALARIES AND WAGES	430,585	432,607	432,607	540,237
001-0315-515.14-00	OVERTIME	1,327	-	-	-
001-0315-515.21-00	FICA TAXES	32,069	33,094	33,094	34,554
001-0315-515.22-00	RETIREMENT CONTRIBUTIONS	81,516	92,578	92,578	92,838
001-0315-515.23-00	LIFE AND HEALTH INSURANCE	80,139	81,398	81,398	103,267
001-0315-515.24-00	WORKERS' COMPENSATION	378	396	396	454
	TOTAL PERSONAL SERVICES	626,014	640,073	640,073	771,350
001-0315-515.31-01	MISC PROFESSIONAL SERVICES	154,428	375,000	375,000	350,000
001-0315-515.34-01	MISC OTHER CONTRACTUAL SERVICES	21,434	20,000	20,000	1,500
001-0315-515.40-00	TRAVEL AND PER DIEM	-	375	375	-
001-0315-515.41-02	TELEPHONE SERVICES	2,739	2,778	2,778	970
001-0315-515.41-05	POSTAGE	4,345	4,000	4,000	4,000
001-0315-515.43-00	UTILITY SERVICES	11,660	10,400	10,400	10,400
001-0315-515.44-00	RENTALS AND LEASES	2,158	8,500	8,500	4,800
001-0315-515.45-00	INSURANCE	16,016	13,735	13,735	17,938
001-0315-515.46-05	REPAIR AND MAINT SVCS-SOFTWARE	17,396	17,027	17,027	10,529
001-0315-515.46-10	REPAIR AND MAINT SVCS-BUILDING	2,859	6,500	6,500	2,973
001-0315-515.47-01	MISC PRINTING AND BINDING	79	1,200	1,200	1,200
001-0315-515.48-01	PROMOTIONAL-ADVERTISEMENTS	5,728	10,500	10,500	10,500
001-0315-515.49-05	LICENSES/TAXES/CERTIFICATIONS	2,856	1,200	1,200	1,200
001-0315-515.51-00	OFFICE SUPPLIES	1,690	3,200	3,200	4,000
001-0315-515.52-01	MISCELLANEOUS OPERATING SUPPLIES	1,996	2,500	2,500	2,500
001-0315-515.52-04	UNIFORMS AND ACCESSORIES	600	1,000	1,000	1,200
001-0315-515.54-01	DUES AND SUBSCRIPTIONS	-	1,250	1,250	-
001-0315-515.54-02	SEMINARS AND COURSES	-	350	350	350
001-0315-515.54-03	EDUCATIONAL ASSISTANCE PROGRAM	-	3,000	3,000	-
	TOTAL OPERATING EXPENDITURES	245,984	482,515	482,515	424,060
001-0315-515.71-00	PRINCIPAL	2,550	-	-	2,550
001-0315-515.72-00	INTEREST	56	-	-	56
	TOTAL DEBT SERVICE	2,606	-	-	2,606
001-0315-554.43-00	UTILITY SERVICES	210	-	-	220
001-0315-554.61-00	LAND	285,266	-	-	-
	TOTAL HOUSING AND URBAN DEVELOP	285,476	-	-	220
TOTAL PLANNING DIVISION		1,160,080	1,122,588	1,122,588	1,198,236

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
COMMUNITY DEVELOPMENT DEPARTMENT
BUSINESS TAX DIVISION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0331-513.12-00	REGULAR SALARIES AND WAGES	18,522	24,079	24,079	24,801
001-0331-513.21-00	FICA TAXES	1,417	3,773	3,773	1,897
001-0331-513.22-00	RETIREMENT CONTRIBUTIONS	3,490	5,153	5,153	5,156
001-0331-513.24-00	WORKERS' COMPENSATION	173	181	181	208
	TOTAL PERSONAL SERVICES	23,602	33,186	33,186	32,062
001-0331-513.41-02	TELEPHONE SERVICES	258	372	372	128
001-0331-513.41-05	POSTAGE	2,232	1,700	1,700	2,500
001-0331-513.45-00	INSURANCE	14	13	13	16
001-0331-513.46-05	REPAIR AND MAINT SVCS-SOFTWARE	2,670	2,597	2,597	2,882
001-0331-513.47-01	MISC PRINTING AND BINDING	-	700	700	-
001-0331-513.51-00	OFFICE SUPPLIES	-	250	250	-
001-0331-513.52-01	MISC OPERATING SUPPLIES	-	150	150	-
	TOTAL OPERATING EXPENDITURES	5,174	5,782	5,782	5,526
TOTAL OCCUPATIONAL LICENSING DIVISION		28,776	38,968	38,968	37,588

- PUBLIC SERVICES -

Administration

Cemetery

Building Inspection

Streets

Engineering



WINTER GARDEN

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PUBLIC SERVICES DEPARTMENT

ADMINISTRATION/CEMETERY DIVISIONS

BUSINESS PLAN & KEY PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT:

Administration: To facilitate the provision and maintenance of high-quality infrastructure to efficiently deliver safe, reliable and responsive services.

Cemetery: Provide compassionate care to families and assist them with the planning of their cemetery needs.

CORE FUNCTIONS:

- Management of Public Services Divisions
- Liaison to State & Federal Regulatory Agencies
- Assist with cemetery needs and maintain attractive cemetery grounds
- Facilitate Sustainability Programs: Water Conservation, Reduce & Reuse, Illicit Discharges, & Clean Water

CHALLENGES:

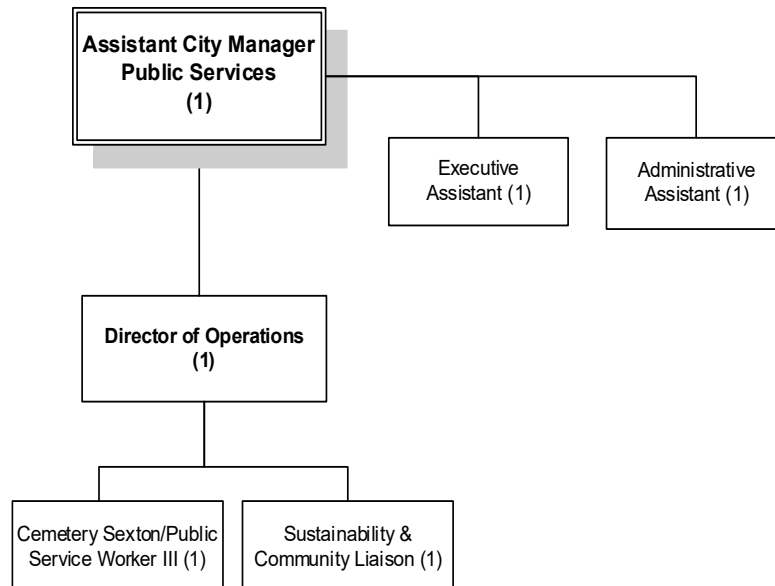
- Reliance on State and Federal Regulatory Agencies for approvals (permits and other requirements)
- Additional unexpected mandates from regulatory agencies
- Lean staffing and impending retirement eligibility across divisions
- Cost constraints on budget due to inflation and recessionary concerns
- Uncertainties of long-term effects on infrastructure projects
- Impact on the pace of construction improvement projects resulting from continued inflationary environment and delays in the supply chain
- Lack of available grants

BUSINESS ASSUMPTIONS:

- Commercial and residential consumer impact fees may change
- Alternative water supply plan will increase the City's Consumptive Use Permit (CUP) to accommodate the proposed build out of the City
- The City will provide community outreach and education for sustainability programs
- Vacancies and staffing levels will improve to adequately meet workload demands

Organizational Structure

FTE: 6



FY 2025-2026 STRATEGIC PRIORITIES, GOALS & OBJECTIVES

Strategic Priority #1

Provide Sound Fiscal Management

Department Goal

Provide alternative funding for City capital improvement projects

Objective

- Continuously pursue and acquire grant funding from state and federal levels to facilitate targeted City infrastructural improvements and achieve a capital improvements external funding rate of at least **15%**.
-

Strategic Priority #2

Foster a Culture of Teamwork and Collaboration

Department Goal

Promote a high performing organization

Objective

- Foster an environment of collaboration and effective communication through ongoing coaching and feedback opportunities that will result in highly motivated and productive employees.
-

Strategic Priority #3

Deliver Quality Services Equitably and Respectfully

Department Goals

Prompt and responsive telephone customer service experience on all Public Services inbound calls

Ensure safety in all Public Services areas through training and accountability

Objectives

- Proactively monitor and improve the overall telephone customer service delivery experience for all Public Services customers in order to meet or exceed the established service level standards that result in less queue wait times and fewer call abandonments.
 - Establish and maintain a safe and high performing work environment through proactive analysis of common job injury trends, providing targeted safety training, ensure greater staff accountability and by celebrating safety success milestones.
-

KEY PERFORMANCE INDICATOR RESULTS & TARGETS

Key Performance Indicators	FY 23/24 Actual	FY 24/25 Forecast*	FY 25/26 Target
CUSTOMER SERVICE INDICATOR			
Employee Motivation and Productivity Satisfaction Rating **	78.8%	78.8%	≥ 80% ↑
FINANCIAL INDICATORS			
Capital Improvements External Funding Rate *** †	N/A	N/A	15% ↑
Capital Improvements External Funding Received *** †	N/A	\$43,017,311	\$30,000,000 ↑
OPERATIONAL INDICATORS			
Total Recordable Incident Rate (Accidents Per 100 Employees)	39.5	39.5	0 ↓
Average Queue Wait Time (In Seconds)	:31	:58	≤ :35 ↓
Call Abandonment Rate	6.0%	9.7%	≤ 10% ↓

* FY25 forecast, in most cases, reflects a blend including months of actual results plus months of projections based on performance trends to-date but could also reflect final actual result for the year. In other instances, it's a year-end projection based on the latest operational expectations, conditions and capabilities.

** Employee engagement and customer service survey conducted biennially by City Administration and distributed to all employees. Values in FY24/25 show survey results last reported in June of 2024 only for comparative purposes.

*** Represents grant funding received or anticipated from state and/or federal programs (based on availability) that helps to offset the City's Capital Improvement Project budget. Grants were awarded, but not yet received for FY24/25.

† Available grants matching the City's operating goals are heavily sought after by multiple municipalities. Pursuing grant opportunities and external funding still remain a key priority. The target for FY25 will be to continue focusing pursuits on helping to subsidize our reclaimed wastewater expansion effort.

≤ ≥ Indicate minimum or maximum target thresholds to either meet, exceed or not to exceed relative to actual performance results. These types of targets represent optimal standards that are generally viewed as reasonable benchmarks for achieving excellence in the operation. If targets are outperformed consistently, they will be re-evaluated accordingly to the extent it's operationally reasonable.

↑ - Target's goal is to maximize/increase; ↓ - Target's goal is to minimize/decrease

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
PUBLIC SERVICES DEPARTMENT
ADMINISTRATION DIVISION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0701-539.12-00	REGULAR SALARIES AND WAGES	146,641	180,393	180,393	144,225
001-0701-539.21-00	FICA TAXES	10,516	13,800	13,800	11,033
001-0701-539.22-00	RETIREMENT CONTRIBUTIONS	27,711	38,604	38,604	29,984
001-0701-539.23-00	LIFE AND HEALTH INSURANCE	41,231	60,103	60,103	48,292
001-0701-539.24-00	WORKERS' COMPENSATION	252	264	264	302
	TOTAL PERSONAL SERVICES	226,351	293,164	293,164	233,837
001-0701-539.34-01	MISC OTHER CONTRACTUAL SERVICES	1,358	100	100	-
001-0701-539.40-00	TRAVEL AND PER DIEM	35	500	500	-
001-0701-539.41-02	TELEPHONE SERVICES	89	2,660	2,660	125
001-0701-539.41-03	RADIO SERVICES	15	15	15	15
001-0701-539.41-05	POSTAGE	508	500	500	500
001-0701-539.43-00	UTILITY SERVICES	53,717	47,687	47,687	58,014
001-0701-539.44-00	RENTALS AND LEASES	136	3,400	3,400	3,552
001-0701-539.45-00	INSURANCE	14,421	12,367	12,367	16,152
001-0701-539.46-02	REPAIR AND MAINT SVCS-EQUIPMENT	424	100	100	100
001-0701-539.46-03	REPAIR AND MAINT SVCS-VEHICLES	-	500	500	250
001-0701-539.46-05	REPAIR AND MAINT SVCS-SOFTWARE	-	-	-	10,563
001-0701-539.46-10	REPAIR AND MAINT SVCS-BUILDING	4,061	4,450	4,450	4,386
001-0701-539.47-01	PRINTING AND BINDING	-	100	100	100
001-0701-539.48-01	PROMOTIONAL-ADVERTISEMENTS	137	100	100	100
001-0701-539.49-05	LICENSES/TAXES/CERTIFICATIONS	108	250	250	150
001-0701-539.51-00	OFFICE SUPPLIES	44	200	200	200
001-0701-539.52-01	MISCELLANEOUS OPERATING SUPPLIES	3,204	1,500	1,500	3,000
001-0701-539.52-03	GASOLINE AND OIL	-	1,500	1,500	-
001-0701-539.52-04	UNIFORMS AND ACCESSORIES	400	692	692	400
001-0701-539.54-01	DUES AND SUBSCRIPTIONS	-	568	568	-
	TOTAL OPERATING EXPENDITURES	78,657	77,189	77,189	97,607
001-0701-539.71-00	PRINCIPAL	2,484	-	-	2,484
001-0701-539.72-00	INTEREST	186	-	-	186
	TOTAL DEBT SERVICE	2,670	-	-	2,670
TOTAL ADMINISTRATION DIVISION		307,678	370,353	370,353	334,113

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
PUBLIC SERVICES DEPARTMENT
CEMETERY DIVISION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0739-539.12-00	REGULAR SALARIES AND WAGES	60,838	60,338	60,338	65,796
001-0739-539.14-00	OVERTIME	16,208	13,932	13,932	16,404
001-0739-539.21-00	FICA TAXES	5,884	5,682	5,682	6,288
001-0739-539.22-00	RETIREMENT CONTRIBUTIONS	14,522	15,894	15,894	17,920
001-0739-539.23-00	LIFE AND HEALTH INSURANCE	12,350	22,043	22,043	12,519
001-0739-539.24-00	WORKERS' COMPENSATION	2,332	3,312	3,312	2,798
	TOTAL PERSONAL SERVICES	112,134	121,200	121,200	121,726
001-0739-539.31-06	MEDICAL SERVICES	-	100	100	100
001-0739-539.34-01	MISC CONTRACTUAL SERVICES	64,076	54,550	54,550	66,245
001-0739-539.41-02	TELEPHONE SERVICES	1,403	1,144	1,144	1,500
001-0739-539.41-04	INTERNET	613	700	700	613
001-0739-539.43-00	UTILITY SERVICES	6,110	5,550	5,550	6,300
001-0739-539.45-00	INSURANCE	3,244	11,168	11,168	3,633
001-0739-539.46-02	REPAIR AND MAINT SVCS-EQUIPMENT	41	200	200	-
001-0739-539.46-03	REPAIR AND MAINT SVCS-VEHICLES	60	300	300	300
001-0739-539.46-10	REPAIR AND MAINT SVCS-BUILDING	-	1,000	1,000	1,000
001-0739-539.47-01	PRINTING AND BINDING	-	250	250	100
001-0739-539.49-05	LICENSES, TAXES, AND CERTIFICATIONS	4,678	1,300	1,300	4,675
001-0739-539.49-07	VAULT OPENINGS	35,710	66,158	66,158	66,158
001-0739-539.51-00	OFFICE SUPPLIES	138	100	100	150
001-0739-539.52-01	MISCELLANEOUS OPERATING SUPPLIES	2,960	3,000	3,000	3,000
001-0739-539.52-02	CHEMICALS	14	200	200	-
001-0739-539.52-03	GASOLINE AND OIL	1,339	1,807	1,807	1,800
001-0739-539.52-04	UNIFORMS AND ACCESSORIES	791	900	900	855
001-0739-539.54-01	DUES AND SUBSCRIPTIONS	-	100	100	-
	TOTAL OPERATING EXPENDITURES	121,177	148,527	148,527	156,429
001-0739-539.63-00	IMPROVEMENTS OTHER THAN BUILDING	420,442	-	1,992,114	100,000
	TOTAL CAPITAL OUTLAY	420,442	-	1,992,114	100,000
	TOTAL CEMETERY DIVISION	653,753	269,728	2,261,842	378,155



WINTER GARDEN

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PUBLIC SERVICES DEPARTMENT

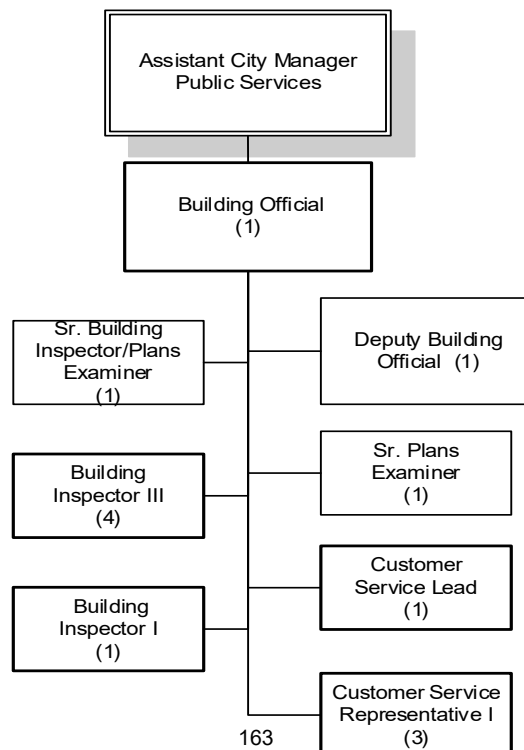
BUILDING DIVISION

BUSINESS PLAN & KEY PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT: To grow a sustainable City while preserving and enhancing its built environments.	CORE FUNCTIONS: • Review building plans • Issue building permits • Conduct building inspections
CHALLENGES: • State legislative changes and mandates • Effect of the state of the economy on land/property maintenance, development and re-development • Impact of fuel, maintenance, and service costs as well as materials • Coordination of state and regional agencies with municipal goals • Field and operational impacts from new building code requirements • Inflation, supply delays in building materials and uncertainty of tariff impacts are slowing the pace of construction timelines as commercial construction increases • Declining quality and availability of construction trades leading to more re-inspections and greater quality control vigilance • New affordable housing act could cause issues with building requirements not fitting into our current standards	BUSINESS ASSUMPTIONS: • Residential permits and new projects continue to increase as the economy changes along with the continued delays for materials • Commercial permit activity to continue on approved projects while new projects may increase at a steady pace • Fully staffed except for 1 position • Continue to receive municipal support for inspections

Organizational Structure

FTE: 13



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FY 2025-2026 STRATEGIC PRIORITIES, GOALS & OBJECTIVES

Strategic Priority #1

Encourage a Thriving Economy

Department Goal

Ensure speedy and quality turnaround service during plan review, permitting and inspection processes

Objectives

- Continue to evaluate and improve Building's process for plan review and permitting in order to achieve an average overall permitting turnaround time of **within 15 business days**.
 - Continue to monitor and enhance the inspection service delivery procedures and overall responsiveness for all construction and building alteration projects.
-

Strategic Priority #2

Foster a Culture of Teamwork and Collaboration

Department Goal

Promote a high performing organization

Objective

- Foster an environment of collaboration and effective communication through ongoing coaching and feedback opportunities that will result in highly motivated and productive employees.
-

Strategic Priority #3

Deliver Quality Services Equitably and Respectfully

Department Goal

Provide excellent and responsive customer service to all developers, contractors & residents

Objectives

- Monitor and quality control Building's telephone customer service operations to achieve timely and satisfactory outcomes when handling or responding to the service needs of the business community and all citizens.
-

KEY PERFORMANCE INDICATOR RESULTS & TARGETS

Key Performance Indicators	FY 23/24 Actual	FY 24/25 Forecast*	FY 25/26 Target
OPERATIONAL INDICATORS			
% of Total Inspections Performed by Requested Date**	97.2%	TBD	≥ 98%↑
Avg. Overall Permitting Turnaround Time (days)**	19.5	TBD	≤ 15↓
Avg. Commercial Plan Review Time (days)**	4.5	TBD	≤ 10↓
Avg. Residential Plan Review Time (days)**	2.8	TBD	≤ 5↓
# of Inspections per Inspector per Day**	14.6	TBD	≤ 25↓
Average Queue Wait Time (In Seconds) – Building & Planning***	:48	:83	≤ :25↓
Call Abandonment Rate – Building & Planning***	7%	8%	≤ 5%↓

* FY25 forecast, in most cases, reflects a blend including months of actual results plus months of projections based on performance trends to-date but could also reflect final actual result for the year. In other instances, it's a year-end projection based on the latest operational expectations, conditions and capabilities.

** Due to the conversion from HTE to BS&A, reporting is not yet available for the current fiscal year. The team is diligently working with BS&A on a solution with plans to have historical data available by the end of the fiscal year.

*** Phone measures represent both Building & Planning departments combined. In addition, please note the BS&A and new phone system implementations coupled with a team transition, have negatively affected this year's measures. Overall metrics are improving and are expected to be in line with operating standards next year.

≤ ≥ Indicate minimum or maximum target thresholds to either meet, exceed or not to exceed relative to actual performance results. These types of targets represent optimal standards that are generally viewed as reasonable benchmarks for achieving excellence in the operation. If targets are outperformed consistently, they will be re-evaluated accordingly to the extent it's operationally reasonable.

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**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
PUBLIC SERVICES DEPARTMENT
BUILDING INSPECTION DIVISION**

		<u>2024 ACTUAL</u>	<u>2025 ORIGINAL BUDGET</u>	<u>2025 AMENDED BUDGET</u>	<u>2026 PROPOSED BUDGET</u>
001-0324-524.12-00	REGULAR SALARIES AND WAGES	841,629	1,125,398	1,125,398	910,222
001-0324-524.14-00	OVERTIME	10,228	12,857	12,857	11,062
001-0324-524.21-00	FICA TAXES	63,971	87,077	87,077	70,478
001-0324-524.22-00	RETIREMENT CONTRIBUTIONS	149,630	243,587	243,587	191,535
001-0324-524.23-00	LIFE AND HEALTH INSURANCE	127,911	197,941	197,941	142,365
001-0324-524.24-00	WORKERS' COMPENSATION	8,151	8,538	8,538	9,781
001-0324-524.26-00	OTHER POSTEMPLOYMENT BENEFITS	2,480	-	-	5,616
	TOTAL PERSONAL SERVICES	1,204,000	1,675,398	1,675,398	1,341,058
001-0324-524.34-01	MISC OTHER CONTRACTUAL SERVICES	142,250	100,000	100,000	350,000
001-0324-524.34-08	PERSONNEL SERVICES	2,688	-	-	10,000
001-0324-524.40-00	TRAVEL AND PER DIEM	588	1,500	1,500	2,500
001-0324-524.41-02	TELEPHONE SERVICES	7,559	12,054	12,054	9,700
001-0324-524.41-04	INTERNET SERVICES	3,121	3,360	3,360	3,121
001-0324-524.41-05	POSTAGE	184	350	350	500
001-0324-524.43-00	UTILITY SERVICES	18,441	16,700	16,700	19,916
001-0324-524.44-00	RENTALS AND LEASES	1,678	5,050	5,050	5,050
001-0324-524.45-00	INSURANCE	32,860	28,175	28,175	36,803
001-0324-524.46-01	REPAIR AND MAINT SVCS-MISC	-	-	-	500
001-0324-524.46-03	REPAIR AND MAINT SVCS-VEHICLES	1,501	13,500	13,500	14,175
001-0324-524.46-05	REPAIR AND MAINT SVCS-SOFTWARE	16,857	36,637	36,637	62,150
001-0324-524.46-06	REPAIR AND MAINT SVCS-HARDWARE	-	1,500	1,500	1,500
001-0324-524.46-10	REPAIR AND MAINT SVCS-BUILDING	4,522	6,947	6,947	7,225
001-0324-524.47-01	MISC PRINTING AND BINDING	137	650	650	650
001-0324-524.47-02	RECORDS MANAGEMENT	-	500	500	500
001-0324-524.49-05	LICENSES, TAXES, AND CERTIFICATIONS	-	1,500	1,500	1,500
001-0324-524.51-00	OFFICE SUPPLIES	2,430	7,000	7,000	7,250
001-0324-524.52-01	MISCELLANEOUS OPERATING SUPPLIES	3,917	8,570	8,570	9,100
001-0324-524.52-03	GASOLINE AND OIL	6,403	12,000	12,000	12,480
001-0324-524.52-04	UNIFORMS AND ACCESSORIES	1,044	4,080	4,080	4,080
001-0324-524.54-01	DUES AND SUBSCRIPTIONS	652	4,000	4,000	7,500
001-0324-524.54-02	SEMINARS AND COURSES	18,744	12,650	12,650	20,000
001-0324-524.54-03	EDUCATIONAL ASSIST PROG REIMB	1,866	5,000	5,000	5,000
	TOTAL OPERATING EXPENDITURES	267,442	281,723	281,723	591,200
001-0324-524.71-00	PRINCIPAL	2,203	-	-	2,203
001-0324-524.72-00	INTEREST	48	-	-	48
	TOTAL DEBT SERVICE	2,251	-	-	2,251
	TOTAL BUILDING INSPECTION DIVISION	1,473,693	1,957,120	1,957,120	1,934,510

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
PUBLIC SERVICES DEPARTMENT
STREETS DIVISION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0741-541.12-00	REGULAR SALARIES AND WAGES	79,820	82,345	82,345	89,774
001-0741-541.14-00	OVERTIME	18,026	31,304	31,304	46,552
001-0741-541.21-00	FICA TAXES	6,841	8,694	8,694	10,429
001-0741-541.22-00	RETIREMENT CONTRIBUTIONS	18,632	24,321	24,321	27,808
001-0741-541.23-00	LIFE AND HEALTH INSURANCE	42,295	43,991	43,991	51,724
001-0741-541.24-00	WORKERS' COMPENSATION	7,838	6,472	6,472	9,406
001-0741-541.26-00	OTHER POST EMPLOYMENT BENEFITS	5,434	3,000	3,000	6,564
	TOTAL PERSONAL SERVICES	178,886	200,127	200,127	242,256
001-0741-541.31-01	MISC PROFESSIONAL SERVICES	-	300	300	-
001-0741-541.31-06	MEDICAL SERVICES	-	200	200	-
001-0741-541.34-01	MISC OTHER CONTRACTUAL SERVICES	1,292,149	942,500	942,500	859,000
001-0741-541.34-08	PERSONNEL SERVICES	21,641	19,800	19,800	23,655
001-0741-541.40-00	TRAVEL AND PER DIEM	5	50	50	-
001-0741-541.41-02	TELEPHONE SERVICES	544	600	600	600
001-0741-541.41-03	RADIO SERVICES	214	350	350	225
001-0741-541.41-04	INTERNET SERVICES	540	-	-	550
001-0741-541.43-00	UTILITY SERVICES	9,234	6,930	6,930	10,450
001-0741-541.44-00	RENTALS AND LEASES	6,410	12,000	12,000	9,500
001-0741-541.45-00	INSURANCE	70,252	67,295	67,295	78,682
001-0741-541.46-01	REPAIR AND MAINT SVCS-MISC	23	400	400	300
001-0741-541.46-02	REPAIR AND MAINT SVCS-EQUIPMENT	20,340	31,500	31,500	31,500
001-0741-541.46-03	REPAIR AND MAINT SVCS-VEHICLES	6,704	9,750	9,750	32,750
001-0741-541.46-05	REPAIR AND MAINT SVCS-SOFTWARE	818	31,429	31,429	21,375
001-0741-541.46-09	REPAIR AND MAINT SVCS-SIDEWALKS	10,083	41,500	41,500	41,500
001-0741-541.46-10	REPAIR AND MAINT SVCS-BUILDING	-	500	500	500
001-0741-541.49-04	TRAFFIC SIGNALS AND SIGNS	241,555	229,087	229,087	229,803
001-0741-541.49-05	LICENSES, TAXES, AND CERTIFICATIONS	928	2,800	2,800	1,250
001-0741-541.49-08	STREET LIGHTS	251,883	200,000	200,000	300,000
001-0741-541.49-09	MEDIANS	18,000	18,000	18,000	18,000
001-0741-541.52-01	MISCELLANEOUS OPERATING SUPPLIES	6,079	8,500	8,500	8,500
001-0741-541.52-02	CHEMICALS	872	977	977	977
001-0741-541.52-03	GASOLINE AND OIL	-	1,654	1,654	4,500
001-0741-541.52-04	UNIFORMS AND ACCESSORIES	-	1,779	1,779	500
001-0741-541.53-00	ROAD MATERIALS AND SUPPLIES	18,369	16,852	16,852	20,644
001-0741-541.54-01	DUES AND SUBSCRIPTIONS	-	186	186	186
001-0741-541.54-02	SEMINARS AND COURSES	-	900	900	-
	TOTAL OPERATING EXPENDITURES	1,976,643	1,645,839	1,645,839	1,694,947
001-0741-541.63-00	IMPROVEMENT OTHER THAN BUILDINGS	105,260	100,000	16,277,458	-
001-0741-541.64-00	MACHINERY AND EQUIPMENT	42,700	-	-	-
	TOTAL CAPITAL OUTLAY	147,960	100,000	16,277,458	-
001-0741-541.71-00	PRINCIPAL	19,081	-	-	19,081
001-0741-541.72-00	INTEREST	474	-	-	474
	TOTAL DEBT SERVICE	19,555	-	-	19,555
TOTAL STREETS DIVISION		2,323,044	1,945,966	18,123,424	1,956,759



WINTER GARDEN

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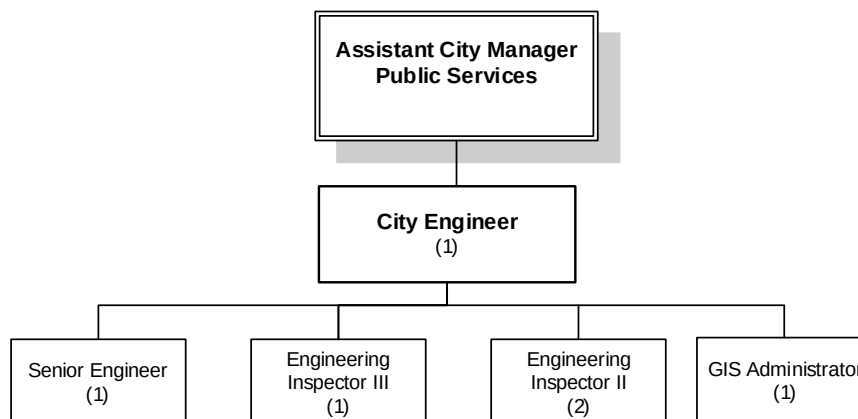
PUBLIC SERVICES DEPARTMENT ENGINEERING DIVISION

BUSINESS PLAN & KEY PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT: Provide professional engineering services, technical support, and problem resolution for the City as well as private entities through long-term infrastructure planning while ensuring sound project design and quality construction management.	CORE FUNCTIONS: • Stormwater Management/Planning • Monitor, Report and ensure Florida Department of Environmental Protection (FDEP) National Pollutant Discharge Elimination System (NPDES) Compliance • Capital improvement project management • Construction inspections (public and private development) • Public & private plan reviews and consultation • Geographic Information System (GIS) support for City Assets and Infrastructure
CHALLENGES: • Additional unexpected mandates from NPDES, Federal Emergency Management Agency (FEMA), and State and Federal regulatory agencies • Management of a variable project load with the current staffing • Time management to meet the growing needs of a variable project load • New private projects might be delayed due to financial impact of increased material costs, supply chain issues and tariffs	BUSINESS ASSUMPTIONS: • Minimal change orders and schedule delays on construction projects • Sufficient funding for high priority Capital Improvement Projects (CIPs) • External stakeholders will complete their tasks within expected timeframes to avoid delays • Current staffing levels remain

Organizational Structure

FTE: 6



FY 2025-2026 STRATEGIC PRIORITY, GOALS & OBJECTIVES

Strategic Priority #1

Maintain Quality Services and Infrastructure

Department Goals

*Ensure timely and within budget completion of all planned CIPs annually
Proactively safeguard engineering design standards on all infrastructure installations*

Objectives

- Evaluate, improve and diligently monitor Engineering's CIPs process to ensure on-time starts, on-time completions, quality design and controlled costs.
- Improve and monitor targeted engineering site inspections focused on safeguarding CIPs, Private and Right of Way infrastructure installations to ensure adherence with the City's quality design standards while achieving a certificate of completion rate of at least **95%**.

KEY PERFORMANCE INDICATOR RESULTS & TARGETS

Key Performance Indicators	FY 23/24 Actual	FY 24/25 Forecast*	FY 25/26 Target
CUSTOMER SERVICE INDICATOR			
Overall Quality of the Utility Infrastructure Satisfaction Index **	84%	78%	84%↑
FINANCIAL INDICATORS			
CIP Bid to Design Estimate Cost Variance %	16.82%	10%	≤ 10%↑
CIP Bid to Actual Cost Variance %	3.38%	5%	≤ 5%↓
OPERATIONAL INDICATORS			
% of On-Time CIP Starts (Design Phase)	97.78%	95%	≥ 95%↑
CIPs Completed and/or on Schedule	95.56%	95%	≥ 95%↑
Number of Post Installation Asset Failures within 2 Years	0	0	0↓
Number of Post Installation Asset Failures within 5 Years after Warranty	0	0	0↓

* FY25 forecast, in most cases, reflects a blend including months of actual results plus months of projections based on performance trends to-date but could also reflect final actual result for the year. In other instances, it's a year-end projection based on the latest operational expectations, conditions and capabilities.

** National Community Survey (NCS) values shown are assessed biennially (every other year) and represent the most recent community assessment and rating conducted in FY24/25.

≤ ≥ Indicate minimum or maximum target thresholds to either meet, exceed or not to exceed relative to actual performance results. These types of targets represent optimal standards that are generally viewed as reasonable benchmarks for achieving excellence in the operation. If targets are outperformed consistently, they will be re-evaluated accordingly to the extent it's operationally reasonable.

↑ - Target's goal is to maximize/increase; ↓ - Target's goal is to minimize/decrease

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
PUBLIC SERVICES DEPARTMENT
ENGINEERING DIVISION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-1016-541.12-00	REGULAR SALARIES AND WAGES	453,858	609,074	609,074	628,260
001-1016-541.21-00	FICA TAXES	33,877	46,594	46,594	48,062
001-1016-541.22-00	RETIREMENT CONTRIBUTIONS	85,623	120,712	120,712	121,260
001-1016-541.23-00	LIFE AND HEALTH INSURANCE	79,879	96,842	96,842	98,623
001-1016-541.24-00	WORKERS' COMPENSATION	2,601	3,814	3,814	3,121
	TOTAL PERSONAL SERVICES	656,049	877,036	877,036	899,326
001-1016-541.31-04	ENGINEERING SERVICES	245,797	240,107	240,107	250,000
001-1016-541.34-01	MISC CONTRACTUAL SERVICES	297	1,000	1,000	-
001-1016-541.41-02	TELEPHONE SERVICES	3,276	4,155	4,155	3,450
001-1016-541.41-04	INTERNET SERVICES	3,318	3,200	3,200	2,875
001-1016-541.41-05	POSTAGE	35	50	50	74
001-1016-541.43-00	UTILITY SERVICES	6,266	6,000	6,000	6,767
001-1016-541.45-00	INSURANCE	6,531	11,003	11,003	7,315
001-1016-541.46-03	REPAIR AND MAINT SVCS-VEHICLES	1,455	2,500	2,500	1,648
001-1016-541.46-05	REPAIR AND MAINT SVCS-SOFTWARE	1,251	2,500	2,500	39,825
001-1016-541.46-10	REPAIR AND MAINT SVCS-BUILDING	1,536	1,500	1,500	1,659
001-1016-541.47-01	MISC PRINTING AND BINDING	150	100	100	400
001-1016-541.48-01	ADVERTISEMENT-LEGAL, OTHER	-	750	750	1,155
001-1016-541.49-05	LICENSES, TAXES, AND CERTIFICATIONS	-	350	350	-
001-1016-541.51-00	OFFICE SUPPLIES	231	750	750	400
001-1016-541.52-01	MISCELLANEOUS OPERATING SUPPLIES	2,811	750	750	880
001-1016-541.52-03	GASOLINE AND OIL	4,424	6,105	6,105	-
001-1016-541.52-04	UNIFORMS AND ACCESSORIES	1,214	1,350	1,350	1,575
001-1016-541.54-01	DUES AND SUBSCRIPTIONS	7,120	300	300	950
	TOTAL OPERATING EXPENDITURES	285,727	282,470	282,470	318,973
001-1016-541.63-00	IMPROVEMENT OTHER THAN BUILDINGS	3,150	-	300,000	-
	TOTAL CAPITAL OUTLAY	3,150	-	300,000	-
TOTAL ENGINEERING DIVISION		944,926	1,159,505	1,459,505	1,218,298
TOTAL PUBLIC SERVICES DEPARTMENT		4,229,401	3,745,552	22,215,124	3,887,326

- PARKS & RECREATION -

Parks

Recreation

Heritage Depot Museum

Special Events

Newton Park



PARKS & RECREATION DEPARTMENT

BUSINESS PLAN & KEY PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT:

To provide desirable and high quality outdoor spaces, parks, recreation programs, events, and facilities to ensure exceptional experiences for all residents and visitors to Winter Garden.

CORE FUNCTIONS:

- Provide active and passive recreational facilities for all community segments
- Provide quality outdoor spaces to enhance the downtown and city-wide experience
- Provide diverse recreation programs and rental facilities
- Provide events and diverse cultural experiences for all leisure needs

CHALLENGES:

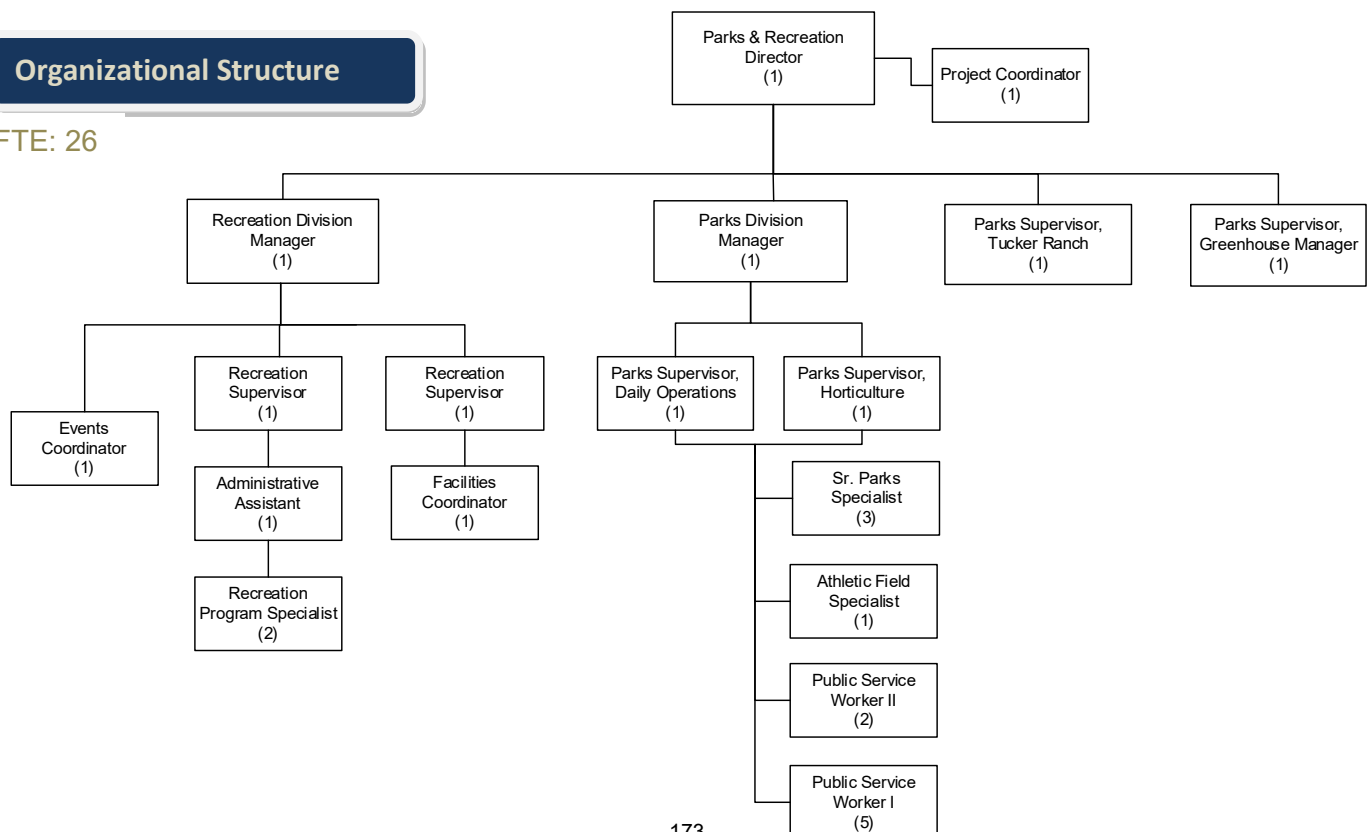
- Managing inflated event attendance
- Growing demand for the community center and athletic/field spaces from residents and non-residents due to limited capacity
- Pressures from outside sources for additional downtown events while managing the effect on staff workload, downtown residents, and local businesses
- Event parking impact on staff and visitor experience
- Delivering the right mix of programs and services that cater to changing needs
- Outdated rental rates for facilities and fields – last adjusted more than 15yrs ago
- Vacancies are causing a strain on the department with forced overtime and lack of time for training
- Impact of high non-resident usage of athletic fields underserving the experience for local residents

BUSINESS ASSUMPTIONS:

- Growing demand from residents and visitors to participate in recreational programs and athletic activities
- Event attendance will continue to grow
- Continued growth will increase pressure to update/expand parks and recreational venues
- Availability of funding to expand/improve/sustain outdoor assets and facilities
- Programming and general operating costs will be re-evaluated to ensure outdoor seating areas are optimal for businesses, residents, and staff needs

Organizational Structure

FTE: 26



FY 2025-2026 STRATEGIC PRIORITIES, GOALS & OBJECTIVES

Strategic Priority #1

Provide an Attractive Community

Department Goal

Develop and sustain beautiful park, pedestrian and landscape areas

Objectives

- Continuously evaluate and improve hardscape, landscape and park maintenance throughout the City and the downtown district to ensure the highest aesthetic and satisfaction levels.
 - Advise on the landscape design, implementation and construction of the multi-year roadway and highway median improvement initiative, specifically, targeting SR. 50, Dillard Street and Plant Street, as well as the Historic East Winter Garden Neighborhood streetscape.
-

Strategic Priority #2

Provide Recreation, Arts and Culture

Department Goal

Provide a balanced variety of quality parks, facilities, recreational and cultural experiences

Objective

- Continuous quality improvement of programs through engagement with participants and residents to ensure optimal offerings with limited space.
-

Strategic Priority #3

Preserve the Natural Environment

Department Goal

Rehab, restore and protect passive green space throughout the City

Objective

- Complete construction and implementation of the multi-year, phased site and amenity improvements to the Tucker Ranch property.
-

Strategic Priority #4

Foster a Culture of Teamwork and Collaboration

Department Goal

Promote a high performing organization

Objective

- Foster an environment of collaboration and effective communication through ongoing coaching and feedback opportunities that will result in highly motivated and productive employees.
-

KEY PERFORMANCE INDICATOR RESULTS & TARGETS

Key Performance Indicators	FY 23/24 Actual	FY 24/25 Forecast*	FY 25/26 Target
CUSTOMER SERVICE INDICATORS			
Pedestrian and Landscape Areas Satisfaction Index **	89%	81%	89%↑
Quality of City Parks Satisfaction Index **	85%	83%	85%↑
Downtown Amenities, Pedestrian and Landscape Areas Satisfaction Rating (in-house survey feedback from downtown merchants)	90%	90%	≥ 90%↑
Overall Quality of Park and Recreation Opportunities Satisfaction Index **	84%	73%	84%↑
Recreational Opportunities Satisfaction Index **	76%	76%	81%↑
Recreation Programs and Classes Satisfaction Index **	87%	74%	87%↑
% Satisfied with Recreation Programs (in-house post program survey)	98.3%	97.6%	≥ 95%↑
Opportunities to Attend Cultural, Arts, and Music Events Satisfaction Index **	77%	72%	77%↑
Opportunities To Attend Special Events and Festivals Satisfaction Index **	85%	85%	87%↑
Quality of the Overall Natural Environment Satisfaction Index **	84%	78%	84%↑
Preservation of Natural Land Areas Satisfaction Index **	66%	63%	68%↑
Employee Motivation and Productivity Satisfaction Rating***	78.8%	78.8%	≥ 80%↑
OPERATIONAL INDICATOR			
# of Total Program/Event Participants (Attendees)	647,804	657,300	600,000↓

* FY25 forecast, in most cases, reflects a blend including months of actual results plus months of projections based on performance trends to-date but could also reflect final actual result for the year. In other instances, it's a year-end projection based on the latest operational expectations, conditions and capabilities.

** National Community Survey (NCS) values shown are assessed biennially (every other year) and represent the most recent community assessment and rating conducted in FY24/25.

*** Employee engagement and customer service survey conducted biennially by City Administration and distributed to all employees. Values in FY24/25 show survey results last reported in June of 2024 only for comparative purposes.

≤ ≥ Indicate minimum or maximum target thresholds to either meet, exceed or not to exceed relative to actual performance results. These types of targets represent optimal standards that are generally viewed as reasonable benchmarks for achieving excellence in the operation. If targets are outperformed consistently, they will be re-evaluated accordingly to the extent it's operationally reasonable.

↑ - Target's goal is to maximize/increase; ↓ - Target's goal is to minimize/decrease

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
PARKS AND RECREATION DEPARTMENT
PARKS & LAND DIVISION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0775-572.12-00	REGULAR SALARIES AND WAGES	685,983	888,941	888,941	815,116
001-0775-572.14-00	OVERTIME	95,247	84,265	84,265	91,938
001-0775-572.21-00	FICA TAXES	58,476	74,450	74,450	69,390
001-0775-572.22-00	RETIREMENT CONTRIBUTIONS	147,316	208,266	208,266	188,577
001-0775-572.23-00	LIFE AND HEALTH INSURANCE	160,858	208,134	208,134	189,643
001-0775-572.24-00	WORKERS' COMPENSATION	21,864	15,163	15,163	26,237
	TOTAL PERSONAL SERVICES	1,169,744	1,479,220	1,479,220	1,380,900
001-0775-572.34-01	MISC OTHER CONTRACTUAL SERVICES	439,805	473,472	473,472	482,023
001-0775-572.34-02	LAWN MAINTENANCE	298,935	300,438	300,438	280,470
001-0775-572.34-06	JANITORIAL SERVICES	4,526	7,082	7,082	2,150
001-0775-572.34-08	PERSONNEL SERVICES	324,413	260,000	260,000	320,354
001-0775-572.40-00	TRAVEL AND PER DIEM	44	980	980	980
001-0775-572.41-02	TELEPHONE SERVICES	6,191	5,850	5,850	6,150
001-0775-572.41-03	RADIO SERVICES	168	200	200	200
001-0775-572.41-04	INTERNET SERVICES	7,409	5,800	5,800	5,800
001-0775-572.43-00	UTILITY SERVICES	220,561	189,700	189,700	238,206
001-0775-572.44-00	RENTALS AND LEASES	-	5,800	5,800	3,200
001-0775-572.45-00	INSURANCE	75,452	71,146	71,146	84,506
001-0775-572.46-01	REPAIR AND MAINT SVCS-MISC	22,856	107,600	107,600	123,810
001-0775-572.46-02	REPAIR AND MAINT SVCS-EQUIPMENT	13,273	31,725	31,725	39,871
001-0775-572.46-03	REPAIR AND MAINT SVCS-VEHICLES	22,659	12,960	12,960	22,659
001-0775-572.46-05	REPAIR AND MAINT SVCS-SOFTWARE	-	710	710	710
001-0775-572.46-10	REPAIR AND MAINT SVCS-BUILDING	74,673	63,650	63,650	73,200
001-0775-572.48-01	ADVERTISEMENT-LEGAL,OTHER	-	1,000	1,000	1,000
001-0775-572.49-05	LICENSES/TAXES/CERTIFICATIONS	1,189	1,960	1,960	1,960
001-0775-572.51-00	OFFICE SUPPLIES	984	1,400	1,400	1,400
001-0775-572.52-01	MISCELLANEOUS OPERATING SUPPLIES	223,060	322,200	322,200	277,500
001-0775-572.52-02	CHEMICALS	50,105	78,000	78,000	71,300
001-0775-572.52-03	GASOLINE AND OIL	16,929	16,000	16,000	16,000
001-0775-572.52-04	UNIFORMS AND ACCESSORIES	8,862	18,675	18,675	19,625
001-0775-572.54-01	DUES AND SUBSCRIPTIONS	-	600	600	600
001-0775-572.54-02	SEMINARS AND COURSES	830	2,950	2,950	2,825
	TOTAL OPERATING EXPENDITURES	1,812,924	1,979,898	1,979,898	2,076,499
001-0775-572.62-00	BUILDINGS	320	-	596,721	-
001-0775-572.63-00	IMPROVEMENT OTHER THAN BUILDINGS	278,284	156,751	19,026,811	-
001-0775-572.64-00	MACHINERY AND EQUIPMENT	231,567	87,416	87,416	-
	TOTAL CAPITAL OUTLAY	510,171	244,167	19,710,948	-
TOTAL PARKS DIVISION		3,492,839	3,703,284	23,170,065	3,457,399

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
PARKS AND RECREATION DEPARTMENT
RECREATION DIVISION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0872-572.12-00	REGULAR SALARIES AND WAGES	371,687	381,462	381,462	449,492
001-0872-572.13-00	OTHER SALARIES AND WAGES	368,918	327,609	327,609	398,985
001-0872-572.14-00	OVERTIME	15,500	17,001	17,001	15,965
001-0872-572.21-00	FICA TAXES	57,295	55,545	55,545	66,130
001-0872-572.22-00	RETIREMENT CONTRIBUTIONS	70,639	85,271	85,271	96,769
001-0872-572.23-00	LIFE AND HEALTH INSURANCE	72,859	86,241	86,241	95,702
001-0872-572.24-00	WORKERS' COMPENSATION	15,959	13,531	13,531	19,151
	TOTAL PERSONAL SERVICES	972,857	966,661	966,661	1,142,193
001-0872-572.31-01	MISC PROFESSIONAL SERVICES	-	650	650	650
001-0872-572.34-01	MISC OTHER CONTRACTUAL SERVICES	75,561	78,418	78,418	80,971
001-0872-572.34-04	BANKING FEES	18,989	19,600	19,600	19,600
001-0872-572.34-06	JANITORIAL SERVICES	5,719	8,000	8,000	8,000
001-0872-572.34-08	PERSONNEL SERVICES	110,353	87,858	87,858	97,938
001-0872-572.40-00	TRAVEL AND PER DIEM	2,696	1,460	1,460	1,460
001-0872-572.41-02	TELEPHONE SERVICES	9,817	8,892	8,892	9,400
001-0872-572.41-04	INTERNET SERVICES	7,699	10,400	10,400	10,400
001-0872-572.41-05	POSTAGE	199	400	400	400
001-0872-572.43-00	UTILITY SERVICES	57,738	52,500	52,500	62,357
001-0872-572.44-00	RENTALS AND LEASES	6,982	8,200	8,200	9,800
001-0872-572.45-00	INSURANCE	94,113	78,425	78,425	105,407
001-0872-572.46-02	REPAIR AND MAINT SVCS-EQUIPMENT	39,178	77,909	77,909	68,348
001-0872-572.46-03	REPAIR AND MAINT SVCS-VEHICLES	4,621	3,600	3,600	3,600
001-0872-572.46-05	REPAIR AND MAINT SVCS-SOFTWARE	9,374	10,400	10,400	10,400
001-0872-572.46-06	REPAIR AND MAINT SVCS-HARDWARE	-	1,000	1,000	-
001-0872-572.46-10	REPAIR AND MAINT SVCS-BUILDING	25,500	24,670	24,670	27,540
001-0872-572.47-01	MISC PRINTING AND BINDING	450	2,000	2,000	2,000
001-0872-572.48-01	PROMOTIONAL-ADVERTISEMENTS	-	1,250	1,250	1,250
001-0872-572.48-02	PROMOTIONAL-PROMOTIONAL ITEMS	1,404	750	750	2,100
001-0872-572.49-01	MISC OTHR CUR CHGS & OBLIGATIONS	104,114	41,400	41,400	46,845
001-0872-572.49-05	LICENSES, TAXES, AND CERTIFICATIONS	5,539	8,125	8,125	9,005
001-0872-572.49-11	EMPLOYEE SOCIAL EVENTS	151	2,250	2,250	2,250
001-0872-572.51-00	OFFICE SUPPLIES	3,050	9,541	9,541	9,541
001-0872-572.52-01	MISCELLANEOUS OPERATING SUPPLIES	87,581	77,885	77,885	81,785
001-0872-572.52-02	CHEMICALS	38,189	46,300	46,300	46,300
001-0872-572.52-03	GASOLINE AND OIL	2,188	2,500	2,500	2,500
001-0872-572.52-04	UNIFORMS AND ACCESSORIES	5,477	5,660	5,660	5,660
001-0872-572.54-01	DUES AND SUBSCRIPTIONS	6,675	5,800	5,800	5,800
001-0872-572.54-02	SEMINARS AND COURSES	4,171	6,930	6,930	6,930
001-0872-572.54-03	EDUC ASSIST PROG REIMBURS	-	14,547	14,547	14,547
	TOTAL OPERATING EXPENDITURES	727,528	697,320	697,320	752,784
001-0872-572.62-00	BUILDINGS	-	38,000	135,198	90,500
001-0872-572.63-00	IMPROVEMENTS OTHER THAN BUILDING	102,990	10,700	23,610	-
001-0872-572.64-00	EQUIPMENT	112,355	2,590	140,517	-
	TOTAL CAPITAL OUTLAY	215,345	51,290	299,325	90,500
001-0872-572.71-00	PRINCIPAL	2,484	-	-	2,484
001-0872-572.72-00	INTEREST	186	-	-	186
	TOTAL DEBT SERVICE	2,670	-	-	2,670
TOTAL RECREATION DIVISION		1,918,400	1,715,270	1,963,305	1,988,146

CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
PARKS AND RECREATION DEPARTMENT
HERITAGE DEPOT MUSEUM DIVISION

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0873-573.45-00	INSURANCE	4,543	4,049	4,049	5,452
001-0873-573.46-10	REPAIRS & MAINT. - BUILDING	12,766	24,000	24,000	15,319
	TOTAL OPERATING EXPENDITURES	17,309	28,049	28,049	20,771
	TOTAL HERITAGE DEPOT MUSEUM DIVISION	17,309	28,049	28,049	20,771

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
PARKS AND RECREATION DEPARTMENT
SPECIAL EVENTS DIVISION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-0874-574.34-01	MISC OTHER CONTRACTUAL SERVICES	384,309	300,696	300,696	277,896
001-0874-574.34-08	PERSONNEL SERVICES	142	1,000	1,000	1,220
001-0874-574.44-00	RENTALS AND LEASES	31,515	27,472	27,472	39,382
001-0874-574.45-00	INSURANCE	750	694	694	694
001-0874-574.47-01	MISC PRINTING AND BINDING	384	500	500	500
001-0874-574.48-01	PROMOTIONAL-ADVERTISEMENTS	108	1,460	1,460	1,460
001-0874-574.49-01	MISC OTHER CUR CHGS & OBLIGATIONS	5,964	10,200	10,200	10,200
001-0874-574.52-01	MISCELLANEOUS OPERATING SUPPLIES	92,410	101,690	101,690	60,350
	TOTAL OPERATING EXPENDITURES	515,582	443,712	443,712	391,702
TOTAL SPECIAL EVENTS DIVISION		515,582	443,712	443,712	391,702

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND EXPENDITURES
PARKS AND RECREATION DEPARTMENT
NEWTON PARK FACILITIES DIVISION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
001-3658-575.12-00	REGULAR SALARIES AND WAGES	45,732	47,517	47,517	49,341
001-3658-575.13-00	OTHER SALARIES	13,735	13,407	13,407	15,109
001-3658-575.14-00	OVERTIME	1,329	1,293	1,293	1,183
001-3658-575.21-00	FICA TAXES	3,969	4,760	4,760	5,021
001-3658-575.22-00	RETIREMENT CONTRIBUTIONS	8,918	10,169	10,169	10,258
001-3658-575.23-00	LIFE AND HEALTH INSURANCE	22,564	24,157	24,157	28,712
001-3658-575.24-00	WORKERS' COMPENSATION	708	744	744	850
	TOTAL PERSONAL SERVICES	96,955	102,045	102,045	110,473
001-3658-575.34-01	MISC CONTRACTUAL SERVICES	150	2,260	2,260	2,260
001-3658-575.34-06	JANITORIAL SERVICES	5,923	5,200	5,200	6,397
001-3658-575.40-00	TRAVEL AND PER DIEM	-	470	470	470
001-3658-575.41-02	TELEPHONE SERVICES	722	1,500	1,500	850
001-3658-575.41-04	INTERNET SERVICES	433	750	750	750
001-3658-575.41-05	POSTAGE	-	100	100	100
001-3658-575.43-00	UTILITY SERVICES	11,226	11,300	11,300	12,124
001-3658-575.45-00	INSURANCE	22,265	48,449	48,449	24,937
001-3658-575.46-10	REPAIR AND MAINT SVCS-BUILDING	24,767	28,299	28,299	26,748
001-3658-575.47-01	MISC PRINTING AND BINDING	-	260	260	260
001-3658-575.51-00	OFFICE SUPPLIES	-	300	300	300
001-3658-575.52-01	MISCELLANEOUS OPERATING SUPPLIES	14,604	20,200	20,200	20,200
001-3658-575.52-04	UNIFORMS AND ACCESSORIES	117	510	510	850
	TOTAL OPERATING EXPENDITURES	80,207	119,598	119,598	96,246
001-3658-575.62-00	BUILDINGS	239,343	-	58,987	-
001-3658-575.63-00	IMPROVEMENTS OTHER THAN BLDG	59,138	-	70,862	-
	TOTAL CAPITAL OUTLAY	298,481	-	129,849	-
	TOTAL NEWTON PARK FACILITIES DIVISION	475,643	221,643	351,492	206,719
	TOTAL PARKS AND RECREATION DEPARTMENT	6,419,773	6,111,958	25,956,623	6,064,738

OTHER GOVERNMENTAL FUNDS

DOWNTOWN PARKING DISTRICT

—

COMMUNITY REDEVELOPMENT AGENCY

—

LAW ENFORCEMENT TRUST

—

LAW ENFORCEMENT GRANTS

—

LOCAL OPTION GAS TAX

—

GENERAL IMPACT FEES

—

POLICE & FIRE PREMIUM TAX TRUST

—

CAPTIAL PROJECTS FUND

—

DEBT SERVICE FUND



WINTER GARDEN

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SPECIAL REVENUE FUNDS

Special Revenue Funds are funds that have a specific revenue source that are legally restricted for specific purposes. Following is a list of the City of Winter Garden Special Revenue Funds:

**Downtown Parking District Fund
Community Redevelopment Agency Fund
Law Enforcement Trust Fund
Law Enforcement Grants Fund
Local Option Gas Tax Fund
General Impact Fee Fund
Police and Fire Premium Tax Trust Fund**

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
DOWNTOWN PARKING DISTRICT FUND REVENUES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
110-0000-361.10-00	INTEREST	654	1,000	1,000	700
	TOTAL INTEREST AND OTHER EARNINGS	654	1,000	1,000	700
110-0741-399.99-99	USE OF FUND BALANCE	2,880	3,649	3,649	3,500
	TOTAL DOWNTOWN PARKING DISTRICT FUND	3,534	4,649	4,649	4,200

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
DOWNTOWN PARKING DISTRICT FUND EXPENDITURES**

	<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
110-0741-545.43-00 UTILITY SERVICES	3,534	4,649	4,649	4,200
TOTAL OPERATING EXPENDITURES	3,534	4,649	4,649	4,200
 TOTAL DOWNTOWN PARKING DISTRICT FUND	 <u>3,534</u>	 <u>4,649</u>	 <u>4,649</u>	 <u>4,200</u>

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
COMMUNITY REDEVELOPMENT AGENCY FUND REVENUES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
120-0213-338.00-00	SHARED REVENUES - OTHER LOCAL	1,352,392	1,419,231	1,419,231	1,413,804
120-0213-361.10-00	INTEREST	320,434	179,675	179,675	250,055
120-0213-361.30-00	INCR(DECR) IN FV OF INVST	25,175	-	-	-
120-0213-361.40-00	GAIN/LOSS ON SALE/INVST	(4,779)	-	-	-
120-0213-381.00-00	INTER-FUND TRANSFER IN	1,531,646	1,622,445	1,622,445	1,742,489
120-0213-399.99-99	USE OF FUND BALANCE	-	-	2,880,182	-
TOTAL COMMUNITY REDEVELOPMENT AGENCY FUND		3,224,868	3,221,351	6,101,533	3,406,348

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
COMMUNITY REDEVELOPMENT AGENCY FUND EXPENDITURES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
120-0213-552.49-02	INTERFUND MANAGEMENT FEES	16,721	16,721	16,721	16,721
	TOTAL OPERATING EXPENDITURES	16,721	16,721	16,721	16,721
120-0213-552.61-00	LAND ACQUISITION	101,360	700,000	700,000	325,000
120-0213-552.63-00	CRA CAPITAL FUNDING PROJECTS	19,000	-	710,047	-
120-0213-552.63-00	DOWNTOWN WAYFINDING SIGNS	-	-	310,000	-
120-0213-552.63-00	EAST WINTER GARDEN REVITALIZATION	74,775	320,000	4,364,765	1,358,525
	TOTAL CAPITAL OUTLAY	195,135	1,020,000	6,084,812	1,683,525
120-0213-581.91-00	INTERFUND TRANSFER	250,000	-	-	-
120-0213-599.99-99	TRANSFER TO FUND BALANCE	2,763,012	2,184,630	-	1,706,102
	TOTAL OTHER USES	3,013,012	2,184,630	-	1,706,102
TOTAL COMMUNITY REDEVELOPMENT AGENCY FUND		3,224,868	3,221,351	6,101,533	3,406,348

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
LAW ENFORCEMENT TRUST FUND REVENUES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
121-1121-359.00-00	FORFEITURES	404	200	200	1,300
121-1121-361.10-00	INTEREST	7,176	4,500	4,500	11,676
121-1121-399.99-99	USE OF FUND BALANCE-STATE	-	-	-	26,905
121-1321-359.00-00	FORFEITURES	17,362	18,480	18,480	17,921
TOTAL LAW ENFORCEMENT TRUST FUND		24,942	23,180	23,180	57,802

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
LAW ENFORCEMENT TRUST FUND EXPENDITURES**

	<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
<u>STATE-DESIGNATED</u>				
121-1221-521.82-00 AIDS TO PRIVATE ORGANIZAT	500	-	-	-
121-1221-599.99-99 CARRYFORWARD TO FUND BALANCE	-	4,700	4,700	-
TOTAL STATE-DESIGNATED	500	4,700	4,700	-
<u>FEDERAL-DESIGNATED</u>				
121-1421-521.64-00 MACHINERY AND EQUIPMENT	-	18,480	18,480	57,802
121-1421-599.99-99 CARRYFORWARD TO FUND BALANCE	24,442	-	-	-
	24,442	18,480	18,480	57,802
TOTAL LAW ENFORCEMENT TRUST FUND	24,942	23,180	23,180	57,802

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
LAW ENFORCEMENT GRANTS FUND REVENUES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
122-0521-331.21-00	LOCAL LAW ENFORCEMENT GRANT	82,255	29,232	29,232	50,000
	TOTAL INTERGOVERNMENTAL	82,255	29,232	29,232	50,000
122-0521-334.20-00	MITIGATION FUNDS	-	5,000	5,000	10,000
122-0521-361.10-00	INTEREST	4,143	2,200	2,200	6,343
	TOTAL INTEREST AND OTHER EARNINGS	4,143	7,200	7,200	16,343
122-0521-381.00-00	INTER-FUND TRANSFER IN	-	8,400	8,400	8,400
122-0521-399.99-99	USE OF FUND BALANCE	19,993	-	-	-
	TOTAL OTHER SOURCES	19,993	8,400	8,400	8,400
	TOTAL LAW ENFORCEMENT GRANTS FUND	106,391	44,832	44,832	74,743

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
LAW ENFORCEMENT GRANTS FUND EXPENDITURES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
122-0521-521.52-01	MISC OPERATING SUPPLIES	16,604	8,800	8,800	-
122-0521-521.52-04	UNIFORMS AND ACCESSORIES	12,982	16,800	16,800	-
	TOTAL OPERATING EXPENDITURES	29,586	25,600	25,600	-
122-0521-521.64-00	MACHINERY AND EQUIPMENT	76,805	19,232	19,232	74,743
	TOTAL CAPITAL OUTLAY	76,805	19,232	19,232	74,743
	TOTAL LAW ENFORCEMENT GRANTS FUND	106,391	44,832	44,832	74,743

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
LOCAL OPTION GAS TAX FUND REVENUES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
160-0741-312.41-00	LOCAL OPTION GAS TAX	1,541,205	1,520,794	1,520,794	1,545,476
	TOTAL TAXES	1,541,205	1,520,794	1,520,794	1,545,476
160-0741-361.10-00	INTEREST	27,233	39,802	39,802	25,494
160-0741-361.30-00	INCR(DECR) IN FV OF INVST	1,894	-	-	-
160-0741-361.40-00	GAIN/LOSS ON SALE/INVSTMN	(633)	-	-	-
	TOTAL OTHER EARNINGS	28,494	39,802	39,802	25,494
160-0741-381.00-00	INTRAFUND TRANSFER IN	17,957	17,997	17,997	17,957
160-0741-399.99-99	USE OF FUND BALANCE	725,795	21,407	21,407	11,073
	TOTAL OTHER SOURCES	743,752	39,404	39,404	29,030
	TOTAL LOCAL OPTION GAS TAX FUND	2,313,451	1,600,000	1,600,000	1,600,000

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
LOCAL OPTION GAS TAX FUND EXPENDITURES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
160-0741-541.34-01	MISC CONTRACTUAL SERVICES	4,976	-	-	-
160-0741-541.49-08	STREET LIGHTS	454,591	-	-	-
	TOTAL OPERATING EXPENDITURES	459,567	-	-	-
160-0741-541.61-00	LAND	-	-	-	-
160-0741-541.63-00	IMPROVEMENT OTHER THAN BUILDINGS	1,853,884	1,600,000	1,600,000	1,600,000
	TOTAL CAPITAL OUTLAY	1,853,884	1,600,000	1,600,000	1,600,000
TOTAL LOCAL OPTION GAS TAX FUND		<u>2,313,451</u>	<u>1,600,000</u>	<u>1,600,000</u>	<u>1,600,000</u>

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL IMPACT FEE FUND REVENUES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
<u>ADMINISTRATION DIVISION</u>					
170-0213-361.10-00	INTEREST	225,372	181,277	181,277	257,561
170-0213-361.30-00	INCR (DECR) IN FV OF INVST	155,145	-	-	-
170-0213-361.40-00	GAIN ON SALE OF INVESTMENTS	(29,450)	-	-	-
	TOTAL ADMINISTRATION DIVISION	351,067	181,277	181,277	257,561
<u>POLICE-SWORN DIVISION</u>					
170-0521-324.11-00	RESIDENTIAL-PUBLIC SAFETY	8,475	4,407	4,407	10,681
170-0521-324.12-00	COMMERCIAL-PUBLIC SAFETY	239,855	173,469	173,469	262,855
170-0521-399.99-99	USE OF FUND BALANCE	-	-	4,646	-
	TOTAL POLICE-SWORN DIVISION	248,330	177,876	182,522	273,536
<u>FIRE DEPARTMENT</u>					
170-0622-324.11-00	RESIDENTIAL-PUBLIC SAFETY	12,275	6,383	6,383	16,474
170-0622-324.12-00	COMMERCIAL-PUBLIC SAFETY	313,657	225,922	225,922	342,889
170-0622-399.99-99	USE OF FUND BALANCE	28,964	-	2,749,991	-
	TOTAL FIRE DEPARTMENT	354,896	232,305	2,982,296	359,363
170-0872-324.61-00	RECREATION IMPACT FEES	28,642	16,900	16,900	31,400
170-0872-399.99-99	USE OF FUND BALANCE	-	-	-	-
	TOTAL RECREATION DIVISION	28,642	16,900	16,900	31,400
	TOTAL GENERAL IMPACT FEES FUND	982,935	608,358	3,362,995	921,860

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL IMPACT FEES SPECIAL REVENUE FUND EXPENDITURES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
<u>POLICE-SWORN DIVISION</u>					
170-0521-521.64-00	MACHINERY AND EQUIPMENT	170,649	-	4,646	-
	TOTAL CAPITAL OUTLAY	170,649	-	4,646	-
170-0521-599.99-99	TRANSFER TO FUND BALANCE	428,748	359,153	359,153	531,097
	TOTAL OTHER USES	428,748	359,153	359,153	531,097
	TOTAL POLICE-SWORN DIVISION	599,397	359,153	363,799	531,097
<u>FIRE DEPARTMENT</u>					
170-0622-522.62-00	BUILDINGS	354,896	-	2,749,991	-
	TOTAL CAPITAL OUTLAY	354,896	-	2,749,991	-
170-0622-599.99-99	TRANSFER TO FUND BALANCE	-	232,305	232,305	359,363
	TOTAL OTHER USES	-	232,305	232,305	359,363
	TOTAL FIRE DEPARTMENT	354,896	232,305	2,982,296	359,363
<u>RECREATION DIVISION</u>					
170-0872-599.99-99	CARRYFORWARD FUND BALANCE	28,642	16,900	16,900	31,400
	TOTAL OTHER USES	28,642	16,900	16,900	31,400
	TOTAL RECREATION DIVISION	28,642	16,900	16,900	31,400
TOTAL GENERAL IMPACT FEES SPECIAL REVENUE FUND		982,935	608,358	3,362,995	921,860

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL TRANSPORTATION IMPACT FEE FUND REVENUES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
174-0213-361.10-00	INTEREST	586,322	448,555	448,555	550,955
174-0213-361.30-00	INCR (DECR) IN FV OF INVST	609,023	-	-	-
174-0213-361.40-00	GAIN (LOSS) ON SALE OF INVESTMENTS	(110,998)	-	-	-
	TOTAL INTEREST AND OTHER EARNINGS	1,084,347	448,555	448,555	550,955
174-0741-324.31-00	RESIDENTIAL-TRANSPORTATIO	80,860	45,721	45,721	70,657
174-0741-324.32-00	COMMERCIAL-TRANSPORTATION	1,593,390	1,523,237	1,523,237	1,692,606
174-0741-399.99-99	USE OF FUND BALANCE	70,426	-	7,135,383	600,782
	TOTAL GENERAL TRANSPORT IMPACT FEE FUND REVENUES	2,829,023	2,017,513	9,152,896	2,915,000

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL TRANSPORTATION IMPACT FEE FUND EXPENDITURES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
174-0741-541.61-00	LAND	142,842	-	51,924	-
174-0741-541.63-00	IMPROVEMENT OTHER THAN BUILDINGS	2,686,181	-	9,100,972	2,915,000
	TOTAL CAPITAL OUTLAY	2,829,023	-	9,152,896	2,915,000
174-0741-599.90-99	CARRYFORWARD FUND BALANCE	-	2,017,513	-	-
	TOTAL OTHER USES	-	2,017,513	-	-
	TOTAL GENERAL TRANSPORTATION IMPACT FEE FUND EXPENDITURES	<u>2,829,023</u>	<u>2,017,513</u>	<u>9,152,896</u>	<u>2,915,000</u>

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
POLICE AND FIRE PREMIUM TAX TRUST FUND REVENUES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
190-0000-312.51-00	FIRE INSURANCE PREMIUM	398,843	438,727	438,727	418,785
190-0000-312.52-00	CASUALTY INSURANCE PREMIUM TAX	580,902	638,992	638,992	609,947
	TOTAL POLICE AND FIRE PREMIUM TAX TRUST FUND REVENUES	979,745	1,077,720	1,077,720	1,028,732

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
POLICE AND FIRE PREMIUM TAX TRUST FUND EXPENDITURES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
190-0000-521.91-00	TRANSFERS	580,902	638,992	638,992	609,947
190-0000-522.91-00	TRANSFERS	398,843	438,727	438,727	418,785
TOTAL POLICE AND FIRE PREMIUM TAX TRUST FUND EXPENDITURES		<u>979,745</u>	<u>1,077,720</u>	<u>1,077,720</u>	<u>1,028,732</u>

CAPITAL PROJECTS FUNDS

Capital Projects Funds are funds used to account for financial resources to be used for the acquisition or construction of major capital facilities.

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
CAPITAL PROJECTS FUND - REVENUES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
335-0213-361.10-00	INTEREST	33,046	-	-	-
335-0213-361.30-00	INCR(DECR) IN FV OF INVST	34,664	-	-	-
335-0213-361.40-00	GAIN/LOSS ON SALE/INVSTMN	(6,580)	-	-	-
335-0213-399.99-99	USE OF FUND BALANCE	-	-	-	-
	TOTAL CAPITAL PROJECTS FUND	61,130	-	-	-
	TOTAL CAPITAL PROJECTS FUND	61,130	-	-	-

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
CAPITAL PROJECTS FUND**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
335-0213-581.91-00	INTERGOVERNMENTAL TRANSFERS	3,719	-	-	-
334-0213-599.99-99	TRANSFER TO FUND BALANCE	57,411	-	-	-
TOTAL CAPITAL PROJECTS FUND		61,130	-	-	-

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
CAPITAL PROJECTS FUND - REVENUES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
336-0213-361.10-00	INTEREST	-	-	-	-
336-0213-384.00-00	DEBT PROCEEDS	-	-	-	-
336-0213-399.99-99	USE OF FUND BALANCE	577,970	-	15,472,030	-
	TOTAL CAPITAL PROJECTS FUND	577,970	-	15,472,030	-
	TOTAL CAPITAL PROJECTS FUND	577,970	-	15,472,030	-

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
CAPITAL PROJECTS FUND**

	<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
	-	-	-	-
336-0213-552.63-00 IMPROVEMENT OTHER THAN BLDG	577,970	-	15,472,030	-
TOTAL CAPITAL	577,970	-	15,472,030	-
336-0213-599.99-99 TRANSFER TO FUND BALANCE	-	-	-	-
TOTAL CAPITAL PROJECTS FUND	577,970	-	15,472,030	-

DEBT SERVICE FUND

The Debt Service Fund is used for the accumulation of resources for the payment of the principal and interest on the following debt issue:

Sales Tax Revenue Bonds, Series 2016A

Sales Tax Revenue Bonds, Series 2016B

Sales Tax Revenue Bonds, Series 2021

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
DEBT SERVICE FUND REVENUES**

	<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
230-0000-381.00-00 INTER-FUND TRANSFER IN	2,559,196	2,555,460	2,555,460	2,557,973
TOTAL OTHER SOURCES	2,559,196	2,555,460	2,555,460	2,557,973
TOTAL DEBT SERVICE FUND	<u>2,559,196</u>	<u>2,555,460</u>	<u>2,555,460</u>	<u>2,557,973</u>

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
DEBT SERVICE FUND EXPENDITURES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
230-0000-517.71-00	PRINCIPAL	1,968,000	2,005,000	2,005,000	2,049,000
230-0000-517.72-00	INTEREST	591,196	550,460	550,460	508,973
	TOTAL DEBT SERVICE	2,559,196	2,555,460	2,555,460	2,557,973
TOTAL DEBT SERVICE FUND		2,559,196	2,555,460	2,555,460	2,557,973



WINTER GARDEN

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ENTERPRISE FUNDS

UTILITIES

—

STORMWATER

—

SOLID WASTE

—

TRAILER CITY

Enterprise Funds



WINTER GARDEN

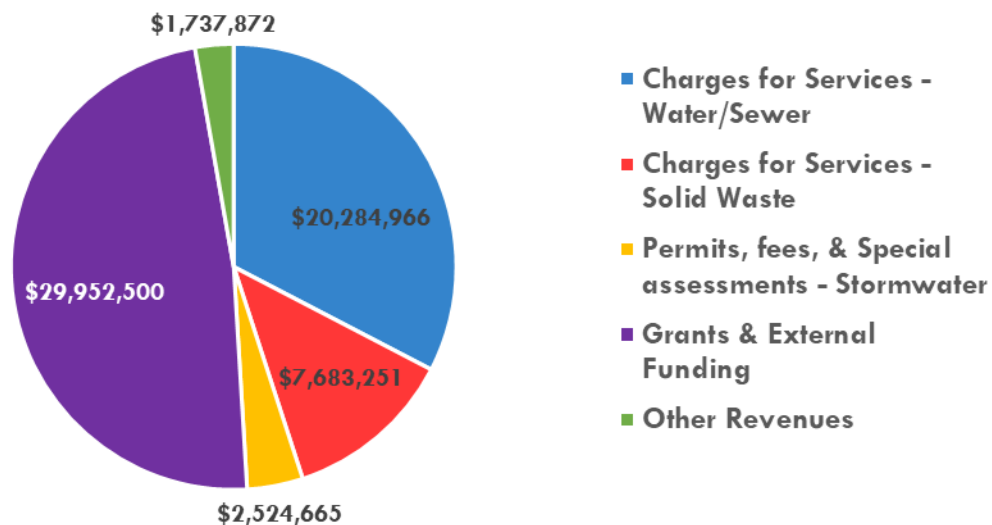
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MAJOR REVENUE SOURCES OF ENTERPRISE FUNDS

Enterprise Fund services include, but are not limited to, services for water distribution, wastewater collection, stormwater and solid waste collection. Below are the major revenue sources for the Enterprise Funds for the past five years.

<u>Revenue Description</u>	<u>Actual 2022</u>	<u>Actual 2023</u>	<u>Actual 2024</u>	<u>Budget 2025</u>	<u>Budget 2026</u>
Charges for Services - Water/Sewer	\$12,832,382	\$13,297,545	\$15,562,505	\$15,466,733	\$20,284,966
Charges for Services - Solid Waste	5,731,573	6,798,073	7,542,260	7,729,884	7,683,251
Permits, fees, & Special assessments - Stormwater	2,264,440	2,421,690	2,428,532	2,523,970	2,524,665
Grants & External Funding	1,397,584	666,301	5,020,586	31,275,397	29,952,500
Other Revenues	<u>1,049,511</u>	<u>1,321,871</u>	<u>2,822,010</u>	<u>1,386,341</u>	<u>1,737,872</u>
Total Enterprise Revenues	23,275,490	24,505,480	33,375,893	58,382,325	62,183,254

ENTERPRISE FUNDS MAJOR REVENUE SOURCES - FY 2026 BUDGET



Grants

The City successfully secured \$30M in grant funding to support Enterprise Fund Capital Improvement Projects. These funds include:

- \$15.0 million from the Florida Department of Environmental Protection (FDEP) Water Quality Improvement Grant for Wastewater Treatment Plant expansion.
- \$1.75 million in additional State appropriation funding for the WWTP expansion.
- \$6.64 million from the FDEP Water Quality Grant for the Teacup Springs septic-to-sewer conversion.
- \$6.56 million in Community Development Block Grant (CDBG) funding for stormwater improvements in East Winter Garden.

Charges for Services

Charges for Services represent the primary source of recurring annual revenue for the City's enterprise funds. These revenues are designed to recover the costs of providing essential services. For Water & Wastewater, rates will increase by 20% in FY2026 under Ordinance 24.25, supporting system maintenance, operations, and expansion while accounting for projected customer growth. For Solid Waste, staff recommends adopting the Florida Public Service Commission (PSC) price index to adjust fees annually. For 2026, the PSC index is set at 2.23% which ensures cost recovery and stability while minimizing rate volatility.

- UTILITIES -

Administration

Water

Distribution

Wastewater

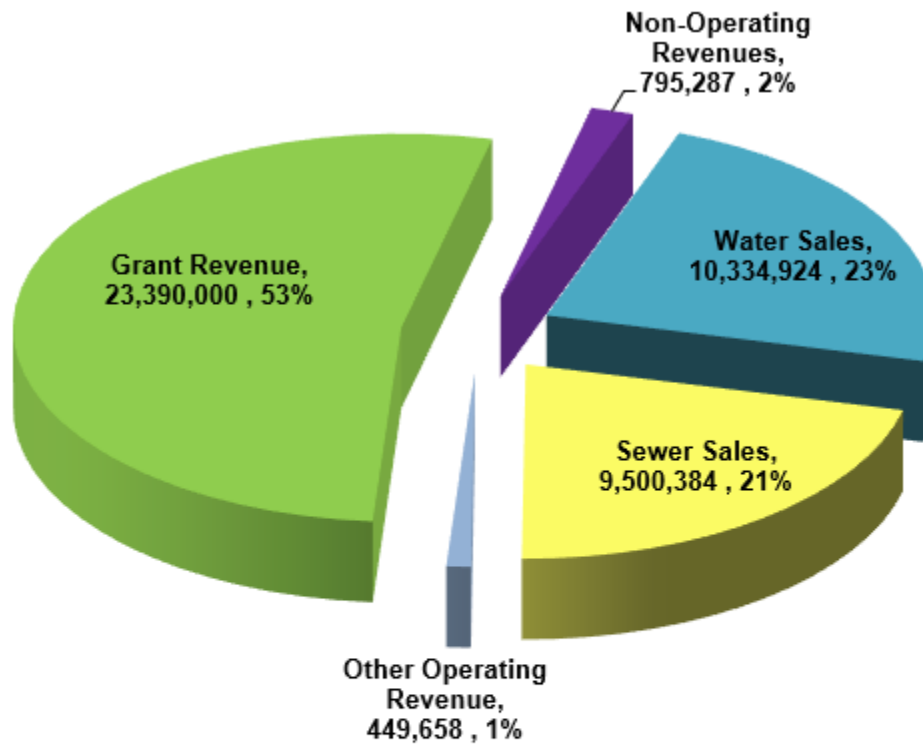
Collection

Environmental Services

Utilities Impact Fees

Utilities Renewal & Replacement

UTILITIES OPERATING FUND REVENUES BY SOURCE

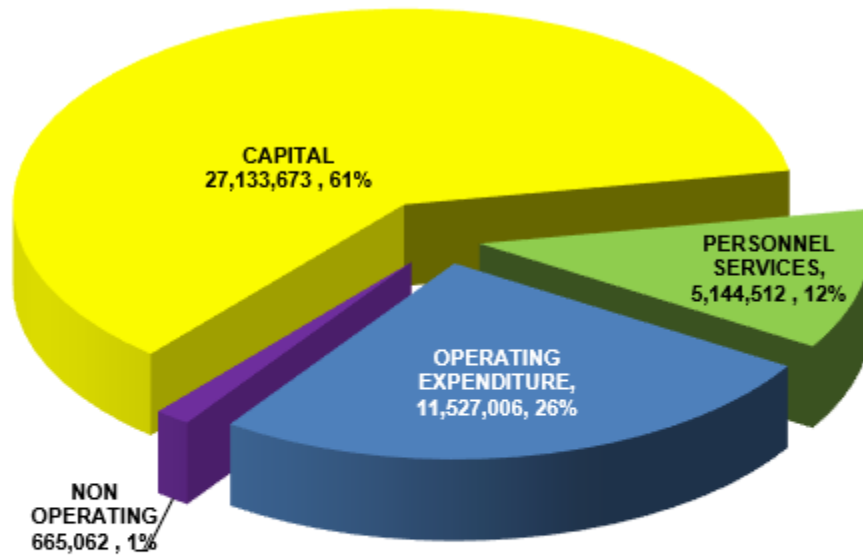


Water Sales	\$10,334,924
Sewer Service	9,500,384
Other Operating Revenue	449,658
Grant Revenue	23,390,000
Non-operating Revenues	<u>795,287</u>
Total	\$44,470,253

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
UTILITIES OPERATING FUND REVENUES**

		<u>2024 ACTUAL</u>	<u>2025 ORIGINAL BUDGET</u>	<u>2025 AMENDED BUDGET</u>	<u>2026 PROPOSED BUDGET</u>
410-2116-329.09-00	IRRIGATION & WELLS	1,300	773	773	1,200
	TOTAL PERMITS, FEES AND SPECIAL ASSESSEMENTS	1,300	773	773	1,200
410-2116-331.31-00	FEDERAL FUNDING	364	-	-	-
410-2116-334.31-00	STATE FUNDING	-	-	-	23,390,000
	TOTAL INTERGOVERNMENTAL	364	-	-	23,390,000
410-2116-343.30-00	WATER SERVICE	7,968,322	7,794,719	7,794,719	10,334,924
410-2116-343.30-01	INITIATION FEE	26,595	22,560	22,560	44,692
410-2116-343.30-02	WATER TAP-IN CHARGE	12,250	12,300	12,300	7,576
410-2116-343.31-00	METER INSTALLATIONS	22,820	20,703	20,703	15,000
410-2116-343.32-00	FIRE HYDRANT SERVICE	47,880	47,191	47,191	52,701
410-2116-343.33-00	SERVICE CHARGES	202,197	182,022	182,022	213,706
410-2116-343.50-00	SEWER SERVICE	7,122,362	7,258,487	7,258,487	9,500,384
410-2116-343.50-01	SEWER CONNECTION FEE	10,010	9,295	9,295	9,295
410-2116-343.68-00	PENALTIES	163,003	119,456	119,456	106,688
	TOTAL CHARGES FOR SERVICES	15,575,439	15,466,733	15,466,733	20,284,966
410-2116-361.10-00	INTEREST	765,140	569,172	569,172	794,087
410-2116-361.30-00	INCR (DECR) IN FV OF INVST	657,387			
410-2116-361.40-00	INTEREST GAIN/LOSS	(132,974)	-	-	-
	TOTAL INTEREST AND OTHER EARNINGS	1,289,553	569,172	569,172	794,087
410-2116-361.90-00	LEASE RENTAL INCOME	4,726	-	-	-
410-2116-362.00-00	RENTAL INCOME	-	12,852	12,852	-
410-2116-364.00-00	DISPOSITION OF FIXED ASSETS	13,677	-	-	-
410-2116-389.40-00	OTHER GRANTS & DONATIONS	1,904,399	303,861	303,861	-
410-2117-389.40-00	OTHER GRANTS & DONATIONS	1,860,192	30,971,536	30,971,536	-
410-2127-364.30-00	DISPOSITION OF FIXED ASSETS	7,391	-	-	-
	TOTAL MISCELLANEOUS REVENUES	3,790,385	31,288,249	31,288,249	-
410-2116-399.99-99	USE OF FUND BALANCE	-	-	13,632,951	-
	TOTAL OTHER SOURCES	-	-	13,632,951	-
TOTAL UTILITIES OPERATING FUND		20,657,041	47,324,927	60,957,878	44,470,253

UTILITIES OPERATING FUND EXPENDITURES BY USE



Personnel	\$ 5,144,512
Operating	11,527,006
Non-Operating	665,062
Capital	<u>27,133,673</u>
Total	\$44,470,253

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
UTILITIES OPERATING FUND
ADMINISTRATIVE DIVISION EXPENDITURES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
410-2113-536.12-00	SALARIES	210,793	275,534	275,534	291,311
410-2113-536.21-00	FICA TAXES	15,373	21,078	21,078	22,285
410-2113-536.22-00	RETIREMENT CONTRIBUTION	39,169	58,964	58,964	62,341
410-2113-536.23-00	EMPLOYEE GROUP INSURANCE	568	535	535	1,000
410-2113-536.24-00	WORKERS COMP INSURANCE	237	241	241	284
410-2113-536.27-00	PENSION EXPENSE	-	1,100	1,100	-
	TOTAL PERSONAL SERVICES	266,140	357,453	357,453	377,221
410-2113-536.31-01	PROFESSIONAL SERVICE MISC	15,282	21,250	21,250	18,128
410-2113-536.31-02	LEGAL	-	500	500	500
410-2113-536.31-03	INVESTMENT COUNSEL	-	-	-	-
410-2113-536.31-04	ENGINEERING	-	500	500	500
410-2113-536.32-00	ACCOUNTING AND AUDIT	15,291	16,000	16,000	16,000
410-2113-536.34-01	MISC CONTRACTUAL SERVICES	1,400	250	250	250
410-2113-536.40-00	TRAVEL	-	600	600	-
410-2113-536.41-02	TELEPHONE	2,545	3,100	3,100	4,680
410-2113-536.41-04	INTERNET	598	1,120	1,120	628
410-2113-536.41-05	POSTAGE	23	100	100	100
410-2113-536.43-00	UTILITY SERVICES	369	350	350	388
410-2113-536.44-00	RENTALS AND LEASE	621	3,600	3,600	3,600
410-2113-536.45-00	GENERAL INSURANCE	47,331	128,273	128,273	53,011
410-2113-536.46-03	REPAIRS/MAINT-VEHICLES	181	1,530	1,530	1,500
410-2113-536.46-05	REPAIRS/MAINT-SOFTWARE	103	500	500	36,658
410-2113-536.46-06	REPAIRS/MAINT-HARDWARE	43,793	48,193	48,193	33,793
410-2113-536.46-10	REPAIRS/MAINT-BUILDING	4,912	4,912	4,912	4,912
410-2113-536.47-01	MISC PRINTING AND BINDING	310	830	830	350
410-2113-536.48-01	PROMOTIONAL-ADVERTISEMENTS	93	800	800	500
410-2113-536.49-02	MANAGEMENT FEES	1,426,174	1,889,860	1,889,860	2,132,859
410-2113-536.49-10	BAD DEBT	32,504	-	-	-
410-2113-536.51-00	OFFICE SUPPLIES	595	1,650	1,650	600
410-2113-536.52-01	OPERATING SUPPLIES MISC	275	500	500	250
410-2113-536.52-03	GASOLINE & OIL	31	850	850	100
410-2113-536.52-04	UNIFORMS & ACCESSORIES	-	600	600	200
410-2113-536.54-01	DUES & SUBSCRIPTIONS	2,192	2,150	2,150	2,150
410-2113-536.54-02	SEMINARS & COURSES	-	500	500	-
	TOTAL OPERATING EXPENDITURES	1,594,623	2,128,518	2,128,518	2,311,657
410-2113-536.91-01	CONTINGENT EXPENSE	-	100,000	100,000	100,000
410-2113-581.91-00	INTRAFUND TRANSFERS	-	-	275,000	565,062
410-2113-590.90-00	CARRYFORWARD FUND BALANCE	-	-	-	-
	TOTAL OTHER USES	-	100,000	375,000	665,062
	TOTAL ADMINISTRATIVE DIVISION	1,860,763	2,585,971	2,860,971	3,353,940



WINTER GARDEN

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PUBLIC SERVICES DEPARTMENT

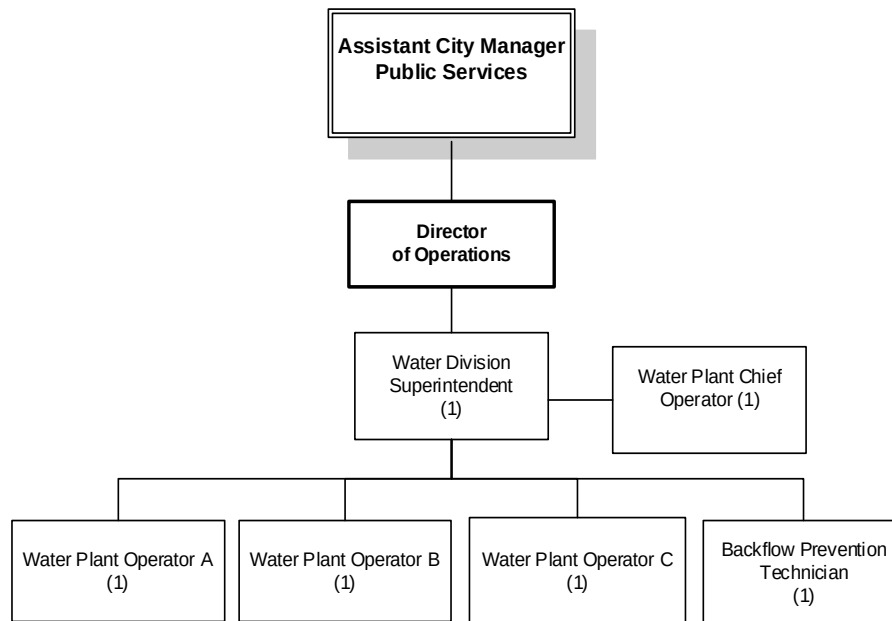
WATER TREATMENT & PUMPING DIVISION

BUSINESS PLAN & KEY PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT: Provide quality and safe drinking water that is desirable for use.	CORE FUNCTIONS: • Provide safe drinking water • Maintain water system pressures and flows
CHALLENGES: • Additional unexpected mandates from NPDES, Federal Emergency • St. John River Water Management District (SJRWMD) requirements for Alternative Water Supply Projects, using the expansion of the City's Reclaimed Water System as our Alternative Water Supply Project • Plant energy consumption due to an increase in citizens working from/staying at home and other market forces • Rising energy cost burdening plant overhead	BUSINESS ASSUMPTIONS: • Continue to meet compliance with the City's Consumptive Use Permit (CUP) as mandated by the SJRWMD • Continue reduction in water use through water conservation • Adequate staffing levels will be in place to match operational demands including preventive maintenance activities

Organizational Structure

FTE: 6



FY 2025-2026 STRATEGIC PRIORITIES, GOALS & OBJECTIVES

Strategic Priority #1

Maintain Quality Services and Infrastructure

Department Goals

*Raise consumer confidence in the City's drinking water
Prolong Water Treatment Plant asset and equipment life and minimize failures*

Objectives

- Continue to sustain and improve the drinking water public education program in an effort to elevate the 'drinking water quality satisfaction index'.
 - More adequate planning and timely execution around Water Plant preventive equipment maintenance.
-

Strategic Priority #2

Preserve the Natural Environment

Department Goals

*Protect groundwater resources through water conservation strategies
Ensure Water Treatment Plant energy efficiency to minimize carbon footprint*

Objectives

- Ensure compliance with St. John's Water allocation through proactive conservation awareness efforts that will prevent exceeding allowable groundwater withdrawal restrictions.
 - Improve/evaluate water plant operations, processes, and equipment for energy efficiency, includes replacing old equipment with new and more efficient equipment.
-

Strategic Priority #3

Provide Sound Fiscal Management

Department Goal

Control Water Treatment Plant Operating & Maintenance Cost within parameters

Objective

- Monitor as well as control operating and maintenance costs at the Water Treatment Plant to identify areas for improvement.
-

KEY PERFORMANCE INDICATOR RESULTS & TARGETS

Key Performance Indicators	FY 23/24 Actual	FY 24/25 Forecast*	FY 25/26 Target
CUSTOMER SERVICE INDICATOR			
Drinking Water Quality Satisfaction Index **	72%	65%	72% ↑
FINANCIAL INDICATORS			
Preventative Maintenance to Production (Cost per Hour)	\$11.41	\$13.84	≤ \$17.00 ↓
Treatment Operating and Maintenance Cost per Service Connection	\$91.77	\$98.00	\$98.19 ↓
OPERATIONAL INDICATORS			
Million Gallons/Day in Groundwater Withdrawals	5.83	5.83	≤ 5.9 ↓
Irrigation Gallons Billed (Used) per Service Connection	196.7	183.00	193.6 ↓
Rainfall Volume (in inches)	110.9	86.7	≥ 58.0 ↑
Water Plant Energy Consumption per Year per Service Connection (In one thousand British Thermal Units - KBTUs)	988,811	988,811	978,000 ↓

* FY25 forecast, in most cases, reflects a blend including months of actual results plus months of projections based on performance trends to-date but could also reflect final actual result for the year. In other instances, it's a year-end projection based on the latest operational expectations, conditions and capabilities.

** National Community Survey (NCS) values shown are assessed biennially (every other year) and represent the most recent community assessment and rating conducted in FY24/25.

≤ ≥ Indicate minimum or maximum target thresholds to either meet, exceed or not to exceed relative to actual performance results. These types of targets represent optimal standards that are generally viewed as reasonable benchmarks for achieving excellence in the operation. If targets are outperformed consistently, they will be re-evaluated accordingly to the extent it's operationally reasonable.

↑ - Target's goal is to maximize/increase; ↓ - Target's goal is to minimize/decrease

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
UTILITIES OPERATING FUND
WATER DIVISION EXPENDITURES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
410-2116-533.12-00	SALARIES REGULAR	243,247	377,643	377,643	424,195
410-2116-533.14-00	OVERTIME	106,531	92,635	92,635	91,421
410-2116-533.21-00	FICA TAXES	24,724	35,976	35,976	39,445
410-2116-533.22-00	RETIREMENT CONTRIBUTION	63,692	100,639	100,639	110,342
410-2116-533.23-00	EMPLOYEE GROUP INSURANCE	63,627	97,784	97,784	97,550
410-2116-533.24-00	WORKERS COMP INSURANCE	7,937	9,991	9,991	9,524
410-2116-533.26-00	OTHER POST EMPLOYMENT BENEFITS	(8,202)	-	-	-
410-2116-533.27-00	PENSION EXPENSE	8,642	21,199	21,199	10,000
	TOTAL PERSONAL SERVICES	510,198	735,868	735,868	782,477
410-2116-533.31-01	MISC PROFESSIONAL SVCS	34,808	19,500	19,500	41,250
410-2116-533.31-04	ENGINEERING	19,827	19,000	19,000	50,000
410-2116-533.34-01	CONTRACTUAL SVCS MISC.	54,947	96,886	96,886	93,445
410-2116-533.34-02	LAWN MAINTENANCE SERVICES	45,937	36,344	36,344	47,937
410-2116-533.40-00	TRAVEL EXPENSE	1,492	1,440	1,440	1,500
410-2116-533.41-01	MISCELLANEOUS	1,899	-	-	-
410-2116-533.41-02	TELEPHONE	7,301	7,276	7,276	7,350
410-2116-533.41-03	RADIO	92	100	100	100
410-2116-533.41-04	INTERNET SERVICES	2,989	500	500	3,150
410-2116-533.41-05	POSTAGE	-	1,825	1,825	2,989
410-2116-533.43-00	UTILITY SERVICES	570,776	600,000	600,000	600,000
410-2116-533.44-00	RENTALS AND LEASES	58	2,500	2,500	2,500
410-2116-533.45-00	GENERAL INSURANCE	100,366	90,914	90,914	112,410
410-2116-533.46-01	REPAIRS & MAINTENANCE MISC.	55,402	55,750	55,750	55,750
410-2116-533.46-02	REPAIRS/MAINT-EQUIPMENT	92,473	73,595	73,595	85,750
410-2116-533.46-03	REPAIRS/MAINT-VEHICLES	3,274	3,648	3,648	4,468
410-2116-533.46-05	REPAIRS/MAINT-COMPUTER SOFTWARE	77	1,000	1,000	1,000
410-2116-533.46-06	REPAIRS/MAINT-COMPUTER HARDWARE	13,123	14,323	14,323	13,123
410-2116-533.46-10	BUILDING	54,118	44,208	44,208	54,250
410-2116-533.47-01	PRINTING AND BINDING MISC.	2,762	3,330	3,330	3,330
410-2116-533.48-01	ADVERTISEMENT-LEGAL, OTHER	-	250	250	250
410-2116-533.49-05	LICENSES & TAXES	-	7,050	7,050	7,050
410-2116-533.51-00	OFFICE SUPPLIES	1,898	1,750	1,750	1,750
410-2116-533.52-01	OPERATING SUPPLIES MISC.	1,812	3,500	3,500	3,100
410-2116-533.52-02	CHEMICALS	164,638	159,885	159,885	168,635
410-2116-533.52-03	GASOLINE & OIL	15,078	17,159	17,159	17,159
410-2116-533.52-04	UNIFORMS & ACCESSORIES	1,724	2,100	2,100	2,000
410-2116-533.54-01	DUES AND SUBSCRIPTIONS	844	1,000	1,000	1,000
410-2116-533.54-02	SEMINARS AND COURSES	435	750	750	750
	TOTAL OPERATING EXPENDITURES	1,248,150	1,265,583	1,265,583	1,381,996
410-2116-533.62-00	BUILDINGS	20,356	-	18,500	43,500
410-2116-533.63-00	IMPROVEMENTS O/T BUILDING	26,605	98,986	1,740,344	750,000
410-2116-533.64-00	MACHINERY & EQUIPMENT	71,657	-	893,651	-
	TOTAL CAPITAL OUTLAY	98,262	98,986	2,652,495	793,500
410-2116-591.93-00	SERVICE DEPOSIT INTEREST	51,449	51,774	51,774	-
	TOTAL OTHER USES	51,449	51,774	51,774	-
	TOTAL WATER DIVISION	1,908,059	2,152,212	4,705,721	2,957,973



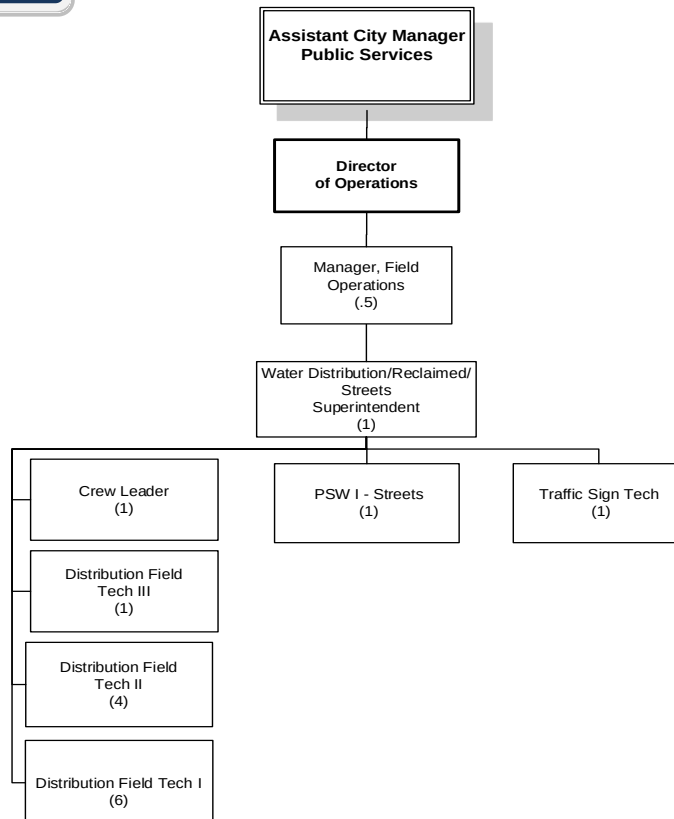
PUBLIC SERVICES DEPARTMENT WATER & RECLAIMED WATER DISTRIBUTION/STREETS DIVISION

BUSINESS PLAN & KEY PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT: Water Distribution: Consistently deliver quality potable and reclaimed water to all residents and business owners 24 hours a day and 7 days a week. Streets: Preserve and improve the City's roadways and sidewalks to provide safe, durable and efficient commute.	CORE FUNCTIONS: • Provide reliable water services • Provide and maintain roadways and sidewalks • Maintain traffic signs, traffic lights and street lights
CHALLENGES: • Additional unexpected mandates from NPDES, Federal Emergency • Adverse and abnormal weather patterns and conditions • Not having sufficient staff to adequately handle the demand of water meter repairs, replacement work and street maintenance • Rising cost of materials and supplies including supply chain constraints. This has affected meter delivery causing a shortage over several years	BUSINESS ASSUMPTIONS: • Continue Phase II installation/replacement of the new FlexNet water meters, which allows water meter consumption to be read remotely; complete as meters are available • Adequate staffing levels will be in place to match operational demands including preventive maintenance activities

Organizational Structure

FTE: 15.5



FY 2025-2026 STRATEGIC PRIORITIES, GOALS & OBJECTIVES

Strategic Priority #1

Improve and Maintain Mobility

Department Goal

Improve pedestrian infrastructure, bicycle and automobile transportation

Objectives

- Execute and continuously evaluate City street maintenance program, including bicycle lanes, to increase the 'street repair/maintenance satisfaction index'.
- Execute and continuously evaluate City sidewalk maintenance plan, including bicycle trails, to improve the 'sidewalk maintenance satisfaction index'.
- Proactively ensure timely and accurate traffic communication to the public prior to or during scheduled or unscheduled road maintenance work to increase the 'ease of car travel in Winter Garden satisfaction index'.

Strategic Priority #2

Maintain Quality Services and Infrastructure

Department Goal

Maintain optimal water pressure levels and minimize water service interruptions for residents

Objectives

- Timely execute water main capital improvements and partner with Fire and Rescue Department personnel on established testing guidelines to reduce water main breaks that occur annually.
- Ensure quality delivery of water services to City neighborhoods by minimizing the number of service interruptions, boiled water notices, and reduced system pressure.

KEY PERFORMANCE INDICATOR RESULTS & TARGETS

Key Performance Indicators	FY 23/24 Actual	FY 24/25 Forecast*	FY 24/25 Target
CUSTOMER SERVICE INDICATORS			
Street Repair/Maintenance Satisfaction Index **	55%	66%	71%↑
Sidewalk Maintenance Satisfaction Index **	67%	65%	70%↑
Ease of Car Travel in Winter Garden Satisfaction Index **	68%	67%	72%↑
OPERATIONAL INDICATORS			
Street Repair Ratio (based on linear feet) *	3.36%	1.3%	5%↑
Sidewalk Repair Ratio (based on linear feet) *	1.06%	1.00%	1.10%↑
Number of Water Main Breaks *	4	8	2↓

Number of Service Line Breaks *	101	99	110↓
# of Boiled Water Notices Issued *	3	5	0↓
# of Water Pressure Interruptions that Resulted in < 50 PSI *	0	4	0↓

* FY25 forecast, in most cases, reflects a blend including months of actual results plus months of projections based on performance trends to-date but could also reflect final actual result for the year. In other instances, it's a year-end projection based on the latest operational expectations, conditions and capabilities.

** National Community Survey (NCS) values shown are assessed biennially (every other year) and represent the most recent community assessment and rating conducted in FY24/25.

↑ - Target's goal is to maximize/increase; ↓ - Target's goal is to minimize/decrease

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
UTILITIES OPERATING FUND
DISTRIBUTION DIVISION EXPENDITURES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
410-2126-533.12-00	SALARIES REGULAR	363,031	615,321	615,321	715,775
410-2126-533.14-00	SALARIES OVERTIME 1.5	62,863	96,156	96,156	103,784
410-2126-533.21-00	FICA TAXES	30,246	54,428	54,428	62,696
410-2126-533.22-00	RETIREMENT CONTRIBUTION	68,651	152,256	152,256	175,386
410-2126-533.23-00	EMPLOYEE GROUP INSURANCE	102,816	205,051	205,051	170,985
410-2126-533.24-00	WORKERS COMP INSURANCE	24,180	13,949	13,949	29,016
410-2126-533.26-00	OTHER POST EMPLOYMENT BENEFITS	(8,949)	26,823	26,823	-
410-2126-533.27-00	PENSION EXPENSE	15,598	72,555	72,555	20,000
	TOTAL PERSONAL SERVICES	658,436	1,236,539	1,236,539	1,277,642
410-2126-533.31-04	ENGINEERING	30,000	5,000	5,000	15,000
410-2126-533.31-06	MEDICAL	-	200	200	200
410-2126-533.34-01	CONTRACTUAL SVCS MISC.	1,167,408	1,033,953	1,033,953	1,349,567
410-2126-533.40-00	TRAVEL EXPENSE	973	3,502	3,502	2,500
410-2126-533.41-02	TELEPHONE	3,488	2,319	2,319	4,100
410-2126-533.41-03	RADIO	137	150	150	150
410-2126-533.41-04	INTERNET	5,221	5,896	5,896	5,500
410-2126-533.44-00	RENTALS AND LEASES	3,395	5,500	5,500	3,500
410-2126-533.45-00	GENERAL INSURANCE	32,181	26,848	26,848	36,043
410-2126-533.46-01	REPAIRS & MAINTENANCE MISC.	52	500	500	500
410-2126-533.46-02	REPAIRS/MAINT-EQUIPMENT	20,947	10,726	10,726	21,250
410-2126-533.46-03	REPAIRS/MAINT-VEHICLES	27,971	21,761	21,761	27,970
410-2117-535.46-05	REPAIRS/MAINT-COMPUTER SOFTWARE	817	22,459	22,459	20,647
410-2126-533.46-06	REPAIRS/MAINT-COMPUTER HARDWARE	13,123	14,323	14,323	13,123
410-2126-533.46-07	UTILITY LINE	92,140	85,017	85,017	85,017
410-2126-533.49-05	LICNSES/TAXES/CERTIFICTNS	75	1,602	1,602	500
410-2126-533.51-00	OFFICE SUPPLIES	101	250	250	200
410-2126-533.52-01	OPERATING SUPPLIES MISC.	260,196	515,315	883,191	858,901
410-2126-533.52-03	GASOLINE & OIL	33,560	21,100	21,100	33,775
410-2126-533.52-04	UNIFORMS & ACCESSORIES	6,609	10,950	10,950	10,950
410-2126-533.54-01	DUES & SUBSCRIPTIONS	1,719	2,500	2,500	1,815
410-2126-533.54-02	SEMINARS & COURSES	-	2,356	2,356	2,350
	TOTAL OPERATING EXPENDITURES	1,700,113	1,792,227	2,160,103	2,493,558
410-2126-533.63-00	IMPROVEMENTS O/T BUILDING	1,750,507	600,000	2,072,257	2,782,855
410-2126-533.64-00	MACHINERY & EQUIPMENT	132,170	-	217,121	48,318
	TOTAL CAPITAL OUTLAY	1,882,677	600,000	2,289,378	2,831,173
	TOTAL DISTRIBUTION DIVISION	4,241,226	3,628,765	5,686,019	6,602,372



PUBLIC SERVICES DEPARTMENT

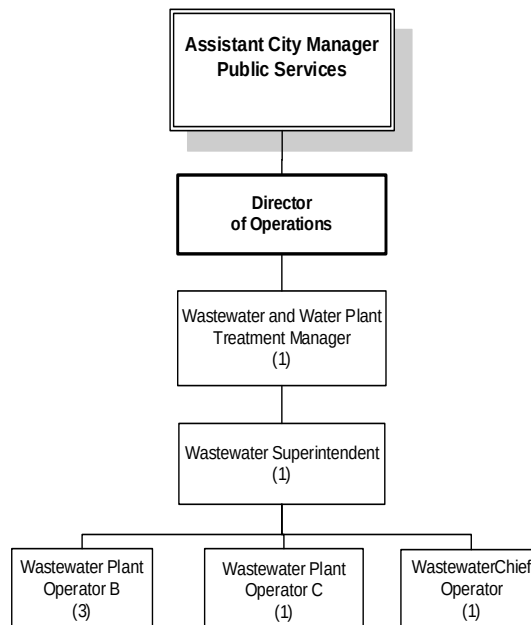
WASTEWATER & RECLAIMED WATER DIVISION

BUSINESS PLAN & KEY PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT: To protect the natural environment through sound environmental practices with wastewater and reclaimed water treatment.	CORE FUNCTIONS: • Treatment of sewage to Florida Department of Environmental Protection (FDEP) Permit levels • Production of reclaimed water
CHALLENGES: • Additional unexpected mandates from NPDES, Federal Emergency • Excessive rainfall leading to higher infiltration to the collection system • Unfunded FDEP's requirements for reductions in oils, fats and grease that enter the City's wastewater system • Plant energy consumption due to an increase in residents working from/staying at home and other market forces • Rising energy cost burdening plant overhead • Increased fees due to Conserve II by 50%	BUSINESS ASSUMPTIONS: • City will be able to continue to dispose of the sludge produced by the treatment plant • Public education related to properly disposing of cooking oil and grease will reduce wastewater operations expenses • Adequate staffing levels will be in place to match operational demands including preventive maintenance activities

Organizational Structure

FTE: 7



FY 2025-2026 STRATEGIC PRIORITIES, GOALS & OBJECTIVES

Strategic Priority #1

Maintain Quality Services and Infrastructure

Department Goals

Reduce Fats, Oils and Grease from the wastewater stream through industrial pretreatment public education

Improve and maintain odor controls at wastewater treatment facility

More environmentally friendly City with a focus on reducing ground water withdrawals

Minimize equipment failure through proactive maintenance

Prolong Waste Water Plant asset and equipment life and minimize failures

Objectives

- Continue focus on grease reduction in the City's waste water system through restaurant owner reinforced education on proper grease trap management and maintenance.
 - Monitor the odor control equipment on the Headworks and Influent Wetwell to ensure the proper operation to reduce odors effects from the wastewater treatment facility and decrease the number of odor complaints.
 - Enhance wastewater and reclaimed water infrastructure, expand system for future growth, and educate consumers on water conservation to reduce the volume of ground water withdrawals.
 - Perform more timely preventative maintenance scheduled on pumps and motors, including more frequent adherence and active replacement of aging parts to minimize failures.
 - Establish more adequate planning, protocols and timely execution around preventive equipment maintenance activities to minimize repairs costs and repair frequency.
-

Strategic Priority #2

Provide Sound Fiscal Management

Department Goal

Control Waste Water Plant Operating & Maintenance Cost within parameters

Objective

- Monitor and control operating and maintenance costs at the Waste Water Treatment Plant to identify areas for improvement.
-

Strategic Priority #3

Preserve the Natural Environment

Department Goal

Ensure Waste Water Plant energy efficiency to minimize carbon footprint

Objective

- Improve/evaluate operations, processes, and equipment for energy efficiency, includes replacing old equipment with new and more efficient equipment.
-

KEY PERFORMANCE INDICATOR RESULTS & TARGETS

Key Performance Indicators	FY 23/24 Actual	FY 24/25 Forecast*	FY 24/25 Target
CUSTOMER INDICATOR			
Water Conservation Household Participation Index **	85%	81%	85%↑
FINANCIAL INDICATORS			
Preventive Maintenance to Production (Dollars per Hour)	\$51.76	\$51.00	≤ \$40.00↓
Preventive Maintenance to Production (Dollars per Millions of Gallons)	\$0.03	\$0.04	≤ \$.04↓
Treatment Operating and Maintenance Cost per Service Connection	\$217.20	\$217.20	≤ \$200.00↓
OPERATIONAL INDICATORS			
Number of Odor Complaints (Wastewater Treatment Plant)	0	0	0↓
Number of Repeated Odor Complaints (Wastewater Treatment Plant)	0	0	0↓
% Pump and Motor Failures	1.28%	3%	≤ 5%↓
Pump and Motor Maintenance Rate	100%	100%	≥ 85%↑
Restaurant Site Inspection Compliance Rate ***	100%	100%	100%↑
Waste Water Plant Energy Consumption per Year per Service Connection (In one-thousand British Thermal Units - KBTUs)	86,282	116,000	116,000↓

* FY25 forecast, in most cases, reflects a blend including months of actual results plus months of projections based on performance trends to-date but could also reflect final actual result for the year. In other instances, it's a year-end projection based on the latest operational expectations, conditions and capabilities.

** National Community Survey (NCS) values shown are assessed biennially (every other year) and represent the most recent community assessment and rating conducted in FY24/25.

*** Annual grease trap inspections of 134 local restaurants to reduce grease contaminants in the waste water system.

≤ ≥ Indicate minimum or maximum target thresholds to either meet, exceed or not to exceed relative to actual performance results. These types of targets represent optimal standards that are generally viewed as reasonable benchmarks for achieving excellence in the operation. If targets are outperformed consistently, they will be re-evaluated accordingly to the extent it's operationally reasonable

↑ - Target's goal is to maximize/increase; ↓ - Target's goal is to minimize/decrease

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
UTILITIES OPERATING FUND
WASTEWATER DIVISION EXPENDITURES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
410-2117-535.12-00	SALARIES REGULAR	343,770	434,687	434,687	445,580
410-2117-535.14-00	SALARIES OVERTIME 1.5	103,896	109,190	109,190	127,505
410-2117-535.21-00	FICA TAXES	32,126	41,607	41,607	43,841
410-2117-535.22-00	RETIREMENT CONTRIBUTION	82,739	116,390	116,390	122,640
410-2117-535.23-00	EMPLOYEE GROUP INSURANCE	87,867	120,812	120,812	138,966
410-2117-535.24-00	WORKERS COMP INSURANCE	14,110	10,422	10,422	16,932
410-2117-535.26-00	OTHER POST EMPLOYMENT BENEFITS	(8,949)	-	-	-
410-2117-535.27-00	PENSION EXPENSE	16,263	42,394	42,394	16,751
	TOTAL PERSONAL SERVICES	671,822	875,501	875,501	912,215
410-2117-535.31-01	MISC PROFESSIONAL SERVICES	34,808	15,126	15,126	21,250
410-2117-535.31-04	ENGINEERING	74,072	25,000	25,000	50,000
410-2117-535.34-01	CONTRACTUAL SVCS MISC.	629,065	688,800	688,800	642,600
410-2117-535.34-02	LAWN MAINTENANCE	50,370	60,000	60,000	63,000
410-2117-535.34-06	JANITORIAL	11,095	15,000	15,000	12,000
410-2117-535.34-08	PERSONNEL SERVICES	-	5,200	5,200	-
410-2117-535.40-00	TRAVEL EXPENSES	2,237	2,880	2,880	2,500
410-2117-535.41-02	TELEPHONE	5,359	6,349	6,349	5,475
410-2117-535.41-03	RADIO	61	150	150	150
410-2117-535.41-04	INTERNET	8,174	5,400	5,400	5,750
410-2117-535.41-05	POSTAGE	10	200	200	100
410-2117-535.43-00	UTILITY SERVICES	671,488	706,146	706,146	705,065
410-2117-535.44-00	RENTALS & LEASES	56	75,000	75,000	52,701
410-2117-535.45-00	GENERAL INSURANCE	237,056	201,076	201,076	265,503
410-2117-535.46-01	REPAIRS & MAINTENANCE MISC.	503	7,000	7,000	7,000
410-2117-535.46-02	REPAIRS/MAINT-EQUIPMENT	418,363	300,000	300,000	240,900
410-2117-535.46-03	REPAIRS/MAINT-VEHICLES	1,839	4,493	4,493	4,500
410-2117-535.46-05	REPAIRS/MAINT-COMPUTER SOFTWARE	-	1,000	1,000	1,000
410-2117-535.46-06	REPAIRS/MAINT-COMPUTER HARDWARE	9,583	10,548	10,548	10,000
410-2117-535.46-10	REPAIRS/MAINT-BUILDING	42,280	34,384	34,384	41,500
410-2117-535.48-01	ADVERTISEMENT-LEGAL & OTHER	688	3,500	3,500	2,500
410-2117-535.49-05	LICENSES & TAXES	7,070	8,500	8,500	8,500
410-2117-535.51-00	OFFICE SUPPLIES	85	1,075	1,075	750
410-2117-535.52-01	OPERATING SUPPLIES MISC.	26,483	30,000	30,000	23,000
410-2117-535.52-02	CHEMICALS	813,610	876,500	876,500	1,033,000
410-2117-535.52-03	GASOLINE & OIL	12,544	10,316	10,316	10,316
410-2117-535.52-04	UNIFORMS & ACCESSORIES	8,267	5,384	5,384	8,550
410-2117-535.52-05	LABORATORY SUPPLIES	5,499	10,000	10,000	17,000
410-2117-535.54-01	DUES & SUBSCRIPTIONS	200	550	550	500
410-2117-535.54-02	SEMINARS & COURSES	1,582	4,000	4,000	2,500
410-2117-535.54-03	EDUCATION REIMBURSEMENT	-	5,000	5,000	4,000
	TOTAL OPERATING EXPENDITURES	3,072,447	3,118,577	3,118,577	3,241,610
410-2117-535.63-00	IMPROV OTHER THAN BUILDING	3,360,847	26,470,000	31,362,852	16,750,000
410-2117-535.64-00	MACHINERY & EQUIPMENT	31,013	-	250,000	-
	TOTAL CAPITAL OUTLAY	3,391,860	26,470,000	31,612,852	16,750,000
	TOTAL WASTEWATER	7,136,129	30,464,078	35,606,930	20,903,825



PUBLIC SERVICES DEPARTMENT

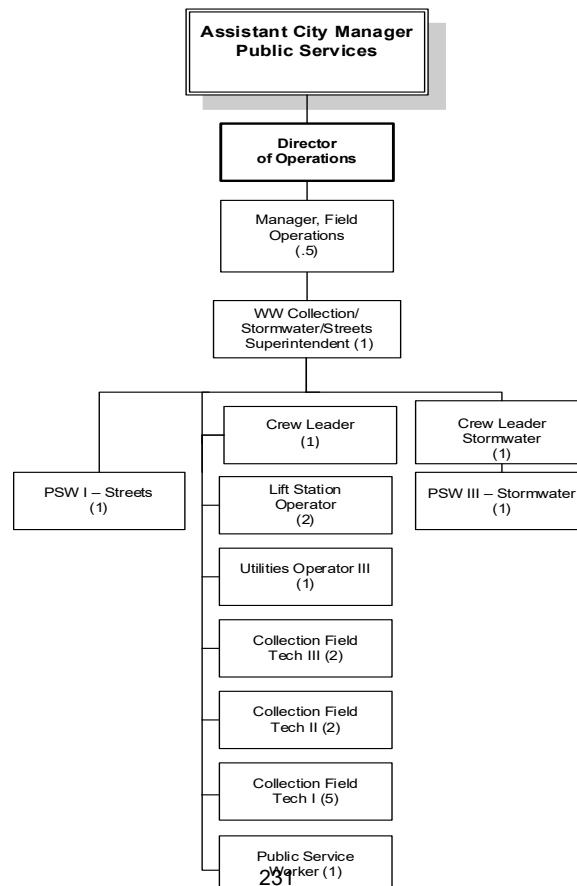
WASTEWATER/STORMWATER/STREETS DIVISION

BUSINESS PLAN & KEY PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT: Wastewater/Stormwater Collection: Provide citizens with efficient and responsive collection services for wastewater/stormwater. Streets: To keep the City and its gateway corridors attractive, clean and safe for all modes of travel.	CORE FUNCTIONS: • Maintain wastewater and stormwater collection systems • Monitoring lift stations • Mowing and maintenance of street right-of-ways, sidewalks and storm water ponds • Assist with Farmer's Market, Special Events, and any other specified assignments from City Administration
CHALLENGES: • Additional unexpected mandates from NPDES, Federal Emergency • Higher vacancies restraining the required level of preventive maintenance activities and other service demands • Adverse weather conditions and tropical storms • State and Federal Environmental Mandates • Lack of cooperation from Federal, State and Regional agencies • Loss of two workdays a month to assist Utility Billing with monthly turn-on's/turn-off's (12 employees/day) • Rising cost of materials and supplies including supply chain constraints	BUSINESS ASSUMPTIONS: • Use of Computerized Maintenance Management Work Order System will continue to improve process workflow, operational efficiency and more informed data-based decision making • Achieve more adequate staffing levels, through creative hiring practices, to match operational demands including preventive maintenance activities

Organizational Structure

FTE: 18.5



FY 2025-2026 STRATEGIC PRIORITIES, GOALS & OBJECTIVES

Strategic Priority #1

Preserve the Natural Environment

Department Goal

Reduce pollution in Lake Apopka through cleaner streets and storm water systems

Objective

- Improve and maintain a high level of service with the street cleaning and storm water system maintenance program to increase the volume of pollutants removed from the storm water drains.

Strategic Priority #2

Maintain Quality Services and Infrastructure

Department Goals

*Prolong the service life of the City's infrastructure through timely maintenance
Reduce flooding incidents thereby reducing citizen storm water complaints*

Objectives

- Ensure timely and proactive sewer preventative maintenance to increase the 'sewer satisfaction index.'
- Identify and correct problem areas in the storm water system, utilizing both citizen and employee feedback, to minimize flooding incidents.

KEY PERFORMANCE INDICATOR RESULTS & TARGETS

Performance Indicators	FY 23/24 Actual	FY 24/25 Forecast*	FY 25/26 Target
CUSTOMER SERVICE INDICATORS			
Street Cleaning Satisfaction Index **	76%	75%	80%↑
Sewer Service Satisfaction Index **	87%	85%	87%↑
Storm Water Drainage Satisfaction Index **	85%	77%	85%↑
OPERATIONAL INDICATORS			
Volume of Pollutants Removed from Storm Water Drains (in tons) *	421	430	900↑
# of Street Sweeping Miles Cleaned *	9,172	9,200	9,300↑

% of Total Sewer Pipes Cleaned *	30.6%	35%	40%↑
% of Total Sewer Pipes TV Inspected *	5.2%	7%	10%↑
Linear Feet of Sewer Pipes Cleaned *	282,810	390,000	390,000↑
% of Total Storm Water Lines Inspected *	1.6%	1.9%	1%↑
Total Number of Flooding Incidents *	1	1	0↓
% of Sewer Calls Responded to Within 45 Minutes *	100%	100%	100%↑
% of Storm Water Calls Responded to Within 24 Hours *	100%	100%	100%↑

* FY25 forecast, in most cases, reflects a blend including months of actual results plus months of projections based on performance trends to-date but could also reflect final actual result for the year. In other instances, it's a year-end projection based on the latest operational expectations, conditions and capabilities.

** National Community Survey (NCS) values shown are assessed biennially (every other year) and represent the most recent community assessment and rating conducted in FY24/25.

↑ - Target's goal is to maximize/increase; ↓ - Target's goal is to minimize/decrease

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
UTILITIES OPERATING FUND
COLLECTION DIVISION EXPENDITURES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
410-2127-535.12-00	SALARIES REGULAR	287,125	734,122	734,122	807,664
410-2127-535.14-00	SALARIES OVERTIME 1.5	100,987	117,067	117,067	194,555
410-2127-535.21-00	FICA TAXES	31,651	65,116	65,116	76,670
410-2127-535.22-00	RETIREMENT CONTRIBUTION	79,297	182,154	182,154	214,475
410-2127-535.23-00	EMPLOYEE GROUP INSURANCE	101,480	280,834	280,834	237,016
410-2127-535.24-00	WORKERS COMP INSURANCE	15,688	32,066	32,066	18,826
410-2127-535.26-00	OTHER POST EMPLOYMENT BENEFITS	(2,320)	8,296	8,296	-
410-2127-535.27-00	PENSION EXPENSE	20,385	69,028	69,028	20,997
	TOTAL PERSONAL SERVICES	634,293	1,488,684	1,488,684	1,570,201
410-2127-535.31-04	ENGINEERING SERVICES	17,972	3,000	3,000	17,792
410-2127-535.31-06	MEDICAL	215	200	200	200
410-2127-535.34-01	CONTRACTUAL SVCS MISC.	684,277	542,243	542,243	665,560
410-2127-535.34-08	PERSONNEL	21,134	17,500	17,500	23,750
410-2127-535.40-00	TRAVEL EXPENSES	1,498	1,500	1,500	2,500
410-2127-535.41-02	TELEPHONE	9,649	12,500	12,500	9,800
410-2127-535.41-03	RADIO	122	300	300	200
410-2127-535.41-04	INTERNET SERVICES	4,864	4,530	4,530	5,100
410-2127-535.43-00	UTILITY SERVICES	116,770	108,522	108,522	119,374
410-2127-535.44-00	RENTALS AND LEASES	-	5,000	5,000	5,000
410-2127-535.45-00	GENERAL INSURANCE	80,992	72,365	72,365	90,711
410-2127-535.46-01	REPAIRS & MAINTENANCE MISC.	-	500	500	500
410-2127-535.46-02	REPAIRS/MAINT-EQUIPMENT	59,244	67,750	67,750	67,750
410-2127-535.46-03	REPAIRS/MAINT-VEHICLES	41,652	69,578	69,578	113,900
410-2127-535.46-04	REPAIRS/MAINT-LIFT STATIONS	806,849	707,037	707,037	662,170
410-2117-535.46-05	REPAIRS/MAINT-COMPUTER SOFTWARE	37,629	57,031	57,031	37,600
410-2127-535.46-06	REPAIRS/MAINT-COMPUTER HARDWARE	9,548	9,685	9,685	9,548
410-2127-535.46-07	UTILITY LINE	3,734	313,901	313,901	81,250
410-2127-535.46-10	BUILDING	9,984	9,824	9,824	9,824
410-2127-535.47-01	PRINTING & BINDING	-	200	200	200
410-2127-535.48-01	ADVERTISEMENT-LEGAL, OTHER	-	250	250	250
410-2127-535.49-05	LICENSES & TAXES	-	500	500	520
410-2127-535.51-00	OFFICE SUPPLIES	78	200	200	200
410-2127-535.52-01	OPERATING SUPPLIES MISC.	43,903	34,400	34,400	43,903
410-2127-535.52-02	CHEMICALS	3,252	6,500	6,500	5,000
410-2127-535.52-03	GASOLINE & OIL	45,637	56,500	56,500	50,636
410-2127-535.52-04	UNIFORMS & ACCESSORIES	8,797	11,450	11,450	10,500
410-2127-535.54-01	DUES AND SUBSCRIPTIONS	210	1,000	1,000	250
410-2127-535.54-02	SEMINARS & COURSES	2,093	4,500	4,500	2,500
410-2127-535.54-03	EDUCATION REIMBURSEMENT	9,688	-	-	10,000
	TOTAL OPERATING EXPENDITURES	2,019,791	2,118,566	2,118,566	2,046,488
410-2127-535.63-00	IMPROVEMENTS OTHER THAN BLDGS	529,096	4,600,000	8,187,574	6,640,000
410-2127-535.64-00	MACHINERY & EQUIPMENT	213,296	-	16,762	119,000
	TOTAL CAPITAL OUTLAY	742,392	4,600,000	8,204,336	6,759,000
	TOTAL COLLECTION DIVISION	3,396,476	8,207,250	11,811,586	10,375,689

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
UTILITIES OPERATING FUND
ENVIRONMENTAL SERVICES DIVISION EXPENDITURES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
410-2132-537.12-00	SALARIES REGULAR	135,612	134,519	134,519	146,664
410-2132-537.14-00	SALARIES OVERTIME 1.5	1,503	411	411	2,103
410-2132-537.21-00	FICA TAXES	9,889	10,322	10,322	11,381
410-2132-537.22-00	RETIREMENT CONTRIBUTION	24,565	28,875	28,875	31,241
410-2132-537.23-00	EMPLOYEE GROUP INSURANCE	21,550	23,356	23,356	23,765
410-2132-537.24-00	WORKERS COMP INSURANCE	4,198	4,252	4,252	5,038
410-2132-537.26-00	OTHER POST EMPLOYMENT BENEFITS	(2,237)	5,304	5,304	-
410-2132-537.27-00	PENSION EXPENSE	4,432	14,880	14,880	4,565
	TOTAL PERSONAL SERVICES	199,512	221,920	221,920	224,757
410-2132-537.40-00	TRAVEL EXPENSES	-	900	900	-
410-2132-537.41-02	COMMUNICATIONS/FREIGHT-PHONE	1,685	1,800	1,800	1,700
410-2132-537.41-03	RADIO	15	-	-	-
410-2132-537.41-05	POSTAGE	5,560	4,950	4,950	5,750
410-2132-537.44-00	RENTALS & LEASES	91	2,000	2,000	2,438
410-2132-537.45-00	GENERAL INSURANCE	147	131	131	165
410-2132-537.46-02	REPAIRS/MAINT-EQUIPMENT	-	500	500	-
410-2132-537.46-03	VEHICLES	-	890	890	-
410-2132-537.46-05	COMPUTER SOFTWARE	1,080	1,750	1,750	1,100
410-2132-537.46-06	COMPUTER HARDWARE	13,124	14,324	14,324	14,324
410-2132-537.47-01	PRINTING & BINDING	5,877	5,030	5,030	6,000
410-2132-537.48-01	PROMOTIONAL-ADVERTISEMENTS	-	2,600	2,600	2,500
410-2132-537.48-02	PROMOTIONAL-PROMOTIONAL ITEMS	21,973	24,317	24,317	15,000
410-2132-537.49-05	LICENSES & TAXES	115	100	100	115
410-2132-537.51-00	OFFICE SUPPLIES	72	300	300	100
410-2132-537.52-01	OPERATING SUPPLIES-MISCELLANEOUS	73	1,500	1,500	200
410-2132-537.52-03	GASOLINE & OIL	-	1,000	1,000	-
410-2132-537.52-04	UNIFORMS & ACCESSORIES	1,050	1,000	1,000	1,250
410-2132-537.54-01	DUES AND SUBSCRIPTIONS	784	800	800	800
410-2132-537.54-02	SEMINARS & COURSES	255	840	840	255
	TOTAL OPERATING EXPENDITURES	51,901	64,732	64,732	51,697
TOTAL ENVIRONMENTAL SERVICES DIVISION		251,413	286,651	286,651	276,454

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
UTILITIES OPERATING FUND EXPENDITURES
DEPRECIATION**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
410-2190-536.59-01	DEPRECIATION BUILDING	152,037	-	-	-
410-2190-536.59-02	DEPRECIATION IMPROVEMENTS	6,132,402	-	-	-
410-2190-536.59-03	DEPRECIATION EQUIPMENT	528,038			
410-2190-536.59-04	DEPRECIATION AMORTIZATION LEASES	48,006			
410-2190-536.59-05	DEPRECIATION SBITA	38,164	-	-	-
	TOTAL OPERATING EXPENDITURES	6,898,647	-	-	-
TOTAL DEPRECIATION		6,898,647	-	-	-
TOTAL UTILITIES OPERATING FUND		25,692,713	47,324,927	60,957,878	44,470,253

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
UTILITIES IMPACT FEES FUND REVENUES**

		<u>2024 ACTUAL</u>	<u>2025 ORIGINAL BUDGET</u>	<u>2025 AMENDED BUDGET</u>	<u>2026 PROPOSED BUDGET</u>
411-2116-324.21-00	RESIDENTIAL-PHYSICAL ENVR	65,160	14,118	14,118	43,915
411-2116-324.22-00	COMMERCIAL-PHYSICAL ENVIR	90,681	150,540	150,540	53,718
411-2117-324.21-00	RESIDENTIAL-PHYSICAL ENVR	52,127	28,555	28,555	29,324
411-2117-324.22-00	COMMERCIAL-PHYSICAL ENVIR	116,629	22,414	22,414	68,160
	TOTAL PERMITS, FEES AND SPECIAL ASSESSEMENTS	324,597	215,627	215,627	195,117
411-2116-361.10-00	INTEREST	43,515	35,255	35,255	39,615
411-2116-361.30-00	INCR(DECR) IN FV OF INVST	27,431	-	-	-
411-2116-361.40-00	INTEREST / GAIN / LOSS	(5,562)	-	-	-
	TOTAL INVESTMENTS	65,384	35,255	35,255	39,615
411-2116-363.23-01	IMPACT FEES WATER SRVC	92,749	34,157	34,157	96,176
411-2116-363.23-02	IMPACT FEES SEWER SRVC	86,229	17,414	17,414	103,879
	TOTAL MISCELLANEOUS REVENUES	178,978	51,571	51,571	200,055
411-2116-399.99-99	USE OF FUND BALANCE-WATER	-	-	519,297	-
	TOTAL NON-OPERATING REVENUES	-	-	519,297	-
TOTAL UTILITIES IMPACT FEES FUND		568,959	302,453	821,750	434,787

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
UTILITIES IMPACT FEE FUND EXPENDITURES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
<u>WATER DIVISION</u>					
411-2116-517.72-00	INTEREST	2,653	2,665	2,665	-
	TOTAL DEBT SERVICE	2,653	2,665	2,665	-
411-2116-599.99-99	CARRYFORWARD FUND BALANCE	397,550	248,819	248,819	233,424
	TOTAL DEBT SERVICE	397,550	248,819	248,819	233,424
	TOTAL WATER DIVISION	400,203	251,484	251,484	233,424
<u>WASTEWATER DIVISION</u>					
411-2117-517.72-00	INTEREST	7,010	17,054	17,054	-
411-2117-599.99-99	CARRYFORWARD FUND BALANCE	161,746	33,915	33,915	201,363
	TOTAL DEBT SERVICE	168,756	50,969	50,969	201,363
	TOTAL WASTEWATER DIVISION	168,756	50,969	50,969	201,363
<u>DISTRIBUTION DIVISION</u>					
411-2126-533.63-00	IMPROV OTHER THAN BUILDING	-	-	519,297	-
	TOTAL CAPITAL OUTLAY	-	-	519,297	-
	TOTAL DISTRIBUTION DIVISION	-	-	519,297	-
	TOTAL UTILITIES IMPACT FEES FUND	568,959	302,453	821,750	434,787

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
UTILITIES RENEWAL AND REPLACEMENT FUND REVENUES**

	<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
412-2116-381.41-00 INTERFUND TRANSFER	-	-	275,000	565,062
TOTAL NON-OPERATING REVENUES	-	-	275,000	565,062
TOTAL UTILITIES RENEWAL AND REPLACEMENT FUND	-	-	275,000	565,062

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
UTILITIES RENEWAL AND REPLACEMENT FUND EXPENDITURES**

	<u>2024 ACTUAL</u>	<u>2025 ORIGINAL BUDGET</u>	<u>2025 AMENDED BUDGET</u>	<u>2026 PROPOSED BUDGET</u>
<u>DISTRIBUTION DIVISION</u>				
412-2126-533.63-00 IMPROV OTHER THAN BUILDING	-	-	50,000	107,562
TOTAL CAPITAL OUTLAY	-	-	50,000	107,562
TOTAL DISTRIBUTION DIVISION	-	-	50,000	107,562
<u>COLLECTION DIVISION</u>				
412-2127-535.63-00 IMPROV OTHER THAN BUILDING	-	-	225,000	457,500
TOTAL CAPITAL OUTLAY	-	-	225,000	457,500
TOTAL COLLECTION DIVISION	-	-	225,000	457,500
TOTAL UTILITIES RENEWAL & REPLACEMENT FUND	-	-	275,000	565,062

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
UTILITIES CONSTRUCTION FUND - REVENUES**

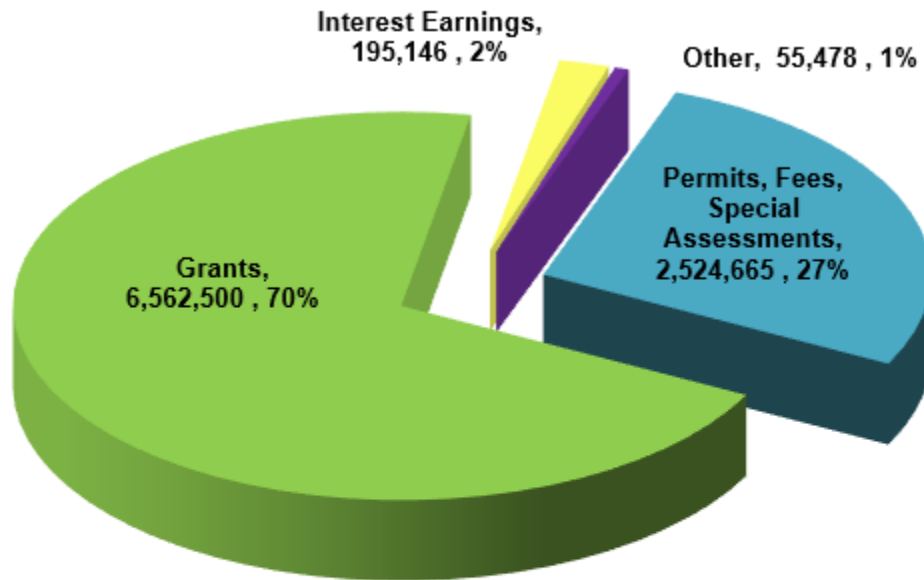
		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
414-2117-361.20-00	INTEREST	-	-	-	-
414-2117-384.10-00	DEBT PROCEEDS	-	-	-	-
414-2117-399.99-99	USE OF FUND BALANCE	-	-	-	30,986,000
	TOTAL CAPITAL PROJECTS FUND	-	-	-	30,986,000
	TOTAL UTILITY CONSTRUCTION FUND	-	-	-	30,986,000

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
UTILITIES CONSTRUCTION FUND**

	<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
414-2117-535.63-00 IMPROVEMENT OTHER THAN BLDG	-	-	-	
TOTAL CAPITAL	-	-	-	34,986,000
	-	-	-	34,986,000
TOTAL UTILITY CONSTRUCTION FUND	-	-	-	34,986,000

- STORMWATER –

STORMWATER FUND REVENUES

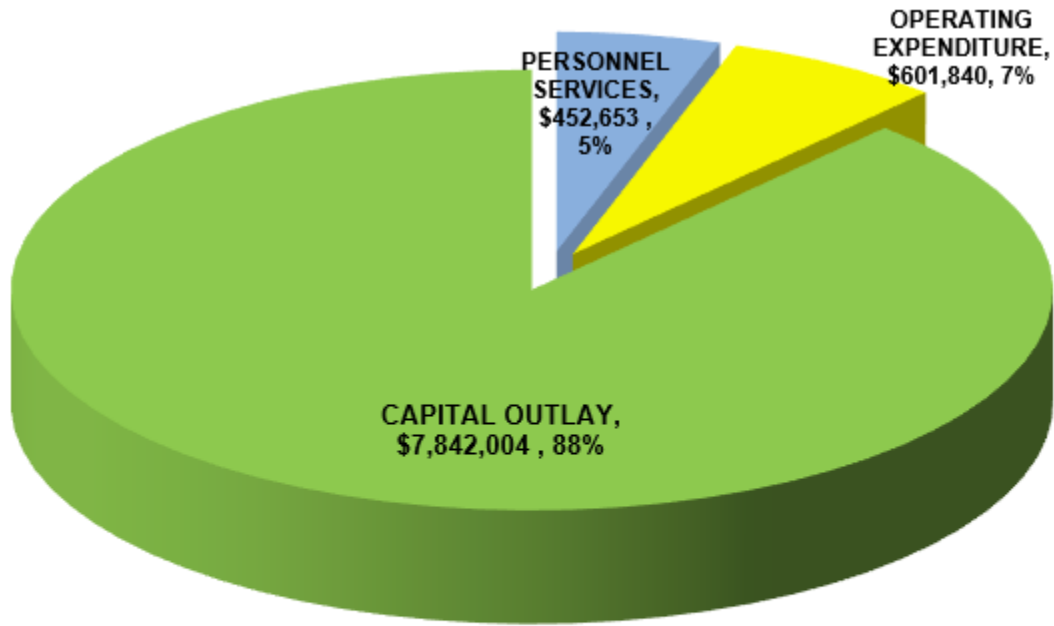


Permits,Fees, Special Assessments	\$ 2,524,665
Grants	6,562,500
Interest Earnings	195,146
Other Revenues	<u>55,478</u>
Total	\$9,337,789

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
STORMWATER OPERATING FUND REVENUES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
420-2618-329.00-00	STORMWATER	2,428,532	2,523,970	2,523,970	2,524,665
	TOTAL PERMITS, FEES AND				
	SPECIAL ASSESSEMENTS	2,428,532	2,523,970	2,523,970	2,524,665
420-2618-331.31-00	FEDERAL GRANTS	40,060	-	-	6,562,500
420-2618-361.10-00	INTEREST	213,539	195,146	195,146	195,146
420-2618-361.30-00	INCR(DECR) IN OF INVESTMENT	155,539	-	-	-
420-2618-361.40-00	GAIN/LOSS SALE OF INVESTMENT	(31,561)	-	-	-
	TOTAL INTEREST AND OTHER EARNINGS	377,577	195,146	195,146	6,757,646
420-2618-364.00-00	DISPOSITION / FIXED ASSETS	15,318	-	-	-
	TOTAL MISCELLANEOUS REVENUES	15,318	-	-	-
420-2618-381.00-00	INTERFUND TRANSFER	55,518	55,478	55,478	55,478
420-2618-389.40-00	OTHER GRANTS & DONATIONS	1,255,995	-	-	-
	TOTAL NON-OPERATING REVENUES	1,311,513	55,478	55,478	55,478
420-2618-399.99-99	USE OF FUND BALANCE	-	1,957,517	5,988,301	-
	TOTAL OTHER SOURCES	-	1,957,517	5,988,301	-
TOTAL STORMWATER OPERATING FUND		4,132,940	4,732,111	8,762,895	9,337,789

STORMWATER FUND EXPENDITURES BY USE



Personnel	\$	452,653
Operating		601,840
Capital		<u>7,842,004</u>
Total		\$ 8,896,497

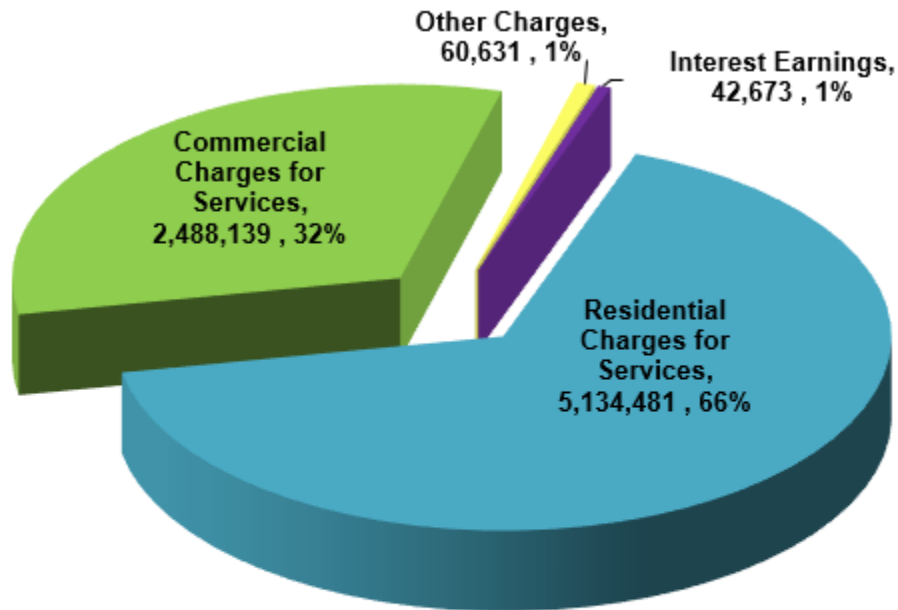
**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
STORMWATER OPERATING FUND EXPENDITURES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
STORMWATER OPERATING DIVISION					
420-2618-538.12-00	SALARIES REGULAR	242,203	201,739	201,739	261,579
420-2618-538.14-00	OVERTIME	26,587	32,212	32,212	49,544
420-2618-538.21-00	FICA TAXES	19,581	17,897	17,897	23,801
420-2618-538.22-00	RETIREMENT CONTRIBUTION	50,291	50,066	50,066	66,580
420-2618-538.23-00	EMPLOYEE GROUP INSURANCE	39,626	25,346	25,346	43,589
420-2618-538.24-00	WORKERS COMP INSURANCE	4,512	4,258	4,258	5,414
420-2618-538.26-00	OTHER POST EMPLOYMENT BENEFITS	(1,951)	4,755	4,755	-
420-2618-538.27-00	PENSION EXPENSE	2,083	7,683	7,683	2,145
	TOTAL PERSONAL SERVICES	382,932	343,955	343,955	452,653
420-2618-538.31-01	MISCELLANEOUS PROFESSIONAL SVCS	-	500	500	500
420-2618-538.31-04	ENGINEERING	1,409	10,000	60,000	35,000
420-2618-538.32-00	ACCOUNTING AND AUDIT	1,655	2,500	2,500	2,500
420-2618-538.34-01	CONTRACTUAL SVCS MISC.	197,613	118,460	118,460	201,200
420-2618-538.34-08	PERSONNEL SERVICES	16,478	1,641	1,641	23,565
420-2618-538.34-12	TIPPING FEES	34,498	42,817	42,817	39,655
420-2618-538.40-00	TRAVEL AND PER DIEM	1,179	934	934	1,255
420-2618-538.41-02	TELEPHONE SERVICES	89	300	300	125
420-2618-538.41-03	RADIO	46	100	100	50
420-2618-538.41-04	INTERNET	1,161	-	-	1,355
420-2618-538.43-00	WATER/SEWER UTILITIES	-	200	200	200
420-2618-538.44-00	RENTALS AND LEASES	-	5,210	5,210	5,210
420-2618-538.45-00	GENERAL INSURANCE	7,656	6,564	6,564	8,575
420-2618-538.46-01	REPAIRS & MAINTENANCE MISC.	-	500	500	-
420-2618-538.46-02	REPAIRS/MAINT-EQUIPMENT	29,216	19,092	19,092	24,555
420-2618-538.46-03	REPAIRS/MAINT-VEHICLES	59,255	31,553	31,553	60,150
420-2618-538.46-05	REPAIRS/MAINT-COMPUTER SOFTWARE	-	1,000	1,000	550
420-2618-538.46-07	REPAIRS/MAINT-UTILITY LINES	1,893	2,750	2,750	2,750
420-2618-538.48-02	PROMOTIONAL ITEMS	-	500	500	-
420-2618-538.49-02	MANAGEMENT FEES	120,905	142,823	142,823	151,037
420-2618-538.49-05	LICENSES & TAXES	1,005	3,000	3,000	1,250
420-2618-538.49-10	BAD DEBT EXPENSE	10,771	-	-	-
420-2618-538.51-00	OFFICE SUPPLIES	60	100	100	100
420-2618-538.52-01	OPERATING SUPPLIES MISC.	14,077	16,610	16,610	16,610
420-2618-538.52-02	CHEMICALS	1,525	5,562	5,562	3,562
420-2618-538.52-03	GASOLINE & OIL	15,992	21,896	21,896	18,936
420-2618-538.52-04	UNIFORMS	873	1,300	1,300	1,300
420-2618-538.54-01	MEMBERSHIP DUES	60	741	741	1,100
420-2618-538.54-02	SEMINARS AND COURSES	355	1,356	1,356	750
	TOTAL OPERATING EXPENDITURES	517,771	438,156	488,156	601,840

420-2618-538.63-00	OTHER IMPROVEMENTS	284,761	3,950,000	7,928,160	7,842,004
420-2618-538.64-00	CAPITAL EQUIPMENT	396,683	-	2,624	-
	TOTAL CAPITAL OUTLAY	681,444	3,950,000	7,930,784	7,842,004
420-2618-599.99-99	CARRYFORWARD FUND BALANCE	2,550,793	-	-	441,292
	TOTAL OTHER USES	2,550,793	-	-	441,292
	TOTAL STORMWATER OPERATING	4,132,940	4,732,111	8,762,895	9,337,789
	TOTAL STORMWATER OPERATING FUND	4,132,940	4,732,111	8,762,895	9,337,789

- SOLID WASTE -

SOLID WASTE FUND REVENUES

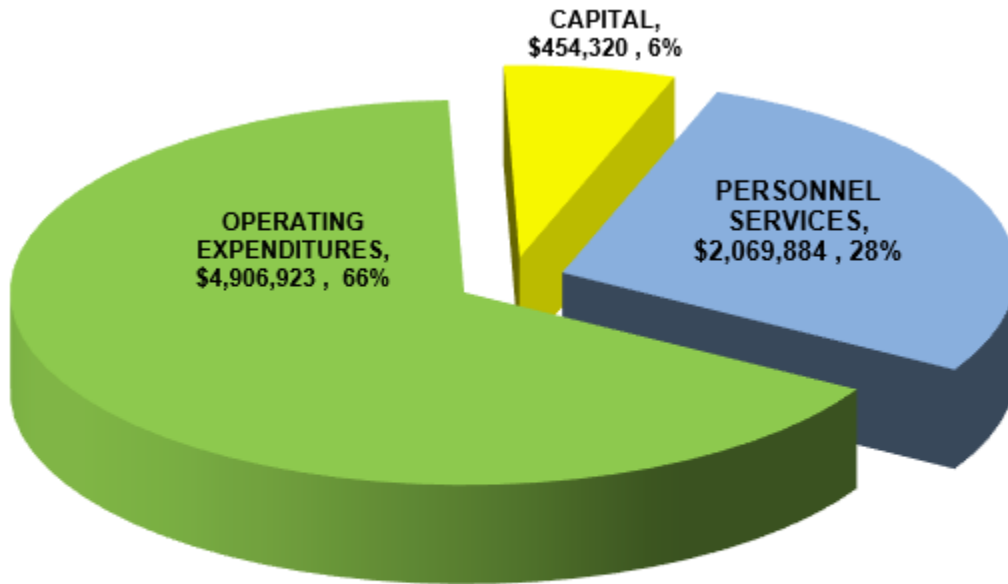


Residential Charges	\$ 5,134,481
Commercial Charges	2,488,139
Other Charges	60,631
Interest Earnings	42,673
Total	<u>\$7,725,924</u>

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
SOLID WASTE OPERATING FUND REVENUES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
430-3134-343.41-01	RESIDENTIAL	4,497,142	4,636,185	4,636,185	5,134,481
430-3134-343.41-02	COMMERCIAL	2,927,096	2,966,279	2,966,279	2,488,139
430-3134-343.41-03	COMMERCIAL RECYCLING	81,400	101,701	101,701	-
430-3134-343.41-04	EXTRA CHARGES	28,886	22,160	22,160	52,941
430-3134-343.42-03	CONTAINER USER FEE	7,736	3,559	3,559	7,690
	TOTAL CHARGES FOR SERVICES	7,542,260	7,729,884	7,729,884	7,683,251
430-3134-361.10-00	INTEREST	33,314	22,333	22,333	42,673
430-3134-361.30-00	INCR(DECR) IN FV OF INVST	23,941			
430-3134-361.40-00	INTEREST / GAIN/LOSS	(4,854)	-	-	-
	TOTAL INTEREST AND OTHER EARNINGS	52,401	22,333	22,333	42,673
430-3134-364.00-00	DISPOSITION OF FIXED ASSETS	144,990	-	-	-
430-3134-365.00-00	SALE OF SURPLUS MATERIALS/SCRAP	18,094	16,844	16,844	-
	TOTAL MISCELLANEOUS REVENUES	163,084	16,844	16,844	-
430-3134-399.99-99	USE OF FUND BALANCE	-	-	53,691	-
	TOTAL OTHER SOURCES	-	-	53,691	-
	TOTAL SOLID WASTE OPERATING FUND REVENUES	7,757,745	7,769,061	7,822,752	7,725,924

SOLID WASTE FUND EXPENDITURES BY USE



Personnel	\$ 2,069,884
Operating	4,906,923
Capital	<u>454,320</u>
Total	\$ 7,431,127



PUBLIC SERVICES DEPARTMENT

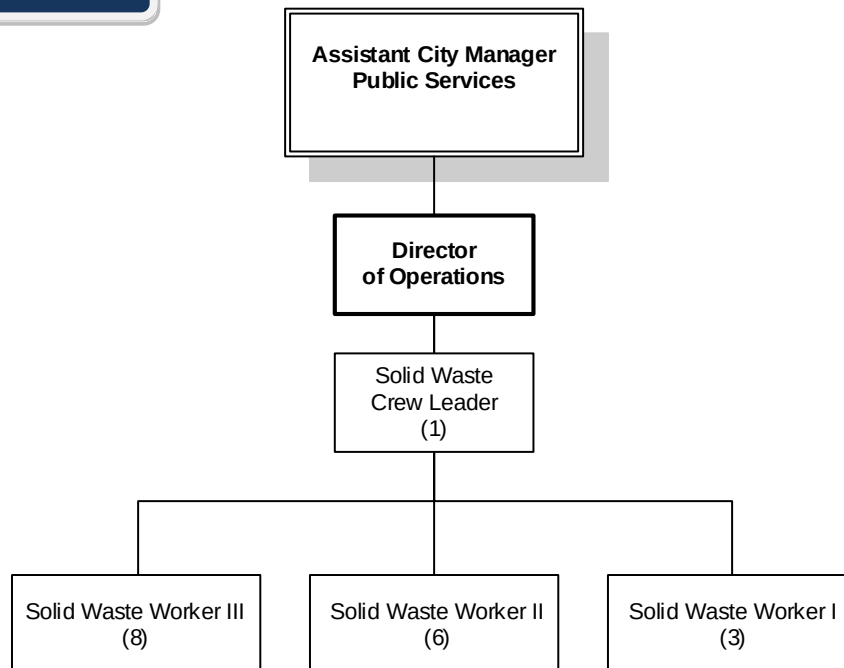
SOLID WASTE DIVISION

BUSINESS PLAN & KEY PERFORMANCE INDICATORS SUMMARY

MISSION STATEMENT: Provide responsive as well as efficient collection and disposal of solid waste.	CORE FUNCTIONS: - Collection and removal of solid waste materials - Residential/Commercial garbage - Yard Waste
CHALLENGES: - Continued impact from household consumption resulting in more waste to dispose of due to community growth and consumer behavior changes - Orange County and Waste Management solid waste disposal costs increase regularly and unpredictably - Waste Management using the Orange County transfer station which backs up disposal for other municipalities	BUSINESS ASSUMPTIONS: - The OC landfill will continue to accept solid waste from the City of Winter Garden - OC tipping fees will increase by 12% YOY for the next three years - Vehicles and equipment will be properly maintained in a timely manner - Public will comply with disposal requirements

Organizational Structure

FTE: 18



FY 2025-2026 STRATEGIC PRIORITY, GOALS & OBJECTIVE

Strategic Priority #1

Preserve the Natural Environment

Departmental Goals

Improve the natural environment by reducing the amount of solid waste going into the landfill

Objective

- Increase awareness on “reuse and reduce” techniques to minimize total waste transported to the landfill, thereby minimizing environmental impact.

KEY PERFORMANCE INDICATOR RESULTS & TARGETS

Key Performance Indicators	FY 23/24 Actual	FY 24/25 Forecast*	FY 25/26 Target
CUSTOMER SERVICE INDICATORS			
Garbage Collection Satisfaction Index **	92%	81%	92%↑
% Residents Actively Reducing Waste Production Satisfaction Index **	N/A	85%	87%↑
% Residents Actively Choosing Reusable Items Satisfaction Index **	N/A	82%	84%↑
Yard Waste Pick-up Satisfaction Index **	88%	82%	88%↑
FINANCIAL INDICATOR			
Solid Waste Direct Cost per Tonnage	\$175.56	\$195.00	\$218.00↓
OPERATIONAL INDICATORS			
Tonnage per Trip – 1 st Trip *	9.7	10.0	11.0↑
Tonnage per Trip – 2 nd Trip *	N/A	3.8	4.0↑
Tonnage of Commercial Solid Waste Refuse per Service Account	17.11	17	17↑
Tonnage of Residential Solid Waste Refuse per 1,000 Residents	303	318	295↓

* FY25 forecast, in most cases, reflects a blend including months of actual results plus months of projections based on performance trends to-date but could also reflect final actual result for the year. In other instances, it's a year-end projection based on the latest operational expectations, conditions and capabilities.

** National Community Survey (NCS) values shown are assessed biennially (every other year) and represent the most recent community assessment and rating conducted in FY24/25.

↑ - Target's goal is to maximize/increase; ↓ - Target's goal is to minimize/decrease

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
SOLID WASTE OPERATING FUND**

	<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
<u>SOLID WASTE OPERATING DIVISION</u>				
430-3134-534.12-00 SALARIES REGULAR	1,034,447	1,071,579	1,071,579	1,123,305
430-3134-534.14-00 OVERTIME	395,020	409,568	409,568	192,000
430-3134-534.21-00 FICA TAXES	109,000	113,308	113,308	100,621
430-3134-534.22-00 RETIREMENT CONTRIBUTION	271,682	316,965	316,965	281,475
430-3134-534.23-00 EMPLOYEE GROUP INSURANCE	221,682	234,340	234,340	236,909
430-3134-534.24-00 WORKERS COMP INSURANCE	71,544	91,729	91,729	85,853
430-3134-534.26-00 OTHER POST EMPLOYMENT BENEFITS	(17,536)	2,285	2,285	-
430-3134-534.27-00 PENSION EXPENSE	45,201	166,263	166,263	49,721
TOTAL PERSONAL SERVICES	2,131,040	2,406,037	2,406,037	2,069,884
430-3134-534.31-01 PROFESSIONAL SERVICE MISC.	992	1,000	1,000	-
430-3134-534.31-06 MEDICAL	-	500	500	500
430-3134-534.32-00 ACCOUNTING AND AUDIT	1,880	2,750	2,750	2,750
430-3134-534.34-01 CONTRACTUAL SVCS MISC.	6,440	6,500	6,500	6,500
430-3134-534.34-06 JANITORIAL	2,247	3,200	3,200	2,510
430-3134-534.34-08 PERSONNEL	572,915	540,288	540,288	297,158
430-3134-534.34-12 TIPPING FEES	2,066,986	2,049,034	2,049,034	2,319,362
430-3134-534.40-00 TRAVEL AND PER DIEM	3,456	-	-	-
430-3134-534.41-02 TELEPHONE	5,268	5,551	5,551	5,600
430-3134-534.41-03 RADIO	214	215	215	215
430-3134-534.41-04 INTERNET SERVICES	12,545	6,700	6,700	13,172
430-3134-534.44-00 RENTALS & LEASES	397,155	721,726	721,726	554,772
430-3134-534.45-00 GENERAL INSURANCE	156,278	179,923	179,923	201,514
430-3134-534.46-01 REPAIRS & MAINTENANCE MISC.	-	-	-	1,500
430-3134-534.46-02 REPAIRS/MAINT-EQUIPMENT	1,662	4,000	4,000	4,000
430-3134-534.46-03 REPAIRS/MAINT-VEHICLES	749,001	652,681	652,681	650,400
430-3134-534.46-05 REPAIRS/MAINT-COMPUTER SOFTWARE	-	1,000	1,000	-
430-3134-534.46-06 REPAIRS/MAINT-COMPUTER HARDWARE	2,500	5,114	5,114	5,114
430-3134-534.46-10 BUILDING	30,207	26,881	26,881	32,624
430-3134-534.47-01 PRINTING & BINDING MISC.	1,937	8,700	8,700	8,700
430-3134-534.48-01 ADVERTISEMENTS	930	600	600	1,100
430-3134-534.48-02 PROMOTIONAL ITEMS	606	2,500	2,500	500
430-3134-534.49-02 MANAGEMENT FEES	311,261	533,254	533,254	246,566
430-3134-534.49-05 LICENSES & TAXES	302	400	400	400
430-3134-534.49-10 BAD DEBT	19,065	400	400	-
430-3134-534.51-00 OFFICE SUPPLIES	545	500	500	500
430-3134-534.52-01 OPERATING SUPPLIES MISC.	91,846	209,198	209,198	176,253
430-3134-534.52-02 CHEMICALS	6,761	4,750	4,750	7,099
430-3134-534.52-03 GAS & OIL	310,471	377,378	377,378	350,378
430-3134-534.52-04 UNIFORMS AND ACCESSORIES	15,016	17,486	17,486	17,486
430-3134-534.54-01 DUES & SUBSCRIPTIONS	-	795	795	250
TOTAL OPERATING EXPENDITURES	4,768,486	5,363,024	5,363,024	4,906,923

430-3134-534.63-00	IMPROVEMENTS OTHER THAN BLDG	-	-	22,000	-
430-3134-534.64-00	MACHINERY & EQUIPMENT	292,687	-	31,691	454,320
	TOTAL CAPITAL OUTLAY	292,687	-	53,691	454,320
430-3134-599.99-99	CARRYFORWARD FUND BALANCE	564,982	-	-	294,797
	TOTAL OTHER USES	564,982	-	-	294,797
	TOTAL SOLID WASTE OPERATING	7,757,195	7,769,061	7,822,752	7,725,924
	TOTAL SOLID WASTE OPERATING FUND	7,757,195	7,769,061	7,822,752	7,725,924

- TRAILER CITY -

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
TRAILER CITY FUND REVENUES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
450-3657-361.10-00	INTEREST	6,733	250	250	3,492
	TOTAL INTEREST AND OTHER EARNINGS	6,733	250	250	3,492
450-3657-362.45-00	RENTALS	262,740	262,891	262,891	262,816
	TOTAL CHARGES FOR SERVICES	262,740	262,891	262,891	262,816
450-3657-369.90-00	OTHER MISC REVENUES	25	250	250	50
450-3657-369.91-00	COIN LAUNDRY SERVICE	3,465	3,777	3,777	3,621
	TOTAL MISCELLANEOUS REVENUES	3,490	4,027	4,027	3,671
450-3657-399.99-99	USE OF FUND BALANCE	1,800	74,964	78,964	31,060
	TOTAL OTHER SOURCES	1,800	74,964	78,964	31,060
	TOTAL TRAILER CITY FUND	274,763	342,132	346,132	301,039

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
TRAILER CITY FUND EXPENDITURES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
TRAILER CITY OPERATING					
450-3657-539.12-00	SALARIES REGULAR	127,871	151,353	151,353	130,088
450-3657-539.21-00	FICA TAXES	9,293	9,327	9,327	9,952
450-3657-539.22-00	RETIREMENT CONTRIBUTION	22,814	32,390	32,390	26,543
450-3657-539.23-00	EMPLOYEE GROUP INSURANCE	25,321	25,034	25,034	25,038
450-3657-539.24-00	WORKERS COMP INSURANCE	2,731	2,811	2,811	3,332
450-3657-539.26-00	OTHER POST EMPLOYMENT BENEFITS	(1,951)	-	-	-
450-3657-539.27-00	PENSION EXPENSE	4,165	15,420	15,420	4,582
	TOTAL PERSONAL SERVICES	190,244	236,335	236,335	199,534
450-3657-539.31-02	LEGAL	1,233	1,500	1,500	4,000
450-3657-539.32-00	ACCOUNTING AND AUDIT	1,282	2,000	2,000	2,000
450-3657-539.34-01	CONTRACTUAL SVCS MISC.	1,315	3,500	3,500	3,500
450-3657-539.34-06	JANITORIAL SERVICES	352	1,500	1,500	1,000
450-3657-539.41-02	TELEPHONE	1,838	2,000	2,000	2,000
450-3657-539.41-04	INTERNET	1,260	1,500	1,500	1,500
450-3657-539.41-05	POSTAGE	95	100	100	200
450-3657-539.43-00	UTILITY SERVICES	6,352	10,000	10,000	10,000
450-3657-539.45-00	GENERAL INSURANCE	4,194	3,727	3,727	4,697
450-3657-539.46-02	REPAIRS/MAINT-EQUIPMENT	3,985	3,000	3,000	5,000
450-3657-539.46-03	REPAIRS/MAINT-VEHICLES	463	1,500	1,500	3,500
450-3657-539.46-06	REPAIRS/MAINT-HARDWARE	4,500	5,500	5,500	4,500
450-3657-539.46-10	REPAIRS/MAINT-BUILDING	2,145	3,500	3,500	3,500
450-3657-539.49-02	MANAGEMENT FEES	9,773	20,597	20,597	6,558
450-3657-539.49-05	LICENSES & TAXES	43,178	41,023	41,023	45,000
450-3657-539.49-10	BAD DEBT EXPENSE	252	-	-	-
450-3657-539.51-00	OFFICE SUPPLIES	251	550	550	250
450-3657-539.52-01	OPERATING SUPPLIES MISC.	135	1,000	1,000	500
450-3657-539.52-03	GASOLINE & OIL	863	1,800	1,800	1,800
450-3657-539.52-04	UNIFORMS & ACCESSORIES	1,053	1,500	1,500	2,000
	TOTAL OPERATING EXPENDITURES	84,519	105,797	105,797	101,505
450-3657-539.63-00	IMPROV OTHER THAN BUILDING	-	-	4,000	-
	TOTAL CAPITAL OUTLAY	-	-	4,000	-
TOTAL TRAILER CITY OPERATING		274,763	342,132	346,132	301,039
TOTAL TRAILER CITY FUND		274,763	342,132	346,132	301,039



WINTER GARDEN

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FIDUCIARY FUNDS

GENERAL EMPLOYEE PENSION FUND

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POLICE OFFICERS' AND FIREFIGHTERS' PENSION FUND

Fiduciary Funds



WINTER GARDEN

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FIDUCIARY FUNDS

Fiduciary Funds are types of funds that the government acts as a trustee or agent on behalf of another party. Following is a list of the City of Winter Garden Fiduciary Funds:

**General Employee Pension Fund
Firefighter and Police Officer Pension Fund**

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL EMPLOYEE PENSION FUND REVENUES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
610-0000-361.10-00	INTEREST	305,971	270,828	270,828	299,852
610-0000-361.20-00	DIVIDENDS	887,859	927,916	927,916	870,102
610-0000-361.30-00	INC (DEC) IN FAIR VALUE OF INVEST	6,326,617	5,183,893	5,183,893	6,200,085
610-0000-367.00-00	GAIN/LOSS ON SALE OF INVESTMENTS	1,245,854	1,709,474	1,709,474	1,220,937
	TOTAL INTEREST AND OTHER EARNINGS	8,766,301	8,092,111	8,092,111	8,590,975
610-0000-368.00-00	EMPLOYER CONTRIBUTIONS	1,839,054	2,555,760	2,555,760	2,555,760
610-0000-368.02-00	EMPLOYEE CONTRIBUTIONS	307,433	335,734	335,734	335,734
610-0000-369.90-00	OTHER MISCELLANEOUS REVENUES	12,122	6,256	6,256	12,122
	TOTAL MISCELLANEOUS REVENUES	2,158,609	2,897,749	2,897,749	2,903,615
	TOTAL GENERAL EMPLOYEE PENSION FUND	10,924,910	10,989,860	10,989,860	11,494,590

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL EMPLOYEE PENSION FUND EXPENDITURES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
610-0000-513.31-01	PROF SVCS MISC.	9,967	8,964	8,964	9,967
610-0000-513.31-02	LEGAL	10,130	7,908	7,908	10,130
610-0000-513.31-03	INVESTMENT COUNSEL	133,926	121,710	121,710	133,926
610-0000-513.34-01	CONTRACT SVCS MISC	19,696	18,124	18,124	19,696
610-0000-513.45-00	INSURANCE	5,598	7,193	7,193	5,598
610-0000-513.49-06	RETIREMENT CONTRB REFUNDED	30,812	36,760	36,760	30,812
610-0000-513.54-01	DUES AND SUBSCRIPTIONS	-	795	795	-
610-0000-513.54-02	SEMINARS AND COURSES	2,550	300	300	2,550
610-0000-518.36-00	PENSION BENEFITS	<u>2,355,133</u>	<u>2,203,094</u>	<u>2,203,094</u>	<u>2,355,133</u>
	TOTAL OPERATING EXPENDITURES	2,567,812	2,404,848	2,404,848	2,567,812
610-0000-599.99-99	CARRYFORWARD FUND BALANCE	<u>8,357,098</u>	<u>8,585,012</u>	<u>8,585,012</u>	<u>8,926,778</u>
	TOTAL OTHER USES	8,357,098	8,585,012	8,585,012	8,926,778
	TOTAL GENERAL EMPLOYEE PENSION FUND	<u>10,924,910</u>	<u>10,989,860</u>	<u>10,989,860</u>	<u>11,494,590</u>

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
FIREFIGHTER'S AND POLICE OFFICER'S PENSION FUND REVENUES**

		<u>2024 ACTUAL</u>	<u>2025 ORIGINAL BUDGET</u>	<u>2025 AMENDED BUDGET</u>	<u>2026 PROPOSED BUDGET</u>
620-0000-312.51-00	FIRE INSURANCE PREMIUM	466,786	438,727	438,727	418,785
620-0000-312.52-00	CASUALTY INS PREMIUM TAX	695,455	638,992	638,992	609,947
620-0000-335.21-00	STATE SHARED REV/SUPP COMP	97,522	-	-	97,522
	TOTAL INTERGOVERNMENTAL	1,259,763	1,077,720	1,077,720	1,126,254
620-0000-361.10-00	INTEREST	1,065,446	1,182,512	1,182,512	1,044,137
620-0000-361.20-00	DIVIDENDS	813,521	572,812	572,812	797,251
620-0000-361.30-00	INCR / (DEC) ON FV OF INV	11,916,905	10,809,179	10,809,179	11,678,567
620-0000-367.00-00	GAIN/LOSS ON SALE OF INVESTMENTS	(210,307)	(216,513)	(216,513)	(206,101)
	TOTAL INTEREST AND OTHER EARNINGS	13,585,565	12,347,990	12,347,990	13,313,854
620-0000-368.01-00	EMPLOYER CONTRIBUTIONS	1,844,107	2,595,298	2,595,298	2,595,298
620-0000-368.02-00	EMPLOYEE CONTRIBUTIONS	437,504	486,552	486,552	486,552
620-0000-369.90-00	OTHER	11,136	500	500	500
	TOTAL MISCELLANEOUS REVENUES	2,292,747	3,082,351	3,082,351	3,082,351
	TOTAL FIREFIGHTER'S AND POLICE OFFICER'S PENSION FUND	17,138,075	16,508,060	16,508,060	17,522,458

**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
FIREFIGHTER'S AND POLICE OFFICER'S PENSION FUND EXPENDITURES**

		<u>2024</u> <u>ACTUAL</u>	<u>2025</u> <u>ORIGINAL</u> <u>BUDGET</u>	<u>2025</u> <u>AMENDED</u> <u>BUDGET</u>	<u>2026</u> <u>PROPOSED</u> <u>BUDGET</u>
620-0000-513.31-01	ACTUARIAL SERVICE	36,762	57,308	57,308	36,762
620-0000-513.31-02	LEGAL	16,883	10,554	10,554	16,883
620-0000-513.31-03	INVESTMENT COUNSEL	176,003	206,388	206,388	176,003
620-0000-513.34-01	CONTRACT SVCS MISC	74,485	93,316	93,316	74,485
620-0000-513.40-00	TRAVEL AND PER DIEM	1,198	1,200	1,200	1,198
620-0000-513.45-00	GENERAL INSURANCE	4,595	5,055	5,055	4,595
620-0000-513.49-06	RTRMT CONTRB REFUNDED	16,079	31,420	31,420	16,079
620-0000-513.54-01	DUES AND SUBSCRIPTIONS	1,500	1,500	1,500	1,500
620-0000-513.54-02	SEMINARS AND COURSES	606	2,000	2,000	606
620-0000-518.36-00	PENSION BENEFITS	2,203,924	2,499,006	2,499,006	2,203,924
	TOTAL OPERATING EXPENDITURES	2,532,035	2,907,746	2,907,746	2,532,035
620-0000-599.99-99	CARRYFORWARD FUND BALANCE	14,606,040	13,600,314	13,600,314	14,990,423
	TOTAL OTHER USES	14,606,040	13,600,314	13,600,314	14,990,423
	TOTAL FIREFIGHTER'S & POLICE OFFICER'S PENSION FUND	17,138,075	16,508,060	16,508,060	17,522,458



WINTER GARDEN

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CAPITAL EXPENDITURES & 5-YEAR CIP AND DEBT

CAPITAL EXPENDITURES

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FIVE-YEAR CAPITAL IMPROVEMENT PLAN

—

DEBT OUTSTANDING

Capital, CIP and Debt



WINTER GARDEN

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**FY 2026 BUDGET
CAPITAL EXPENDITURES**

		CATEGORY IMPROVEMENTS OTHER THAN BUILDING BUILDING CAPITAL EQUIPMENT TOTAL CAPITAL			
		BUILDING 62	BUILDING 63	64	
GENERAL FUND					
IT	Security Camera Switch infrastructure			13,484	
	Garden Theatre Security Camera system			34,000	
	East Winter Garden Security Camera system			45,400	
	Camera Consolidation infrastructure improvement			96,016	
	Police Dept License Plate Reader			51,656	
	Police Dept Security Camera improvement			127,400	
	VEEAM Backup storage			43,260	
	Network Load balancing appliance and software			55,000	
	Storage Area Network infrastructure upgrade			139,044	
Police - Sworn	K-9 Vehicle replacement			81,200	
PD - Communications	Phone and radio recording system			29,034	
Fire	Fire Station 22 Bollard paint maintenance	3,750			
	Station Air Supply Ceiling Mounts	22,535			
	Fire Station 24 Interior renovations [Funding Plan]	108,000			
	Portable Radio [Replacement Funding Plan]			161,100	
	Vehicle Capital [Fleet's Replacement Funding Plan]			700,000	
Cemetery	Columbarium		100,000		
Facilities	Garden Theatre exterior paint	11,500			
	Parking Garage Stairwell maintenance	12,820			
	Railroad Museum roof improvements	75,000			
	Old Boat House demolition	40,000			
	City Hall Roof [Facilities Replacement Funding Plan]	50,000			
	City Hall Chiller [Facilities Replacement Funding Plan]	100,000			
	City Hall Retrofit - [EECBG Energy Block Grant]		76,560		
Fleet	Fleet Building improvements [Funding Plan]	50,000			
Recreation	Farnsworth Pump Room exterior painting	4,500			
	Jessie Brock Roof [Funding plan]	50,000			
	Jessie Brock A/C replacement	36,000			
TOTAL - GENERAL FUND		564,105	176,560	1,576,594	2,317,259

**FY 2026 BUDGET
CAPITAL EXPENDITURES**

	CATEGORY			TOTAL CAPITAL
	IMPROVEMENTS			
	BUILDING 62	OTHER THAN BUILDING 63	CAPITAL EQUIPMENT 64	
LAW ENFORCEMENT TRUST				
K-9			13,000	
Key tracking system			15,726	
Aerial Drone			29,076	
TOTAL - LAW ENFORCEMENT TRUST	-	-	57,802	57,802

COMMUNITY REDEVELOPMENT				
CRA				
Property Acquisition		325,000		
East Winter Garden Revitalization		1,358,525		
TOTAL - COMMUNITY REDEVELOPMENT	-	1,683,525	-	1,683,525

LOCAL OPTION GAS TAX				
Street Resurfacing		1,600,000		
TOTAL - LOCAL OPTION GAS TAX FUND	-	1,600,000	-	1,600,000

GENERAL IMPACT FEE FUNDS				
Story & Dillard - Turn Lights		150,000		
Roper & WG Vineland Intersection Improv (Design)		250,000		
Carter Rd Intersection Project		2,000,000		
Warrant Studies - Carriage Point Entrance; Avalon Rd		35,000		
Event barricade equipment			480,000	
TOTAL - GENERAL IMPACT FEE FUNDS	-	2,435,000	480,000	2,915,000

**FY 2026 BUDGET
CAPITAL EXPENDITURES**

		CATEGORY IMPROVEMENTS OTHER THAN BUILDING 63			TOTAL CAPITAL
		BUILDING 62	CAPITAL EQUIPMENT 64		
UTILITIES OPERATING FUND					
Water	Public Services TPO Office Re-Roof Daniels Water Plant A/C Water Master Plan PFAS Well Filter - Design	32,000 11,500	500,000 250,000		
Wastewater	WWTP Expansion at Crest Ave		16,750,000		
Distribution	Fullers Potable Well #7 Midget PI - Surprise to Palm N. Main Street - Plant to Newell S. Highland - Smith to Maple S. Highland - Smith to Tremaine Palm Dr - Regal to Division Northeast Transmission Main New Base Station (M420)		92,700 8,961 3,090 4,378 4,635 20,703 2,648,388	48,317	
Collection	Teacup Springs Sewer conversion By-pass pump Roll-off Container for WWTP		6,640,000	65,000 54,000	
TOTAL - UTILITIES OPERATING FUND		43,500	26,922,855	167,317	27,133,672
UTILITIES CONSTRUCTION FUND					
	WWTP Expansion at Crest Ave Reclaimed Water PH 3		30,986,000 4,000,000		
TOTAL - UTILITIES CONSTRUCTION FUND		-	34,986,000	-	34,986,000

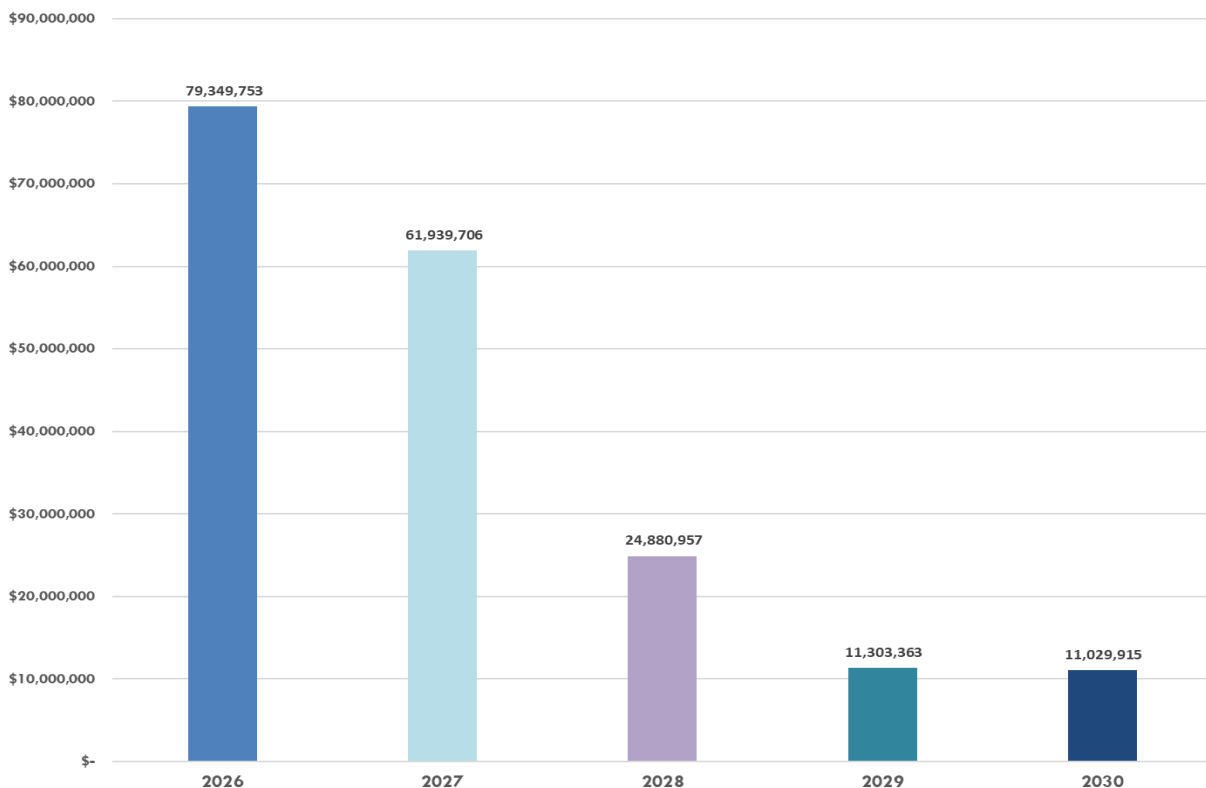
**FY 2026 BUDGET
CAPITAL EXPENDITURES**

	CATEGORY			
	BUILDING 62	IMPROVEMENTS OTHER THAN BUILDING 63	CAPITAL EQUIPMENT 64	TOTAL CAPITAL
UTILITIES RENEWAL & REPLACEMENT FUND				
Midget Pl - Surprise to Palm		12,566		
N. Main Street - Plant to Newell		62,283		
Palm Dr - Regal to Division		23,484		
S. Highland - Smith to Maple		4,594		
S. Highland - Smith to Tremaine		4,635		
Collection System R&R		257,500		
Gravity Sewer Rehab		200,000		
TOTAL - UTILITIES RENEWAL & REPLACEMENT FUND	-	565,062	-	565,062
STORMWATER FUND				
S. Highland - Smith to Maple		10,300		
S. Highland - Smith to Tremaine		10,300		
N. Main Street - Plant to Newell		3,400		
Midget Pl - Surprise to Palm		10,750		
Palm Dr - Regal to Division		18,600		
Stormwater R&R Improvements		300,000		
Village Grove Improvement Design		175,000		
Sanctuary at Twin Waters Pond Repair		100,000		
Tri City Stormwater Modeling		151,154		
Stormwater Master Plan		500,000		
East Winter Garden Drainage Improvements		6,562,500		
TOTAL - STORMWATER FUND	-	7,842,004	-	7,842,004
SOLID WASTE FUND				
28 yd Grapple trucks (2) replacements - lease to own			151,440	
60 yd Grapple truck - lease to own			75,720	
Front load garbage trucks (2) replacements - lease to own			151,440	
Rear load garbage truck replacement - lease to own			75,720	
TOTAL - SOLID WASTE FUND	-	-	454,320	454,320
TOTAL CAPITAL EXPENDITURES	607,605	76,211,006	2,736,033	79,554,644

FIVE-YEAR CAPITAL IMPROVEMENT PLAN

The Five-Year Capital Improvement Plan (CIP) reflects planned expenditures over the next five years for items that have a useful life of more than one year, are capital in nature and equal to or exceed \$25,000. The CIP plan identifies capital projects and equipment, provides a planning schedule and identifies options for financing the plan. The CIP is reviewed and updated each year by City Staff and the City Manager. Projects are often reprioritized as Commission and community priorities shift, unforeseen needs arise or available funds change.

The fiscal year 2026 CIP includes a total investment of \$188.5 million in projects over the next five years. The majority of the total capital projects are slated for FY2026, FY2027 and FY2028. All further capital projects will be critically assessed and funding sources fully evaluated to determine whether to start or defer projects. The chart below shows a budgetary summary of the \$188.5 million five-year CIP.



The CIP shows a five year projection of the City's needs and desired services. The City is responsible for providing municipal services to the public, including the acquisition or construction of needed improvements or infrastructure. The City must also furnish and maintain capital facilities and equipment, such as roadways and parks. This CIP reflects the City's long-term commitment to public safety, roads, drainage systems, utilities, and other public infrastructure.

While projects may be financed through regular operating funds such as the General Fund, it is generally more viable to use other funds so that capital projects do not compete with regular operations for funding.

The chart below summarizes the five-year Capital Improvement Program budget by fund.

**CITY OF WINTER GARDEN
FY 2026 - FY 2030
FIVE YEAR CIP**

FUND	FY 2026	FY 2027	FY 2028	FY 2029	FY 2030	TOTALS
General Fund	2,248,670	3,952,446	1,776,630	1,748,909	1,771,856	11,498,511
CRA Fund	1,683,525	2,500,000	2,500,000	2,500,000	2,500,000	11,683,525
General Impact Fee Fund	2,880,000	-	-	-	-	2,880,000
Local Option Gas Tax	1,600,000	1,867,926	2,113,374	1,180,000	1,180,000	7,941,300
Stormwater	7,842,004	554,100	607,450	607,450	607,450	10,218,454
Solid Waste	454,320	454,320	454,320	454,320	454,320	2,271,600
Utilities Fund	62,076,172	51,900,785	16,943,821	4,312,762	4,016,367	139,249,907
Utility Impact Fee	-	-	-	-	-	-
Utility Renewal and Replacement	565,062	710,129	485,362	499,922	499,922	2,760,397
TOTAL	\$79,349,753	\$61,939,706	\$24,880,957	\$11,303,363	\$11,029,915	\$188,503,694

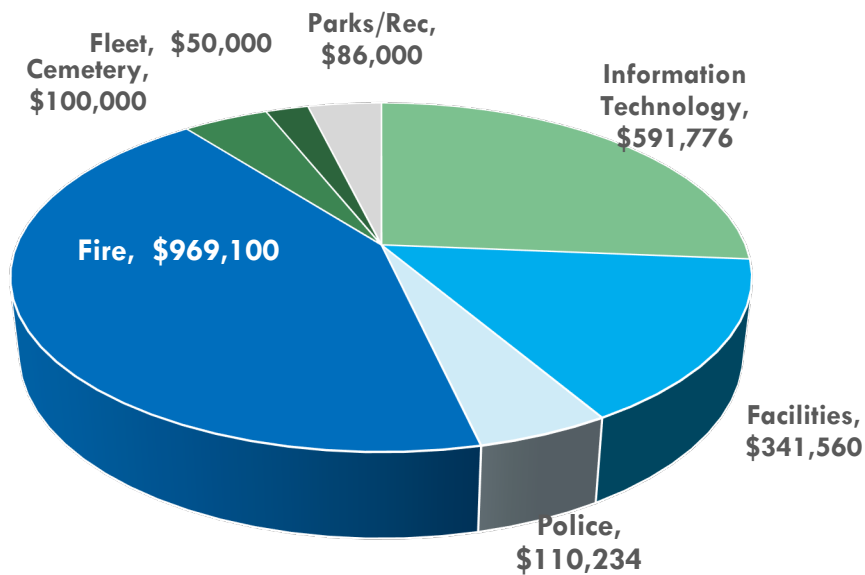
The Five-Year 2026-2030 Capital Improvement Fund Schedule shows all capital improvements broken down by funding source.

CAPITAL IMPROVEMENT PLAN PROJECT BY FUND FOR FY 2026

GENERAL FUND

Planned spending in the General Fund will be approximately \$2.25 million in FY 2026.

General Fund CIP Projects by Category FY2026



Police and Fire Capital Improvement Projects:

Police Projects: The police department replaces rolling stock every year. The total FY 2026 funding for vehicle replacements is \$81k for a K-9 replacement vehicle. Also included in the budget is an allocation for the phone and radio recording system supporting operations in the central communications area for Police Dispatch.

Fire Projects: The FY2026 CIP budget includes \$108k for the funding for renovations to Fire Station 24. Fire Station 24 is a 40-year-old Fire Station, with total improvements estimated at approximately \$400k to renovate the dorms, restrooms, day room and workout areas. The FY2026 CIP also includes \$700k for Heavy Fire Vehicle Capital and \$161k allocated towards Fire Portable Radios.

Information Technology Capital Improvement Projects:

Information Technology Upgrades: As more and more city service delivery relies on technology for the communication, completion and payment of daily operational functions, funding for upgrades to the technology infrastructure of the city has been added to continue to support the upgrade of critical IT network and security infrastructures to ensure confidentiality, integrity, and availability of essential electronic data. Total CIP funding in FY 2026 will be \$591.8k which budgets for public safety technology enhancements and IT infrastructure improvements, including security camera systems, license plate reader technology, data storage solutions, and network performance upgrades across key City facilities and the Police Department.

Parks & Land and Recreation:

Parks and Recreation Maintenance: This scope of work provides for capital repairs and replacement as needed throughout the city. The FY2026 Parks and Recreation CIP budget of \$86,000 is allocated for building improvements to the Jessie Brock Community Center, including roof repairs and air conditioning system replacements.

Facilities and Fleet Improvement Projects:

Facilities Projects: The FY2026 Facilities CIP budget totals \$342k and supports several key infrastructure and facility improvement projects. Funding is included for roof improvements at the Railroad Museum, continued multi-year funding for the City Hall roof replacement, and the next phase of the City Hall chiller system replacement. This year's allocation includes \$100k toward the chiller system and \$50k for the City Hall roof. Additionally, funding is provided for the demolition of the Lakefront Old Boathouse for \$40k and US Department of Energy Clean Energy Block Grant funding for the City Hall Electric Retrofit project in the amount of \$76,560.

Fleet Projects: The Fleet CIP total for the fiscal year of \$50k will fund improvements to the fleet building.

COMMUNITY REDEVELOPMENT AGENCY FUND

East Winter Garden Project: With the extension of the CRA fund, the City has pledged 75% of the future CRA revenues to East Winter Garden projects. The City continues to work with the EWG community on projects that the CRA will fund in East Winter Garden for redevelopment and revitalization. This year's budget includes \$1.68 million in East Winter Garden dedicated projects.

LOCAL OPTION GAS TAX FUND

Pavement Resurfacing and Sidewalk Repairs: The FY2026 budget allocates \$1.6 toward street resurfacing. Future funding allocates \$4M toward street resurfacing.

STORMWATER FUND

Drainage Improvements: These funds will provide for the storm sewer repairs and upgrades necessary to improve water quality and meet current city standards. Funding of \$7.8 million allocation from the Stormwater Fund supports a variety of stormwater infrastructure projects throughout the City. This funding covers pond restoration, system modeling, and updates to the City's stormwater master plan, as well as the design and construction of drainage and infrastructure improvements in East Winter Garden and other targeted areas. Most of the allocation—over \$6.5 million—is directed toward drainage improvements in East Winter Garden, with the remainder supporting design work, rehabilitation efforts, and localized system upgrades to enhance flood control and stormwater system performance citywide.

WATER & WASTEWATER UTILITY FUND

The Water and Wastewater Utility fund will spend \$ 47.7 M of its FY2026 \$62.6 million CIP budget on the Wastewater Treatment Plant expansion. The remainder of the CIP budget will go towards routine rehabilitation and upgrades to existing infrastructure: sewer mains, sanitary manholes, sewer and water main installations, force main replacement, and lift station upgrades.

**CITY OF WINTER GARDEN
FY 2026 BUDGET
FIVE YEAR CIP**

PROJECT NAME	SOURCE FUND		2026	2027	2028	2029	2030	Totals
Garden Theatre Security Camera system	GF	IT	34,000	-	-	-	-	34,000
East Winter Garden Security Camera system	GF	IT	45,400	-	-	-	-	45,400
Camera Consolidation infrastructure improvement	GF	IT	96,016	-	-	-	-	96,016
Police Dept License Plate Reader	GF	IT	51,656	-	-	-	-	51,656
Police Dept Security Camera improvement	GF	IT	127,400	-	-	-	-	127,400
VEEAM Backup storage	GF	IT	43,260	-	-	-	-	43,260
Network Load balancing appliance and software	GF	IT	55,000	-	-	-	-	55,000
Storage Area Network infrastructure upgrade	GF	IT	139,044	-	-	-	-	139,044
Police Replacement Vehicles	GF	Police	81,200	384,000	384,000	384,000	384,000	1,617,200
Dispatch Phone and Radio Recording System	GF	Police	29,034	-	-	-	-	29,034
Fire Station 22 Concrete Apron Replacement	GF	Fire	-	46,000	-	-	-	46,000
Interior Renovation - Station 24	GF	Fire	108,000	-	-	-	-	108,000
Fire Station 24 Concrete Repair	GF	Fire	-	103,000	-	-	-	103,000
Fire Station 23 Relocation to Hennis Rd	GF	Fire	-	831,072	-	-	-	831,072
Fire Portable Radios [Funding Plan]	GF	Fire	161,100	165,174	-	-	-	326,274
Fire Heavy Vehicle Capital [Funding Plan]	GF	Fire	700,000	721,000	742,630	764,909	787,856	3,716,395
Cemetery Columbarium	GF	Cemetery	100,000	-	-	-	-	100,000
Streets & Sidewalks Resurfacing/Improvements	GF	Streets	-	500,000	500,000	500,000	500,000	2,000,000
Overhead to Underground Power Lines	GF	Streets	-	100,000	100,000	100,000	100,000	400,000
Downtown Holiday Light Electric Infrastructure (Boyd & Joiner St)	GF	Facilities Maint	-	300,000	-	-	-	300,000
Railroad Museum Roof Improvements	GF	Facilities Maint	75,000	75,000	-	-	-	150,000
City Hall Roof [Funding Plan]	GF	Facilities Maint	50,000	-	-	-	-	50,000
City Hall Chiller [Funding Plan]	GF	Facilities Maint	100,000	50,000	-	-	-	150,000
City Hall Retrofit (EECBG)	GF	Facilities Maint	76,560	-	-	-	-	76,560
Lakefront Old Boathouse Demolition	GF	Facilities Maint	40,000	-	-	-	-	40,000
Fleet Building Improvements	GF	Fleet	50,000	50,000	50,000	-	-	150,000
Downtown Fountain Restoration	GF	Parks & Land	-	500,000	-	-	-	500,000
Parks Truck Replacement	GF	Parks & Land	-	52,700	-	-	-	52,700
Jessie Brock Roof [Funding Plan]	GF	Recreation	50,000	60,000	-	-	-	110,000
Jessie Brock A/C replacements	GF	Recreation	36,000	14,500	-	-	-	50,500
General Fund Total			2,248,670	3,952,446	1,776,630	1,748,909	1,771,856	11,498,511
EWG Neighborhood Revitalization	CRA	CRA	1,683,525	2,500,000	2,500,000	2,500,000	2,500,000	11,683,525
CRA Fund Total			1,683,525	2,500,000	2,500,000	2,500,000	2,500,000	11,683,525
Carter Road Intersection	GIF	Streets	2,000,000	-	-	-	-	2,000,000
Story & Dillard - Turn Lights	GIF	Streets	150,000	-	-	-	-	150,000
Roper & WG Vineland Intersection (Design)	GIF	Streets	250,000	-	-	-	-	250,000
Event barricade equipment	GIF	Streets	480,000	-	-	-	-	480,000
General Impact Fee Fund Total			2,880,000	-	-	-	-	2,880,000

**CITY OF WINTER GARDEN
FY 2026 BUDGET
FIVE YEAR CIP**

PROJECT NAME	SOURCE FUND		2026	2027	2028	2029	2030	Totals
Downtown Brick Pavers	LOGT	Streets	-	30,000	30,000	30,000	30,000	120,000
Varsity St Parking Lot	LOGT	Streets	-	481,450	-	-	-	481,450
Midget Pl - Surprise to Palm	LOGT	Streets	-	47,300	189,100	-	-	236,400
N. Main Street - Plant to Newell	LOGT	Streets	-	22,250	126,000	-	-	148,250
S. Highland - Smith to Maple	LOGT	Streets	-	21,163	119,937	-	-	141,100
S. Highland - Smith to Tremaine	LOGT	Streets	-	21,163	119,937	-	-	141,100
Palm Dr - Regal to Division	LOGT	Streets	-	94,600	378,400	-	-	473,000
Street Resurfacing	LOGT	Streets	1,600,000	1,000,000	1,000,000	1,000,000	1,000,000	5,600,000
Pavement Striping	LOGT	Streets	-	150,000	150,000	150,000	150,000	600,000
Local Option Gas Tax Total			1,600,000	1,867,926	2,113,374	1,180,000	1,180,000	7,941,300
Sanctuary at Twin Waters Pond Repair	S	Stormwater	100,000	-	-	-	-	100,000
Tri City Stormwater Modeling	S	Stormwater	151,154	-	-	-	-	151,154
Stormwater Masterplan	S	Stormwater	500,000	-	-	-	-	500,000
E Winter Garden Drainage Improvements	S	Stormwater	6,562,500	-	-	-	-	6,562,500
Village Grove Infrastructure Improvt Design	S	Stormwater	175,000	-	-	-	-	175,000
S. Highland - Smith to Maple	S	Stormwater	10,300	58,700	69,000	69,000	69,000	276,000
S. Highland - Smith to Tremaine	S	Stormwater	10,300	58,700	69,000	69,000	69,000	276,000
N. Main Street - Plant to Newell	S	Stormwater	3,400	19,450	22,850	22,850	22,850	91,400
Midget Pl - Surprise to Palm	S	Stormwater	10,750	42,950	53,700	53,700	53,700	214,800
Palm Dr - Regal to Division	S	Stormwater	18,600	74,300	92,900	92,900	92,900	371,600
Stormwater R&R Improvements	S	Stormwater	300,000	300,000	300,000	300,000	300,000	1,500,000
Stormwater Total			7,842,004	554,100	607,450	607,450	607,450	10,218,454
28 yd Grapple trucks (2) replacements	SW	Solid Waste	151,440	151,440	151,440	151,440	151,440	757,200
60 yd Grapple truck	SW	Solid Waste	75,720	75,720	75,720	75,720	75,720	378,600
Front load garbage trucks (2) replacements	SW	Solid Waste	151,440	151,440	151,440	151,440	151,440	757,200
Rear load garbage truck replacement	SW	Solid Waste	75,720	75,720	75,720	75,720	75,720	378,600
Solid Waste Total			454,320	454,320	454,320	454,320	454,320	2,271,600
Public Services Office TPO Re-Roof			32,000	-	-	-	-	32,000
Western Storage Potable Well	U-W	Water	-	2,546,160	-	-	-	2,546,160
Vehicle Replacement	U-W	Water	-	29,916	30,814	31,738	32,645	125,113
PFAS Well Filter - Design	U-W	Water	250,000	250,000	-	-	-	500,000
Water Master Plan	U-W	Water	500,000	-	-	-	-	500,000
WWTP Expansion at Crest Ave	U-WW	Utility/Constructi on Fund	47,736,000	45,084,000	12,586,000	-	-	105,406,000
Reclaimed Water Phase 3	U-WW	Utility/Constructi on Fund	4,000,000	-	-	-	-	4,000,000

**CITY OF WINTER GARDEN
FY 2026 BUDGET
FIVE YEAR CIP**

PROJECT NAME	SOURCE FUND		2026	2027	2028	2029	2030	Totals
Vehicle Replacement	U-W	Wastewater	-	46,350	49,173	-	-	95,523
Fullers Potable Well #7	U-W	Distribution	92,700	-	-	-	-	92,700
2" Water Main Upgrades	U-W	Distribution	-	206,000	212,180	218,545	218,545	855,270
Midget PI - Surprise to Palm	U-W	Distribution	8,961	36,813	47,424	48,847	-	142,045
N. Main Street - Plant to Newell	U-W	Distribution	3,090	17,770	21,581	22,229	-	64,670
S. Highland - Smith to Maple	U-W	Distribution	4,378	25,382	30,788	31,711	-	92,259
S. Highland - Smith to Tremaine	U-W	Distribution	4,635	25,117	30,788	31,711	-	92,251
Palm Dr - Regal to Division	U-W	Distribution	20,703	85,455	109,983	113,282	-	329,423
New Base Station (M420)	U-W	Distribution	48,317	-	-	-	-	48,317
Northeast Transmission Main	U-W	Reclaimed	2,648,388	-	-	-	-	2,648,388
Southwest Transmission Main	U-W	Reclaimed	-	2,802,102	-	-	-	2,802,102
Smith Street Transmission Main	U-W	Reclaimed	-	-	3,073,295	-	-	3,073,295
Smith Street Storage and Pumping	U-W	Reclaimed	-	-	-	3,089,871	3,089,871	6,179,742
Vehicle Replacements	U-W	Distribution	-	45,320	48,080	-	-	93,400
Skid Steer (cost-share)	U-W	Distribution	-	31,930	-	-	-	31,930
Skid Steer (cost-share)	U-W	Collection	-	31,930	-	-	-	31,930
Teacup Springs Sewer Conversion	U-W	Collection	6,640,000	-	-	-	-	6,640,000
Lift Station Rehab at multiple lift stations	U-W	Collection	-	212,180	218,545	225,102	225,102	880,929
Slip Lining of gravity sewer	U-W	Collection	-	212,180	218,545	225,102	225,102	880,929
Manhole Rehabilitation	U-W	Collection	-	212,180	218,545	225,102	225,102	880,929
By-pass pump	U-W	Collection	65,000	-	-	-	-	65,000
Roll-off Container for WWTP	U-W	Collection	54,000	-	-	-	-	54,000
Truck Replacements, two (2)	U-W	Collection	-	-	48,080	49,522	-	97,602
Utilities Fund Total			62,076,172	51,900,785	16,943,821	4,312,762	4,016,367	139,249,907
Midget PI - Surprise to Palm	URR-WW	Collection	12,566	51,772	-	-	-	64,338
N. Main Street - Plant to Newell	URR-WW	Collection	62,283	36,654	-	-	-	98,937
Palm Dr - Regal to Division	URR-WW	Collection	23,484	96,860	-	-	-	120,344
S. Highland - Smith to Maple	URR-WW	Collection	4,594	26,830	-	-	-	31,424
S. Highland - Smith to Tremaine	URR-WW	Collection	4,635	26,788	-	-	-	31,423
Collection System R&R	URR-WW	Collection	257,500	265,225	273,182	281,377	281,377	1,358,661
Gravity Sewer Rehab	URR-WW	Collection	200,000	206,000	212,180	218,545	218,545	1,055,270
Utility Renewal and Replacement Total			565,062	710,129	485,362	499,922	499,922	2,760,397
TOTAL CITY			79,349,753	61,939,706	24,880,957	11,303,363	11,029,915	188,503,694

SUMMARY OF DEBT OUTSTANDING

Note: Neither the City of Winter Garden Charter or Code of Ordinances nor the Florida Statutes limit the amount of debt the City of Winter Garden can issue.

Debt Outstanding—Governmental Fund Types:	Amount as of October 1, 2025
Parking Garage and Downtown Capital Projects – Sales Tax Revenue Bonds, Series 2016A \$10,061,000 principal due in annual installments of \$375,000 to \$630,000 through October 1, 2036; interest due in semi-annual installments of \$7,813 to \$146,242 through October 1, 2036; interest rate is fixed at 2.48%.	\$ 6,149,000
Refinance Original City Hall Loan – Sales Tax Revenue Bonds, Series 2016B \$9,691,000; principal due in annual installments of \$363,000 to \$605,000 through October 1, 2036; interest due in semi-annual installments of \$7,502 to \$140,865 through October 1, 2036; interest rate is fixed at 2.48%.	5,918,000
Transportation & Parks Capital Projects – Sales Tax Revenue Bonds, Series 2021 \$16,087,000; principal due in annual installments of \$1.028M to \$1.279M through October 1, 2035; interest due in semi-annual installments of \$10,808 to \$135,935 through October 1, 2035; interest rate is fixed at 1.69%.	12,950,000
Total Outstanding—Governmental Fund Types	\$25,017,000

DEBT OUTSTANDING—GOVERNMENTAL FUND TYPES:General Fund

Debt service requirements of the General Fund are as follows:

Fiscal Year Ending	Principal	Interest	Total
2026	\$ 2,049,000	\$ 508,973	\$ 2,557,973
2027	2,091,000	466,563	2,557,563
2028	2,135,000	423,228	2,558,228
2029	2,177,000	378,950	2,555,950
2030	2,224,000	333,792	2,557,792
2031-2035	11,827,000	956,098	12,783,098
2036	2,514,000	41,437	2,555,437
	\$25,017,000	\$3,109,041	\$28,126,041

Annual Requirements to Amortize Long-Term Debt by Fund
DEBT OUTSTANDING—GOVERNMENTAL FUND TYPES:
General Fund

Debt service requirements of the Sales Tax Bonds, Series 2016A are as follows:

Fiscal Year Ending	Principal	Interest	Total
2026	\$ 493,000	\$ 152,495	\$ 645,495
2027	505,000	140,269	645,269
2028	518,000	127,745	645,745
2029	531,000	114,898	645,898
2030	544,000	101,730	645,730
2031-2035	2,928,000	299,559	3,227,559
2036	630,000	15,625	645,625
	<u>\$6,149,000</u>	<u>\$952,321</u>	<u>\$7,101,321</u>

Debt service requirements of the Sales Tax Bonds, Series 2016B are as follows:

Fiscal Year Ending	Principal	Interest	Total
2026	\$ 474,000	\$ 146,766	\$ 620,766
2027	487,000	135,011	622,011
2028	499,000	122,934	621,934
2029	509,000	110,558	619,558
2030	525,000	97,935	622,935
2031-2035	2,819,000	288,102	3,107,102
2036	605,000	15,004	620,004
	<u>\$5,918,000</u>	<u>\$916,310</u>	<u>\$6,834,310</u>

Debt service requirements of the Sales Tax Bonds, Series 2021 are as follows:

Fiscal Year Ending	Principal	Interest	Total
2026	\$ 1,082,000	\$ 209,712	\$ 1,291,712
2027	1,099,000	191,283	1,290,283
2028	1,118,000	172,549	1,290,549
2029	1,137,000	153,494	1,290,494
2030	1,155,000	134,127	1,289,127
2031-2035	6,080,000	368,437	6,448,437
2036	1,279,000	10,808	1,289,808
	<u>\$12,950,000</u>	<u>\$1,240,410</u>	<u>\$14,190,410</u>

DEBT INFORMATION

Debt Outstanding—Proprietary Fund Types:	Amount as of October 1, 2025
Water Treatment Expansion Planning Loan – 2022 State Revolving Fund Loan \$1,058,360; due in semi-annual principal and interest installments of \$27,185 through August 15, 2042; Interest at 0.145%	901,233
Water Treatment Expansion Design Loan – 2023 State Revolving Fund Loan \$3,599,500; due in semi-annual principal and interest installments of \$197,066 through August 15, 2035; Interest at 1.760%	3,599,500
Water Treatment Expansion Construction Loan – 2024 State Revolving Fund Loan \$26,674,257; due in semi-annual principal and interest installments of \$800,122 through November 15, 2048; Interest at 1.640%	27,191,733
Water and Wastewater Revenue Bonds, Series 2025 \$70,635,000; due in semi-annual principal and interest installments \$1,949,206 to \$4,439,594 through September 30, 2054; All-in True Interest Cost at 4.9766%	70,635,000
Total Outstanding—Proprietary Fund Types	\$102,327,466

DEBT OUTSTANDING— ENTERPRISE FUND TYPES:Utility Fund

Debt service requirements of the Utility Fund are as follows:

Fiscal Year Ending	Principal	Interest	Total
2026	384,030	3,742,884	4,126,914
2027	990,053	3,736,862	4,726,915
2028	1,196,181	3,700,733	4,896,914
2029	1,851,447	4,095,712	5,947,159
2030	1,891,874	4,055,783	5,947,657
2031-2035	10,290,880	19,638,405	29,929,285
2036-2040	13,412,757	18,127,120	31,539,877
2041-2045	16,304,336	15,647,120	31,951,456
2046-2050	24,705,908	12,235,638	36,941,546
2051-2054	31,300,000	4,213,037	35,513,037
	\$102,327,466	\$89,193,294	\$191,520,760

DEBT OUTSTANDING—PROPRIETARY FUND TYPES:

Utility Fund

Debt service requirements of the 2022 State Revolving Fund Planning Loan are as follows:

Fiscal Year Ending	Principal	Interest	Total
2026	51,794	2,576	54,370
2027	51,944	2,426	54,370
2028	52,095	2,275	54,370
2029	52,246	2,124	54,370
2030	52,397	1,972	54,369
2031-2035	264,277	7,571	271,848
2036-2040	268,134	3,714	271,848
2041-2044	108,346	393	108,739
	\$901,233	\$23,051	\$924,284

Debt service requirements of the 2023 State Revolving Fund Design Loan are as follows:

Fiscal Year Ending	Principal	Interest	Total
2026	332,236	61,896	394,132
2027	338,109	56,023	394,132
2028	344,086	50,046	394,132
2029	350,169	43,963	394,132
2030	356,359	37,773	394,132
2031-2035	1,878,541	92,118	1,970,659
	\$3,599,500	\$341,819	\$3,941,319

DEBT INFORMATION

Debt service requirements of the 2024 State Revolving Fund Construction Loan are as follows:

Fiscal Year Ending	Principal	Interest	Total
2029	1,159,032	441,212	1,600,244
2030	1,178,118	422,126	1,600,244
2031-2035	6,188,062	1,813,155	8,001,217
2036-2040	6,714,623	1,286,594	8,002,217
2041-2045	7,285,990	715,227	8,001,217
2046-2049	4,665,908	134,823	4,800,731
	<u>\$27,191,733</u>	<u>\$4,813,137</u>	<u>\$32,004,870</u>

Debt service requirements of the 2025 Water & Wastewater Revenue Bonds, Series 2025 are as follows:

Fiscal Year Ending	Principal	Interest	Total
2026	0	3,678,412	3,678,412
2027	600,000	3,678,413	4,278,413
2028	800,000	3,648,412	4,448,412
2029	290,000	3,608,413	3,898,413
2030	305,000	3,593,912	3,898,912
2030-2034	1,960,000	17,725,561	19,685,561
2035-2039	6,430,000	16,836,812	23,266,812
2040-2044	8,910,000	14,931,500	23,841,500
2045-2049	20,040,000	12,100,815	32,140,815
2050-2054	31,300,000	4,213,037	35,513,037
	<u>\$70,635,000</u>	<u>\$84,015,287</u>	<u>\$154,650,287</u>

SUPPLEMENTAL INFORMATION

PERSONNEL AUTHORIZATIONS

—

FULL TIME EQUIVALENT EMPLOYEES PER THOUSAND

—

GENERAL FUND UNRESERVED FUND BAL- ANCE HISTORY

—

AD VALOREM REVENUE HISTORICAL COMPARISON

—

TAXABLE VALUE AND MILLAGE HISTORICAL COMPARISON



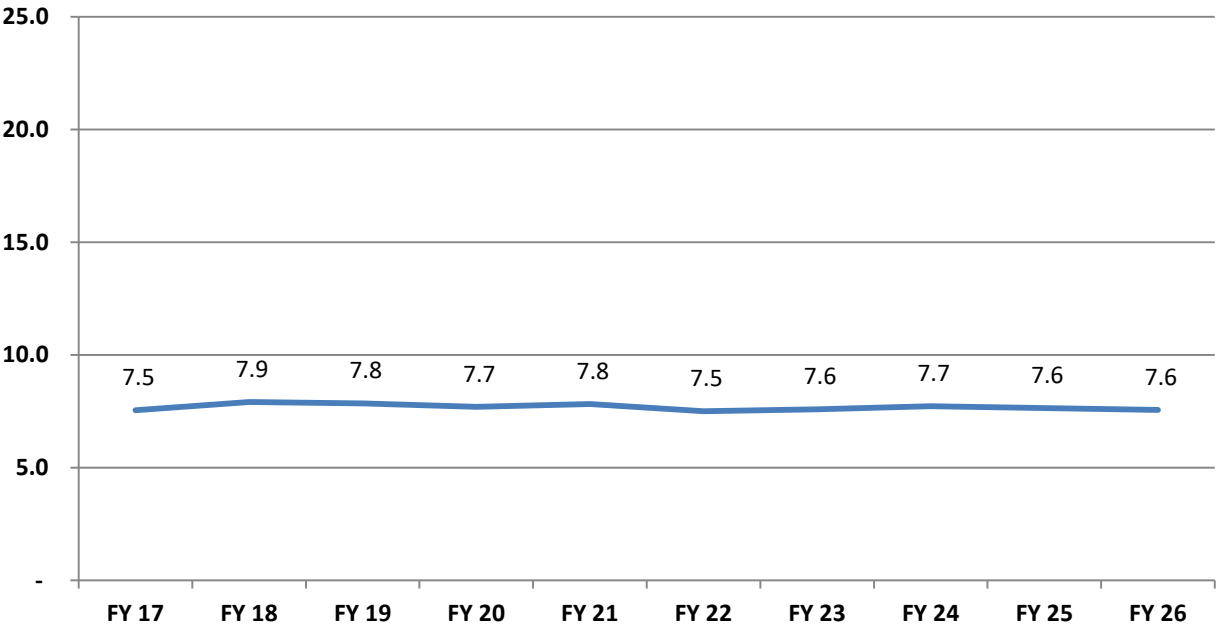
WINTER GARDEN

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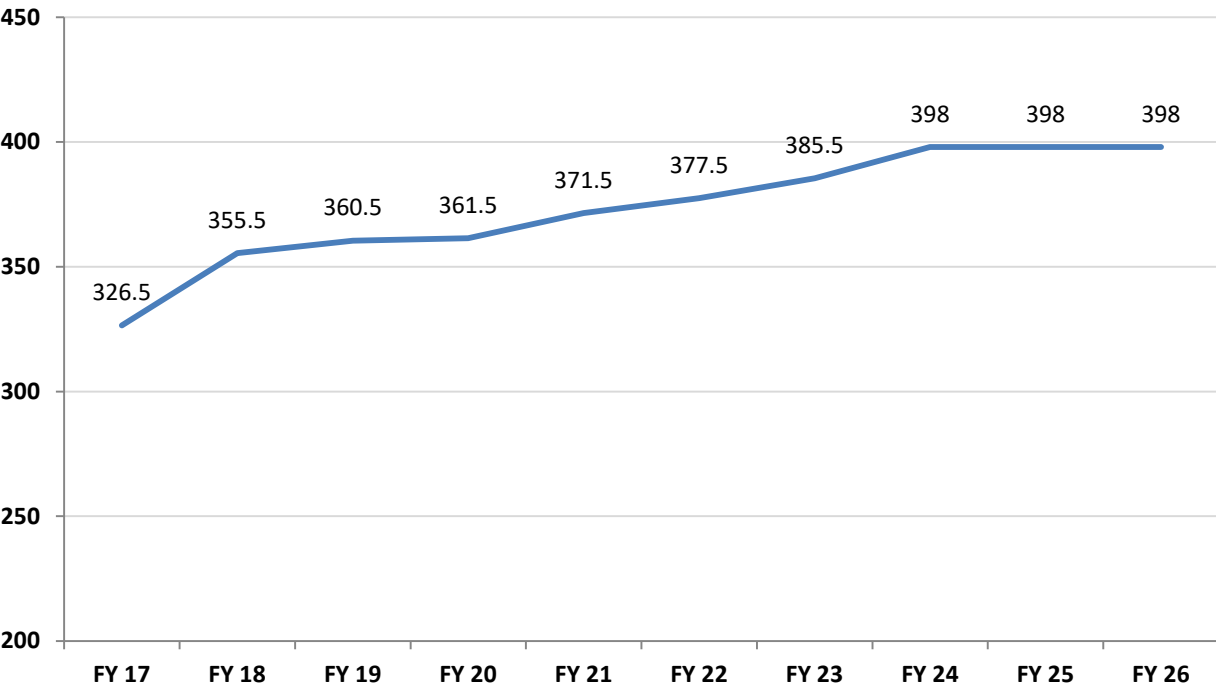
CITY OF WINTER GARDEN
Proposed FULL TIME EQUIVALENT
FISCAL YEAR 2025-2026

DEPARTMENT	FY 2023	FY 2024	FY 2025	Proposed FY 2026
GENERAL GOVERNMENT				
City Commission	5	5	5	5
Executive	3.5	3	3	3
Economic Development	2	4	4	4
City Clerk	3	3	3	3
Finance	10	10	10	10
Information Systems	6	5	5	5
ADMINISTRATIVE SERVICES				
Human Resources	5	6	6	6
Facilities Management	8	8	8	8
Fleet Management	9	9	9	9
TOTAL GENERAL GOVERNMENT	51.5	53	53	53
PUBLIC SAFETY				
Police - sworn	98	99	99	99
Police - non-sworn	37	37	37	37
Police - non-sworn part-time	14	14	14	14
Fire	65	73	73	73
TOTAL PUBLIC SAFETY	214	223	223	223
COMMUNITY DEVELOPMENT				
Building - Inspection	8	8	8	8
Building - Code Enforcement	3	3	3	3
Planning - Administration	6	6	6	6
Building - Administration	5	5	5	5
TOTAL COMMUNITY DEVELOPMENT	22	22	22	22
PUBLIC SERVICES				
Administration	4	4	4	4
Streets	3	3	3	3
Cemetery	1	1	1	1
Sanitation	18	18	18	18
Stormwater	2	2	2	2
Environmental Services	2	2	2	2
Water	5	5	5	5
Wastewater	7	7	7	7
Distribution	14	14	14	14
Collection	15	15	15	15
TOTAL PUBLIC WORKS AND UTILITIES	71	71	71	71
ENGINEERING	5	6	6	6
PARKS and RECREATION				
Recreation	8	8	8	8
Parks	17	18	18	18
TOTAL PARKS/RECREATION	25	26	26	26
TOTAL PUBLIC SERVICES	101	103	103	103
TRAILER CITY	2	2	2	2
	293			
TOTALS (less Commission)	385.5	398	398	398

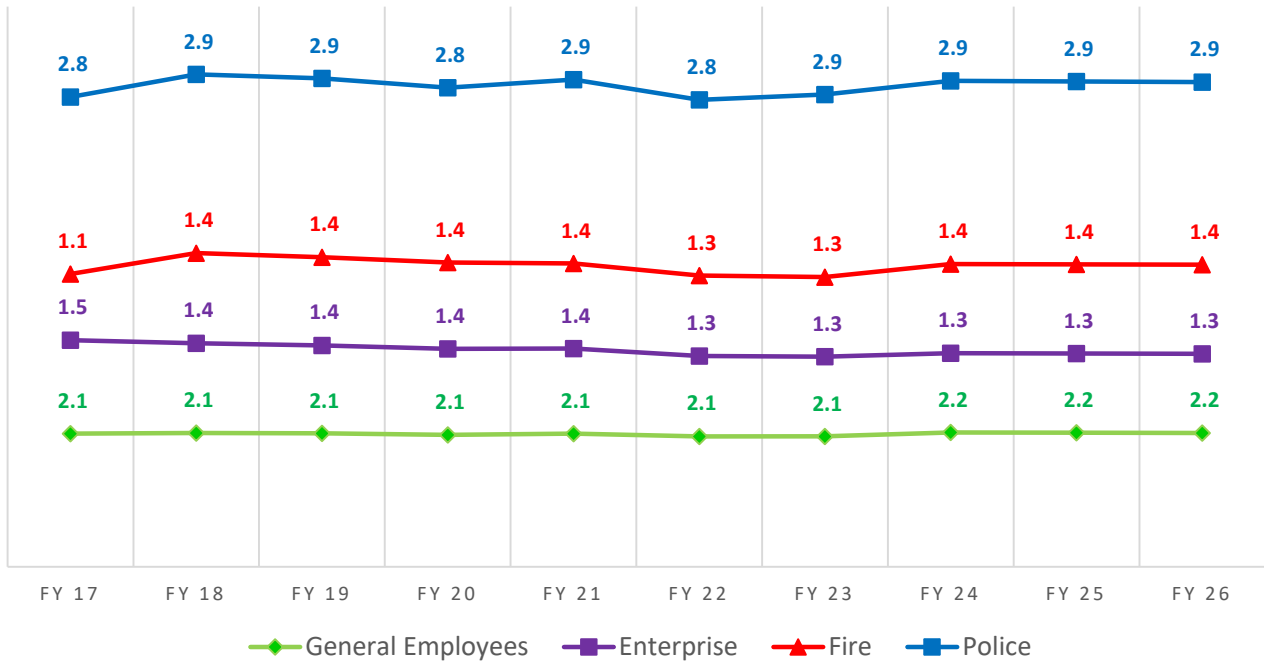
CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
FULL-TIME EQUIVALENT EMPLOYEES PER 1,000 POPULATION



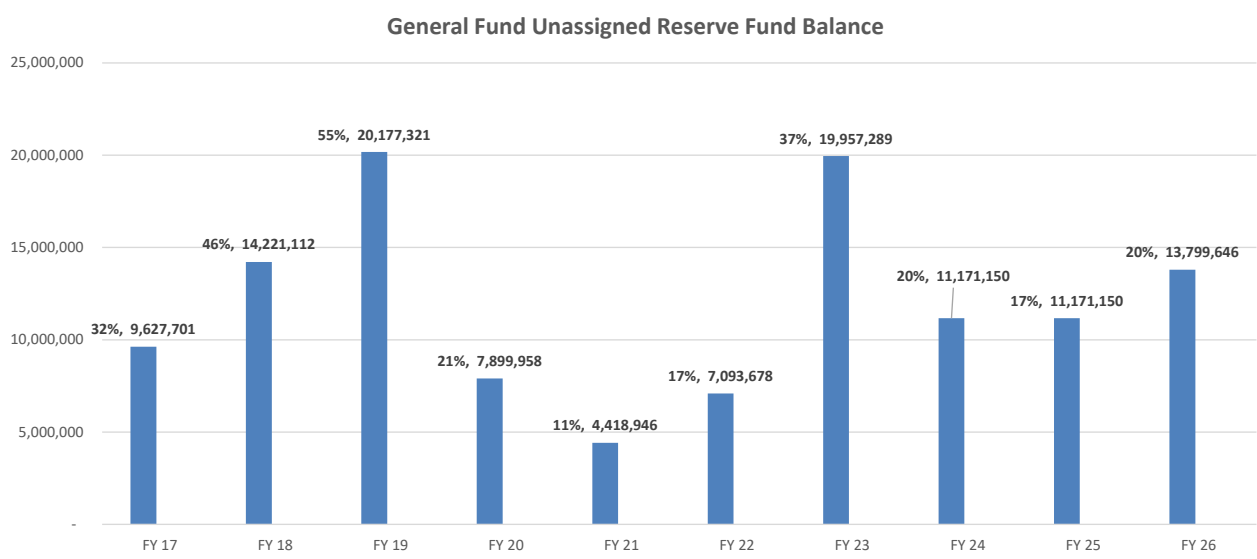
FULL-TIME EQUIVALENT EMPLOYEES



FULLTIME EMPLOYEES PER 1,000 CITIZENS

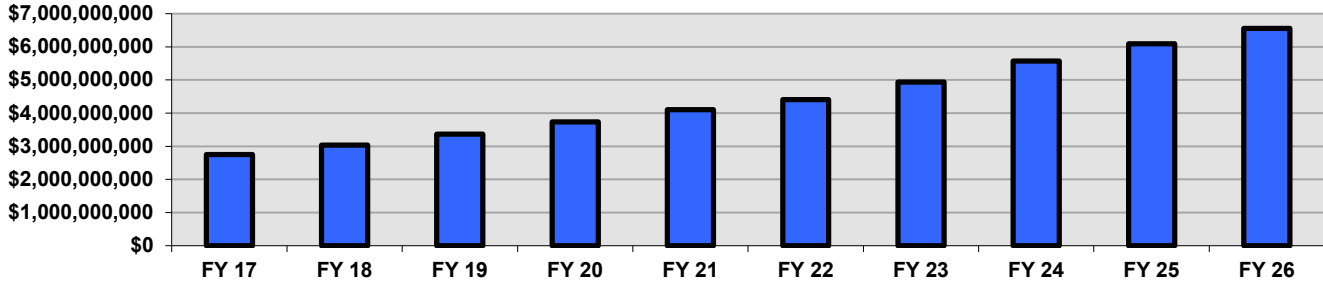


**CITY OF WINTER GARDEN
FY 2025/2026 BUDGET
GENERAL FUND UNRESERVED/UNASSIGNED FUND BALANCE TREND**

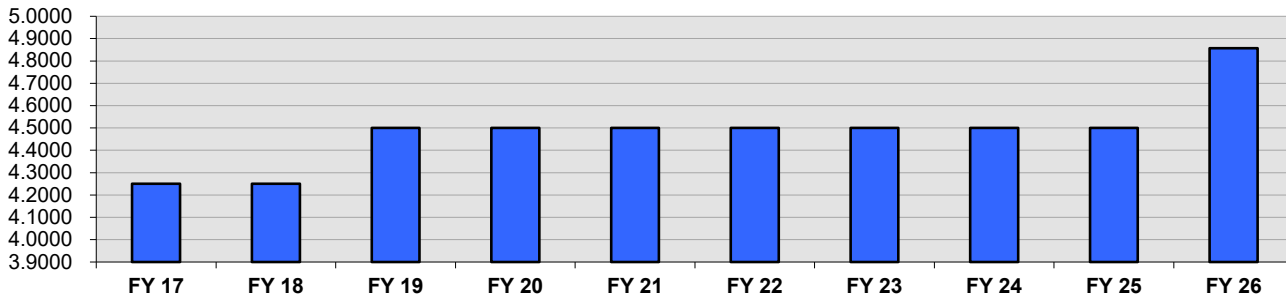


**CITY OF WINTER GARDEN
AD VALOREM TAXES**

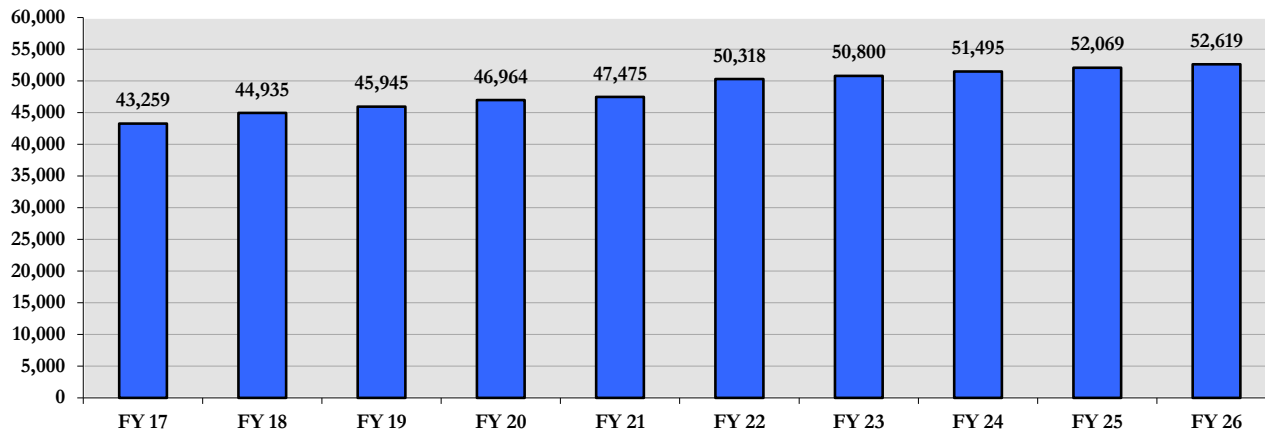
TOTAL ASSESSED VALUATION



MILLAGE RATE



WINTER GARDEN POPULATION





WINTER GARDEN

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GLOSSARY OF TERMS

Glossary of Terms



WINTER GARDEN

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GLOSSARY

AD VALOREM TAX: A tax levied on the assessed value of real and personal property (also known as “property tax”).

ADOPTED BUDGET: The proposed budget as formally approved by the City Commission.

AGENCY FUND: A type of fund used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds.

APPROPRIATION: A specific amount of money set apart by the City Commission for the purchase of goods and services.

ASSESSED PROPERTY VALUE: A valuation set upon real estate or personal property by the County Property Appraiser as a basis for levying taxes.

BALANCED BUDGET: A budget in which budgeted revenues equal budgeted expenditures/expenses.

BOND: A written promise to pay a specified sum of money (face value or principal), at a specified date in the future (maturity date), together with interest at a specified rate.

BUDGET: A fiscal plan of programs, services, and construction projects expected to be carried out, funded within available revenues, and designated within a specific period of time, usually 12 months.

CAPITAL EQUIPMENT: Equipment with a value in excess of \$1,000 and an expected life of more than two years such as automobiles, computers, and furniture.

CAPITAL IMPROVEMENT: A physical asset, constructed or purchased, that has a minimum useful life of three years.

CAPITAL IMPROVEMENT BUDGET: A budget including those approved capital improvement projects contained in the first year of the five-year Capital Improvement Program.

CAPITAL IMPROVEMENTS ELEMENT: That portion of the Capital Improvement Program which is necessary to meet the requirements of the Growth Management Act.

CAPITAL IMPROVEMENT PROGRAM (CIP): A comprehensive long-range schedule of approved capital improvements indicating priority in terms of need and ability to finance. The program covers a five-year period, the first year of which is adopted as the Capital Improvement Budget.

CONTINGENCY: Money that has been set aside to cover unplanned expenditures.

DEBT SERVICE: The payment of principal and interest on borrowed funds.

DEBT SERVICE FUND: Used to account for the accumulation of resources for, and the payment of, debt service.

DEPARTMENT: An organizational unit responsible for carrying out a major governmental function, such as Police or Public Works.

ENTERPRISE FUND: A type of fund used to account for operations that are financed and operated in a manner similar to private business enterprises; i.e., where charges for services are intended to cover the cost of providing the service.

EXPENDITURE: Transactions and events that decrease the amount of net spendable resources in a governmental fund.

FIDUCIARY FUND: A type of fund in which the government acts as a trustee or agent on behalf of another party. An example is pension funds.

FISCAL YEAR (FY): Any consecutive 12-month period designated as a budget year. The City's budget year begins October 1, and ends September 30 of the following calendar year.

FRANCHISE FEE: A fee paid by public service businesses for use of City streets, rights-of-way, and property in providing their services. Services requiring franchises include electric, telephone, natural gas, water, cable television, and roll-off service.

FUND: An accounting structure which isolates specific revenues and appropriations for a designated purpose, such as the General Fund or the Capital Project Fund.

FUND BALANCE: The excess of assets over liabilities. A positive ending fund balance from one fiscal year can be utilized as a resource for the following year's activities. A negative fund balance is sometimes referred to as a deficit.

GENERAL FUND: The general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

GRANT: Contributions of cash or other assets to be used for a specified purpose, activity, or facility. Grants may be classified as either categorical or block, depending on the amount of discretion allowed the grantee.

IMPACT FEE: A charge for infrastructure improvements that must be provided to the local government.

INTERFUND TRANSFER: Payment from one fund to another fund primarily for services provided.

INTERGOVERNMENTAL REVENUE: Revenue from other governments in the form of grants, entitlements, shared revenues, or payments in lieu of taxes.

LOCAL OPTION: Voted by local referendum, e.g., Local Option Sales Tax.

MILL: A value equal to \$.001 or \$1.00 per \$1,000. The mill is used to determine property taxes by multiplying the mill rate times the assessed property value.

MILLAGE RATE: The rate established each year by City Commission action which is used in the calculation of property taxes.

MISSION STATEMENT: This statement establishes the basis for the goals of the department by describing in broad terms what the department intends to accomplish during the budget year.

MODIFIED ACCRUAL ACCOUNTING: A basis of accounting in which revenues are recorded when collectable within the current period, and expenditures are recognized when the related liability is incurred.

NON-OPERATING EXPENDITURE: The cost of government services not directly attributable to a specific City program or operation, i.e., debt service obligations and contributions to human service organizations.

NON-OPERATING REVENUE: The income received by the government not directly attributable to providing a service, e.g., interest on cash in banks or investments.

OPERATING BUDGET: A financial plan which presents proposed expenditures for the fiscal year and estimates of revenue to finance them.

OPERATING EXPENSES: Expenses which are directly related to service activities.

OPERATING REVENUES: Revenues which are directly related to service activities, e.g., user charges, fees, or taxes.

PERMANENT FUND: A governmental fund type used to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs (i.e., for the benefit of the government or its citizenry).

PROPERTY TAX: A tax levied on the assessed value of real property, i.e., ad valorem tax.

PROPRIETARY FUND: A type of fund which is similar to private sector companies, whereby the focus is on the measurement of net income.

REVENUE: Money received by the City from external sources.

REVENUE BOND: A bond whose principal and interest are payable exclusively from a specific revenue source.

ROLLED-BACK MILLAGE RATE: The millage rate that would generate the same dollar amount of ad valorem tax revenue as was generated in the previous year, exclusive of new construction.

SPECIAL REVENUE FUND: A type of fund used to account for the proceeds of a specified revenue source (other than special assessments or major capital projects) that are legally restricted to expenditures for specified purposes. An example is revenue from the Community Development Block Grant.

TAX INCREMENT FINANCING: A method for providing money to pay for infrastructure related to development in a designated district. The money comes from the increase in property tax above the redevelopment level, and can be used for a predetermined time period.

TAX LEVY: The total revenue amount to be raised by general property taxes for purposes specified in the adopted budget.

TAXABLE VALUE: The assessed value less homestead and other exemptions, if applicable.

TRANSPORTATION IMPACT FEE: A charge based on projected trips that will be generated by development or redevelopment of a property.

UTILITY TAX: A tax levied by the City on the customers of various utilities such as electric, telephone, gas and water. The average rate is 10.0 percent of the sales price of such utility service or commodity.





WINTER GARDEN



**City Commission and
Community Redevelopment Agency
REGULAR MEETING MINUTES**

August 28, 2025

A Budget Workshop and Regular Meeting of the City of Winter Garden City Commission was called to order by Mayor Rees at 6:30 pm. at City Hall, 300 West Plant Street, Winter Garden, Florida. An opening invocation and pledge of allegiance were given.

Present:

Mayor John Rees
Commissioner District 1 - Lisa L. Bennett
Commissioner District 2 - Iliana R. Jones
Commissioner District 3 - Chloe Johnson
Commissioner District 4 - Colin Sharman

Also Present:

City Manager - Jon C. Williams
City Attorney - A. Kurt Ardaman
City Clerk - Angela J. Grimmage

BUDGET WORKSHOP

1. BUDGET WORKSHOP

A. FISCAL YEAR 2025/2026

A budget workshop PowerPoint presentation highlighting some of the budgeted items was provided by City Manager Jon C. Williams and Finance Director Laura Zielonka. (See attached - **Exhibit A**)

City Manager Jon C. Williams began by noting his pleasure in presenting the proposed operating budget for the City of Winter Garden for Fiscal Year 2025/2026. He noted that the budget, as presented, includes a recommendation for a small millage rate adjustment. He indicated that this workshop does not require any action from the City Commission. Mr. Williams then recognized Finance Director Laura Zielonka to start the budget PowerPoint presentation.

Ms. Zielonka presented explanations and highlights of the proposed 2025/2026 budget, which included how the budget works, government services and funding, and budget details. She noted that the next steps would also be addressed.

City Manager Williams provided information on some of the larger projects that would be focused on in the Fiscal Year 2026 budget, afterward noting that staff would continue to review items throughout the year. Mr. Williams stated that the next steps would be the budget hearings on September 11, 2025, and September 25, 2025, at 6:30 p.m. He commended Finance Director Laura Zielonka, the City staff, and the department directors for their efforts in preparation of this proposed budget.

After the presentation, Mayor Rees commended the staff for doing a great job with the budget and its presentation. He requested that the City Commission study the budget and submit their questions to the City Manager.

Commissioner Sharman spoke of future workshops addressing events, suggesting that the event list be taken down to zero and then event items added. Discussion ensued regarding everyone wanting their favorite event, the related challenges in deciding, and future budget struggles. Also discussed were ongoing revenues and expenditures, future review of areas for budget adjustments, monetization, the zero-based budget, and future operating costs. Additional conversations included tax reforms, fire schedule, significant costs, state mandates, and the pursuit of grants.

REGULAR MEETING

2. Approval of Minutes

A. Regular Meeting Minutes - August 14, 2025

Motion by Commissioner Jones to approve the regular meeting minutes of August 14, 2025, as submitted. Seconded by Commissioner Bennett and carried unanimously 5-0.

3. Regular Business

A. Recommendation to approve Memorandum of Understanding and Amendment 2 Revenue Agreement Time Extension with St. Johns River Water Management District for Final Design and Permitting of Lake Apopka Newton Park Access Channel/Habitat Dredging and Material Placement

Assistant City Manager for Public Services Stephen Pash stated that this is a request for approval of a memorandum of understanding and a second amendment to the revenue agreement between the City of Winter Garden and St. Johns River Water Management District (SJRWMD) for the material placement and dredging project at the Lake Apopka and Newton Park. He noted that the design work is completed and the Memorandum of Understanding (MOU) states that SJRWMD would apply for and hold the permit until the City/District finds 100 percent of the funding for the project. Furthermore, Mr. Pash named other agencies that are working on finding funding. He explained that once the funding is found, SJRWMD would convert the permit to the City, who would then move forward with constructing the project with the District's assistance. He explained that amendment 2 extends the design and permitting agreement to September 30, 2026. He indicated that there are no financial obligations with these agreements, and this MOU does not obligate either party to construct the project. Staff recommended approval.

Motion by Commissioner Bennett to approve Memorandum of Understanding and Amendment 2 Revenue Agreement time extension with St. Johns River Water Management District for final design and permitting of Lake Apopka Newton Park Access Channel/Habitat Dredging and Material Placement. Seconded by

Commissioner Sharman and Johnson simultaneously and carried unanimously 5-0.

- B. Recommendation to approve Amendment to Non-Exclusive Franchise Agreement for Plant Street Recycling, LLC and authorize City Manager to sign agreement
Assistant City Manager for Public Services Stephen Pash stated that Plant Street Recycling, LLC. is requesting to amend their original agreement to operate outside the original neighborhood and along public streets. He noted that they have been contacted by many citizens throughout the City requesting to expand their services. He noted that the request is to amend the agreement, allowing them to operate until such a time that they would be required to use larger vehicles. Furthermore, he spoke of the City's willingness to assist in this effort. Staff recommended approval.

Motion by Commissioner Sharman to approve the Amendment to the Non- Exclusive Franchise Agreement for Plant Street Recycling, LLC and authorize the City Manager to sign the agreement. Seconded by Commissioner Johnson and Jones simultaneously and carried unanimously 5-0.

- C. Recommendation to authorize the City Manager execute and award construction services contract RFP 25-0001 for Fire Station 21 to Mulligan Constructors, Inc in the amount of \$7,112,902.96 including a 10 percent contingency
Fire Chief Jose P. Gainza, Jr., expressed excitement in presenting this item, noting that Fire Station 21 is a critical project needed to meet the City's growth and service needs. He stated that the City received four strong proposals in response to RFP 25- 0001 for the construction of Fire Station 21. He noted that following a thorough evaluation process, Mulligan Constructors, Inc. (MCI) was ranked as the most responsive and responsible bidder for an amount of \$6,466,275.42 plus a 10 percent contingency, for a total amount of \$7,112,902.96. Staff recommended approval.

There was discussion and confirmation that this amount was lower than what was budgeted.

Motion by Commissioner Sharman to approve authorizing the City Manager to execute and award construction services contract RFP 25-0001 for Fire Station 21 to Mulligan Constructors, Inc in the amount of \$7,112,902.96, which includes a 10 percent contingency. Seconded by Commissioner Johnson and carried unanimously 5-0.

- D. Recommendation to award purchase order to USSI, LLC for sanitary sewer system inflow and infiltration inspection and repairs in the amount of \$137,040
City Engineer Jim Monahan stated that this is a request to approve a purchase order (PO) to USSI, LLC for sanitary sewer system inflow and infiltration inspection and repairs. He explained the process and components involved in the pricing. Furthermore, Mr. Pash noted a revision to the estimate containing a mobilization and demobilization fee of \$3,500, which was removed, but requested to have it remain as a contingency if the amount of the project goes over. He noted those funds would

not be used if not needed. Staff recommended approval.

Motion by Commissioner Jones to approve awarding a purchase order to USSi, LLC for sanitary sewer system inflow and infiltration inspection and repairs in the amount of \$137,040. Seconded by Commissioner Bennett and carried unanimously 5-0.

E. Recommendation to approve site plan for 244 West Story Road (Winter Garden Retail Development)

Planning Director Kelly Carson stated that this is a request for site plan approval to permit the development of a commercial building. She noted the location, building size, a former demolition, a new proposed building and use. She noted that, due to the proximity of other buildings, it has been designed to be more residential and characteristic in form. Furthermore, Ms. Carson noted the property's zoning and its approval from the Planning and Zoning Board. Staff recommended approval, subject to conditions.

Motion by Commissioner Bennett to approve the site plan for 244 West Story Road (Winter Garden Retail Development). Seconded by Commissioner Jones and carried unanimously 5-0.

Dispensed as the City Commission and reconvened as the Community Redevelopment Agency at 7:11 p.m.

Members Present:

CRA Chairman John Rees and CRA Members Lisa L. Bennett, Iliana R. Jones, Chloe Johnson, Colin Sharman and CRA Advisory Board Member Larry Cappleman and Orange County Appointee Charlie Mae Wilder

F. Recommendation to approve cost reimbursement of the City's General Fund by the CRA for design work completed by Murray Design Group at Zanders Park in the amount of \$20,020

Economic Development Director Marc Hutchinson stated that to avoid delays and move the Zanders Park upgrades forward, the City pre-approved a proposal and an invoice from the Murray Design Group for the required conceptual design work for the open gathering space next to the Boulder pool. He noted that the proposed work estimate was \$33,330 and the invoice paid by the City's General Fund for the completed conceptual work was \$20,020. The Zanders Park amenity upgrades are significant for the Historic East Winter Garden Neighborhood and have been one of the first visible signs of improvements to the overall community's revitalization effort. Staff recommended approval.

CRA Member Cappleman mentioned the Community Redevelopment Agency Advisory Board's approval.

Motion by CRA Member Cappleman to approve cost reimbursement of the City's General Fund by the CRA for design work completed by Murray Design Group at Zanders Park in the amount of \$20,020. Seconded by CRA Member Charlie Mae Wilder and carried unanimously 7-0.

Adjourned as the Community Redevelopment Agency and reconvened as the City Commission at 7:13 p.m.

4. Matters From Public

Christina Spillane, a volunteer with the Pet Alliance, spoke of stray cats and expressed gratitude to the City Commission and the City for their efforts in partnering to assist in care and concerns regarding the cat population in Winter Garden. She spoke of the unknown number of cats in the community, the trap, neuter, vaccinate and return program (TNVR) and how displaced animals, due to new buildings and construction, are affecting people's pets. Furthermore, Ms. Spillane explained the program services, spoke of the trapping, the waiting lists, and partnerships as the best choice. There was discussion on the 587 cats and over 100 kittens benefited by this program. Mayor Rees thanked their organization for all that they do.

Norine Dworkin, Vox Populi Winter Garden, inquired about the term zero-based budgeting and the importance of why this was noted as a new process. City Manager Jon C. Williams replied by explaining how zero-based budgeting does not follow the traditional methods of having set items that are adjusted up and down, but the budget is zeroed out, and all requests for expenditures are then reviewed by priority.

Sarah Wolfe, 221 N. Boyd Street, Winter Garden, Florida, inquired about where the grants are sourced. City Manager Jon C. Williams responded by explaining how the City pursues grants, some from governmental agencies, primarily from the State and the County. It was noted that the City pursues Federal grants. However, private grants were also discussed as a possibility.

Ken Brown, 432 New Hearth Circle, Winter Garden, Florida, thanked the building and permitting department. He teasingly noted intentions to complain about the HalloweenFest cancellation but expressed that he changed his mind after hearing about the budget and deficit. Instead, he inquired about the City having an event coordinator and suggested reaching out to the non-profits and businesses for sponsorship of some events, noting the benefit to their businesses as well as to the City.

Dillon Torres, 15514 Firelight Drive, Winter Garden, Florida, addressed concerns regarding flooding issues in the Tiny Road and Tilden Road area due to a retention pond failure. He inquired if a smart light could be installed at Tildenville Road and CR 535, noting the inability to turn into the shopping plaza. He inquired about the status of the Dillard Street repavement project and wondered if this was also budget related. Furthermore, Mr. Torres suggested smaller business-friendly options as a budget solution, such as tax

exemptions and possibly lowering fees to pull those smaller businesses into the City. Mr. Torres suggested redevelopment to include multi-use buildings, including residential and commercial, noting that the more people, the more revenue for the City. Additionally, Mr. Torres inquired about the postal service and its maximum efficiency, although this is a Federal issue. Furthermore, he spoke of the quality of construction and possible controls to ensure the use of quality materials. Lastly, he addressed the City, aiding in efforts to address the increasing energy costs and transportation.

5. **Matters From City Attorney** - There were no items.

6. **Matters From City Manager**

City Manager Jon C. Williams provided the City Commission with a list of scheduled events for their reference. He also complimented Finance Director Laura Zielonka and staff for the proposed budget, noting that this was not the easiest process and he thanked them for their hard work in the effort.

7. **Matters From Mayor and Commissioners**

Commissioner Colin Sharman thanked Dillon Torres for his comments, noting that a few of those items fall within the City's jurisdiction and many of them do not, but he again thanked Mr. Torres for bringing a young voice to the issues. Commissioner Sharman shared advice he received during the week, expressing that you do not know what someone is thinking until you ask them.

Commissioner Chloe Johnson noted that she echoed comments made by City Manager Jon C. Williams in thanking staff and Finance Director Laura Zielonka for their efforts with the budget. Commissioner Johnson noted a conversation held with a constituent who voiced a complaint. She noted that an explanation was given in response to that resident about the City's efforts, the community's lack of engagement in public meetings where these items and concerns are addressed and noted the citizen's apology after her explanation. Commissioner Johnson thanked staff for going the extra mile.

Commissioner Iliana R. Jones thanked staff, noting one area's issue with the rain and flooding and the staff's amazing response to resolving the issue. She thanked the staff for the budget, the residents for their feedback, and voiced that it makes the city better when what the residents want is stated. She spoke of it being encouraging to hear from young people and thanked everyone for their suggestions.

Commissioner Lisa L. Bennett agreed with Commissioner Jones on resident Dillon Torres, stating that he took on big topics and stated that it was impressive and encouraged him to continue. She also thanked the staff for their efforts and expressed her appreciation for them.

Mayor John Rees thanked City Manager Jon C. Williams and Finance Director Laura Zielonka. He sorrowfully encouraged everyone to remember the people in Minneapolis

regarding the tragedy and asked that we keep them in our prayers.

8. **Adjourn**

The meeting adjourned at 7:34 p.m.

APPROVED:

Mayor John Rees

ATTEST:

City Clerk Angela J. Grimmage

THE CITY OF WINTER GARDEN
CITY COMMISSION AGENDA ITEM

From: Kelly Carson, Planning Director

Via: City Manager Jon C. Williams

Date: September 4, 2025 **Meeting Date:** September 11, 2025

Subject: Ordinance 25-23

Issue:
Ordinance 25-23 amending City Code of Ordinances Chapter 98 – Planning and Development to create a new Section 98-1.

Discussion:
Ordinance 25-23 would amend City of Winter Garden Code Section 98 - Planning and Development, to create a new section 98-1 to address relief concerning declared emergency restrictions of Section 28 of Chapter 2025-190, Laws of Florida.

The purpose of this ordinance is to address the declared emergency restrictions in the newly-adopted Senate Bill 180, providing a new process whereby an applicant can apply to revert to an earlier version of the City's land development code and/or Comprehensive Plan if they provide a good faith argument as to why a new city-initiated amendment is "more restrictive or burdensome" to their proposed development application.

Recommended Action:
Staff recommends approval of Ordinance 25-23, with the second reading and adoption hearing anticipated to be held on September 25, 2025.

Attachment(s)/References:
Ordinances 25-23
Business Impact Estimate

ORDINANCE 25-23

AN ORDINANCE OF THE CITY COMMISSION OF THE CITY OF WINTER GARDEN, FLORIDA, AMENDING CHAPTER 98, PLANNING AND DEVELOPMENT, TO CREATE A NEW SECTION 98-1, CITY OF WINTER GARDEN CODE OF ORDINANCES TO ADDRESS RELIEF CONCERNING DECLARED EMERGENCY RESTRICTIONS OF SECTION 28 OF CHAPTER 2025-190, LAWS OF FLORIDA; PROVIDING FOR CODIFICATION, CONFLICTS, SEVERABILITY, AND AN EFFECTIVE DATE.

WHEREAS, the City desires to amend its land development regulations to address the declared emergency restrictions of Section 28 of Chapter 2025-190, Laws of Florida (SB 180);

WHEREAS, the City Commission of the City of Winter Garden deems it necessary for the general welfare of the City to amend the City of Winter Garden land development regulations as set forth in this Ordinance;

WHEREAS, the City Commission hereby finds that this Ordinance serves a legitimate government purpose and is in the best interests of the public health, safety, and welfare of the citizens of Winter Garden, Florida;

WHEREAS, the City Commission hereby finds that the land development regulations adopted herein are necessary for compliance with Section 28 of Chapter 2025-190, Laws of Florida;

WHEREAS, the Winter Garden Planning and Zoning Board, acting as the designated Local Planning Agency, has reviewed and recommended adoption of proposed amendments to the Land Development Code set forth in this Ordinance having held an advertised public hearing, and has recommended approval of this Ordinance to the City Commission.

NOW, THEREFORE, BE IT ENACTED BY THE CITY OF WINTER GARDEN, FLORIDA, AS FOLLOWS:

SECTION 1: Authority. The City of Winter Garden has the authority to adopt this Ordinance pursuant to Article VIII of the Constitution of the State of Florida and Chapter 166, Florida Statutes.

SECTION 2: Adoption. A new Section 98-1 of Chapter 98 of the City of Winter Garden Code is hereby created to read as follows (words that are ~~stricken out~~ are deletions; words that are underlined are additions; provisions not included are not being amended):

Section 98-1. Relief Concerning Declared Emergency.

- (a) The purpose of this section is to address the restrictions of Section 28 of Chapter 2025-190, Laws of Florida. This section shall sunset and expire on October 1, 2027 unless extended pursuant to the provisions of Section 28 of Chapter 2025-190, Laws of Florida or otherwise by general law. If Section 28 of Chapter 2025-190, Laws of Florida is repealed or expires as it applies to the city, this section shall automatically expire simultaneously therewith. If Section 28 of Chapter 2025-190, Laws of Florida is substantially amended after the effective date of this section, the Planning Director may freeze use of this section until an amendment to this section is adopted to incorporate the amendments made to Section 28 of Chapter 2025-190, Laws of Florida. If a court of competent jurisdiction issues an injunction against the enforcement of or declares invalid or unconstitutional Section 28 of Chapter 2025-190, Laws of Florida, the Planning Director may freeze use of this section until an amendment to this section is adopted or it is repealed.
- (b) If an authorized applicant for a development order believes that any city-initiated amendment to land development regulations and/or Comprehensive Plan, that occurred after August 1, 2024 is “more restrictive or burdensome” than existed prior to August 1, 2024, the applicant may file an application with the City to have the version of land development regulations and/or the Comprehensive Plan existing as of August 1, 2024 apply to and govern the development order application at issue pursuant to the following provisions:
 - (i) The applicant shall submit in writing to the Planning Director a sworn, notarized statement: (i) describing the development order sought and the details of the proposed development project; (ii) describing with citations and specificity which provisions of land development regulations and/or the Comprehensive Plan that have been amended since August 1, 2024 are “more restrictive and burdensome” than existed on August 1, 2024; (iii) describing how such “more restrictive and burdensome” provisions are applicable to the development order application; (iv) describing how, when applied to the development order application such “more restrictive and burdensome” provisions result in more restrictive and burdensome impacts on the proposed development than the August 1, 2024 version of land development regulations and/or the Comprehensive Plan; (v) requesting that the version of land development regulations and/or the Comprehensive Plan existing as of August 1, 2024 apply to and govern the development order application at issue and agreeing to be bound by such provisions; and (vi) agreeing that the authorized applicant and property owner will not receive any benefits of the then current version of the land development regulations and/or Comprehensive Plan if it/they elect to request relief pursuant to this section. If the authorized applicant is not the fee simple property owner(s), the property owner(s) shall be required to join in and consent to the sworn, notarized statement.

- (ii) Upon receipt of the sworn, notarized statement pursuant to subsection (i), the Planning Director or designee will evaluate the notarized statement to determine if the statement is complete and whether the information submitted in the statement presents a good faith claim that there are “more restrictive and burdensome” provisions of the land development regulations and/or Comprehensive Plan than existed on August 1, 2024 entitling the authorized applicant to relief pursuant to Section 28 of Chapter 205-190, Laws of Florida. If the sworn, notarized statement is incomplete, the Planning Director or designee will request the authorized applicant to provide additional information to complete the requirements of subsection (i).
- (iii) If the sworn, notarized statement pursuant to subsection (i) is determined by the Planning Director or designee to present a good faith claim that there are “more restrictive and burdensome” provisions of land development regulations and/or the Comprehensive Plan than existed on August 1, 2024, the development order application will proceed to be reviewed and considered for approval pursuant to the August 1, 2024 version of land development regulations and/or the Comprehensive Plan. The authorized applicant and property owner will not receive any benefits of the then current version of the land development regulations and/or Comprehensive Plan if it/they elect to use this section.
- (iv) The Planning Director or designee is not required to agree with the “more restrictive and burdensome” claim contained within the sworn, notarized statement in order to grant relief of applying the August 1, 2024 version of the land development regulations and/or the Comprehensive Plan.

(c) Any decision made by the Planning Director under this section may be appealed by the applicant to the City Commission by filing a written notice of appeal with the City Clerk and Planning Director within ten (10) days of the date of Planning Director’s written decision. Thereafter, the City Commission will hold a de novo public hearing on the appeal within sixty (60) days from the City’s receipt of the appeal unless otherwise agreed by the applicant and Planning Director. The City Commission’s decision on the appeal shall be final and subject to challenge in circuit court pursuant to Section 98-32.

SECTION 3: Codification: Section 2 of this Ordinance shall be codified and made part of the City of Winter Garden Code of Ordinances.

SECTION 4: Control: In the event of a conflict or conflicts between this Ordinance and other ordinances, this Ordinance controls.

SECTION 5: Severability: It is the intent of the City Commission of the City of Winter Garden, and is hereby provided, that if any section, subsection, sentence, clause, phrase or provision of this Ordinance is held to be invalid or unconstitutional by a court of competent jurisdiction, such invalidity or unconstitutionality shall be construed as to render invalid or unconstitutional the remaining provisions of this Ordinance.

SECTION 6: Effective Date: This Ordinance shall become effective upon adoption at its second reading.

FIRST READING: _____, 2025.

SECOND READING: _____, 2025.

ADOPTED this _____ day of _____, 2025, by the City Commission of the City of Winter Garden, Florida.

APPROVED:

JOHN REES, Mayor/Commissioner

ATTEST:

ANGEE GRIMMAGE, City Clerk



Business Impact Estimate

This form should be included in agenda packet for the item under which the proposed ordinance is to be considered, and must be posted on the City's website by the time notice of the proposed ordinance is published.

Proposed ordinance's title/reference: **Ordinance 25-23** - Amending Code Chapter 98 – Planning and Development to create a new Section 98-1.

This Business Impact Estimate is provided in accordance with Section 166.041(4), *Florida Statutes*. If one or more of the boxes are checked below, the checked exception(s) to the Business Impact Estimate requirement apply to the above-referenced proposed ordinance, although, the City is implementing the procedure otherwise required by law to ensure that no inadvertent procedural issue could impact the enactment of the proposed ordinance.

- ☐ The proposed ordinance is required for compliance with Federal or State law or regulation;
- ☐ The proposed ordinance relates to the issuance or refinancing of debt;
- ☐ The proposed ordinance relates to the adoption of budgets or budget amendments, including revenue sources necessary to fund the budget;
- ☐ The proposed ordinance is required to implement a contract or an agreement, including, but not limited to, any Federal, State, local, or private grant, or other financial assistance accepted by the
- ☐ The proposed ordinance is an emergency ordinance;
- ☐ The ordinance relates to procurement; or
- ☐ The proposed ordinance is enacted to implement the following:
 - a. Part II of Chapter 163, *Florida Statutes*, relating to growth policy, county and municipal planning, and land development regulation, including zoning, development orders, development agreements and development permits;
 - b. Sections 190.005 and 190.046, *Florida Statutes*, regarding community development districts;
 - c. Section 553.73, *Florida Statutes*, relating to the *Florida Building Code*; or
 - d. Section 633.202, *Florida Statutes*, relating to the *Florida Fire Prevention Code*.

In accordance with the provisions of controlling law, even notwithstanding the fact that, an exemption noted above may apply, the City hereby publishes the following information:

1. Summary of the proposed ordinance (must include statement of the public purpose, such as serving the public health, safety, morals, and welfare):

Ordinance 25-23 would amend City of Winter Garden Code Section 98 - Planning and Development, to create a new section 98-1, City of Winter Garden Code of Ordinances to address relief concerning declared emergency restrictions of Section 28 of Chapter 2025-190, Laws of Florida.

The purpose of this ordinance is to amend the City's land development regulations to address the declared emergency restrictions in the newly-adopted Senate Bill 180, providing a new process whereby an applicant can apply to revert to an earlier version of the City's land development code and/or Comprehensive Plan if they provide a good faith argument as to why a new city-initiated amendment is "more restrictive or burdensome" to their proposed development application.

2. Estimate of direct economic impact of the proposed ordinance on private, for-profit businesses in the City:

The impact this ordinance would have on private, for-profit businesses would be limited to those that submit a development application that is subject to a recent change in the City's land development code and/or Comprehensive Plan. Because an applicant can choose to revert to an earlier version of the City's land development code and/or Comprehensive Plan, there should not be any real economic impacts on private, for-profit businesses beyond the administrative costs associated with completing a simple application.

3. Estimate of direct compliance costs that businesses may reasonably incur:

No direct compliance costs should be incurred by businesses as a result of adopting this ordinance. The proposed application to declare a new City-initiated amendment is "more restrictive or burdensome" will not include an associated application fee.

4. Any new charge or fee imposed by the proposed ordinance:

No new charges or fees will be imposed by this ordinance. The proposed application to declare a new City-initiated amendment is "more restrictive or burdensome" will not include an associated application fee.

5. Estimate of the City's regulatory costs, including estimated revenues from any new charges or fees to cover such costs:

The estimated regulatory costs to the City will be minimal. Most of the regulatory onus will be on the Planning Director to review and process the application, and provide the written basis for his/her decision on whether an argument was provided in good faith.

6. Good faith estimate of the number of businesses likely to be impacted by the proposed ordinance:

The proposed ordinance would only potentially have an impact on businesses that regularly submit land development applications. Even then, the applicant would only be impacted if they had a good faith argument that a new regulation is “more restrictive or burdensome” on their proposal. Worst case scenario, they would need to complete the new application, after which they would be able to revert to the older regulations.

7. Additional information (if any, but may wish to include the methodology used to derive information for #1 and #2, above. For example: City staff solicited comments from businesses in the City as to the potential impact of the proposed ordinance by contacting the chamber of commerce, social media posting, direct mail or direct email, posting on City website, public workshop, etc. You may also wish to include efforts made to reduce the potential fiscal impact on businesses based on feedback from businesses. You may also wish to state here that the proposed ordinance is a generally applicable ordinance that applies to all persons similarly situated (individuals as well as businesses) and, therefore, the proposed ordinance does not impose costs only upon businesses.):

N/A

THE CITY OF WINTER GARDEN
CITY COMMISSION AGENDA ITEM

From: Kelly Carson, Planning Director

Via: City Manager Jon C. Williams

Date: September 4, 2025 **Meeting Date:** September 8, 2025

Subject: 15359 E Oakland Ave (Annexation & FLU Amendment)
Ordinance 25-24
Ordinance 25-25
PARCEL ID # 21-22-27-0000-00-0122

Issue:
The applicant is requesting to annex and update the future land use map for a 0.66 ± acre property.

Discussion:
The applicant has requested annexation into the City and an amendment to the Future Land Use Map (FLUM) of the City's Comprehensive Plan to designate the property as LR (Low Density Residential). Annexation will provide a more efficient delivery of services to the property and further the goals and objectives of the City's Comprehensive Plan to eliminate enclaves.

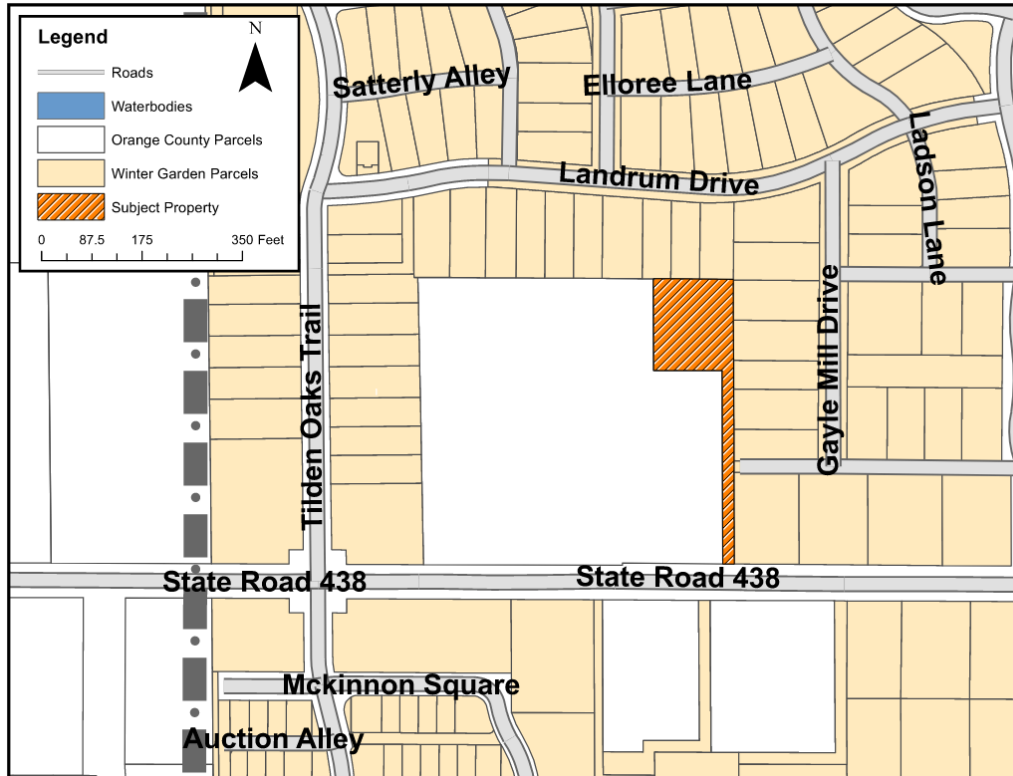
Recommended Action:
Staff recommends approval of Ordinance 25-24 and Ordinance 25-25 with the second reading scheduled for September 25th, 2025.

Attachment(s)/References:
Location Map
Staff Report
Ordinances 25-24 and 25-25
Business Impact Estimate

LOCATION MAP

15359 E Oakland Ave

Annexation and Future Land Use Amendment



CITY OF WINTER GARDEN

PLANNING & ZONING DIVISION

300 West Plant Street - Winter Garden, Florida 34787-3011 • (407) 656-4111

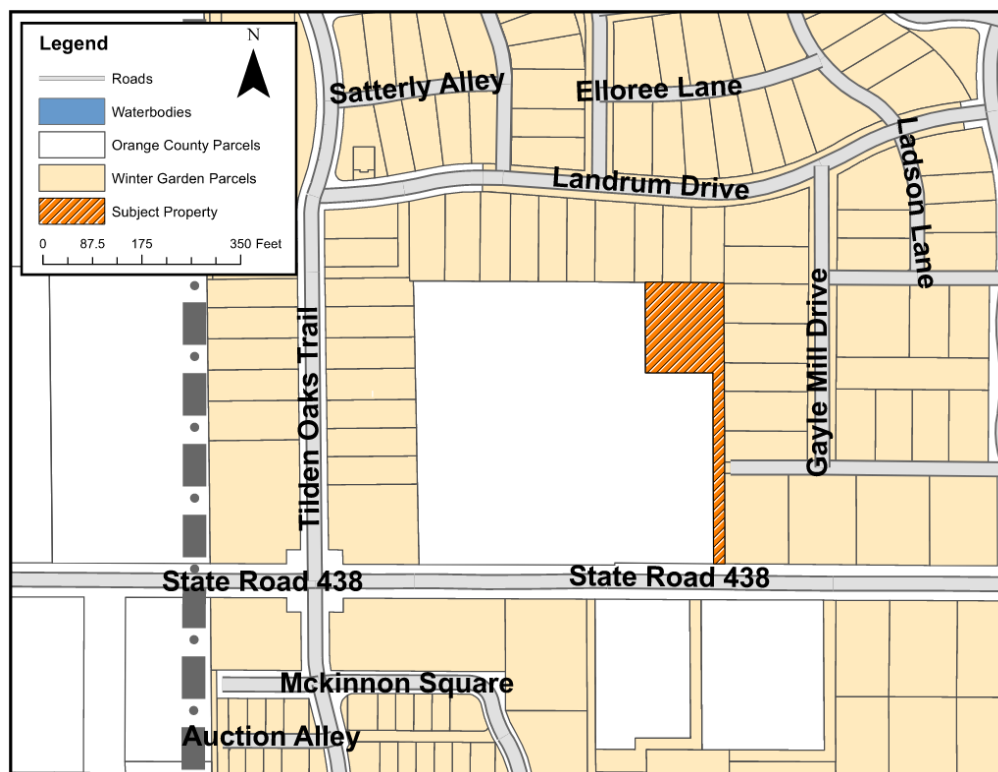
STAFF REPORT

TO: PLANNING AND ZONING BOARD
PREPARED BY: SHANE FRIEDMAN, PLANNING SUPERVISOR
DATE: SEPTEMBER 8, 2025
SUBJECT: ANNEXATION – FLU AMENDMENT
15359 E OAKLAND AVENUE (0.66 +/- ACRES)
PARCEL ID(S) #: 21-22-27-0000-00-122
APPLICANT: J&J Building, LLC

INTRODUCTION

The purpose of this report is to evaluate the proposed project for compliance with the City of Winter Garden Code of Ordinances and Comprehensive Plan.

The subject property consists of a parcel located at 15359 E Oakland Ave, generally located east of Tilden Oaks Trail, west of Gayle Mill Drive, south of Landrum Drive, and north of East Oakland Avenue and is approximately 0.66 ± acres in size. The map below depicts the proximity of the subject property to the City's jurisdictional limits:



The applicant has requested annexation into the City, amendment to the Future Land Use Map (FLUM) of the City’s Comprehensive Plan to designate the property as Low Density Residential. The subject property is currently located in Unincorporated Orange County, is zoned A-1 Citrus Rural District, and has an Orange County Future Land Use designation of Low Density Residential.

In accordance with the City’s Comprehensive Plan, properties designated with the Low Density Residential land use category are required to be developed at a gross residential density between 2 to 6 dwelling units per gross acre and up to 9 units per gross acre for workforce/low income housing with a maximum of 10 acres and will be identified on the Future Land Use Map only in areas that have the urban services and public facilities that can accommodate a higher density of residential housing. Factors in determining the location of this land use category included proximity to natural resources and urban services, availability of public facilities and the characteristics of nearby existing and future neighborhoods. Churches and schools are allowable uses in the Low Density areas that are zoned R-2 and in specified areas of PUDs and via a Special Exception Permit in all other allowable zoning classifications. The zoning classifications that are consistent with the Low Density Residential classification are PUD, R-1A, R-1, R-2, R-1B, and INT.

The City endorses infill of its jurisdictional limits through voluntary annexation of enclaves. The elimination of enclaves through voluntary annexation furthers the goals, objectives, and policies of the City’s Comprehensive Plan.

EXISTING USE

The subject property is currently developed with a single-family house.

ADJACENT LAND USE AND ZONING

The properties to the south and west of the subject property are all located within Unincorporated Orange County, are zoned A-1 and A-2, and are developed with single-family residences. The properties to the north and east of the subject property are developed with single-family homes, are zoned PUD, and are within the City’s municipal limits.

PROPOSED USE

The applicant intends to annex the subject property in order to get City services. The applicant will have a default zoning of No-Zoning on the City’s zoning map until such time that the applicant decides what they intend to do with the property and then will be rezoned accordingly.

PUBLIC FACILITY ANALYSIS

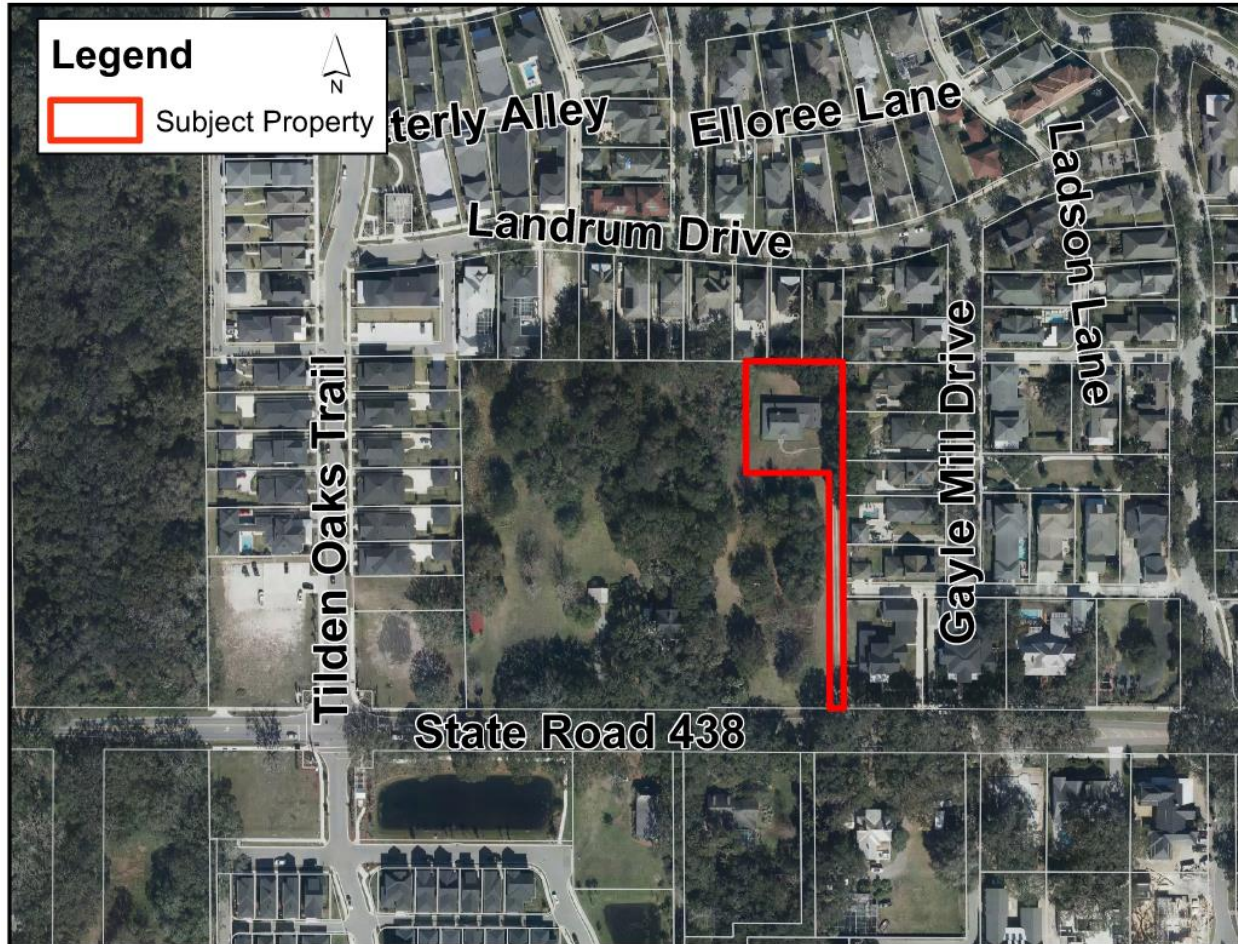
The City will provide garbage collection, police protection, and all other services regularly provided to City of Winter Garden residents. The property will be served by both Orange County Fire and Rescue and the City of Winter Garden Fire Department under the First Response System.

SUMMARY

Annexation will provide a more efficient delivery of services to the property and further the goals and objectives of the City of Winter Garden’s Comprehensive Plan to eliminate enclaves. City Staff recommends approval of Ordinances 25-24 and 25-25.

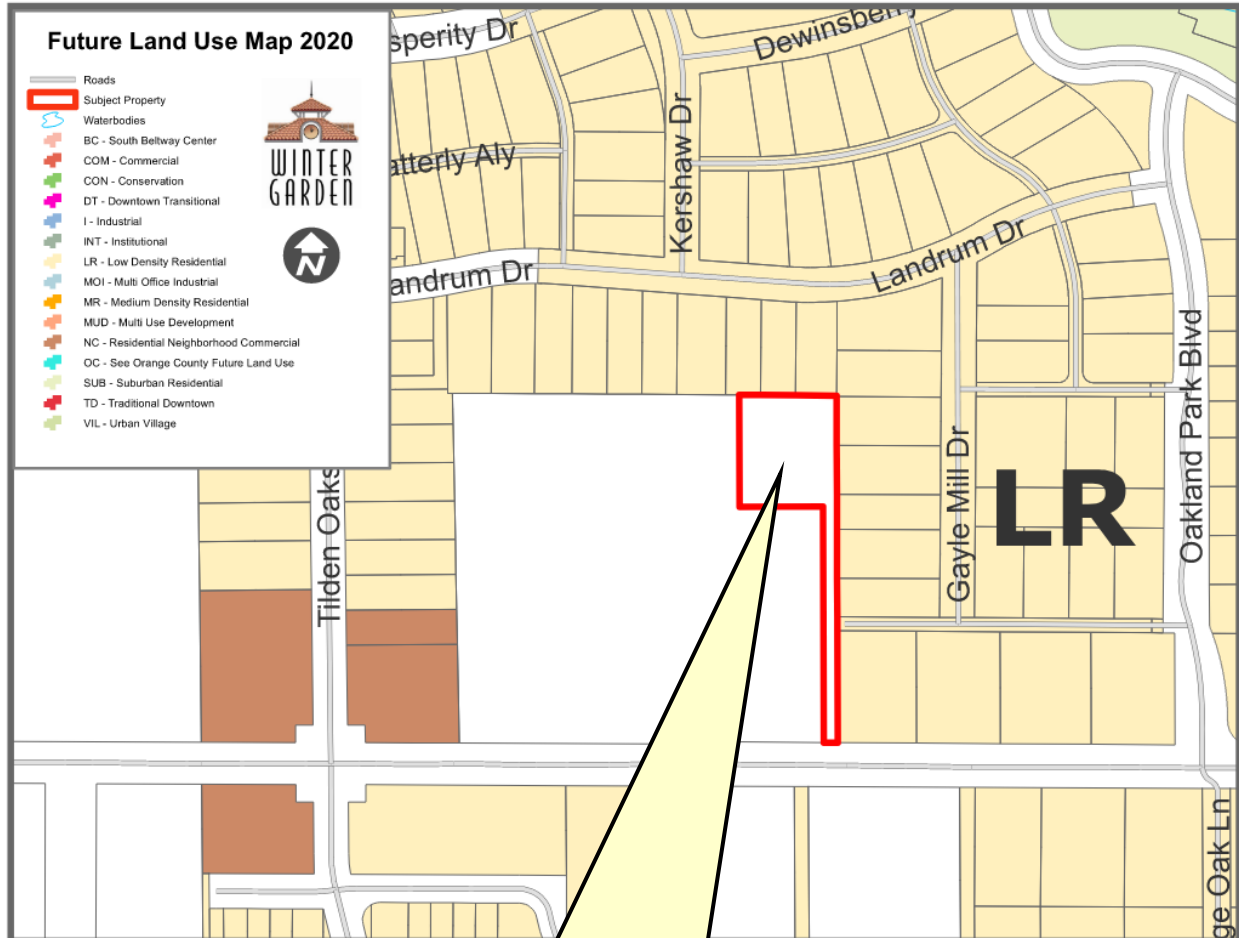
AERIAL PHOTO

15359 E Oakland Ave



FUTURE LAND USE MAP

15359 E Oakland Ave



END OF STAFF REPORT

ORDINANCE 25-24

AN ORDINANCE OF THE CITY OF WINTER GARDEN, FLORIDA PROVIDING FOR THE ANNEXATION OF CERTAIN ADDITIONAL LANDS GENERALLY DESCRIBED AS APPROXIMATELY 0.66 ± ACRES LOCATED AT 15359 EAST OAKLAND AVENUE, EAST OF TILDEN OAKS TRAIL, WEST OF GAYLE MILL DRIVE, SOUTH OF LANDRUM DRIVE, AND NORTH OF EAST OAKLAND AVENUE INTO THE CITY OF WINTER GARDEN, FLORIDA; REDEFINING THE CITY BOUNDARIES TO GIVE THE CITY JURISDICTION OVER SAID PROPERTY; PROVIDING FOR SEVERABILITY; PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, the owner of the land, generally described as approximately 0.66 ± acres located at 15359 east Oakland Avenue, east of Tilden Oaks Trail, west of Gayle Mill Drive, south of Landrum Drive, and north of East Oakland Avenue and legally described in Section 2 of this Ordinance, which land is reasonably compact and contiguous to the corporate limits of the City of Winter Garden, Florida ("City"), has, pursuant to the prerequisites and standards set forth in § 171.044, Fla. Stat., petitioned the City Commission for voluntary annexation;

WHEREAS, the petition for voluntary annexation referenced herein bears the signatures of all owners of the property or properties described in Section 2 of this Ordinance (*i.e.*, the property or properties to be annexed); and

WHEREAS, the City has determined that the property described in Section 2 of this Ordinance is located in an unincorporated area of the County and that annexation of such property will not result in the creation of an enclave.

BE IT ENACTED BY THE CITY OF WINTER GARDEN, FLORIDA:

SECTION 1: *Annexation.* That the City Commission through its Planning and Zoning Board has conducted an investigation to determine whether the described property meets the prerequisites and standards set forth in Chapter 171, Fla. Stat. and has held a public hearing and said petition and made certain findings.

SECTION 2: *Description of Area Annexed.* That, after said public hearing and having found such petition meets said prerequisites and standards, the property legally defined in ATTACHMENT "A" and graphically shown in ATTACHMENT "B" shall be annexed into the City of Winter Garden, Florida.

SECTION 3: *Effect of Annexation.* That the City of Winter Garden, Florida, shall have all of the power, authority, and jurisdiction over and within the land as described in Section 2 hereof, and the inhabitants thereof, and property therein, as it does and have

over its present corporate limits and laws, ordinances, and resolutions of said City shall apply and shall have equal force and effect as if all territory had been part of said City at the time of the passage of such laws, ordinances, and resolutions.

SECTION 4: *Apportionment of Debts and Taxes.* Pursuant to § 171.061, Fla. Stat., the area annexed to the City shall be subject to all taxes and debts of the City upon the effective date of annexation. However, the annexed area shall not be subject to municipal ad valorem taxation for the current year if the effective date of the annexation falls after the City levies such tax.

SECTION 5: *Instructions to Clerk.* Within seven (7) days following the adoption of this Ordinance, the City Clerk or his/her designee is directed to file a copy of this ordinance, including ATTACHMENT “A” hereto, with the clerk of the circuit court and the chief administrative officer of Orange County as required by § 171.044(3), Fla. Stat.

SECTION 6: *Severability.* Should any portion of this Ordinance be held invalid, then such portions as are not declared invalid shall remain in full force and effect.

SECTION 7: *Effective Date.* This Ordinance shall become effective upon adoption at its second reading.

FIRST READING AND PUBLIC HEARING: _____, 2025.

SECOND READING AND PUBLIC HEARING: _____, 2025.

ADOPTED this _____ day of _____, 2025, by the City Commission of the City of Winter Garden, Florida.

APPROVED:

JOHN REES, Mayor/Commissioner

ATTEST:

ANGELA GRIMMAGE, City Clerk

ATTACHMENT "A"

LEGAL DESCRIPTION

PARCEL ID#: 21-22-27-0000-00-122

DESCRIPTION:

The East 20 feet and the North 160 feet of the West 119.21 feet of the East 139.21 feet of the following described property:

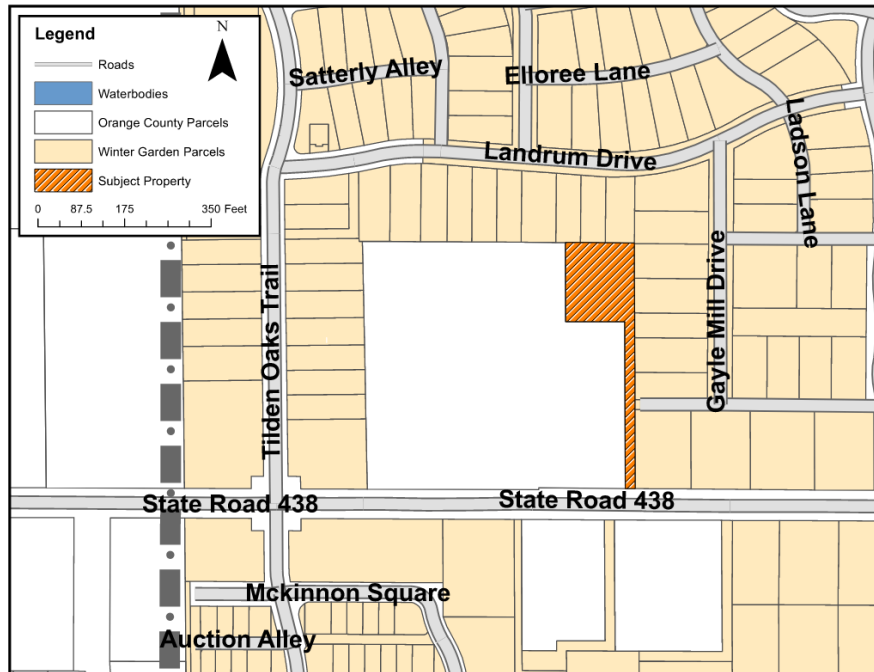
Commence at the Southwest corner of the Northwest 1/4 of the Southeast 1/4 of Section 21, Township 22 South, Range 27 East, Orange County, Florida; thence North 00°44'57" West along the West line of said Northwest 1/4 of the Southeast 1/4 a distance of 30.41 feet to the North right of way line of S.R. 438; thence North 89°58'49" East along said North right of way line 369.68 feet to the Point of Beginning; thence continue North 89°58'49" East 543.72 feet; thence North 00°24'44" West 497.33 feet; thence North 89°50'04" West 549.95 feet; thence South 01°07'32" East 499.19 feet to the Point of Beginning.

Containing 0.66 acres, more or less.

ATTACHMENT "B"

LOCATION MAP

15359 E Oakland Avenue



ORDINANCE 25-25

AN ORDINANCE OF THE CITY OF WINTER GARDEN, FLORIDA AMENDING THE FUTURE LAND USE MAP OF THE WINTER GARDEN COMPREHENSIVE PLAN BY CHANGING THE LAND USE DESIGNATION OF REAL PROPERTY GENERALLY DESCRIBED AS APPROXIMATELY 0.66 ± ACRES LOCATED AT 15359 EAST OAKLAND AVENUE, EAST OF TILDEN OAKS TRAIL, WEST OF GAYLE MILL DRIVE, SOUTH OF LANDRUM DRIVE, AND NORTH OF EAST OAKLAND AVENUE FROM ORANGE COUNTY LOW DENSITY RESIDENTIAL TO CITY LOW DENSITY RESIDENTIAL; PROVIDING FOR SEVERABILITY; PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, on the 13th of June, 1991, the City Commission of the City of Winter Garden adopted Ordinance 91-16 which adopted a new Comprehensive Plan for the City of Winter Garden, and on the 24th of June, 2010, the City Commission of the City of Winter Garden adopted Ordinance 10-19 readopting and amending the Comprehensive Plan for the City of Winter Garden;

WHEREAS, the owner of that certain real property generally described as approximately 0.66 ± acres located at 15359 east Oakland Avenue, east of Tilden Oaks Trail, west of Gayle Mill Drive, south of Landrum Drive, and north of East Oakland Avenue, and legally described in ATTACHMENT "A" (the "Property") has petitioned the City to amend the Winter Garden Comprehensive Plan to change the Future Land Use classification from Orange County Low Density Residential to City Low Density Residential; and

WHEREAS, the City of Winter Garden's Local Planning Agency and City Commission have conducted the prerequisite advertised public hearings pursuant to Chapter 163, Florida Statutes, regarding the adoption of this ordinance; now, therefore,

BE IT ENACTED BY THE CITY OF WINTER GARDEN, FLORIDA:

SECTION I. *FLUM Amendment.* The City of Winter Garden hereby amends the Future Land Use Map of the City of Winter Garden Comprehensive Plan by designating the aforesaid Property to City Low Density Residential as set forth in ATTACHMENT "B".

SECTION II. *Effective Date.* Provided that the Property described herein is annexed into the City of Winter Garden pursuant to Ordinance 25-24, this Ordinance shall become effective 31 days after adoption, unless the Ordinance is timely challenged pursuant to § 163.3187(5), Fla. Stat., in which case, the Ordinance shall not be effective until the state

land planning agency or the Administrative Commission, respectively, issues a final order determining that the adopted Ordinance is in compliance.

SECTION III. Severability. Should any portion of this Ordinance be held invalid, then such portions as are not declared invalid shall remain in full force and effect.

FIRST READING AND PUBLIC HEARING: _____, 2025.

SECOND READING AND PUBLIC HEARING: _____, 2025.

ADOPTED this _____ day of _____, 2025, by the City Commission of the City of Winter Garden, Florida.

APPROVED:

JOHN REES, Mayor/Commissioner

ATTEST:

ANGELA GRIMMAGE, City Clerk

ATTACHMENT "A"

LEGAL DESCRIPTION

PARCEL ID#: 21-22-27-0000-00-122

DESCRIPTION:

The East 20 feet and the North 160 feet of the West 119.21 feet of the East 139.21 feet of the following described property:

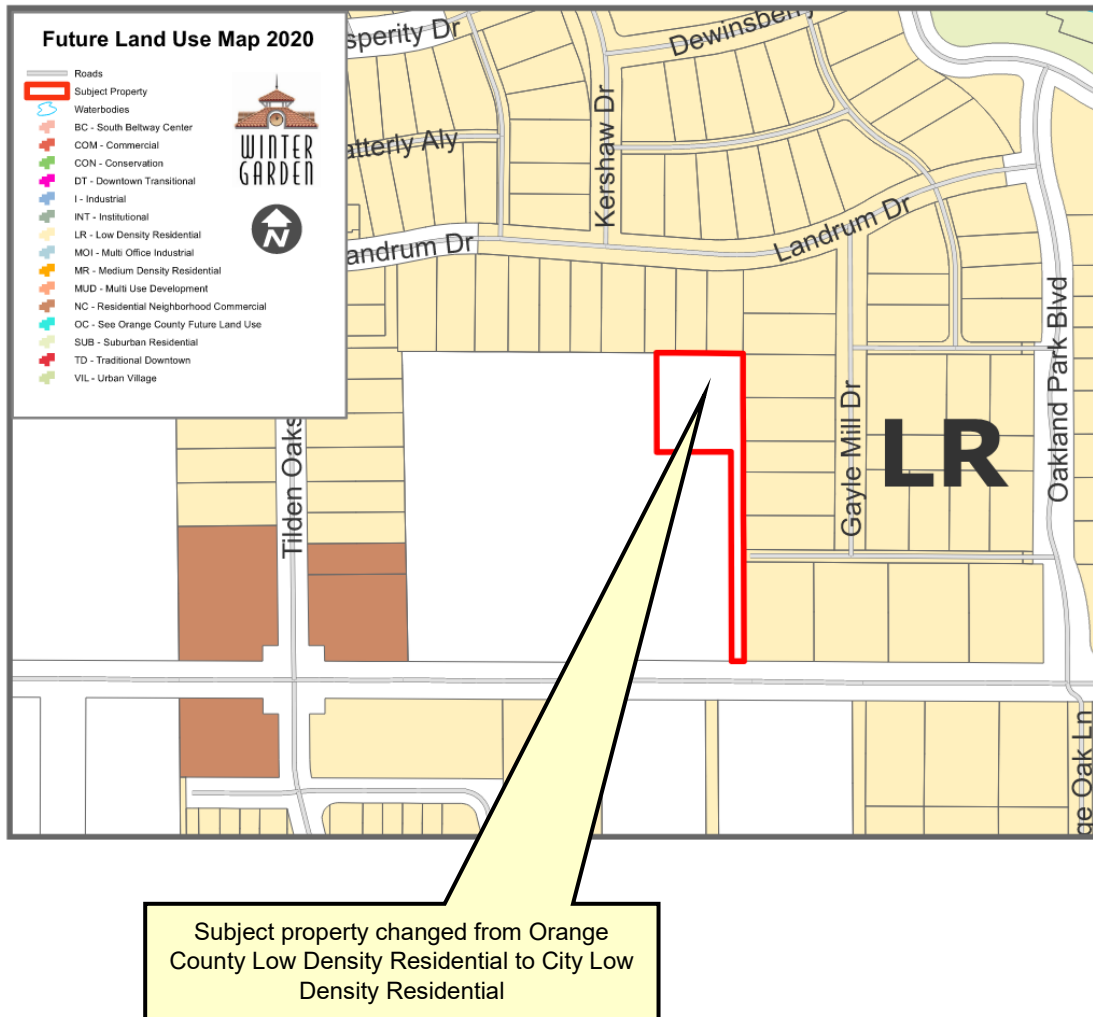
Commence at the Southwest corner of the Northwest 1/4 of the Southeast 1/4 of Section 21, Township 22 South, Range 27 East, Orange County, Florida; thence North 00°44'57" West along the West line of said Northwest 1/4 of the Southeast 1/4 a distance of 30.41 feet to the North right of way line of S.R. 438; thence North 89°58'49" East along said North right of way line 369.68 feet to the Point of Beginning; thence continue North 89°58'49" East 543.72 feet; thence North 00°24'44" West 497.33 feet; thence North 89°50'04" West 549.95 feet; thence South 01°07'32" East 499.19 feet to the Point of Beginning.

Containing 0.66 acres, more or less.

ATTACHMENT "B"

FUTURE LAND USE MAP

15359 E Oakland Avenue





Business Impact Estimate

This form should be included in agenda packet for the item under which the proposed ordinance is to be considered, and must be posted on the City's website by the time notice of the proposed ordinance is published.

Proposed ordinance's title/reference: Ordinance 25-24 and Ordinance 25-25 (15359 E Oakland Ave Annexation and FLU Map Amendment)

This Business Impact Estimate is provided in accordance with Section 166.041(4), *Florida Statutes*. If one or more of the boxes are checked below, the checked exception(s) to the Business Impact Estimate requirement apply to the above-referenced proposed ordinance, although, the City is implementing the procedure otherwise required by law to ensure that no inadvertent procedural issue could impact the enactment of the proposed ordinance.

- ☐ The proposed ordinance is required for compliance with Federal or State law or regulation;
- ☐ The proposed ordinance relates to the issuance or refinancing of debt;
- ☐ The proposed ordinance relates to the adoption of budgets or budget amendments, including revenue sources necessary to fund the budget;
- ☐ The proposed ordinance is required to implement a contract or an agreement, including, but not limited to, any Federal, State, local, or private grant, or other financial assistance accepted by the
- ☐ The proposed ordinance is an emergency ordinance;
- ☐ The ordinance relates to procurement; or
- ☐ The proposed ordinance is enacted to implement the following:
 - a. Part II of Chapter 163, *Florida Statutes*, relating to growth policy, county and municipal planning, and land development regulation, including zoning, development orders, development agreements and development permits;
 - b. Sections 190.005 and 190.046, *Florida Statutes*, regarding community development districts;
 - c. Section 553.73, *Florida Statutes*, relating to the *Florida Building Code*; or
 - d. Section 633.202, *Florida Statutes*, relating to the *Florida Fire Prevention Code*.

In accordance with the provisions of controlling law, even notwithstanding the fact that, an exemption noted above may apply, the City hereby publishes the following information:

1. Summary of the proposed ordinance (must include statement of the public purpose, such as serving the public health, safety, morals, and welfare): 15359 E Oakland Ave Annexation and FLU Map Amendment

2. Estimate of direct economic impact of the proposed ordinance on private, for-profit businesses in the City: NA

3. Estimate of direct compliance costs that businesses may reasonably incur: NA

4. Any new charge or fee imposed by the proposed ordinance: NA

5. Estimate of the City's regulatory costs, including estimated revenues from any new charges or fees to cover such costs: NA

6. Good faith estimate of the number of businesses likely to be impacted by the proposed ordinance: NA

7. Additional information (if any, but may wish to include the methodology used to derive information for #1 and #2, above. For example: City staff solicited comments from businesses in the City as to the potential impact of the proposed ordinance by contacting the chamber of commerce, social media posting, direct mail or direct email, posting on City website, public workshop, etc. You may also wish to include efforts made to reduce the potential fiscal impact on businesses based on feedback from businesses. You may also wish to state here that the proposed ordinance is a generally applicable ordinance that applies to all persons similarly situated (individuals as well as businesses) and, therefore, the proposed ordinance does not impose costs only upon businesses.): NA

THE CITY OF WINTER GARDEN
CITY COMMISSION AGENDA ITEM

From: Kelly Carson, Planning Director

Via: City Manager Jon C. Williams

Date: September 4, 2025 **Meeting Date:** September 8, 2025

Subject: 15373 State Road 438 (Annexation & FLU Amendment)
Ordinance 25-27
Ordinance 25-28
PARCEL ID # 21-22-27-0000-00-063

Issue:
The applicant is requesting to annex and update the future land use map for a 5.59 ± acre property.

Discussion:
The applicant has requested annexation into the City and an amendment to the Future Land Use Map (FLUM) of the City's Comprehensive Plan to designate the property as LR (Low Density Residential). Annexation will provide a more efficient delivery of services to the property and further the goals and objectives of the City's Comprehensive Plan to eliminate enclaves.

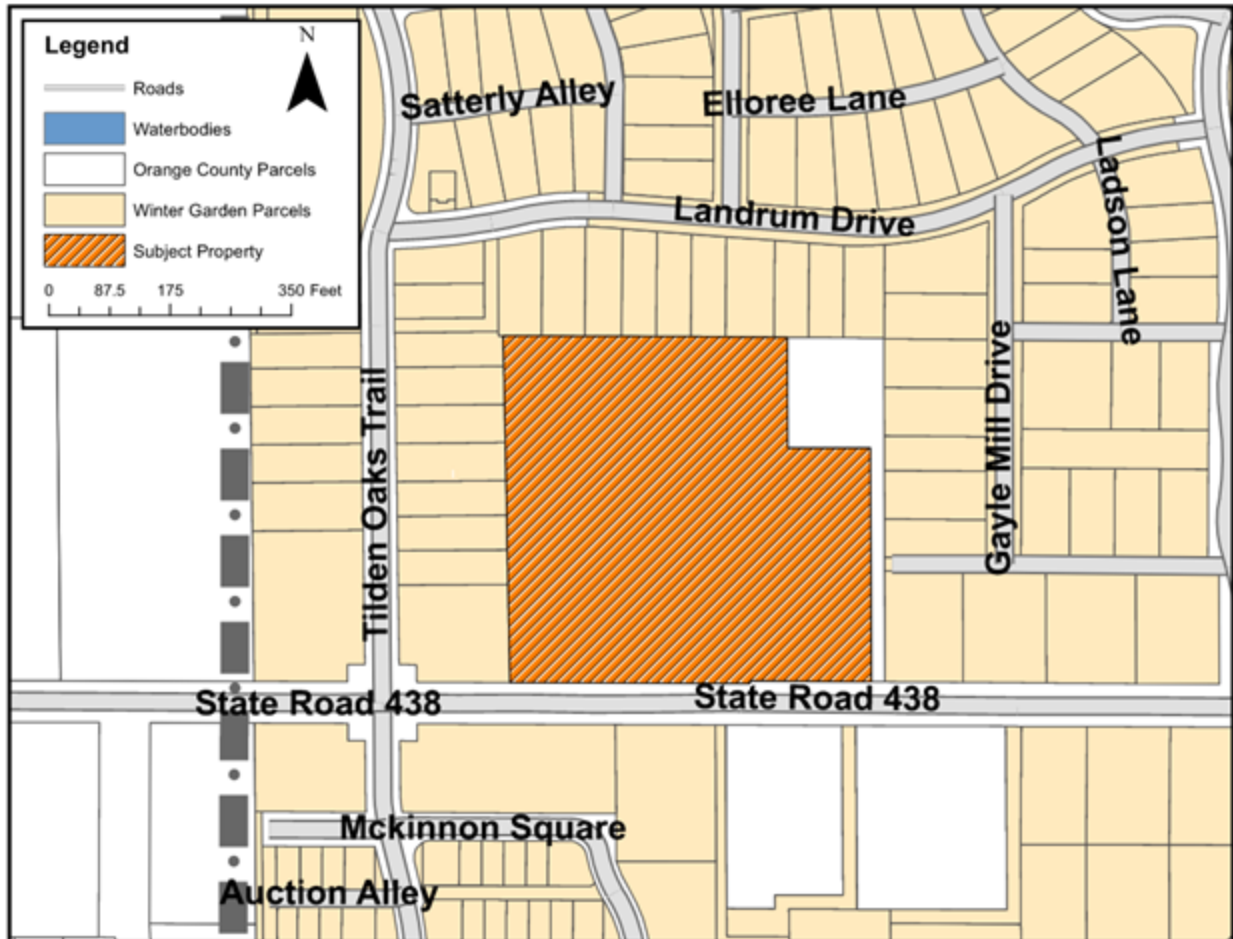
Recommended Action:
Staff recommends approval of Ordinance 25-27 and Ordinance 25-28 with the second reading scheduled for September 25th, 2025.

Attachment(s)/References:
Location Map
Staff Report
Ordinances 25-27 and 25-28
Business Impact Estimate

LOCATION MAP

15373 State Road 438

Annexation and Future Land Use Amendment



CITY OF WINTER GARDEN

PLANNING & ZONING DIVISION

300 West Plant Street - Winter Garden, Florida 34787-3011 • (407) 656-4111

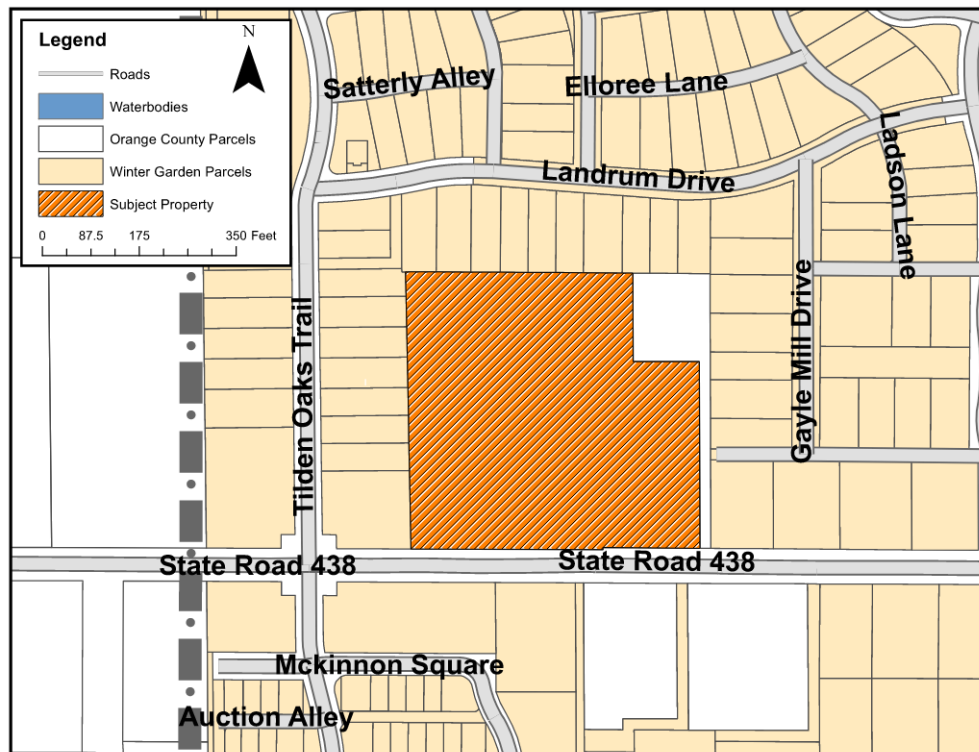
STAFF REPORT

TO: PLANNING AND ZONING BOARD
PREPARED BY: SHANE FRIEDMAN, PLANNING SUPERVISOR
DATE: SEPTEMBER 8, 2025
SUBJECT: ANNEXATION – FLU AMENDMENT
15373 State Road 438 (5.59 +/- ACRES)
PARCEL ID(S) #: 21-22-27-0000-00-063
APPLICANT: Oakland Arms Partners, LLC

INTRODUCTION

The purpose of this report is to evaluate the proposed project for compliance with the City of Winter Garden Code of Ordinances and Comprehensive Plan.

The subject property consists of a parcel located at 15373 State Road 438, generally located east of Tilden Oaks Trail, west of Gayle Mill Drive, south of Landrum Drive, and north of East Oakland Avenue and is approximately 5.59 ± acres in size. The map below depicts the proximity of the subject property to the City's jurisdictional limits:



The applicant has requested annexation into the City, amendment to the Future Land Use Map (FLUM) of the City’s Comprehensive Plan to designate the property as Low Density Residential. The subject property is currently located in Unincorporated Orange County, is zoned A-1 Citrus Rural District, and has an Orange County Future Land Use designation of Low Density Residential.

In accordance with the City’s Comprehensive Plan, properties designated with the Low Density Residential land use category are required to be developed at a gross residential density between 2 to 6 dwelling units per gross acre and up to 9 units per gross acre for workforce/low income housing with a maximum of 10 acres and will be identified on the Future Land Use Map only in areas that have the urban services and public facilities that can accommodate a higher density of residential housing. Factors in determining the location of this land use category included proximity to natural resources and urban services, availability of public facilities and the characteristics of nearby existing and future neighborhoods. Churches and schools are allowable uses in the Low Density areas that are zoned R-2 and in specified areas of PUDs and via a Special Exception Permit in all other allowable zoning classifications. The zoning classifications that are consistent with the Low Density Residential classification are PUD, R-1A, R-1, R-2, R-1B, and INT.

The City endorses infill of its jurisdictional limits through voluntary annexation of enclaves. The elimination of enclaves through voluntary annexation furthers the goals, objectives, and policies of the City’s Comprehensive Plan.

EXISTING USE

The subject property is currently developed with two single-family homes built in 1919.

ADJACENT LAND USE AND ZONING

The properties to the south and east of the subject property are all located within Unincorporated Orange County, are zoned A-1 and A-2, and are developed with single-family residences. The properties to the north and west of the subject property are developed with single-family homes, are zoned PUD, and are within the City’s municipal limits.

PROPOSED USE

The applicant intends to annex the subject property in order to get City services. The applicant will have a default zoning of No-Zoning on the City’s zoning map until such time that the applicant decides what they intend to do with the property and then will be rezoned accordingly.

PUBLIC FACILITY ANALYSIS

The City will provide garbage collection, police protection, and all other services regularly provided to City of Winter Garden residents. The property will be served by both Orange County Fire and Rescue and the City of Winter Garden Fire Department under the First Response System.

SUMMARY

Annexation will provide a more efficient delivery of services to the property and further the goals and objectives of the City of Winter Garden’s Comprehensive Plan to eliminate enclaves. City Staff recommends approval of Ordinances 25-27 and 25-28.

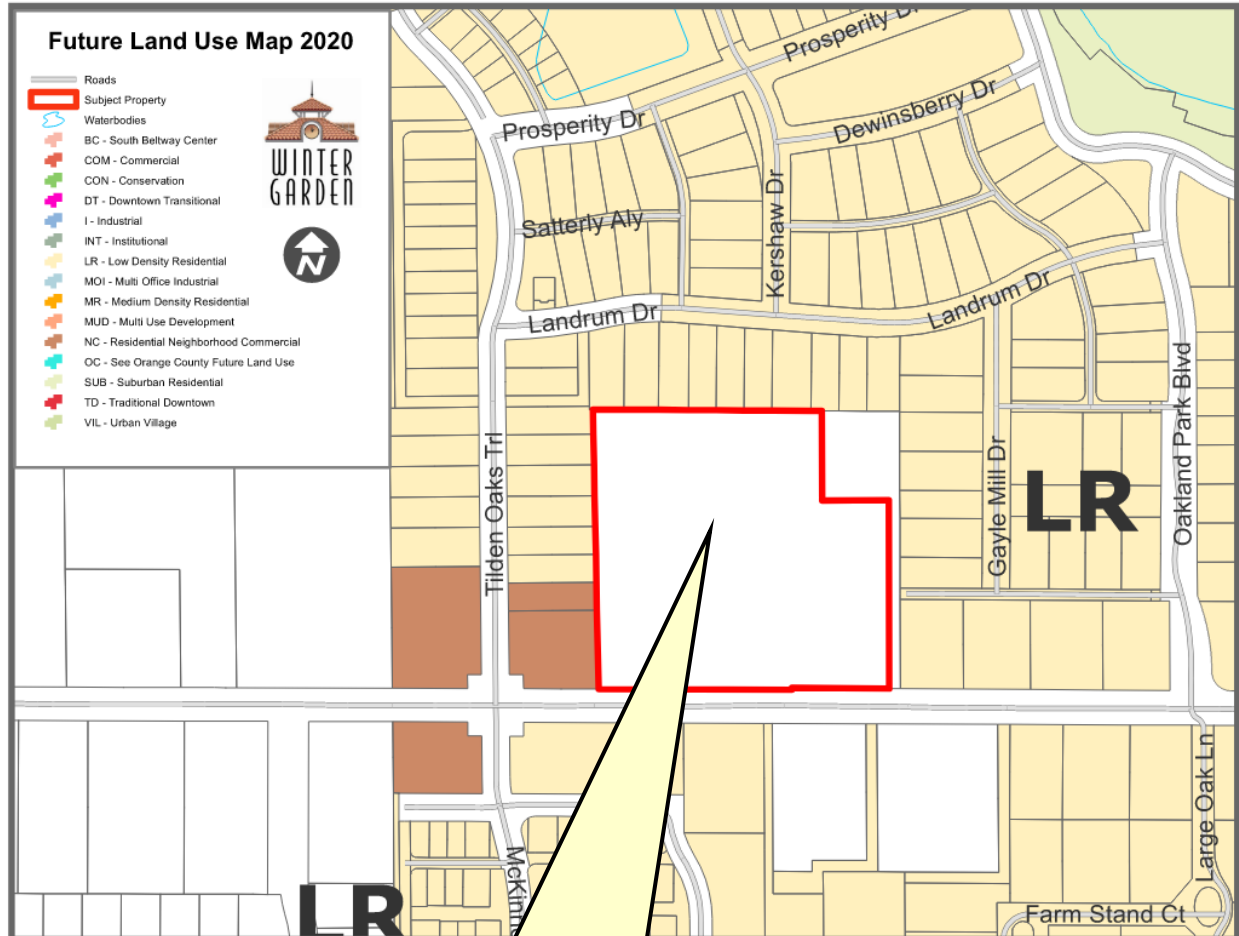
AERIAL PHOTO

15373 State Road 438



FUTURE LAND USE MAP

15373 State Road 438



Subject property changed from Orange County Low
Density Residential to City Low Density
Residential

END OF STAFF REPORT

ORDINANCE 25-27

AN ORDINANCE OF THE CITY OF WINTER GARDEN, FLORIDA PROVIDING FOR THE ANNEXATION OF CERTAIN ADDITIONAL LANDS GENERALLY DESCRIBED AS APPROXIMATELY 5.59 ± ACRES LOCATED AT 15373 STATE ROAD 438, EAST OF TILDEN OAKS TRAIL, WEST OF GAYLE MILL DRIVE, SOUTH OF LANDRUM DRIVE, AND NORTH OF STATE ROAD 438 INTO THE CITY OF WINTER GARDEN, FLORIDA; REDEFINING THE CITY BOUNDARIES TO GIVE THE CITY JURISDICTION OVER SAID PROPERTY; PROVIDING FOR SEVERABILITY; PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, the owner of the land, generally described as approximately 5.59 ± acres located at 15373 state road 438, east of Tilden Oaks Trail, west of Gayle Mill Drive, south of Landrum Drive, and north of State Road 438 and legally described in Section 2 of this Ordinance, which land is reasonably compact and contiguous to the corporate limits of the City of Winter Garden, Florida ("City"), has, pursuant to the prerequisites and standards set forth in § 171.044, Fla. Stat., petitioned the City Commission for voluntary annexation;

WHEREAS, the petition for voluntary annexation referenced herein bears the signatures of all owners of the property or properties described in Section 2 of this Ordinance (*i.e.*, the property or properties to be annexed); and

WHEREAS, the City has determined that the property described in Section 2 of this Ordinance is located in an unincorporated area of the County and that annexation of such property will not result in the creation of an enclave.

BE IT ENACTED BY THE CITY OF WINTER GARDEN, FLORIDA:

SECTION 1: *Annexation.* That the City Commission through its Planning and Zoning Board has conducted an investigation to determine whether the described property meets the prerequisites and standards set forth in Chapter 171, Fla. Stat. and has held a public hearing and said petition and made certain findings.

SECTION 2: *Description of Area Annexed.* That, after said public hearing and having found such petition meets said prerequisites and standards, the property legally defined in ATTACHMENT "A" and graphically shown in ATTACHMENT "B" shall be annexed into the City of Winter Garden, Florida.

SECTION 3: *Effect of Annexation.* That the City of Winter Garden, Florida, shall have all of the power, authority, and jurisdiction over and within the land as described in Section 2 hereof, and the inhabitants thereof, and property therein, as it does and have

over its present corporate limits and laws, ordinances, and resolutions of said City shall apply and shall have equal force and effect as if all territory had been part of said City at the time of the passage of such laws, ordinances, and resolutions.

SECTION 4: *Apportionment of Debts and Taxes.* Pursuant to § 171.061, Fla. Stat., the area annexed to the City shall be subject to all taxes and debts of the City upon the effective date of annexation. However, the annexed area shall not be subject to municipal ad valorem taxation for the current year if the effective date of the annexation falls after the City levies such tax.

SECTION 5: *Instructions to Clerk.* Within seven (7) days following the adoption of this Ordinance, the City Clerk or his/her designee is directed to file a copy of this ordinance, including ATTACHMENT "A" hereto, with the clerk of the circuit court and the chief administrative officer of Orange County as required by § 171.044(3), Fla. Stat.

SECTION 6: *Severability.* Should any portion of this Ordinance be held invalid, then such portions as are not declared invalid shall remain in full force and effect.

SECTION 7: *Effective Date.* This Ordinance shall become effective upon adoption at its second reading.

FIRST READING AND PUBLIC HEARING: _____, 2018.

SECOND READING AND PUBLIC HEARING: _____, 2018.

ADOPTED this _____ day of _____, 2018, by the City Commission of the City of Winter Garden, Florida.

APPROVED:

JOHN REES, Mayor/Commissioner

ATTEST:

ANGELA GRIMMAGE, City Clerk

ATTACHMENT "A"

LEGAL DESCRIPTION

PARCEL ID#: 21-22-27-0000-00-063

DESCRIPTION:

Commence at the Southwest corner of the NW 1/4 of the SE 1/4 of Section 21, Township 22 South, Range 27 East, Orange County, Florida; thence N 00°44'57" W along the West line of said NW 1/4 of the SE 1/4 a distance of 30.41 feet to the North right-of-way line for S.R. 438; thence N 89°58'49" E along said North right-of-way line 369.68 feet for a Point of Beginning; thence continue N 89°58'49" E 543.72 feet; thence N 00°24'44" W 497.33 feet; thence N 89°50'04" W 549.95 feet; thence S 01°07'32" E 499.19 feet to the Point of Beginning.

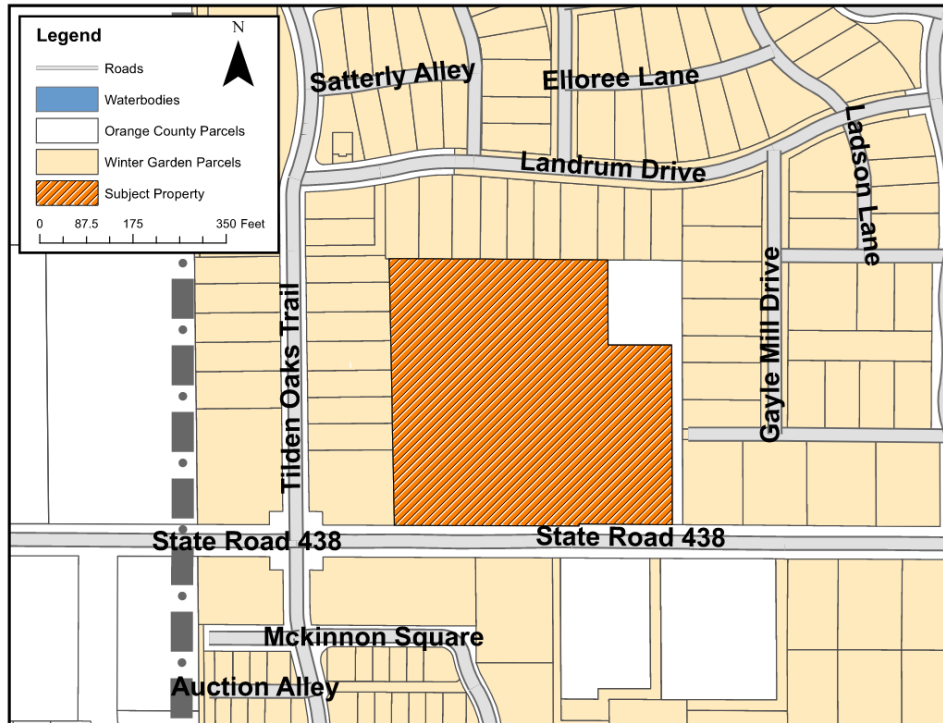
LESS AND EXCEPT the East 20 feet and the North 160 feet of the West 119.21 feet of the East 139.21 feet thereof.

Containing 5.59 acres, more or less.

ATTACHMENT "B"

LOCATION MAP

15373 State Road 438



ORDINANCE 25-28

AN ORDINANCE OF THE CITY OF WINTER GARDEN, FLORIDA AMENDING THE FUTURE LAND USE MAP OF THE WINTER GARDEN COMPREHENSIVE PLAN BY CHANGING THE LAND USE DESIGNATION OF REAL PROPERTY GENERALLY DESCRIBED AS APPROXIMATELY 5.59 ± ACRES LOCATED AT 15373 STATE ROAD 438, EAST OF TILDEN OAKS TRAIL, WEST OF GAYLE MILL DRIVE, SOUTH OF LANDRUM DRIVE, AND NORTH OF STATE ROAD 438 FROM ORANGE COUNTY LOW DENSITY RESIDENTIAL TO CITY LOW DENSITY RESIDENTIAL; PROVIDING FOR SEVERABILITY; PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, on the 13th of June, 1991, the City Commission of the City of Winter Garden adopted Ordinance 91-16 which adopted a new Comprehensive Plan for the City of Winter Garden, and on the 24th of June, 2010, the City Commission of the City of Winter Garden adopted Ordinance 10-19 readopting and amending the Comprehensive Plan for the City of Winter Garden;

WHEREAS, the owner of that certain real property generally described as approximately 5.59 ± acres located at 15373 state road 438, east of Tilden Oaks Trail, west of Gayle Mill Drive, south of Landrum Drive, and north of State Road 438 , and legally described in ATTACHMENT "A" (the "Property") has petitioned the City to amend the Winter Garden Comprehensive Plan to change the Future Land Use classification from Orange County Low Density Residential to City Low Density Residential; and

WHEREAS, the City of Winter Garden's Local Planning Agency and City Commission have conducted the prerequisite advertised public hearings pursuant to Chapter 163, Florida Statutes, regarding the adoption of this ordinance; now, therefore,

BE IT ENACTED BY THE CITY OF WINTER GARDEN, FLORIDA:

SECTION I. *FLUM Amendment.* The City of Winter Garden hereby amends the Future Land Use Map of the City of Winter Garden Comprehensive Plan by designating the aforesaid Property to City Low Density Residential as set forth in ATTACHMENT "B".

SECTION II. *Effective Date.* Provided that the Property described herein is annexed into the City of Winter Garden pursuant to Ordinance 25-27, this Ordinance shall become effective 31 days after adoption, unless the Ordinance is timely challenged pursuant to § 163.3187(5), Fla. Stat., in which case, the Ordinance shall not be effective until the state land planning agency or the Administrative Commission, respectively, issues a final order

determining that the adopted Ordinance is in compliance.

SECTION III. Severability. Should any portion of this Ordinance be held invalid, then such portions as are not declared invalid shall remain in full force and effect.

FIRST READING AND PUBLIC HEARING: _____, 2025.

SECOND READING AND PUBLIC HEARING: _____, 2025.

ADOPTED this _____ day of _____, 2025, by the City Commission of the City of Winter Garden, Florida.

APPROVED:

JOHN REES, Mayor/Commissioner

ATTEST:

ANGELA GRIMMAGE, City Clerk

ATTACHMENT "A"
LEGAL DESCRIPTION

PARCEL ID#: 21-22-27-0000-00-063

DESCRIPTION:

Commence at the Southwest corner of the NW 1/4 of the SE 1/4 of Section 21, Township 22 South, Range 27 East, Orange County, Florida; thence N 00°44'57" W along the West line of said NW 1/4 of the SE 1/4 a distance of 30.41 feet to the North right-of-way line for S.R. 438; thence N 89°58'49" E along said North right-of-way line 369.68 feet for a Point of Beginning; thence continue N 89°58'49" E 543.72 feet; thence N 00°24'44" W 497.33 feet; thence N 89°50'04" W 549.95 feet; thence S 01°07'32" E 499.19 feet to the Point of Beginning.

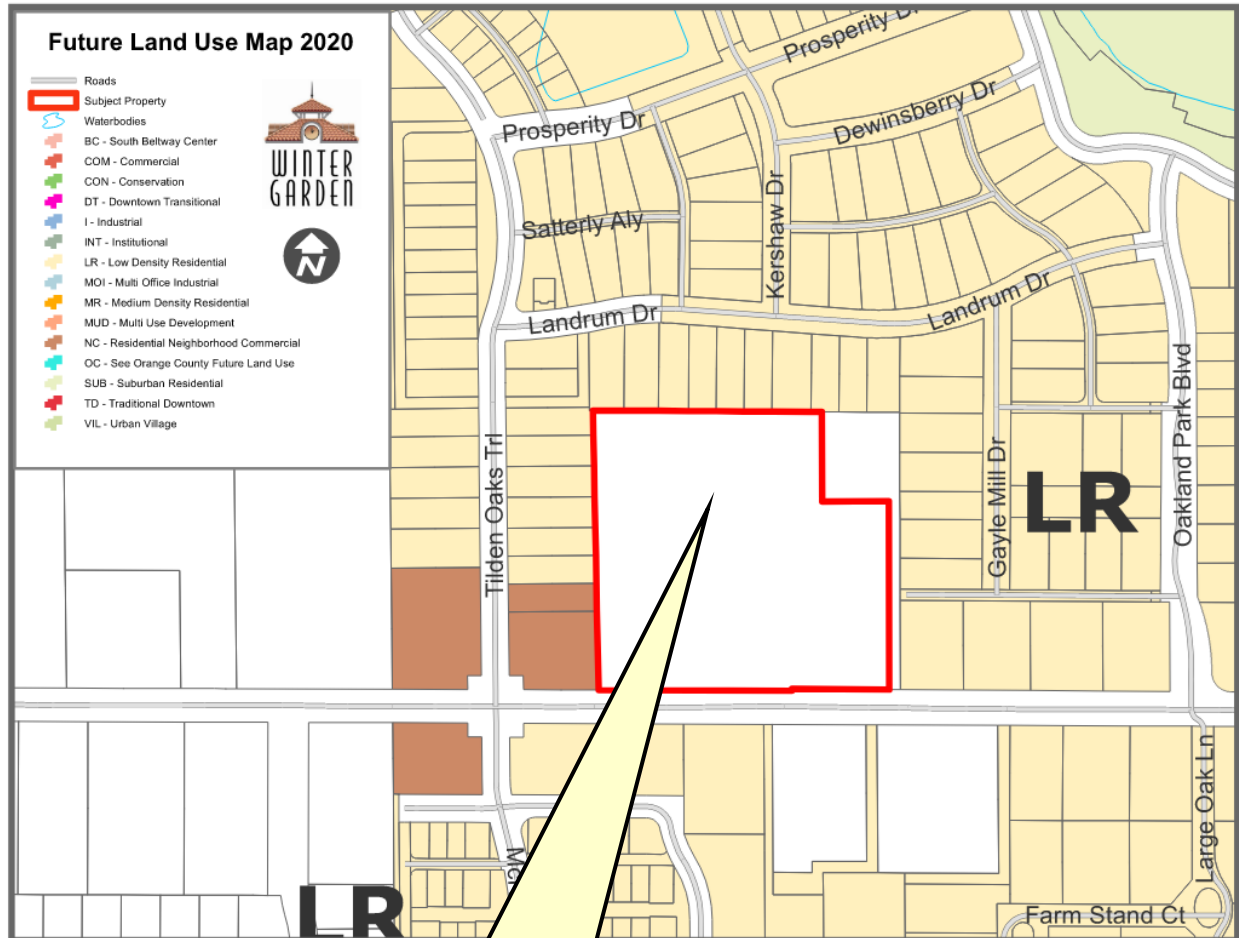
LESS AND EXCEPT the East 20 feet and the North 160 feet of the West 119.21 feet of the East 139.21 feet thereof.

Containing 5.59 acres, more or less.

ATTACHMENT "B"

FUTURE LAND USE MAP

15373 State Road 438





Business Impact Estimate

This form should be included in agenda packet for the item under which the proposed ordinance is to be considered, and must be posted on the City's website by the time notice of the proposed ordinance is published.

Proposed ordinance's title/reference: Ordinance 25-27 and Ordinance 25-28 (15373 State Road 438 Annexation and FLU Map Amendment)

This Business Impact Estimate is provided in accordance with Section 166.041(4), *Florida Statutes*. If one or more of the boxes are checked below, the checked exception(s) to the Business Impact Estimate requirement apply to the above-referenced proposed ordinance, although, the City is implementing the procedure otherwise required by law to ensure that no inadvertent procedural issue could impact the enactment of the proposed ordinance.

- ☐ The proposed ordinance is required for compliance with Federal or State law or regulation;
- ☐ The proposed ordinance relates to the issuance or refinancing of debt;
- ☐ The proposed ordinance relates to the adoption of budgets or budget amendments, including revenue sources necessary to fund the budget;
- ☐ The proposed ordinance is required to implement a contract or an agreement, including, but not limited to, any Federal, State, local, or private grant, or other financial assistance accepted by the
- ☐ The proposed ordinance is an emergency ordinance;
- ☐ The ordinance relates to procurement; or
- ☐ The proposed ordinance is enacted to implement the following:
 - a. Part II of Chapter 163, *Florida Statutes*, relating to growth policy, county and municipal planning, and land development regulation, including zoning, development orders, development agreements and development permits;
 - b. Sections 190.005 and 190.046, *Florida Statutes*, regarding community development districts;
 - c. Section 553.73, *Florida Statutes*, relating to the *Florida Building Code*; or
 - d. Section 633.202, *Florida Statutes*, relating to the *Florida Fire Prevention Code*.

In accordance with the provisions of controlling law, even notwithstanding the fact that, an exemption noted above may apply, the City hereby publishes the following information:

1. Summary of the proposed ordinance (must include statement of the public purpose, such as serving the public health, safety, morals, and welfare): 15373 State Road 438 Annexation and FLU Map Amendment

2. Estimate of direct economic impact of the proposed ordinance on private, for-profit businesses in the City: NA

3. Estimate of direct compliance costs that businesses may reasonably incur: NA

4. Any new charge or fee imposed by the proposed ordinance: NA

5. Estimate of the City's regulatory costs, including estimated revenues from any new charges or fees to cover such costs: NA

6. Good faith estimate of the number of businesses likely to be impacted by the proposed ordinance: NA

7. Additional information (if any, but may wish to include the methodology used to derive information for #1 and #2, above. For example: City staff solicited comments from businesses in the City as to the potential impact of the proposed ordinance by contacting the chamber of commerce, social media posting, direct mail or direct email, posting on City website, public workshop, etc. You may also wish to include efforts made to reduce the potential fiscal impact on businesses based on feedback from businesses. You may also wish to state here that the proposed ordinance is a generally applicable ordinance that applies to all persons similarly situated (individuals as well as businesses) and, therefore, the proposed ordinance does not impose costs only upon businesses.): NA

THE CITY OF WINTER GARDEN
CITY COMMISSION AGENDA ITEM

From: Kelly Carson, Planning Director

Via: City Manager Jon C. Williams

Date: September 4, 2025 **Meeting Date:** September 11, 2025

Subject: Ordinance 25-34 – Mobile Food Dispensing Vehicles & HOA Special Events

Issue:
Ordinance 25-34 amending City Code of Ordinances Section 22-28, Article II, Chapter 22 governing Mobile Food Dispensing Vehicles.

Discussion:
Ordinance 25-34 would amend City of Winter Garden Code Section 22-28. The ordinance would add a new provision under Mobile Food Dispensing Vehicles to allow Homeowners' Associations (HOAs) to apply for a maximum of 2 (two) Special Event Permits per year that include mobile food dispensing vehicles. Currently, HOAs are only permitted to apply for one event per year that includes mobile food dispensing vehicles.

Recommended Action:
Staff recommends approval of Ordinance 25-34, with the second reading and adoption hearing anticipated to be held on September 25, 2025.

Attachment(s)/References:
Ordinances 25-34
Business Impact Estimate

ORDINANCE 25-34

AN ORDINANCE OF THE CITY OF WINTER GARDEN, FLORIDA, AMENDING SECTION 22-28 OF ARTICLE II OF CHAPTER 22 OF THE WINTER GARDEN CITY CODE RELATING TO PEDDLERS, SOLICITORS AND ITINERANT VENDORS TO ALLOW WITH HOMEOWNERS ASSOCIATIONS TO HOLD NEIGHBORHOOD EVENTS WITH MOBILE FOOD DISPENSING VEHICLES SUBJECT TO OBTAINING A SPECIAL EVENT PERMIT; PROVIDING FOR CONFLICTS, CODIFICATION, SEVERABILITY AND AN EFFECTIVE DATE.

WHEREAS, pursuant to Section 509.102, Florida Statutes, the licensing of mobile food dispensing vehicles is preempted to the state and are regulated as public food service establishments; and

WHEREAS, the City recently amended Article II of Chapter 22 to make the City's regulation of mobile food dispensing vehicles consistent with Section 509.102, Florida Statutes and amended Section 74-38, City Code to clarify that mobile food dispensing vehicles are not allowed to conduct business within public rights-of-way.

WHEREAS, the City desires to amend Article II of Chapter 22 to clarify that Homeowner's Associations are permitted to apply for a maximum of two special events annually that include mobile food dispensing vehicles.

NOW THEREFORE, BE IT ENACTED BY THE CITY OF WINTER GARDEN, FLORIDA:

SECTION I: ADOPTION. Article II of Chapter 22 of the City of Winter Garden Code is hereby amended as set forth below (underlined language are additions; ~~stricken through~~ language are deletions; provisions not included are not being amended):

CHAPTER 22 - BUSINESSES

ARTICLE II. - PEDDLERS, SOLICITORS, ITINERANT VENDOR

Sec. 22-28. - Open air vendor permit.

- (j) *Mobile food dispensing vehicle*. Pursuant to section 509.102, Florida Statutes, mobile food dispensing vehicles are not subject to the same application and permitting requirements as open air vendors. However, mobile food dispensing vehicles are subject to and must comply with the following regulations:
 - (1) Mobile food dispensing vehicles may only conduct business on privately owned property having an I-1 or I-2 industrial zoning designation. Mobile food dispensing vehicles may not conduct business upon any property zoned with any residential or commercial zoning designation. A mobile food dispensing vehicle conducting business must be separated by a distance of at least 250 feet from another mobile food dispensing vehicle conducting business.

- (2) The zoning restrictions specified in subsection (1) shall not apply to a mobile food dispensing vehicles if:
 - i. Operating pursuant to the terms of a valid open air event permit, ~~an~~ authorized by a city-sponsored event, an approved HOA special event as stipulated in subsection (7), or another city approved special event allowing such operations; or
 - ii. Operating in an area governed by a duly enacted planned unit development or other similar development where mobile food dispensing vehicles operations are expressly authorized.
- (3) Mobile food dispensing vehicles must have and maintain a valid state license as a public food establishment and shall at all times operate and conduct business in compliance with state law and regulations.
- (4) Mobile food dispensing vehicles must have a local business tax receipt from the city.
- (5) Mobile food dispensing vehicle may not conduct business on any city owned or controlled property or public right-of-way, unless expressly authorized in writing by the city.
- (6) Mobile food dispensing vehicles may not operate on any private property without the prior written consent of the property owner.
- (7) Homeowners' Associations (HOAs) may apply for a maximum of two (2) neighborhood events that include mobile food dispensing vehicles every year. These events require City review and approval of a Special Event Permit.

SECTION II. CONFLICTS. If any ordinances or parts of ordinances are in conflict herewith, this Ordinance shall control to the extent of the conflict.

SECTION III. SEVERABILITY. If any section, subsection, sentence, clause, phrase, word or provision of this Ordinance is for any reason held invalid or unconstitutional by any court of competent jurisdiction, whether for substantive, procedural, or any other reason, such portion shall be deemed a separate, distinct and independent provision, and such holding shall not affect the validity of the remaining portions of this Ordinance.

SECTION IV. CODIFICATION. That Section I and Section II of this Ordinance shall be codified and made a part of the City of Winter Garden Code of Ordinances; that the Sections of this Ordinance may be renumbered or relettered to accomplish such intention; the word "*Ordinance*" may be changed to "*Section*", "*Article*", or other appropriate word. The City Clerk is given liberal authority to correct typographical errors and to renumber the sections and subsections. Grammatical, typographical and similar like errors may be corrected, and additions, alterations, and omissions not affecting the construction or meaning of this Ordinance or the City Charter may be freely made.

SECTION V. EFFECTIVE DATE. This Ordinance shall become effective upon adoption by the City Commission at its second reading.

FIRST READING: _____, 2025.

SECOND READING: _____, 2025.

APPROVED:

John Rees, Mayor/Commissioner

ATTEST:

Angela J. Grimmage, City Clerk



Business Impact Estimate

This form should be included in agenda packet for the item under which the proposed ordinance is to be considered, and must be posted on the City's website by the time notice of the proposed ordinance is published.

Proposed ordinance's title/reference: **Ordinance 25-34** - Amending Chapter 22 of the Winter Garden City Code regarding HOA events that include Mobile Food Dispensing Vehicles

This Business Impact Estimate is provided in accordance with Section 166.041(4), *Florida Statutes*. If one or more of the boxes are checked below, the checked exception(s) to the Business Impact Estimate requirement apply to the above-referenced proposed ordinance, although, the City is implementing the procedure otherwise required by law to ensure that no inadvertent procedural issue could impact the enactment of the proposed ordinance.

- ☐ The proposed ordinance is required for compliance with Federal or State law or regulation;
- ☐ The proposed ordinance relates to the issuance or refinancing of debt;
- ☐ The proposed ordinance relates to the adoption of budgets or budget amendments, including revenue sources necessary to fund the budget;
- ☐ The proposed ordinance is required to implement a contract or an agreement, including, but not limited to, any Federal, State, local, or private grant, or other financial assistance accepted by the
- ☐ The proposed ordinance is an emergency ordinance;
- ☐ The ordinance relates to procurement; or
- ☐ The proposed ordinance is enacted to implement the following:
 - a. Part II of Chapter 163, *Florida Statutes*, relating to growth policy, county and municipal planning, and land development regulation, including zoning, development orders, development agreements and development permits;
 - b. Sections 190.005 and 190.046, *Florida Statutes*, regarding community development districts;
 - c. Section 553.73, *Florida Statutes*, relating to the *Florida Building Code*; or
 - d. Section 633.202, *Florida Statutes*, relating to the *Florida Fire Prevention Code*.

In accordance with the provisions of controlling law, even notwithstanding the fact that, an exemption noted above may apply, the City hereby publishes the following information:

1. Summary of the proposed ordinance (must include statement of the public purpose, such as serving the public health, safety, morals, and welfare):

Ordinance 25-34 would amend City of Winter Garden Code Section 22-28. The ordinance would add a new provision under Mobile Food Dispensing Vehicles to allow Homeowners' Associations (HOAs) to apply for a maximum of 2 (two) Special Event Permits per year that include mobile food dispensing vehicles. Currently, HOAs are only permitted to apply for one event per year that includes mobile food dispensing vehicles.

The purpose of this ordinance is improve the welfare of Winter Garden residents by providing more opportunities for communities to gather and strengthen neighborhood ties in ways that are more cost-effective and less burdensome for homeowners.

2. Estimate of direct economic impact of the proposed ordinance on private, for-profit businesses in the City:

There should be no direct negative economic impact on the proposed ordinance on private, for profit businesses in the City. Adopting this ordinance may encourage HOAs to put on more community events, thereby providing more opportunities for local mobile food dispensing vehicles to generate income.

3. Estimate of direct compliance costs that businesses may reasonably incur:

No direct compliance costs should be incurred by businesses as a result of adopting this ordinance.

4. Any new charge or fee imposed by the proposed ordinance:

No new charges or fees will be imposed by this ordinance beyond the fees already associated with Special Event Permits.

5. Estimate of the City's regulatory costs, including estimated revenues from any new charges or fees to cover such costs:

The estimated regulatory costs to the City will be minimal. City Saff may receive a higher volume of Special Event Permits if more communities decide to hold events that include mobile food dispensing vehicles.

6. Good faith estimate of the number of businesses likely to be impacted by the proposed ordinance:

The proposed ordinance should not have an impact on any businesses, other than to offer opportunities for local mobile food dispensing vehicle businesses to generate more income by partnering with HOAs as part of their community special events.

7. Additional information (if any, but may wish to include the methodology used to derive information for #1 and #2, above. For example: City staff solicited comments from businesses in the City as to the potential impact of the proposed ordinance by contacting the chamber of commerce, social media posting, direct mail or direct email, posting on City website, public workshop, etc. You may also wish to include efforts made to reduce the potential fiscal impact on businesses based on feedback from businesses. You may also wish to state here that the proposed ordinance is a generally applicable ordinance that applies to all persons similarly situated (individuals as well as businesses) and, therefore, the proposed ordinance does not impose costs only upon businesses.):

N/A

THE CITY OF WINTER GARDEN
CITY COMMISSION AGENDA ITEM

From: Kelly Carson, Planning Director

Via: City Manager Jon C. Williams

Date: September 4, 2025

Meeting Date: September 11, 2025

Subject: Resolution 25-09

Issue:

The City requests to amend the Downtown Core Parking Fee.

Discussion:

The City is requesting approval of Resolution 25-09 to amend the City of Winter Garden's Downtown Core Parking fee from \$5,000 per required parking space to \$10,000 per required parking space. Per City Code Section 118-1839(f): *The fee is based on one-third cost of land and parking to provide a typical space. The downtown core parking fee may be increased at any time by Resolution of the Winter Garden City Commission.*

The City recently calculated the current cost of land and construction to develop a typical parking space downtown, and found that one-third of this cost was approximately twice the current rate of \$5,000. Thus, the City is recommending the cost be increased to \$10,000 per space to be consistent with the provisions of City Code Section 118-1839.

Recommended Action:

Staff recommends approval and adoption of Resolution 25-09.

Attachment(s)/References:

Resolution 25-09

Downtown Parking Fee Calculations

RESOLUTION 25-09

A RESOLUTION OF THE CITY OF WINTER GARDEN, FLORIDA, AMENDING THE DOWNTOWN CORE PARKING FEE SPECIFIED IN SECTION 118-1389(f) OF THE CITY OF WINTER GARDEN CODE OF ORDINANCES; PROVIDING FOR CODIFICATION, SEVERABILITY AND AN EFFECTIVE DATE.

WHEREAS, on May 10, 2007, the City adopted Ordinance 07-20 creating an alternative mechanism for Downtown Core properties to meet parking space requirements by giving Downtown Core property owners the option of paying a user fee into the City's Downtown Parking District Trust Fund in lieu of providing on-site parking spaces; and

WHEREAS, since the adoption of Ordinance 07-20 the downtown core parking fee of \$5,000 per space established approximately eighteen years ago has not be increased notwithstanding substantial increases in construction and land cost since that time; and

WHEREAS, the downtown core parking fee is intended to be an amount that is approximately one-third of the land and parking improvement cost to provide a typical parking space and the current fee amount is substantially below such amount; and

WHEREAS, the City Commission desires to amend the downtown core parking fee as set forth herein; and

WHEREAS, Section 118-1389(f), City Code authorizes amendments to the downtown core parking fee to be adopted by resolution of the City Commission.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY OF WINTER GARDEN, FLORIDA, AS FOLLOWS:

Section I. Amendment. The downtown core parking fee set forth in Section 118-1389(f), City Code is hereby amended from \$5,000 to \$10,000 per space.

Section II. Codification. The downtown core parking fee set forth in Section I of this Resolution is to be inserted into Section 118-1389(f), City Code in place of the \$5,000 fee currently set forth herein.

Section III. Severability. If any portion of this Resolution is determined to be void, unconstitutional, or invalid by a court of competent jurisdiction, the remainder of this Resolution shall remain in full force and effect.

Section V. Effective Date. This Resolution shall become effective immediately upon passage and adoption by the City Commission of the City of Winter Garden, Florida.

PASSED AND RESOLVED this _____ day of _____ 2025 by the City Commission of the City of Winter Garden, Florida.

APPROVED:

John Rees, Mayor/Commissioner

ATTESTED:

Angela J. Grimage, City Clerk

Downtown Parking Fee Calculations

Calculated on 9-4-2025

Parking Garage Construction Costs (adjusted for inflation):

- Regular Spaces $(\$11,418,609.15)/(510 \text{ spaces}) = \$22,389.43/\text{space}$

Land Costs:

- Average acreage cost of 5* recently-sold DT properties: \$1,862,173/ac

Parking space size @ 200 SF (10' x 20') = 0.0045913 acres

- Parking Space Land cost (average) = \$8,550

TOTAL PRICE FOR A PARKING SPACE DOWNTOWN = \$30,939.43

1/3 of this cost = \$10,313.14

*Recently sold Downtown properties:

1. 153 Apopka St: 0.21 ac for \$289,900 = \$1,380,476/ac
2. 33 W Joiner St: 0.05 ac for \$175,700 = \$3,514,000/ac
3. 429 W Plant St: 0.13 ac for \$181,200 = \$1,734,545/ac
4. 419 W Plant St: 0.11 ac for \$190,800 = \$1,288,000/ac
5. 100 N Main St (land only): 0.25 ac for \$322,000 = \$1,288,000/ac

THE CITY OF WINTER GARDEN
CITY COMMISSION AGENDA ITEM

From: Kelly Carson, Planning Director

Via: City Manager, Jon C. Williams

Date: September 4, 2025 **Meeting Date:** September 11, 2025

Subject: **West Orange High School Homecoming Parade**

Issue: West Orange High School is planning their annual homecoming parade on Plant Street through downtown Winter Garden on Thursday, September 18, 2025.

Discussion:

The West Orange High School has submitted an application to hold their annual Homecoming Parade on Thursday, September 18, 2025 from 6:00 – 7:00 PM. They will stage everything in the parking lot at the southwest corner of East Plant Street and South Dillard Street. Streets will be closed at 2:00 PM and then the parade will start at 6:00 PM following the same route as usual west on Plant Street and turn around at S Central Avenue to go back to the parking lot.

Recommended Action:

Staff recommends approval of the parade with the following conditions:

1. No glitter, candy, or other messy projectiles shall be thrown during the parade.
2. One golf cart is permitted in the parade.

Attachment(s)/References:

Permit Application with Parade Route Map



Community Development
Planning & Zoning

AUG 06 2025

Received by: CEF
Project #:

P2E2025-0158

CITY OF WINTER GARDEN
Community Development
300 West Plant Street
WINTER GARDEN, FL 34787

(407) 656-4111

WWW.WINTERGARDEN-FL.GOV

SPECIAL EVENT APPLICATION

OFFICIAL USE ONLY

DATE RECEIVED: _____

PERMIT FEE PD. ON: _____

INIT. _____

PER CITY CODE 27.1.3 "SPECIAL EVENTS" ARE DEFINED AS ANY PUBLIC ASSEMBLY OF 100 OR MORE PEOPLE IN ANY PARK, SIDEWALK, ALLEY, LAKE OR OTHER PUBLICALLY OWNED AREA. COMPLETED APPLICATIONS SHOULD BE SUBMITTED NO LESS THAN 30 DAYS PRIOR TO THE FIRST DATE OF THE PROPOSED EVENT. EVENTS THAT REQUIRE CLOSURE OF ANY CITY STREET OR ARE ANTICIPATED HAVING MORE THAN 500 PEOPLE IN ATTENDANCE WILL REQUIRE APPROVAL OF THE CITY COMMISSION.

SPECIAL EVENTS ON CITY PROPERTY WHERE 500 OR MORE PEOPLE ARE REASONABLY ANTICIPATED TO BE IN ATTENDANCE OR WHERE THERE ARE REQUESTS FOR STREET CLOSURES WILL REQUIRE PRIOR APPROVAL BY THE CITY COMMISSION, AT LEAST FOUR WEEKS PRIOR TO THE SCHEDULED EVENT. THE APPLICANT MUST COMPLETE ALL OF THE FOLLOWING INFORMATION.

DATE OF APPLICATION: 04/18/2022
ORGANIZATION/GROUP: West Orange High School (SGA) NON-PROFIT ☒ CORP ☐ INDIV. ☐
NAME OF EVENT: Homecoming Parade
CONTACT/REPRESENTATIVE: Alicia Light PHONE # 321-402-1873
ALT. PHONE #: 407-905-2400 ext 6162536 EMAIL: alicia.light@ocps.net
EVENT LOCATION: Plant Street 300 W PLANT ST PROPOSED DATES: TH 9/18/25
HOURS: 6-7 pm ESTIMATED DAILY ATTENDANCE: _____
DATES & TIMES OF EVENT SETUP & BREAKDOWN: _____
SET UP: 5:00pm BREAKDOWN: 7:00 pm

PLEASE CHECK ALL OF THE FOLLOWING THAT APPLY:

TYPE OF EVENT

- ☐ FESTIVAL
☐ EXHIBIT(S)
☐ CARNIVAL/CIRCUS/FAIR
☐ GENERAL MEETING
☒ PARADE
☐ BLOCK PARTY OR PICNIC
☐ SPORTING EVENT/COMPETITION
☐ WEDDING/RECEPTION
☐ REVIVAL
☐ OTHER (EXPLAIN)

EVENT DETAILS

- ☐ ADMISSION CHARGE/TICKET SALES
☐ ALCOHOL SERVED
☐ ALCOHOL SALES
☐ FIREWORKS/PYROTECHNICS
☐ FOOD TRUCKS
☐ MERCH. VENDORS # OF: _____
☒ OPEN TO PUBLIC
☒ STREET/SIDEWALK CLOSURE
HOURS OF: 5:30 - 7:00pm
☐ CITY WATER USED
☐ EVENT HELP PREVIOUSLY
☐ CITY ELECTRIC USED

EQUIPMENT AT EVENT

- ☐ AMPLIFIED SPEAKING/MUSIC
HOURS OF: 5:30 - 7:00pm
☐ PORTABLE RESTROOMS
☐ SPORTS EQUIPMENT
☐ STAGE/PROPS/PRODUCTION
☐ TENTS # & SIZE OF: _____
☐ TEMPORARY EVENT SIGNAGE
☐ DUMPSTERS/RECEPTACLES
☐ COOKING EQUIPMENT USED
☐ GAS ☐ OPEN FLAME
☐ OTHER (EXPLAIN):



CITY OF WINTER GARDEN
Community Development
300 West Plant Street
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SPECIAL EVENTS POLICIES AND PROCEDURES

FOOD VENDING

THE DEPT. OF BUSINESS AND PROFESSIONAL REGULATION OF THE STATE OF FLORIDA REQUIRES THAT YOU NOTIFY THEIR DIVISION OF HOTELS AND RESTAURANTS NO LATER THAN THREE DAYS PRIOR TO ANY TEMPORARY EVENT WHERE FOOD WILL BE SOLD. ALL FOOD VENDORS MUST MEET MINIMUM SAFETY AND SANITATION REQUIREMENTS AND PAY A TEMPORARY EVENT LICENSING FEE IF THEY DO NOT ALREADY HOLD AN ANNUAL LICENSE WITH THE STATE OF FLORIDA. THE DIVISION OF HOTELS AND RESTAURANTS CAN BE REACHED AT 850-487-1395 OR VISIT http://www.myfloridalicense.com/dbpr/hr/licensing/GT_tempevents.html FOR MORE INFORMATION.

EVENT INSURANCE

LIMITS WILL IN MOST INSTANCES BE REQUIRED IN THE FOLLOWING AMOUNTS:

GENERAL AGGREGATE \$1,000,000 PRODUCTS AGGREGATE \$1,000,000

PERSONAL & ADVERTISING INJURY \$250,000 EACH OCCURRENCE \$250,000

FIRE LEGAL LIABILITY \$50,000 MEDICAL PAYMENTS \$2,000

CITY STAFF RESERVES THE RIGHT TO REQUEST INCREASED LIMITS DEEMED NECESSARY FOR CERTAIN HIGH-RISK ACTIVITIES. INDIVIDUALS, GROUPS WITHOUT INSURANCE, OR GROUPS THAT DO NOT PRODUCE AN APPROPRIATE CERTIFICATE OF INSURANCE TWO WEEKS PRIOR TO THE EVENT DATE WILL BE REQUIRED TO PURCHASE INDIVIDUAL EVENT POLICIES THROUGH THE CITY INSURANCE CARRIER AT LIMITS DEEMED NECESSARY BY CITY STAFF. PRICES FOR APPROPRIATE POLICIES ARE ESTABLISHED BY THE INSURANCE BROKER AND ARE NON-NEGOTIABLE. IF PROPER INSURANCE IS NOT OBTAINED OR PAID FOR AT LEAST TWO WEEKS PRIOR TO THE SCHEDULED EVENT, THE CITY RESERVES THE RIGHT TO CANCEL THE EVENT REQUEST.

PERMIT FEES

EVENTS WITH LESS THAN 25 IN ATTENDANCE: \$25.00

EVENTS WITH 25 – 200 PEOPLE IN ATTENDANCE: \$150.00

EVENTS WITH OVER 200 PEOPLE IN ATTENDANCE: \$1,000.00

FEES

OTHER FEES WILL BE ASSESSED IF DEEMED NECESSARY BY CERTAIN APPLICABLE DEPARTMENTS. ALTHOUGH NOT AN EXHAUSTIVE LIST, FEES MAY BE ASSESSED FOR POLICE OFFICERS, POLICE SUPERVISORS, FIRE PROTECTION, EMT PERSONNEL, STREET BARRICADING, ELECTRIC USAGE, NECESSARY MAINTENANCE STAFF, TRASH RECEPTACLES & COLLECTION, OTHER NECESSARY STAFF ON-SITE DURING EVENT HOURS, ETC. BONDS OF UP TO \$5,000,000 MAY BE REQUIRED AT THE DISCRETION OF CITY STAFF FOR EVENTS WITH ATTENDANCE OVER 500 PEOPLE AND EVENTS HOSTING CERTAIN HIGH-RISK ACTIVITIES. ALL FEES MUST BE PAID IN FULL IN CASH, CERTIFIED CHECK OR MONEY ORDER AT LEAST TWO WEEKS PRIOR TO THE EVENT DATE TO AVOID CANCELLATION.

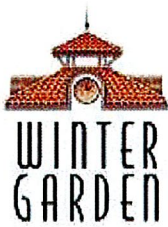
MISCELLANEOUS POLICIES

- BOUNCE HOUSES, INFLATABLES, AND ANY TYPE OF RIDES ARE NOT ALLOWED ON CITY PROPERTY.
- EVENT ADVERTISING WILL NOT INCLUDE ANY REFERENCE OF ENDORSEMENT BY THE CITY OF WINTER GARDEN.
- TEMPORARY EVENT SIGNAGE MUST MEET CITY CODE REQUIREMENTS. CONTACT W.G. CODE ENFORCEMENT FOR INFO.
- THERE ARE OTHER SPECIAL REQUIREMENTS FOR MOTION PHOTOGRAPHY PRODUCTION.
- THERE ARE SPECIAL REQUIREMENTS FOR FIREWORKS.
- ANY EVENT UTILIZING PLANT ST. AND EFFECTIVELY CLOSING THE WEST ORANGE TRAIL MUST NOTIFY ORANGE COUNTY PARKS AND RECREATION AT 407-654-1108.
- IF ANY PORTION OF A STATE ROAD IS TO BE CLOSED, A STATE D.O.T. REQUEST FORM MUST BE OBTAINED FROM THE WINTER GARDEN POLICE DEPT., COMPLETED AND RETURNED TO THE WGPD TO BE FILED WITH THE STATE OF FLORIDA. SUCH REQUESTS SHOULD BE SUBMITTED AT LEAST SIX WEEKS PRIOR TO THE EVENT DATE.
- MAY BE REQUIRED TO MEET WITH CITY TO PRESENT DETAILS OF EVENT.

APPROVAL PROCESS

COMMUNITY DEVELOPMENT, ECONOMIC DEVELOPMENT, CITY MANAGER AND PARKS & RECREATION DEPARTMENTS WILL REVIEW ALL REQUESTS AND FORWARD TO ADDITIONAL DEPARTMENTS AS NEEDED. YOU MAY BE CONTACTED TO PROVIDE FURTHER INFORMATION. YOU WILL BE NOTIFIED OF INITIAL APPROVAL, ADDITIONAL FEE REQUIREMENTS AND IF FURTHER COMMISSION APPROVAL WILL BE REQUIRED IN 2 TO 4 WEEKS. CONDITIONS OF APPROVAL DOCUMENT MAY BE INCLUDED AS PART OF FINAL APPROVAL.

REVISED 02/23/2016



CITY OF WINTER GARDEN
Community Development
300 West Plant Street
WINTER GARDEN, FL 34787

(407) 656-4111
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SPECIAL EVENTS

PLEASE PROVIDE A GENERAL DESCRIPTION OF THE EVENT THAT INCLUDES ALL FEATURES BEING PROPOSED TO TAKE PLACE. ELABORATE ON ANY 7 OF THE ABOVE CHECKED ITEMS, IF NECESSARY: (USE BACK IF NEEDED)

Homecoming Parade down Plant Street

NO APPLICATION WILL BE ACCEPTED UNLESS THE FOLLOWING ITEMS ARE INCLUDED.

(APPROVAL PROCESS WILL NOT BEGIN UNTIL THE FOLLOWING IS SUBMITTED):

- COPY OF 501C-3 FORM SIGNIFYING NON-PROFIT STATUS (IF APPLICABLE)
- SITE PLAN INDICATING ALL AFFECTED AREAS, STREETS PROPOSING TO BE CLOSED, TEMPORARY POWER SOURCES TO BE INSTALLED, PORTABLE RESTROOM LOCATIONS, VENDOR PLACEMENT, PARADE ROUTE OR ANY OTHER SIGNIFICANT FEATURES.
- COPY OF APPLICANT'S INSURANCE CERTIFICATE NAMING THE CITY OF WINTER GARDEN AS ADDITIONALLY INSURED.
- IF ATTENDANCE IS REASONABLY ANTICIPATED TO BE GREATER THAN 100 PEOPLE, YOU SHOULD ALSO INCLUDE A PLAN FOR :
 - SANITATION – RESTROOM, PORT-O-LET PLACEMENT, POTABLE WATER, TRASH RECEPTACLES & COLLECTION PLAN, ETC.
 - PARKING AND TRAFFIC – REROUTING TRAFFIC AROUND BLOCKED STREETS, PARKING FOR EVENT PATRONS, ETC.
 - MEDICAL CARE – FIRST AID STATIONS, EMS SERVICES, AMBULANCE ON SITE, ETC.
 - SECURITY – OFF-DUTY OFFICERS SCHEDULES, SECURITY SERVICE UTILIZED, # OF EVENT STAFF IN ATTENDANCE, ETC.
- IF YOU WANT TO HAVE ANY SIGNAGE, PLEASE PROVIDE A SITE PLAN SHOWING WHERE SIGNS ARE PROPOSED (THE CITY PROHIBITS SNIPE SIGNS).

FOR OFFICIAL USE ONLY			
TECHNICIAN INITIAL: _____	DATE RECEIVED: _____	☐ FEE PAID	
CITY MANAGER/DESIGNEE: _____	DATE: _____	APPROVED: ☐ Yes / ☐ No	
CONDITIONS: _____			



CERTIFICATE OF LIABILITY INSURANCE

DATE (MM/DD/YYYY)

7/2/2025

THIS CERTIFICATE IS ISSUED AS A MATTER OF INFORMATION ONLY AND CONFERS NO RIGHTS UPON THE CERTIFICATE HOLDER. THIS CERTIFICATE DOES NOT AFFIRMATIVELY OR NEGATIVELY AMEND, EXTEND OR ALTER THE COVERAGE AFFORDED BY THE POLICIES BELOW. THIS CERTIFICATE OF INSURANCE DOES NOT CONSTITUTE A CONTRACT BETWEEN THE ISSUING INSURER(S), AUTHORIZED REPRESENTATIVE OR PRODUCER, AND THE CERTIFICATE HOLDER.

IMPORTANT: If the certificate holder is an ADDITIONAL INSURED, the policy(ies) must have ADDITIONAL INSURED provisions or be endorsed. If SUBROGATION IS WAIVED, subject to the terms and conditions of the policy, certain policies may require an endorsement. A statement on this certificate does not confer rights to the certificate holder in lieu of such endorsement(s).

PRODUCER Arthur J. Gallagher Risk Management Services, LLC 200 South Orange Avenue Suite 750 Orlando FL 32801	CONTACT NAME: Carmen J. Bishop PHONE (A/C, No, Ext): 407-563-3546 FAX (A/C, No): 407-370-3057 E-MAIL ADDRESS: Carmen_Bishop@ajg.com
INSURED The School Board of Orange County, Florida 445 W. Amelia Street c/o Risk Management Dept. Orlando FL 32801	THESCHO-03 INSURER(S) AFFORDING COVERAGE INSURER A: Safety National Casualty Corporation INSURER B: INSURER C: INSURER D: INSURER E: INSURER F:

COVERAGES**CERTIFICATE NUMBER:** 1823940211**REVISION NUMBER:**

THIS IS TO CERTIFY THAT THE POLICIES OF INSURANCE LISTED BELOW HAVE BEEN ISSUED TO THE INSURED NAMED ABOVE FOR THE POLICY PERIOD INDICATED. NOTWITHSTANDING ANY REQUIREMENT, TERM OR CONDITION OF ANY CONTRACT OR OTHER DOCUMENT WITH RESPECT TO WHICH THIS CERTIFICATE MAY BE ISSUED OR MAY PERTAIN, THE INSURANCE AFFORDED BY THE POLICIES DESCRIBED HEREIN IS SUBJECT TO ALL THE TERMS, EXCLUSIONS AND CONDITIONS OF SUCH POLICIES. LIMITS SHOWN MAY HAVE BEEN REDUCED BY PAID CLAIMS.

INSR LTR	TYPE OF INSURANCE	ADDL SUBR INSD WVD	POLICY NUMBER	POLICY EFF (MM/DD/YYYY)	POLICY EXP (MM/DD/YYYY)	LIMITS
A	☒ COMMERCIAL GENERAL LIABILITY ☐ CLAIMS-MADE ☒ OCCUR GEN'L AGGREGATE LIMIT APPLIES PER: ☒ POLICY ☐ PRO-JECT ☐ LOC ☐ OTHER:		XPR4068230	7/1/2025	7/1/2026	EACH OCCURRENCE \$ 5,000,000 DAMAGE TO RENTED PREMISES (Ea occurrence) \$ 500,000 MED EXP (Any one person) \$ Excluded PERSONAL & ADV INJURY \$ Included GENERAL AGGREGATE \$ 5,000,000 PRODUCTS - COMP/OP AGG \$ 5,000,000 SIR: Each Occ \$ 500,000
A	AUTOMOBILE LIABILITY ☒ ANY AUTO ☐ OWNED AUTOS ONLY ☐ SCHEDULED AUTOS ☒ HIRED AUTOS ONLY ☒ NON-OWNED AUTOS ONLY		XPR4068230	7/1/2025	7/1/2026	COMBINED SINGLE LIMIT (Ea accident) \$ 5,000,000 BODILY INJURY (Per person) \$ BODILY INJURY (Per accident) \$ PROPERTY DAMAGE (Per accident) \$ SIR: Each Occ \$ 500,000
	UMBRELLA LIAB ☐ OCCUR EXCESS LIAB ☐ CLAIMS-MADE DED ☐ RETENTIONS ☐					EACH OCCURRENCE \$ AGGREGATE \$ \$
A A	WORKERS COMPENSATION AND EMPLOYERS' LIABILITY ANY PROPRIETOR/PARTNER/EXECUTIVE OFFICER/MEMBER EXCLUDED? (Mandatory in NH) If yes, describe under DESCRIPTION OF OPERATIONS below	Y/N ☐ N/A	F.S.440.38 SP4066539	7/1/2025 7/1/2025	7/1/2026 7/1/2026	☒ PER STATUTE ☒ OTH-ER SIR \$2,000,000 E.L. EACH ACCIDENT \$ 2,000,000 E.L. DISEASE - EA EMPLOYEE \$ 2,000,000 E.L. DISEASE - POLICY LIMIT \$ 2,000,000

DESCRIPTION OF OPERATIONS / LOCATIONS / VEHICLES (ACORD 101, Additional Remarks Schedule, may be attached if more space is required)

**Subject to Florida Statute 768.28, sovereign immunity applies to The School Board of Orange County Florida and therefore, shall be limited to pay any claim or judgement in amounts listed above for CGL and Auto. The School Board of Orange County Florida, in accordance to Florida Statutes 1001.42 and 440.38, has elected to maintain a self-insured program for tort liability and workers compensation, respectively.
Certificate applies to all operations and activities of The SBOC, its schools, elected officials, and employees held on City of Winter Garden property facilities or for any services provided to City of Winter Garden.

CERTIFICATE HOLDER**CANCELLATION**

City of Winter Garden 300 West Plant Street Winter Garden FL 34787 USA	SHOULD ANY OF THE ABOVE DESCRIBED POLICIES BE CANCELLED BEFORE THE EXPIRATION DATE THEREOF, NOTICE WILL BE DELIVERED IN ACCORDANCE WITH THE POLICY PROVISIONS. AUTHORIZED REPRESENTATIVE
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